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Public version

[REVISED DRAFT] Commerce Act Airports (Specified Airport Services) Input Methodologies) Amendments Determination 2016

[Technical consultation drafting notes:

- This 'revised draft' amendments determination proposes to amend the Airports (Specified Airport Services) Input Methodologies Determination 2010 ('principal determination').
- The included draft amendments were made as a result of our Input Methodologies Review
 which is aimed to be completed in December 2016 in accordance with s 52Y of the
 <u>Commerce Act 1986.</u>
- This revised draft amendments determination has been published in conjunction with draft amendments to the information disclosure determination and this determination may be read in conjunction.
- Proposed amendments to the body of the input methodologies determination are marked as track changes.
- The track changes in blue were proposed as part of our draft decisions, published on 22 June 2016.
- The track changes in red are now proposed as part of our technical consultation, published on 13 October 2016.]

Consolidating all amendments as of 29 February 2016

Publication date: [XX]29 December[XX]February 2016

Commerce Commission

Wellington, New Zealand

Determination history		
Determination date	Decision number	Determination name
22 December 2010	709	Commerce Act (Specified Airport Services Input
		Methodologies) Determination 2010
14 November 2014	n/a	Determination of Input Methodologies by the High
		Court in Wellington International Airports Ltd and
		others v Commerce Commission [2013] NZHC 3289
		(11 December 2013)
24 February 2016	[2016] NZCC 3	Airport Services (Land Valuation) Input
		Methodologies Amendments Determination 2016
[XX] December 2016	[2016] NZCC [XX]	Airports (Specified Airports Services) Input
		Methodologies Amendments Determination 2016

COMMERCE ACT<u>AIRPORTS</u> (SPECIFIED AIRPORT SERVICES) INPUT METHODOLOGIES) DETERMINATION 2010

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Pursuant to Part 4 of the Commerce Act 1986 the Commerce Commission makes the following determination:

PART 1 GENERAL PROVISIONS

1.1 <u>Title</u>

This determination is the Commerce Act (Specified Airport Services Input Methodologies) Determination 2010.

1.2 Application

(1) This determination applies to **specified airport services**. This determination must be applied in accordance with-

the input methodologies in this determination; or

(2) if clause 1.5(1) applies, the next closest alternative approach. Amendments to the **input methodologies** in Part 2-5, including any amended definitions in clause 1.4(2), apply following the commencement date as described in clause 1.3.

1.3 Commencement

This determination comes into force on the day after the date on which notice of it is given in the New Zealand Gazette under s 52W of the **Act**.

1.4 Interpretation

- (1) In this determination-
 - (a) unless stated otherwise, references to Parts are to named and numbered parts of this determination;
 - (b) unless the context otherwise requires, a word which denotes the singular also denotes the plural and vice versa; and
 - (c) unless stated otherwise, any reference to an allowance, amount, cost, sum or value is a reference to an allowance, amount, cost, sum or value determined in relation to an **airport** in respect of a **disclosure year**.
- (2) In this determination, including in the schedule, the words or phrases in bold type bear the following meanings:

2009 disclosed assets	means the assets included by the airport in question in the 'Non-current assets' category of the statement of financial position in the 2009 disclosure financial statements ;
2009 disclosure financial statements	means the disclosure financial statements completed by an airport under regulation 4 of the airport regulations for the accounting period (as defined in regulation 2(1) of those regulations) ending in 2009;
	A
accounting-based allocation approach	means the methodology described, in

respect of-

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	(a) asset values, in clause 2.2(1); and	
	(b) operating costs , in clause 2.2(2);	
Act	means the Commerce Act 1986;	
aircraft and freight activities	has the same meaning as defined in s 2 of the Airport Authorities Act 1966;	
airfield activities	has the same meaning as defined in s 2 of the Airport Authorities Act 1966;	
airport	means a company described in s 56A(2) of the Act insofar as it provides specified airport services ;	
airport regulations	means the Airport Authorities (Airport Companies Information Disclosure) Regulations 1999;	
asset allocator	means a proportion of a quantifiable measure used to allocate asset values that are not directly attributable and whose quantum is-	
	(a) based on a causal relationship ; or	
	(b) equal to a proxy asset allocator ;	

asset category means one of the following asset types-

<u>land;</u>
<u>sealed surfaces;</u>
<u>buildings and infrastructure; and</u>
vehicles, plant and equipment;
has the meaning specified in clause 3.6;

means, in respect of an asset used by an **airport** for the undertaking of-

- (a) **regulated activities** only; or
- (b) regulated activities and the supply of one or more unregulated service,
- in-
- (c) the disclosure year 2009, its unallocated initial RAB value; and
- (d) all other disclosure years, its unallocated closing RAB value;

asset life

asset value

business day	means any day on which statistics relating to trading in New Zealand government bonds are published by a financial information service such as Bloomberg or Reuters;
	C
<u>capital contributions</u>	means money or the monetary value of other consideration charged to or received from consumers or other parties for the purposes of asset construction, acquisition or enhancement;
<u>capital expenditure</u>	means costs that have been or will be included in a value of commissioned asset, but only to the extent that the costs have been or will be included in a closing RAB value;
causal relationship	means, in relation to-
	 (a) asset values, a circumstance in which a factor influences the utilisation of an asset during the 18 month period terminating on the last day of the disclosure year in respect of which the asset allocation is carried out; and (b) operating costs, a circumstance in which a cost driver leads to an operating cost being incurred during the 18 month period terminating on the last day of the disclosure year in respect of which the cost allocation is carried out;
closing RAB value	means the value determined in accordance with clause 3.3(4);
Commission	has the same meaning as defined in s 2 of the Act ;
commissioned	means used by the airport to supply specified airport services other than excluded services and commission shall be construed accordingly;
commissioning date	means the date that an asset is first commissioned ;

<u>consumer</u>		s a person that consumes or es specified airport services ;
corporate tax rate	taxatio	s the prevailing rate of income on applying to companies as ied in the tax rules ;
cost allocator	measu costs t	s a proportion of a quantifiable are used to allocate operating that are not directly attributable , hose quantum is-
	(a) (b)	based on a causal relationship ; or equal to a proxy cost allocator ;
cost of debt	means	the amount specified for r_d in $\frac{5.1(3)}{5.1(4)}$;
СРІ	means	5-
	(a) (b)	subject to paragraph <u>(b) (c), in</u> respect of the December 2010 quarter and subsequent quarters, the consumer price index stipulated <u>for each quarter</u> in the 'All Groups Index SE9A' as published by Statistics New Zealand; <u>and</u> <u>subject to paragraph (c), in</u>
	()	respect of each quarter prior to the December 2010 quarter, the same index as described in paragraph (a) multiplied by 1.02; and
	(c) (b)	in respect of quarters prior to any quarter in which the rate of GST is amended after this determination comes into force, the same index as described in paragraph (a), multiplied by the Reserve Bank of New Zealand's forecast change in that index (expressed as a decimal) arising from the amendment; and in respect of a forecast value for a quarter, forecast CPI;
F)	

debt premium	has the meaning specified in and is the amount determined in accordance with clause 5.4;
decommissioned asset	means an asset (other than a disposed asset) formerly used in or in relation to the supply of specified airport services other than excluded services that has been permanently withdrawn from such use;
depreciation	means an allowance to account for the diminution in a non-land asset's remaining service life potential in the disclosure year in question with respect to its opening RAB value and the amount of such allowance is determined in accordance with clause 3.4;
directly attributable	means, in relation to-
	 (a) asset values, wholly and solely related to an asset used by the airport in or in relation to its undertaking of a regulated activity; (b) operating costs, wholly and solely incurred by the airport in or in relation to its undertaking of a regulated activity; and
disclosure year	shall be construed as a 12 month period ending on the date specified in an ID determination as the last date in the period to which annual disclosure relates;
	Example: whilst the ID determination provides that disclosure is required by Auckland International Airport Limited in respect of the 12 month period ending on 30 June, disclosure year 2010 means, in respect of Auckland International Airport Limited, the twelve month period ending 30 June 2010;
disposed asset	means an asset that, in the disclosure year in question, has been sold or

document	transferred by the airport , or has bee irrecoverably removed from the airport's possession without consent, but is not a lost asset ; has the same meaning as defined in s of the Act ;	,
	E	
easement	means a right to use but not possess land belonging to another person or a right to prevent certain uses of anoth person's land ;	
easement land	means land acquired with the intention of-	on
	(a) creating an easement in responseof it; and	
	(b) disposing of the land thereafted	er;
excluded asset	means-	
	 (a) an asset that is acquired or he to supply excluded services; (b) property to the extent due to the incursion of land conversic costs except Auckland International Airport Limited's costs of seawall construction; (c) an asset that is not used to supply specified airport servias on the last day of the disclosure year 2009; or easement land; 	ion s;
excluded services	means services supplied in markets directly related to the holding of any facilities or assets for the future undertaking of—	
	 (a) aircraft and freight activities; (b) airfield activities; or (c) specified passenger terminal activities; 	
	F	
finance lease	has the same meaning as under GAAI	Ρ;
fixed life easement	means an easement that-	

(a) is of fixed duration; or

(b) whilst of indefinite duration, is to be held for a fixed period;

is the value of forecast cost of capital as disclosed in accordance with the requirements of an **ID determination**;

a quarter prior to the quarter for which the vanilla WACC applicable to the relevant price setting event was determined, **CPI,** excluding any adjustments made under the definition of CPI paragraphs (b) or (c), arising as a result of an event that occurs after the issue of the Monetary Policy Statement referred to in paragraph (b); each later quarter than described in paragraph (a) for which a forecast of the change in headline CPI has been included in the Monetary Policy Statement last issued by the Reserve Bank of New Zealand prior to the date for which the vanilla-WACC applicable to the relevant price setting event was determined, the CPI last applying under paragraph (a), extended by the forecast change; and guarters later than described in paragraph (b), the forecast last applying under paragraph (b), adjusted such that an equal increment or decrement made to that forecast for each of the following three years results in the forecast for the last of those years being equal to the target midpoint for the change in headline CPI set out in the Monetary Policy Statement referred to in paragraph (b).

forecast cost of capital

forecast CPImeans, for

forecast post-tax IRR	<u>calculate</u>	lue of forecast post-tax IRR as ed in accordance with the nents of an ID determination;
found asset		neaning specified in clause
	G	
GAAP	practice where th determir determir recogniti election model of	enerally accepted accounting in New Zealand, save that, ne cost of an asset is being ned in accordance with this nation, only the cost model of ion is applied insofar as an may be made between the cost f recognition and the fair value f recognition;
GST	1 of the I amended equivale	ame meaning as defined in s YA Income Tax Act 2007 as d from time to time, and any nt legislation that supplements ces that definition;
	Н	
highest and best alternative use	has the r	neaning given in Schedule A;
	I	
ID determination	determir airport s	n information disclosure nation in relation to specified ervices made by the sion under s 52P of the Act ;
identifiable non-monetary asset		ame meaning as under GAAP t goodwill is excluded;
indexed revaluation rate	<u>has the r</u> <u>3.7(7)(a)</u>	meaning specified in clause
initial RAB	has the r	meaning specified in clause 3.1;
initial RAB value		alue of an asset in the initial ermined in accordance with 2;
input methodology	has the s 52C of th	same meaning as defined in s ne Act ;
investment grade credit rated	an estab	ndorsed with a credit rating by lished credit rating agency (such ard and Poor's) of "investment

grade" on that agency's credit rating scale applicable to long-term investments;

L

excludes-

- (a) easements; and
- (b) real property to the extent due to the incursion of land conversion costs;

means-

- (a) costs incurred in-
 - (i) the holding and levelling of **land**;
 - (ii) seawall reclamation;
 - (iii) sea protection; or
 - (iv) seawall construction; or
- (b) any other costs incurred relating to the conversion of land for use in the supply of specified airport services;

means the ratio of debt capital to total capital and is the amount specified in clause 5.2(1);

has the same meaning as defined in s 5(1) of the Local Government Act 2002;

means an asset having, in relation to a particular **disclosure year**, an **unallocated opening RAB value** but determined by an **airport** in that **disclosure year** never to have been used to provide **specified airport services** in, where the disclosure year is-

- (a) the disclosure year 2012 or earlier, any prior disclosure year; or
- (b) any other disclosure year, any prior disclosure year after the disclosure year 2009;

Μ

means the mid-point estimate of-

(a) vanilla WACC; or

land

land conversion costs

leverage

local authority

lost asset

mid-point estimate of WACC

(b) post-tax WACC,

as the case may be, as each is estimated in accordance with clause 5.1;

has the meaning given in Schedule A;

Ν

has the meaning specified in clause 5.5(1);

means an asset other than **land**, and for the avoidance of doubt, includes-

- (a) easements;
- (b) buildings;
- (c) real property to the extent due to land conversion costs;

means a **non-land asset** in relation to which an **airport** has <u>applied made</u> a **non-standard depreciation methodologydisclosure**;

means <u>the</u> disclosure of information <u>in</u> <u>accordance with requirements in an ID</u> <u>determination in relationg to the</u> <u>airport's use of a non-standard</u> <u>depreciation methodology in</u> <u>accordance with any requirements</u> <u>relating to the making of 'non-standard</u> <u>depreciation disclosure' in an ID</u> <u>determination</u>;

means a depreciation methodology other than the methodology used in determining-

(a) unallocated depreciation as specified in clause 3.4(1); and

(a)(b) depreciation as specified in clause 3.4(2);

0

means the value determined in accordance with clause 3.3(3);

means a cost incurred by the **airport** in question relating to the **supply** of-

(a) a regulated activity alone; or

MVAU

nominated WACC period

non-land asset

non-standard asset

non-standard depreciation disclosure

non-standard depreciation methodology

opening RAB value

operating cost

(b) a regulated activity and the supply of one or more unregulated service,

and excludes-

- (c) a cost that is treated as a cost of an asset by GAAP;
- (d) amounts that are depreciation, tax, subvention payments, revaluations or an interest expense, in accordance with their meanings under GAAP;
- (e) pass-through costs; and
- (f) recoverable costs; and
- (f) payments associated with a finance lease, where the finance lease has an opening RAB value;

Ρ

has the same meaning as defined in s 52 of the **Act**;

has the meaning specified in clause 3.6(2);

means the amount determined in accordance with clause 5.1(2);

has the meaning specified in clause 5.5(3);

has the same meaning as defined in the Income Tax Act 2007 or any subsequent legislation that supplements or replaces the provisions relating to prescribed investor rate in the Income Tax Act 2007;

means a fixing or altering of price for a **specified airport service** by an **airport** under s 4A and s 4B of the Airport Authorities Act 1966, which-

- (a) is deemed to occur on the date that the new price comes into effect; and
- (b) excludes instances where the price is-

person

physical asset life

post-tax WACC

post-tax WACC at price setting event

prescribed investor rate

price setting event

- (i) subject to adjustment as
 - <u>a result of a **wash-up**;</u>
- (ii) reset or adjusted annually, including without further consultation;
- (iii) subject to separate negotiation for inclusion in the terms of a lease or licence; or
- (i)(iv) not required to be consulted on by virtue of <u>s 4B(3) of the Airport</u> <u>Authorities Act 1966;</u>

means a proportion of a quantifiable measure-

- (a) used to allocate asset values for which a causal relationship cannot be established or it is impractical to use a causal relationship; and
- (b) whose quantum is based on factors in existence during the 18 month period terminating on the last day of the **disclosure** year in respect of which the asset allocation is carried out;

means a proportion of a quantifiable measure-

- (a) used to allocate operating costs for which a causal relationship cannot be established or it is impractical to use a causal relationship; and
- whose quantum is based on factors in existence during the 18 month period terminating on the last day of the **disclosure year** in respect of which the cost allocation is carried out;
- programme means a group of related projects with a common purpose;
- (b) <u>project</u> <u>means a</u> temporary endeavour requiring</u>

proxy asset allocator

proxy cost allocator

qualifying issuer

qualifying rating

regulated activity

Q

means a New Zealand resident limited liability company -

- (a) that-
 - (i) undertakes the majority of its business activities in Australia and New Zealand; or
 - (ii) is part of a corporate group that undertakes the majority of its business activities in Australia and New Zealand;
- (b) that-
 - does not operate predominantly in the banking or finance industries; or
 - (ii) is part of a corporate group that does not operate predominantly in the banking or finance industries; and
- (c) that issues vanilla NZ\$
 denominated bonds that are publicly traded;

means-

- (a) a Standard and Poor's long term credit rating of the specified grade; or
- (b) an equivalent long term credit rating of another internationally recognised rating agency;

R

means one of the following types of activity:

- (a) aircraft and freight activities;
- (b) airfield activities; and

			(c)	specified passenger terminal activities;
	regulated goods or services			e same meaning as defined in s the Act ;
	regulated supplier		means service	a supplier of regulated goods or s;
	regulatory tax asset value		has the	e meaning specified in clause 4.2;
	related party		means-	-
			(a)	a person that, in accordance with GAAP , is related to the airport in question; or
			(b)	any part of the airport in question that does not supply specified airport services ;
	revaluation		accorda for the	the amount determined in ance with clause 3.7 <u>(2)(3), which,</u> avoidance of doubt, may be a ve amount;
	revaluation rate		has the 3.7(7);	e meaning specified in clause
		S		
	services		has the of the	e same meaning as defined in s 2 Act ;
	special assumption		has the	e meaning given in Schedule A;
	specified airport services			e same meaning as defined in s the Act ;
	specified passenger terminal activities			e same meaning as defined in s 2 Airport Authorities Act 1966;
	standard error		means	estimated standard deviation;
	statement of financial position		positio	the statement of financial n referred to in regulation 5(a) of port regulations ;
	supply		of the /	e same meaning as defined in s 2 Act, and supplied must be ued accordingly;
		Т		
	tax rules		for det contair	the rules applicable to an airport ermining income tax payable ned in the Income Tax Act 2007 ended from time to time, and any
1	553440359			

equivalent preceding legislation, or any subsequent legislation that supplements or replaces that Act);

U

has the meaning specified in clause 3.3(2);

means an allowance to account for the diminution in an asset's remaining service life potential in the **disclosure year** in question with respect to its **unallocated opening RAB value** and the amount of such allowance is determined in accordance with clause 3.4(1);

means value of an asset in the **initial RAB** determined in accordance with clause 3.2(1);

has the meaning specified in clause 3.3(1);

means the amount determined in accordance with clause 3.7(1);

means any good or service **supplied** by the **airport** that is not a **regulated good or service**;

٧

has the meaning given in Schedule A;

means the value determined in accordance with clause 3.9;

means the value determined in accordance with clause 3.10;

means an individual who-

- (a) is registered as a valuer under the Valuers Act 1948;
- (b) holds a current practising certificate issued by-
 - (i) the Property Institute of New Zealand; or
 - (ii) the New ZealandInstitute of Valuers;

unallocated closing RAB value

unallocated depreciation

unallocated initial RAB value

unallocated opening RAB value

unallocated revaluation

unregulated service

valuation and property standards value of commissioned asset

value of found asset

valuer

	(c) has been engaged to act in his her professional capacity as a
	valuer; and (d) has no relationship with, nor interest in, the airport that is likely to involve the individual a conflict of interest between or her duties to the-
	(i) airport ; and (ii) Commission ;
vanilla NZ\$ denominated bonds	means senior unsecured nominal debt obligations denominated in New Zealand dollars without callable, puttable, conversion, profit participation, credit enhancement or collateral features;
vanilla WACC	means the amount determined in accordance with clause 5.1(1);
	W
WACC	means weighted average cost of capit
WACC percentile equivalent for	has the meaning specified in clause 5.6(1);
forecast cost of capital	
WACC percentile equivalent for	<u>has the meaning specified in clause</u> <u>5.6(2);</u>
forecast post-tax IRR	
<u>wash-up</u>	means an annual adjustment to prices reflecting actual use and actual costs incurred;
works under construction	means an asset, or a collection of asse that-
	 (a) has been or is being construct by, or on behalf of, an airport; (b) has not been commissioned; a (c) the airport intends to commission.

The **Commission** may determine that the next closest alternative approach will be applied to any **input methodology** in this determination if that **input methodology** is unworkable.

	ers the next closest alternative approach should apply to an input
etho	dology w here it identifies that the input methodology is unworkable.
an ai	r port proposes a next closest alternative approach, it must-
_	identify the unworkable input methodology and explain why it c
	the input methodology is unworkable;
	describe the next closest alternative approach that would apply i
	the unworkable input methodology;
_	describe whether the next closest alternative approach is likely t
	equivalent or non equivalent effect to that of the unworkable in
	methodology; and
	certify the information in paragraphs (a) (c), as may be specified
	Commission in a s 52P determination.
	ommission applies the next closest alternative approach in accordance use (1), it must
	ommission applies the next closest alternative approach in accordan
	ommission applies the next closest alternative approach in accordant Ise (1), it must-
	ommission applies the next closest alternative approach in accordance use (1), it must identify the unworkable input methodology;
	ommission applies the next closest alternative approach in accordant use (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply i
	ommission applies the next closest alternative approach in accordance use (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply i the unworkable input methodology;
	ommission applies the next closest alternative approach in accordance ise (1), it must- <u>identify the unworkable</u> input methodology ; <u>describe the next closest alternative approach that would apply in the unworkable input methodology; <u>describe whether the next closest alternative approach is likely to</u> <u>equivalent or non-equivalent effect to the unworkable</u> input methodology and whether a change is required to a s 52P deternation</u>
	ommission applies the next closest alternative approach in accordance use (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply in the unworkable input methodology; describe whether the next closest alternative approach is likely to equivalent or non-equivalent effect to the unworkable input methodology; methodology and whether a change is required to a s 52P determine to give effect to the next closest alternative approach;
	ommission applies the next closest alternative approach in accordance ise (1), it must- <u>identify the unworkable</u> input methodology ; <u>describe the next closest alternative approach that would apply in the unworkable input methodology; <u>describe whether the next closest alternative approach is likely to</u> <u>equivalent or non-equivalent effect to the unworkable</u> input methodology and whether a change is required to a s 52P deternation</u>
	commission applies the next closest alternative approach in accordance ise (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply in the unworkable input methodology; describe whether the next closest alternative approach is likely to equivalent or non-equivalent effect to the unworkable input methodology and whether a change is required to a s 52P deterre to give effect to the next closest alternative approach; undertake any consultation that the Commission considers approach;
	ommission applies the next closest alternative approach in accordance ise (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply in the unworkable input methodology; describe whether the next closest alternative approach is likely to equivalent or non-equivalent effect to the unworkable input methodology and whether a change is required to a s 52P deterred to give effect to the next closest alternative approach; undertake any consultation that the Commission considers approach; and publish its decision, including a description of the next closest alternative
	commission applies the next closest alternative approach in accordance ise (1), it must- identify the unworkable input methodology; describe the next closest alternative approach that would apply in the unworkable input methodology; describe whether the next closest alternative approach is likely to equivalent or non-equivalent effect to the unworkable input methodology and whether a change is required to a s 52P deterre to give effect to the next closest alternative approach; undertake any consultation that the Commission considers approach;

I

PART 2 COST ALLOCATION

- 2.1 Cost allocation process
 - (1) Any-
 - (a) asset values; and
 - (b) operating costs,

that are **directly attributable** must be allocated to the **regulated activity** to which they are **directly attributable**.

- (2) Any **asset values** and **operating costs** that are not allocated in accordance with subclause (1) must be allocated to **regulated activities** in accordance with the **accounting-based allocation approach**.
- 2.2 Accounting-based allocation approach
 - (1) Asset allocators must be used to allocate asset values that are not directly attributable to-
 - (a) aircraft and freight activities;
 - (b) airfield activities; and
 - (c) specified passenger terminal activities.
 - (2) **Cost allocators** must be used to allocate **operating costs** that are not **directly attributable** to-
 - (a) aircraft and freight activities;
 - (b) airfield activities; and
 - (c) specified passenger terminal activities.
 - (3) Where an airport uses a proxy asset allocator for the purposes of subclause (1) or a proxy cost allocator for the purposes of subclause (2), the airport must, in accordance with the requirements in the relevant ID determination, explain why a causal relationship cannot be established or it is impractical to use a causal relationship.
 - (4) Where an airport uses a proxy asset allocator for the purposes of subclause (1), the airport must, in accordance with the requirements in the relevant ID determination, explain the rationale for using a selected quantifiable measure for that proxy asset allocator.
 - (5) Where an airport uses a proxy cost allocator for the purposes of subclause (2), the airport must, in accordance with the requirements in the relevant ID determination, explain the rationale for using a selected quantifiable measure for that proxy cost allocator.

PART 3 ASSET VALUATION

3.1 Composition of initial RAB

Initial RAB means the land and non-land assets included in 2009 disclosed assets, less-

- (a) excluded assets;
- (b) intangible assets, unless they are-
 - (i) finance leases; or
 - (ii) identifiable non-monetary assets; and
- (c) works under construction.
- 3.2 Initial RAB values for assets
 - (1) The unallocated initial RAB value of-
 - (a) a non-land asset is its value as on the last day of the disclosure year 2009 as disclosed in the 2009 disclosure financial statements had no allocation of asset value relevant to regulatory disclosures been undertaken; and
 - (b) land, is its value <u>'q'</u> determined <u>in accordance with the formula described</u> <u>in subclause (3)</u>as on the last day of the **disclosure year** 2010 in accordance with Schedule A.
 - (2) The initial RAB value of an asset is determined by-
 - (a) adopting its unallocated initial RAB value; and
 - (b) applying clause 2.1 to it.
 - (3) $q = \frac{a + (d (b + e) (c + f))}{2} + b + c$

<u>where</u>

- *a* is the estimated value of **land** assets for the 2009 year, as used to provide **specified airport services**;
- *b* is capital expenditure on land for the disclosure year 2010;
- *c* is the value of **disposed assets** on **land** for the **disclosure year** 2010 which, for the avoidance of doubt, is a negative amount;
- *d* is the estimated value of **land** assets for the 2011 year, as used to provide **specified** airport services;
- e is capital expenditure on land for the disclosure year 2011; and
- f is the value of **disposed assets** on **land** for the **disclosure year** 2011 which, for the avoidance of doubt, is a negative amount.

3.3 RAB roll forward

- (1) Unallocated opening RAB value in respect of an asset in relation to-
 - (a) the disclosure year 2010, is its unallocated initial RAB value; and
 - (b) a **disclosure year** thereafter is its **unallocated closing RAB value** in the preceding **disclosure year**.
- (2) Unallocated closing RAB value means, in relation to a **disclosure year**, in the case of-

- (a) a found asset, its value of found asset;
- (b) a **disposed asset**, nil;
- (c) a **lost asset**, nil;
- (d) any other asset with an **unallocated opening RAB value**, the value determined in accordance with the formula-

unallocated opening RAB value - unallocated depreciation + unallocated revaluation; and

- (e) any other asset having a **commissioning date** in that **disclosure year**, its **value of commissioned asset.**
- (3) Opening RAB value in respect of an asset, is, for-
 - (a) the disclosure year 2010, its initial RAB value; and
 - (b) a **disclosure year** thereafter, its **closing RAB value** in the preceding **disclosure year**.
- (4) Closing RAB value, in respect of an asset is determined by-
 - (a) adopting its unallocated closing RAB value; and
 - (b) applying clause 2.1 to it.
- 3.4 Depreciation
 - Unallocated depreciation, in the case of an asset with an unallocated opening RAB value, is determined, subject to subclause (3) and clause 3.5, in accordance with the formula-

[1 ÷ remaining asset life] × unallocated opening RAB value.

(2) Depreciation, in the case of an asset with an **opening RAB value**, is determined, subject to subclause (3) in accordance with the formula-

[1 ÷ remaining asset life] × opening RAB value.

- (3) For the purpose of subclauses (1) and (2)-
 - (a) unallocated depreciation and depreciation are, in the case of-
 - (i) **land**, nil;
 - (ii) an easement other than a fixed life easement, nil;
 - (iii) a non-standard asset, <u>the amount calculated, subject to subclause</u>
 (5), by applyingdetermined in the manner specified in the nonstandard depreciation <u>methodologydisclosure</u>;
 - (b) in the case of a decommissioned asset-
 - (i) unallocated depreciation is its unallocated opening RAB value; and
 - (ii) depreciation is its opening RAB value; and
 - (c) in all other cases, where an asset's **physical asset life** at the end of the **disclosure year** is nil-
 - (i) unallocated depreciation is its unallocated opening RAB value; and
 - (ii) depreciation is its **opening RAB value**.

- (4) In this clause 'remaining asset life' means the term remaining of an asset's **asset life** at the commencement of the **disclosure year** in question.
- (5) a non-standard depreciation methodology may be applied at the time of a price setting event if-
 - (a) the results of using the non-standard depreciation methodology,
 disclosed in accordance with the non-standard depreciation disclosure,
 are consistent with the time profile of capital recovery produced by the
 airport's methodology for calculating its revenue and its indexation
 approach used in revaluation of its assets;
 - (b) the airport can appropriately explainjustify why it considers the resulting time profile of capital recovery, applied in its methodology for calculating its revenue, promotes the purpose of s 52A(1) of the Act, is appropriate in the circumstances that exist at the time of the price setting event; and
 - (a)(c) it is applied by the **airport** in, and disclosed in, all **non-standard** <u>depreciation disclosures</u> in the period to which the fixed or altered price <u>under the **price setting event** applies.</u>
- 3.5 Unallocated depreciation constraint

For the purpose of clause 3.4, the sum of **unallocated depreciation** of an asset calculated over its **asset life** may not exceed the sum of-

- (a) all unallocated **revaluations** applying to that asset in all **disclosure years**; and
- (b) in the case of an asset-
 - (i) in the initial RAB, its unallocated initial RAB value; or
 - (ii) not in the **initial RAB**, its **value of commissioned asset** or **value of found asset**.

3.6 Asset life

- (1) Asset life means a finite period relating to an asset, being, in the case of-
 - (a) a **non-standard asset**, the asset life specified for that asset in the **non-standard depreciation disclosure**; and
 - (b) in all other cases, the **physical asset life** of the asset.
- (2) Physical asset life means, in the case of-
 - (a) a fixed life easement, the fixed duration or fixed period (as the case may be) referred to in the definition of fixed life easement;
 - (b) property to the extent due to the incursion of land conversion costs-
 - (i) in the initial RAB, its remaining physical service life potential determined by an airport as on the first day of the disclosure year 2010; and
 - (ii) not in the initial RAB, its physical service life potential determined as of its commissioning date by an airport;
 - (c) a found asset-

- (i) for which an asset with an unallocated opening RAB value for that disclosure year is similar (in terms of asset type and age), the asset life applying to the similar asset; and
- (ii) otherwise, its remaining physical service life potential determined by an airport as on the last day of the disclosure year in which the airport first determined it to be a found asset; and
- (d) any other type of asset-
 - (i) in the **initial RAB**, its remaining service life potential as on the last day of the **disclosure year** 2009 as determined in accordance with the **airport's 2009 disclosure financial statements**; and
 - (ii) not in the **initial RAB**, its remaining service life potential determined as of its **commissioning date** by an **airport**.

3.7 <u>Revaluation</u>

 -'Unallocated revaluation' for an asset category-means, for indexed revaluations and non-indexed revaluations, the amount calculated determined, subject to subclauses (23) and (46), in accordance with the formula-

unallocated opening RAB value × revaluation rate.

(2) 'Revaluation' means the amount determined, subject to subclauses (4) and (5), in accordance with the formula-

opening RAB value × revaluation rate.

- (2)(3) For the purpose of subclause (1), where an **airport** revalues, in accordance with Schedule A, as of the same date, all-
 - (a) land having an unallocated opening RAB value; and
 - (b) land commissioned by that date,

unallocated revaluation for **land** so revalued is the revalued amount for that **land** less, where the **land**-

- (c) has an **unallocated opening RAB value**, its **unallocated opening RAB value**; and
- (d) does not have an **unallocated opening RAB value**, its **value of commissioned asset**.
- (3) Revaluation is the amount determined, subject to subclause (4) and (6), in accordance with the formula-

opening RAB value × revaluation rate.

(4) For the purposes of subclauses (1) and (2), where-

(a) the asset's physical asset life at the end of the disclosure year is nil; or
 (b) the asset is a-

(i) disposed asset; or (ii) lost asset; or

<u>(c</u>	the asset is land and the disclosure year in question is the disclosure
	<u>year 2010,</u>
	allocated revaluation and revaluation are nil.
	the purpose of subclause (23), where an airport revalues land in accordance h subclause (32), revaluation for land so revalued is determined by-
(a (b	allocated to the supply of specified airport services; and
	 (i) has an opening RAB value, its opening RAB value; and (ii) does not have an opening RAB value, the value determined by applying clause 2.1 to its value of commissioned asset or value of found asset. (iii) from the product of paragraph (a).
<u>(6)</u> Wh	en applying the input methodologies to calculate revaluation for an asset
cat	egory , an airport must-
<u>(a</u>) use an indexed or non-indexed approach for that asset-category; and
<u>(b</u>	b) use the same approach for that asset category when setting prices and
	for complying with the requirements of the ID determination as used when setting prices.
rev dis rev	the avoidance of doubt, for the purpose of subclauses (2) and (4), where a aluation in accordance with Schedule A is undertaken more than once in a closure year , 'revalued amount' is determined in respect of the last raluation undertaken in that disclosure year .
•	i) the asset's physical asset life at the end of the disclosure year is nil; or)) the asset is a
	(i) disposed asset; or (ii) lost asset; or
(e) the asset is land and the disclosure year in question is the disclosure year 2010,
una	allocated revaluation and revaluation are nil.
<u>(7) '</u> Re	valuation rate <u>' for an asset category-</u> means <u>-</u>
(d	H)(a) for indexed revaluations, the indexed revaluation rate calculated the amount determined in accordance with the formula-
(0	$CPI_4 \div CPI_4^{-4}) -1,$
w	here-
	Pl ₄ means CPI for the quarter which coincides with the end of the disclosure ear; and

 CPI_4^{-4} means **CPI** for the quarter which coincides with the end of the preceding **disclosure year**; or

(b) for non-indexed revaluations, nil.

- (8) For the avoidance of doubt, for the purpose of subclauses (3) and (5), where a revaluation in accordance with Schedule A is undertaken more than once in a disclosure year, 'revalued amount' is determined in respect of the last revaluation undertaken in that disclosure year.
- 3.8 <u>Revaluation treated as income</u>
 Revaluation, for the purpose of determining or assessing profitability using disclosures made pursuant to an ID determination, must be treated as income.

3.9 Value of commissioned asset

- (1) Value of commissioned asset, in relation to an asset (including an asset in respect of which capital contributions were received or a vested asset), means the cost of the asset to an airport determined by applying GAAP to the asset as on its commissioning date, except that, subject to subclause (3), the cost of-
 - (a) an intangible asset, unless it is-
 - (i) a **finance lease**; or
 - (ii) an identifiable non-monetary asset,

is nil;

- (b) an easement, is limited to its market value as on its **commissioning date** as determined by a **valuer**;
- (c) easement land, is nil;
- (d) an asset-
 - (i) acquired by an **airport** from another **regulated supplier**; and
 - (ii) used by that other **regulated supplier** in the **supply** of **regulated goods or services**,

is limited to the unallocated <u>closingopening</u> RAB value of the **asset** <u>that</u> would have applied for the <u>other</u> regulated supplier, had the asset not been acquired by the <u>airport</u> in, on the closing day of the period when the asset was transferred as on the day before the <u>commissioning date</u> (as 'unallocated <u>closingopening</u> RAB value' is defined in the input methodologies applying to the <u>supply of</u> regulated goods or services <u>supplied</u> by the regulated supplier);

- (e) an asset acquired by an **airport** from a related party other than an asset to which paragraph (d) applies is-
 - (i) its depreciated historic cost in respect of the related party determined by applying GAAP as on the day before the acquisition by the airport; or
 - (ii) where sufficient records do not exist to establish this cost, its market value as of its commissioning date as determined by a valuer, subject to subclause (4);

- (f) an asset meeting paragraph (a) of the definition of excluded asset, prior to becoming a **works under construction**, is determined, to the extent relevant in applying **GAAP**, in accordance with clause 3.11;
- (g) an asset that is-
 - (i) land; or
 - (ii) real property due to the incursion of land conversion costs,

that is **works under construction** on the last day of the **disclosure year** 2009 is determined, to the extent relevant in applying **GAAP**, in accordance with clause 3.12; and

- (h) an asset in respect of which capital contributions were received, where such contributions do not reduce the cost of the asset when applying GAAP, is the cost of the asset by applying GAAP reduced by the amount of the capital contributions; and
- a vested asset in respect of which its fair value is treated as its cost under GAAP, must exclude any amount of the fair value of the asset determined under GAAP that exceeds the amount of consideration provided by the airport.

(2)—For the purpose of subclause (1)_-

- (4)(2) 'vested asset' means an asset, associated with the supply of specified airport services, received by an airport-
 - (a) without provision of consideration; or
 - (b) with provision of nominal consideration.
- (5)(3) When applying GAAP for the purpose of subclause (1), the cost of financing is-
 - (a) applicable only in respect of the period commencing on the date the asset becomes a works under construction and terminating on its commissioning date; and
 - (b) calculated using a rate no greater than the airport's <u>weighted average of</u> <u>borrowing costs in accordance with subclause (6)</u>estimate of its post-tax cost of capital.

(6)(4) For the purpose of subclause (1)(e), the market value of-

- (a) land, must be determined in accordance with Schedule A; and
- (b) a non-land asset is limited to its depreciated replacement cost.

(7)(5) For the avoidance of doubt-

(a) revenue derived in relation to works under construction that is not included in regulatory income under an ID determination or preceding regulatory information disclosure requirements reduces the cost of an asset by the <u>post-tax</u> amount of the revenue where such reduction is not otherwise made under GAAP; and (b) where expenditure on an asset which forms part of the cost of that asset under **GAAP** is incurred by an **airport** after the asset was **commissioned**, such expenditure is treated as relating to a separate asset.

(8)	For the purpose of subclause (2)(a), 'consumer' means a person that consumes
	or acquires specified airport services.
	For the purpose of subclause (3)(b), the 'weighted average of borrowing costs' is
	calculated for a disclosure year-using principles set out in GAAP, where:
	—— <u>the cost of financing rate is the weighted average of the costs applicable</u>
	to borrowings in respect of capex that are outstanding during the
	disclosure year;
	the total costs applicable to borrowings outstanding, as used in calculatin
	the weighted average, must include costs of borrowings made specifically
	for the purpose of any particular —
	the amount of borrowing costs capitalised during the disclosure year
	must not exceed the amount of borrowing costs incurred during the
	disclosure year;
	if a capital contribution is received by an airport, the relevant asset
	becomes works under construction for the purposes of calculating the
	cost of financing;
	<u>subject to subclause (i), a capital contribution will reduce the cost of</u>
	works under construction for the purpose of the calculation of the
	finance cost, even if the resulting value of works under construction is
	negative;
	<u>subject to subclause (g), if the value of works under construction is</u>
	negative in accordance with subclause (e), the cost of financing for the
	period ending on the commissioning date will be negative;
	if the cost of financing an asset which is works under construction is
	negative under subclause (f), it will reduce the value of the relevant asset
	by that negative amount where such a reduction is not otherwise made t
	the value of the asset under GAAP;
	for the purpose of subclause (d), works under construction includes
	assets that are forecast to be enhanced or acquired;
	if the cost of financing is derived as income in relation to works under
	construction and is both
	included in regulatory income under an ID determination ,
	it will not reduce the value of the relevant asset or assets where such
	It will not reduce the value of the relevant asset of assets where such

3.10 Value of found asset

- (1) Found asset means an asset-
 - (a) other than easement land;
 - (b) other than an intangible asset, unless it is-
 - (i) a finance lease; or
 - (ii) an identifiable non-monetary asset;
 - (c) not having a **commissioning date** in the **disclosure year** in question;
 - (d) the value of which is neither included as an unallocated opening RAB value in the disclosure year in question nor was so included in any prior disclosure year pursuant to clause 3.3(1); and
 - (e) first determined by the **airport** in the **disclosure year** in question to have a **commissioning date**, where the **disclosure year** is-
 - (i) the disclosure year 2012 or earlier, in any prior disclosure year; or
 - (ii) any other **disclosure year**, any prior **disclosure year** after the **disclosure year** 2009.
- (2) The value of found asset for a found asset is-
 - (a) its cost calculated in accordance with GAAP; or
 - (b) where sufficient records do not exist to establish its cost for the purposes of **GAAP**, where-
 - (i) an asset with an unallocated opening RAB value for that disclosure year is similar (in terms of asset type and age) to the found asset, the unallocated opening RAB value of the similar asset;
 - (ii) it is a non-land asset to which sub-paragraph (i) does not apply, its market value as determined by a valuer as at the date that the asset was first determined by the airport to have been commissioned in a prior disclosure year; and
 - (iii) it is a land asset to which sub-paragraph (i) does not apply, its value determined in accordance with Schedule A as at the date that the asset was first determined by the airport to have been commissioned in a prior disclosure year.

3.11 Cost of excluded asset

- (1) This clause applies to an asset-
 - (a) meeting paragraph (a) of the definition of **excluded asset**; and
 - (b) that is not a works under construction on the last day of the disclosure year 2009.
- (2) Subject to subclauses (3) and (4), the cost of an excluded asset to which this clause applies for a disclosure year is determined in accordance with the formula-

base value + *holding costs* - *net* <u>*after tax*</u>*revenue* - *tracking revaluations*.

(3) For the purpose of subclause (2), where **land** is revalued in accordance with clause 3.7(3)(2), all **land** to which this clause applies that is not **works under**

construction must be revalued in accordance with Schedule A as at the same date in respect of which that revaluation was carried out.

- (4) For the purpose of subclause (2), holding costs and net revenue exclude amounts incurred or derived-
 - (a) before the first day of the disclosure year 2010; and
 - (b) on and from the date referred to in subclause (5).
- (5) An excluded asset becomes a works under construction on and from the date at which construction using the excluded asset commences, and the cost of the excluded asset at that date is determined in accordance with subclause (2), provided that-
 - (a) the base value is treated as expenditure relating to the cost of land; and
 - (b) the holding costs less net revenue and tracking revaluations are treated as the cost of property due to the incursion of **land conversion costs**.
- (6) For the purpose of this clause-
 - (a) 'base value' is the sum of tracking revaluations in respect of all prior **disclosure years** plus, in the case of-
 - (i) land held on the last day of the disclosure year 2009, the value for that land determined in accordance with Schedule A as on that day;
 - (ii) an asset other than land held on the last day of the disclosure year 2009, the value for that asset disclosed in the 2009 disclosure financial statements; and
 - (iii) an asset not held on the last day of the disclosure year 2009, its cost as of its date of acquisition determined in accordance with GAAP, but excluding any costs of financing;
 - (b) 'holding costs' means the sum of an airport's notional costs of holding the excluded asset for all disclosure years, where the notional cost of holding an excluded asset for the disclosure year in question is determined by applying the airport's estimate of its post-tax WACC to the cost determined in accordance with subclause (2) in respect of the preceding disclosure year;
 - (c) 'net revenue' means the sum of amounts, other than those included in total regulatory income under an ID determination or preceding regulatory information disclosure requirements, for all disclosure years derived from holding, or associated with, the excluded asset, where the amount derived from holding the excluded asset in the disclosure year in question is determined in accordance with the formula-

[revenue derived from the excluded asset (other than tracking revaluations) - operating costs incurred in relation to the excluded asset]*(1 - corporate tax rate); and

- (d) 'tracking revaluations' means the sum of all amounts obtained by-
 - (i) multiplying the revaluation rate for each complete disclosure year in which the excluded asset is not revalued in accordance with
 Schedule A between the disclosure year in which its base value is

established and the **disclosure year** in which the asset becomes a **works under construction**, by the base value for that **disclosure year**; and

- subtracting the base value from the revalued amount in respect of each discl_osure year in which the excluded asset is revalued in accordance with Schedule A.
- (7) For the avoidance of doubt, for the purpose of subclause (6)(d)(ii), where a revaluation in accordance with Schedule A is undertaken more than once in a disclosure year, 'revalued amount' is determined in respect of the last revaluation undertaken in that disclosure year.

3.12 Works under construction

- (1) This clause applies to-
 - (a) land; and
 - (b) real property due to the incursion of land conversion costs,

that are works under construction on the last day of the disclosure year 2009.

- (2) The cost of land to which this clause applies at the date referred to in subclause(1) is the value for that land determined in accordance with Schedule A as on that day.
- (3) The cost of real property described in subclause (1)(b) at the date referred to in subclause (1) is nil, save that Auckland International Airport Limited's cost of constructing the Northern Runway must not exceed \$22.3 million.
- 3.13 Alternative methodologies with equivalent effect
 - (1) When completing the RAB roll forward and forecast total revenue requirements of an ID determination, an airport may apply an alternative asset valuation methodology to that specified for asset valuation in clauses 3.3-3.5, 3.7, 3.9 and 3.10.
 - (2) An alternative asset valuation methodology applied by an **airport** in accordance with this clause must-
 - (a) be likely to produce an equivalent effect on the price setting event to the methodology that would otherwise apply under this determination; and
 (b) be as asistent with the event of Part 4 of the 1 of the 1
 - (b) be consistent with the purpose of Part 4 of the Act.
 - (3) Notwithstanding clauses 3.3-3.5, 3.7, 3.9 and 3.10, when applying an alternative asset valuation methodology under subclause (1), an airport may treat the RAB values of all or some of the relevant assets in aggregate rather than separately.
- 3.14 Demonstration that alternative methodologies have equivalent effect

Where an **airport** applies alternative <u>asset valuation</u> methodologies in accordance with clause 3.13, it must do so in accordance with the requirements of the **ID** <u>determination</u>.

PART 4 TREATMENT OF TAXATION

- 4.1 <u>Regulatory tax allowance</u>
 - (1) Regulatory tax allowance is determined by applying the **tax rules** and the **corporate tax rate** to regulatory profit / (loss) before tax.
 - (2) For the purpose of subclause (1), 'regulatory profit / (loss) before tax' means the amount of 'regulatory profit / (loss) before tax' as determined in accordance with an **ID determination**.
 - (3) For the purpose of subclause (1), in applying the **tax rules** in respect of particular items of income and expenses included in 'regulatory profit / (loss) before tax'-
 - (a) a tax deduction for interest incurred in relation to debt must be substituted with a tax deduction for notional deductible interest;
 - (b) any tax deduction for depreciation in respect of an asset must be calculated by applying the tax rules to the regulatory tax asset value;
 - (c) any **revaluation** included in 'regulatory profit / (loss) before tax' must be excluded and ignored; and
 - (d) the effect of any-
 - (i) tax losses (other than those produced from the **supply** of **specified airport services**); and
 - (ii) subvention payment,

made by an **airport** must be ignored.

(4) For the purpose of subclause (3)(a), 'notional deductible interest' means the product of multiplying the sum of all **opening RAB values** by both **leverage** and the **cost of debt**.

4.2 Regulatory tax asset value

(1) Regulatory tax asset value, in relation to an asset, means the value determined in accordance with the formula-

tax asset value \times result of asset allocation ratio.

- (2) For the purpose of subclause (1), 'tax asset value' means, in respect of-.
 - (a) an asset-
 - (i) acquired from a **regulated supplier** who used it to **supply regulated goods or services**; or
 - (ii) acquired or transferred from a related party,

the value of the asset determined by applying the tax depreciation rules to its notional tax asset value; and

- (b) any other asset, its adjusted tax value.
- (3) In this clause-
 - (a) 'adjusted tax value' has the same meaning as in the tax depreciation rules; and
 - (b) 'tax depreciation rules' means the **tax rules** that relate to the determination of depreciation allowances for tax purposes.

- (4) 'Notional tax asset value' means, for the purpose of-
 - (a) subclause (2)(a)(i), value after applying the tax depreciation rules to the tax asset value (as 'tax asset value' is defined in the input methodologies applying to the regulated goods or services in question) in respect of the disclosure year in which the asset was acquired; and
 - (b) subclause (2)(a)(ii), value in respect of the **disclosure year** in which the asset was acquired or transferred that is-
 - (i) consistent with the **tax rules**; and
 - (ii) limited to its value of commissioned asset or, if relevant capital contributions are treated for tax purposes in accordance with section CG 8 of the Income Tax Act 2007 (or subsequent equivalent provisions), limited to the value of commissioned asset plus any capital contributions applicable to the asset.
- (5) For the purpose of subclause (1), 'result of asset allocation ratio' means, where an asset or group of assets maintained under the **tax rules**-
 - (a) has a matching asset or group of assets maintained for the purpose of Part 3, the value obtained in accordance with the formula-

opening RAB value or sum of **opening RAB values**, as the case may be

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unallocated opening RAB value *or sum of* **unallocated opening RAB values**, *as the case may be*,

applying the formula in respect of the asset or smallest group of assets maintained for the purpose of Part 3 that has a matching asset or group of assets maintained under the **tax rules**; and

(b) does not have a matching asset or group of assets maintained for the purpose of Part 3, the value of the asset allocated to the **supply** of **specified airport services** were clause 2.1 to apply to the asset or group of assets.

4.3 Alternative methodologies with equivalent effect

An **airport** may apply an alternative RAB roll forward methodology with equivalent effect to that specified for taxation in clauses 4.1-4.2 if anthe alternative taxation methodology is consistent with anthe alternative asset valuation methodology for RAB roll forward used in accordance with clause 3.13.

PART 5 COST OF CAPITAL

- 5.1 <u>Commission to determine and publishMethodology for estimatesing of the weighted</u> average cost of capital and standard error
 - The Commission will determine <u>and publish its</u> mid-point estimate of vanilla WACC <u>and the standard error</u> for the <u>disclosure year-2011 and each disclosure</u> year-thereafter-
 - (a) for each **airport**;
 - (b) in respect of the 5 years commencing on the first day of the disclosure year in question;
 - (c) subject to subclause (3), within 1 month of the start of the disclosure year in question; and
 - (d) in accordance with the formula-

 $r_d L + r_e(1 - L).$

- (2) The Commission will calculate and publish itsa mid-point estimate of post-tax WACC and the standard error for the disclosure year-2011 and each disclosure year thereafter.
 - (a) for each **airport**;
 - (b) in respect of the 5 years commencing on the first day of the disclosure year in question;
 - (c) subject to subclause (3), within 1 month of the start of the disclosure year in question; and
 - (d) in accordance with the formula-

 $r_d (1 - T_c)L + r_e (1 - L).$

- (3) For the purposes of subclauses (1) and (2), the standard error of the mid-point estimate of WACC is 0.0144. The Commission will estimate or determine, as the case may be, the amounts or values-
- (4) to which this subclause applies; and
- (5) in respect of the disclosure year-2011,
- (6) as soon as practicable after this determination comes into force.

(7)(3) In this clause-

L is leverage;

 r_d is the cost of debt and is estimated in accordance with the formula:

 $r_f + p + d;$

 r_e is the cost of equity and is estimated in accordance with the formula:

 $r_f(1 - T_i) + \beta_e TAMRP;$

- T_c is the average corporate tax rate;
- *r*_f is the risk-free rate;
- *p* is the **debt premium**;

d is the debt issuance costs;

- T_i is the average investor tax rate;
- β_e is the equity beta; and

TAMRP is the tax-adjusted market risk premium.

- (8)(4) For the purpose of this clause-
 - (a) the <u>fixed WACC parameters comprising leverage</u>, average investor tax rate, <u>the average corporate tax rate</u>, the equity beta, the debt issuance costs, the average corporate tax rate and the tax-adjusted market risk premium are the amounts specified in or determined in accordance with clause 5.2; and
 - (b) the risk-free rate must be estimated in accordance with clause 5.3.

5.2 Fixed WACC parameters

- (1) [<u>'</u>Leverage<u>'</u> is [XX]<u>197</u>%.]
- (2) The a'A verage investor tax rate' is the average of the investor tax rates that, as at the date that the estimation is made, will apply to each of the disclosure years in the 5 year period commencing on the first day of the disclosure year in question.
- (3) For the purpose of subclause (2), 'investor tax rate' is, for each disclosure year, the maximum prescribed investor rate applicable at the start of that disclosure year to an individual who is-
 - (a) for the disclosure year 2011, in the case of-
 - (i) Wellington International Airport Limited, 29%; and
 - (ii) Auckland International Airport Limited and Christchurch International Airport, 28.5%; and
 - (b) for each disclosure year thereafter, the maximum prescribed investor rate applying at the start of that disclosure year to a natural person who is
 - (c)(a) resident in New Zealand; and
 - (d)(b) an investor in a multi-rate PIE, (as 'multi-rate PIE' is defined in s YA 1 of the Income Tax Act 2007).
- (4) The a'<u>A</u>verage corporate tax rate' is the average of the corporate tax rates that, as at the date that the estimation is made, will apply during the 5 year period commencing on the first day of the disclosure year in question.
- (5) $[\frac{\text{The e}'E}{\text{quity beta}' \text{ is } [XX]0.72}]$
- (6) The d'Debt issuance costs' are 0.235%.
- (7) The t['Tax-adjusted market risk premium' is, for the 5 year period commencing on the first day of each disclosure year, [XX]7.0%.]-
- (8) the disclosure year 2011, 7.1%; and
- (9)(6) each disclosure year thereafter, 7.0%.
- 5.3 <u>Methodology for estimating risk-free rate</u>

The Commission will estimate a risk-free rate in respect of each airport-

- (a) for each disclosure year; and
- (b) subject to clause 5.1(3), within 1 month of the start of the disclosure year in question,
- by-
- (c) obtaining, for notional benchmark New Zealand government New Zealand dollar denominated nominal bonds, the wholesale market linearly-interpolated bid yield to maturity for a residual period to maturity equal to 5 years on each **business day** in the <u>3</u> month<u>s</u> preceding the start of the **airport's disclosure year**;
- (d) calculating the annualised interpolated bid yield to maturity for each **business day**; and
- (e) calculating the un-weighted arithmetic average of the daily annualised interpolated bid yields to maturity.
- 5.4 <u>Methodology for estimating debt premium</u>
 - (1) <u>'Debt premium'</u> means the spread between-
 - (a) the bid yield to maturity on vanilla NZ\$ denominated bonds that-
 - (i) are issued by an **airport**;
 - (ii) are publicly traded;
 - (iii) have a qualifying rating of grade A-; and
 - (iv) have a remaining term to maturity of 5 years; and
 - (b) the contemporaneous interpolated bid yield to maturity of benchmark New Zealand government New Zealand dollar denominated nominal bonds having a remaining term to maturity of 5 years.
 - (2) The **Commission** will<u>, in accordance with subclause (3)</u>, <u>determine an</u> estimate <u>of</u> an amount for the debt premium-
 - (a) in respect of each airport; and
 - (b) for each disclosure year; and
 - <u>(b)</u>

subject to clause 5.1(3), within 1 month of the start of each disclosure year.

- (3) <u>For the purposes of subclause (2), </u>**T**<u>t</u>he amount of the debt premium will be estimated by-
 - (a) identifying publicly traded vanilla NZ\$ denominated bonds issued by a qualifying issuer that are-
 - (i) **investment grade credit rated**; and
 - (ii) of a type described in the paragraphs of subclause (4);
 - (b) in respect of each bond identified in accordance with paragraph (a)-
 - (i) obtaining its annualised wholesale market bid yield to maturity;
 - (ii) calculating by linear interpolation with respect to maturity, the contemporaneous wholesale market annualised bid yield to maturity for a notional benchmark New Zealand government New Zealand

dollar denominated nominal bond with the same remaining term to maturity; and

 (iii) calculating its contemporaneous interpolated bid to bid spread over notional benchmark New Zealand government New Zealand dollar denominated nominal bonds with the same remaining term to maturity, by deducting the yield calculated in accordance with subparagraph (ii) from the yield obtained in accordance with subparagraph (i),

for each **business day** in the <u>3</u> month <u>period</u> immediately preceding the start of the **disclosure year**;

- (c) calculating, for each bond identified in accordance with paragraph (a), the un-weighted arithmetic average of the daily spreads identified in accordance with paragraph (b)(iii); and
- (d) subject to subclause (4), estimating, by taking account of the average spreads identified in accordance with paragraph (c), and having regard to the debt premium estimated from applying the Nelson-Siegel-Svensson approach in accordance with subclause (6), the average spread that would reasonably be expected to apply to a vanilla NZ\$ denominated bond that-
 - (i) is issued by an airport that is neither <u>100%majority</u> owned by the Crown nor a local authority;
 - (ii) is publicly traded;
 - (iii) has a qualifying rating of grade A-; and
 - (iv) has a remaining term to maturity of 5 years.
- (4) For the purpose of subclause (3)(d), the Commission will have regard, subject to subclause (5), to the spreads observed on the following types of vanilla NZ\$ denominated bonds issued by a qualifying issuer:
 - (a) those that-
 - (i) have a **qualifying rating** of grade A-; and
 - (ii) are issued by an airport that is neither <u>100%majority</u> owned by the Crown nor a local authority;
 - (b) those that-
 - (i) have a **qualifying rating** of grade A-; and
 - (ii) are issued by an entity other than an airport that is neither <u>100%majority</u> owned by the Crown nor a local authority;
 - (c) those that-
 - (i) have a qualifying rating of a grade different to A-; and
 - (ii) are issued by an airport that is neither <u>100%majority</u> owned by the Crown nor a local authority;
 - (d) those that-
 - (i) have a qualifying rating of a grade different to A-; and

(ii) are issued by an entity, other than an **airport** that is neither
 <u>100%</u>majority-owned by the Crown nor a **local authority**; and
 (ii)

- (e) those that are-
 - (i) investment grade credit rated; and
 - (ii) issued by an entity that is <u>100%majority</u> owned by the Crown or a local authority.
- (5) For the purpose of subclause (4)-
 - (a) progressively lesser regard will ordinarily be given to the spreads observed on the bond types described in subclause (4)-in accordance with the order in which the bond types are described in subclause (4);
 - (b) the spread on any bond of the type described in subclause (4) that has a remaining term to maturity of less than 5 years will ordinarily be considered to be the minimum spread that would reasonably be expected to apply on an equivalently credit-rated bond issued by the same entity with a remaining term to maturity of 5 years; and
 - (c) the **Commission** will adjust spreads observed on bonds described under subclauses (4)(b) to (4)(e) to approximate the spread that is likely to have been observed had the bonds in question been of the type described in subclause (4)(a).
- (6) For the purposes of subclause (3)(d), the 'Nelson-Siegel-Svensson approach' means a method for modelling yield curves and term structures of interest rates which establishes a relationship between term to maturity and the debt premium, and where a curve is generated by changing the parameters of a yield curve functional form to minimise the squared deviation between estimated and observed values.
- 5.5 Estimating the WACC and standard error after a price setting event or when requested by an airport
 - (1) An airport may propose in writing that the Commission determines a mid-point estimate of WACC and a standard error for a nominated period commencing at the start of any quarter in a disclosure year (the 'nominated WACC period').
 - (2) The Commission will determine a post-tax WACC at price setting event-midpoint estimate of WACC and a standard error for a price-setting period or the nominated WACC period-
 - (a) in order to carry out its function under the Act; or
 - (b) in response to an **airport's** proposal in accordance with subclause (1).
 - (3) A 'post-tax WACC at price setting event' mid-point estimate of WACC or a standard error-under subclause (2) will be a mid-point estimate of post-tax
 WACC determined by the Commission in accordance with clauses 5.1 to 5.4, where the reference to disclosure years in those clauses is modified as required to mean the price setting period or the nominated WACC period.
- 5.6 WACC percentile equivalents

	<u>(1)</u>	'WAC	C percentile equivalent for forecast cost of capital' means an equivalent to	
		the disclosed estimate that is calculated as the cumulative area under the		
	standard normal distribution for Z where-		ard normal distribution for Z where-	
		<u>(a)</u>	'Z' is the Z score that corresponds with the inverse of the standard	
			normal cumulative distribution for the percentile of the disclosed	
			estimate, which is calculated as-	
			$\underline{Z} = \frac{\text{disclosed estimate-midpoint estimate of WACC}}{\text{standard error of midpoint estimate of WACC}}$	
		(b)		
		<u>(b)</u>	<pre>'mid-point estimate of WACC' means the post-tax WACC at price setting event;</pre>	
		(c)	the 'standard error of mid-point estimate of WACC' is [xx]; and	
		(d)	'disclosed estimate' means forecast cost of capital.	
	(2)			
	<u>(2)</u>		<u>C percentile equivalent for forecast post-tax IRR' means an equivalent to</u> sclosed estimate that is calculated as the cumulative area under the	
			ard normal distribution for Z where-	
		<u>(a)</u>	'Z' is the Z score that corresponds with the inverse of the standard	
			normal cumulative distribution for the percentile of the disclosed	
			$\frac{\text{estimate, which is calculated as-}}{Z = \frac{\text{disclosed estimate-midpoint estimate of WACC}}{Z}$	
			$Z = \frac{1}{\text{standard error of midpoint estimate of WACC}}$	
		<u>(b)</u>	mid-point estimate of WACC' means the post-tax WACC at price setting	
			<u>event;</u>	
		<u>(c)</u>	the 'standard error of mid-point estimate of WACC' is [xx]; and	
		<u>(d)</u>	'disclosed estimate' means forecast post-tax IRR.	
	Exan	nple: if	the disclosed estimate was 6.00% and the mid-point estimate of WACC was	
		5.00%, Z would be 0.69. The cumulative area under the standard normal distribution,		
	obta	ined from a standard normal distribution table, for a Z-score of 0.69 is 0.7549, so		
	<u>in th</u>	is example the disclosed estimate would be approximately equivalent to the 75th		
	perc	<u>entile o</u>	f the Commission's WACC distribution	
5	Stan	dard er	ror of the debt premium	
	(1)		ommission will estimate an amount for a standard error of a debt	
	(-)	premi		
		(a)	-subject to clause 5.1(3), within 1 month of the start of the disclosure	
			year in question; and	
		(b)	as either-	
			(i) the product of the formula specified in subclause (2); or	
			(ii) 0.0015,	
			whichever is the greater.	
	(2)	For th	e purpose of subclause (1)(b)(i), the formula is	

$$\frac{1}{\sqrt{N-1}\sum_{i=1}^{N}(p_i-\overline{p})^2}$$

where-

N is the number of **qualifying issuers** issuing bonds of the type described in the subparagraphs of clause 5.4(3)(d);

p, is each **qualifying issuer's** arithmetic average spread for its bonds of the type described in the subparagraphs of clause 5.4(3)(d); and

- is the **debt premium**.

provided that for the purposes of determining *N* and p_i , no regard may be had to any bonds of the types described in clauses 5.4(4)(b) to 5.4(4)(e).

5.6 Methodology for estimating the WACC standard error

- (1) The Commission will determine a standard error of a mid-point estimate of WACC-
 - (a) subject to clause 5.1(3), within 1 month of the start of the **disclosure year** in question; and
 - (b) in accordance with this clause.
- (2) The standard error for a mid-point estimate of vanilla WACC determined in accordance with clause 5.1(1) will be determined in accordance with the formula-

$$\sqrt{0.000087 + 0.0256E^2(TAMRP) + 0.0289 \text{var}(\hat{p})}$$

(3) The standard error for a mid-point estimate of post tax WACC determined in accordance with clause 5.1(2) will be determined in accordance with the formula-

$$\sqrt{0.000087 + 0.0256E^2 (TAMRP) + (1 - T_c)^2 (0.0289 \operatorname{var}(\hat{p}))}$$

(4) In this clause

- (a) $E^2(TA\hat{M}RP)$ is the square of the tax-adjusted market risk premium determined in accordance with clause 5.2(7);
- (b) $\frac{\operatorname{var}(\hat{p})}{\operatorname{determined in accordance with clause 5.5(1); and}$
- (c) T_{ϵ} is the average corporate tax rate determined in accordance with clause 5.2(4).

5.7 <u>Methodology for estimating the WACC range</u>

- (1) The Commission will determine a WACC range for each **mid-point estimate of** WACC-
 - (a) for each disclosure year; and
 - (b) subject to clause 5.1(3), within 1 month of the start of the **disclosure year** in question

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(2) For the purpose of subclause (1), 'WACC range' means the values falling between the 25th percentile and 75th percentile inclusive of the mid-point estimate of WACC. (3) For the purpose of subclause (2).			
(a) the mid-point estimate of WACC must be treated as the 50th percentile; (b) the 75th percentile must be determined in accordance with the formula-			
mid-point estimate of WACC + 0.674 × standard error of mid-point estimate of WACC; and			
(c) the 25th percentile must be determined in accordance with the formula-			
mid-point estimate of WACC0.674 × standard error of mid-point estimate of WACC,			
where 'standard error ' means the standard error of the relevant mid- point estimate of WACC, as determined in accordance with clause 5.6(2) or 5.6(3), as the case may be.			
5.85.7 Publication of WACC estimates and standard error			
(1) The Commission will publish all determinations and estimates that it is required to make by this <u>P</u> art on its website no later than 1 month after having made them.			
(1)(2) The determinations published in accordance with subclause (1) will reference the disclosure year or other period to which they apply.			

(a) on its website; and
 (b) no later than 1 month after having made them.

SCHEDULE A AIRPORT LAND VALUATION METHODOLOGY

A1 Interpretation

- (1) This schedule sets out the mandatory requirements for a **valuer** to apply when undertaking a valuation of **land** held by an **airport** for the purposes of this determination.
- (2) In this schedule, words or phrases in bold type that are not otherwise defined in clause 1.4(2) of this determination bear the following meanings:

highest and best alternative use means the most probable use of land, which use-

- (a) is not the **supply** of **specified airport services**;
- (b) is not a use to the extent that it is influenced by the supply of specified airport services;
- (c) is physically possible;
- (d) is appropriately justified;
- (e) is legally permissible;
- (f) is financially feasible; and
- (g) results in the highest estimated value of the **land** in question;

land has the meaning given in clause 1.4(2);

MVAU means the market value of **land** in its **highest and best alternative use** or uses determined in accordance with this schedule;

special assumption has the same meaning as defined in IVS 102 – Implementation;

valuation and property standards means the following material which is hereby incorporated by reference, subject to any amendments to, or replacement of, the material in accordance with Schedule 5 of the **Act**:

IVS 101 - Scope of Work;

IVS 102 – Implementation;

IVS 103 - Reporting;

ANZVGN 1 - Valuation Procedures Real Property;

valuer has the meaning given in clause 1.4(2).

A2 Professional valuation framework

(1) An **MVAU** valuation must be undertaken by a valuer.

- (2) The **valuer** must undertake an **MVAU** valuation in accordance with the **valuation and property standards**, subject to any modifications, additions, or variations to those standards specified in this Schedule.
- (3) Valuation and property standards with 'mandatory practice' status must be adhered to by the valuer.
- (4) **Valuation and property standards** with 'best/good practice' status must be adhered to by the **valuer** when reasonably practicable.
- (5) The valuer must -
 - (a) base the estimate of value on data and circumstances appropriate to the valuation;
 - (b) use appropriate methods and techniques for the estimate of value;
 - (c) develop the **MVAU** valuation with sufficient information to fully support the analysis and conclusions; and
 - (d) obtain the advice of a suitably qualified independent expert on any material assumption of the MVAU valuation, including any special assumption, on which the valuer is not suitably experienced or qualified to provide an expert opinion.

A3 Valuation requirements

- (1) In undertaking an **MVAU** valuation, the **valuer** must make the **special assumptions** set out in clause A4.
- (2) The valuer must include in the MVAU valuation the likelihood, timing, and costs (both direct and indirect if any) of moving from the special assumption for land zoning to the zoning required for the development of the land in its highest and best alternative use.
- (3) The valuer must disclose in the valuation report how they determined the special assumption for land zoning and the likelihood, timing, and costs (both direct and indirect if any) of moving from the special assumption for land zoning to the zoning required for the development of the land in its highest and best alternative use.
- (4) The **valuer** may rely on evidence of sales of **land** as comparable marketbased data only to the extent the sales were unaffected by the supply of **specified airport services**.
- (5) The **valuer** may rely on evidence of sales of **land** to, or by, the **airport** only to the extent the transactions in question:
 - (a) occurred on an arm's-length basis; and
 - (b) the price and other terms of the sales were unaffected by the supply of **specified airport services**.

- (6) The **valuer** must assume an orderly sale of the aggregated **land** (in economically manageable parcels) over such time as would likely be needed to achieve the **highest and best alternative use** of the **land**.
- (7) The valuer must give consideration to the physical characteristics of the land (including contiguity), existing title and easement arrangements, zoning, any other restrictions or impediments, and adjoining land uses, when determining the highest and best alternative use, so as to maximise the value in the land's alternate use and market value.
- (8) The **valuer** must disclose all material assumptions and **special assumptions** made in undertaking the **MVAU** valuation in the valuation report.
- (9) The **valuer** must include or attach to the valuation report any expert opinion obtained by the **valuer** in accordance with subclause A2(5)(d).

A4 Special assumptions

- (1) The land must be valued as an aggregated parcel (which may be made up of multiple titles) of a size equal to that attributed to the supply of specified airport services.
- (2) The **land** must be assumed to be notionally vacant and clear of **airport**-related improvements.
- (3) The **land** zoning must be assumed to be the zoning that is most likely to apply if the **airport** did not exist.
- (4) The **land** zoning most likely to apply if the **airport** did not exist must be determined by having regard to:
 - the current zoning (other than zoning for aeronautical services or zoning influenced by the presence of the airport);
 - (b) the existing zoning of the land surrounding the airport;
 - (c) the zoning that applied prior to the land being zoned for aeronautical services; and
 - (d) any other relevant matters including:
 - (i) the physical features of the **land**;
 - (ii) local authority planning objectives and policies, including consistency with regional policy directions;
 - (iii) likely permissibility under the Resource Management Act 1991 and any other statutory or regulatory requirements or considerations.
- (5) Relevant development costs, including construction costs, holding costs, and the developer's or investor's profit and risk, must be included in the MVAU valuation.
- (6) The costs of converting the land to an **airport** must be excluded from the MVAU valuation, including:

- (a) costs of resource consents for airport development;
- (b) holding costs during airport development;
- (c) costs of earthworks necessary for the formation of the level **airport** platform;
- (d) costs of any land reclamation or dredging;
- (e) costs of sea-wall or other coastal protection systems;
- (f) cost of airport-specific drainage systems, including retention ponds;
- (g) professional fees, including those for surveyors, engineers, and planners, with respect to the above-mentioned activities; and
- (h) any other costs incurred in the conversion of **land** to provide aeronautical services.
- (7) Costs for remediation or demolition expenditure must be excluded from the MVAU valuation, including the costs of-
 - (a) demolition, crushing and removal of concreted and sealed surfaces including runways, taxiways, aprons, roading, kerbs, and channels;
 - (b) demolition and debris removal of airport-specific buildings and structures including terminals, hangars, fire rescue buildings, control towers, and fuel depots;
 - (c) removing above- and below-ground utilities, including pipelines and cabling required for **airport**-specific activities like fuel pipelines, tanks, runway drainage and lighting, and approach lighting; and
 - (d) clean-up of potential site contamination, including contamination occurring through aircraft and maintenance operations by spills of aircraft and vehicle fuels, paints/solvents, firefighting foams, underground and above ground storage tanks, radioactive materials, asbestos, PCBs, pesticides and herbicides or battery acids, or through the operation of waste disposal facilities, vehicle storage, dredging operations, building construction and underground and above ground utility lines/pipes.

A5 MVAU valuation steps

In undertaking an MVAU valuation the valuer must-

- (a) establish and compile a schedule of the **land** parcels that are to be included in the **MVAU** valuation;
- (b) confirm ownership, tenure and aggregated land area;
- (c) determine the special assumption for land zoning;
- (d) consider and determine the highest and best alternative use;
- (e) determine the zoning of the land for the highest and best alternative use, and the likelihood, timing, and cost (both direct and indirect, if any) of moving from the special assumption for land

zoning to the zoning required for the development of the **land** in its **highest and best alternative use**;

- (f) consider resource management (including reserve contribution) requirements, amenities in the area, and access to services;
- (g) for notional subdivision / residual value approaches-
 - (i) prepare a land development plan (in conjunction with a planner, where considered necessary by the valuer), which must demonstrate the valuer's view of the likely highest and best alternative use development of the land, and provide evidence for the assessment of inputs into the notional subdivision / residual value approaches;
 - determine market demand for the proposed development and the time period for the sale or realisation of the developed land in a notional subdivision or development, including, where material to the valuation, economic analysis to support the market demand and the time period for the sale or realisation of the developed land;
 - (iii) determine the direct costs of developing the land; and
 - (iv) determine any indirect costs of developing the land, including the developer's holding costs or local authority rates;
- (h) undertake market research and obtain comparable sales information to support the alternate land uses selected including both block sales and developed land sales if both a direct sales comparison and notional subdivision / residual value approaches are to be used;
- apply suitable adjusted market evidence to airport land as required, and taking account of whether a direct sales comparison or notional subdivision / residual value approaches are to be used;
- (j) reconcile the results of the valuation approaches used and determine a final value for the **highest and best alternative use**; and
- (k) prepare a valuation report, incorporating all disclosures required by the relevant **valuation standards** and this Schedule.