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2 **DAY 4 - RETAIL GROCERY MARKET STUDY CONFERENCE**

3 **27 October 2021**

4 **Session 5: Indicators of competition – international price comparisons and innovation**

5 **Session 6: Indicators of competition – principles underlying profitability analysis**

6 **Ms Rawlings:** Mōrena, tena koutou katoa, ngā mihi, good morning everybody. Welcome back to  
7 another day of the Commission's conference into our market study on groceries.  
8 Welcome back those who have been with us on previous days and welcome to the couple  
9 of people that we have today who haven't joined us previously.

10 Ko Anna Rawling tōku ingoa, I'm Anna Rawlings, I'm the Chair of the Commerce  
11 Commission. As I have for previous sessions, I'm going to make a few quick comments to  
12 get started today.

13 Today's sessions are going to discuss international price comparisons, innovation  
14 and that will be followed after the morning break with a session relating to our  
15 profitability assessments.

16 I'm also just going to recap a couple of housekeeping matters.

17 Again with me today are Commissioners who have been working on the market  
18 study: Dr John Small, Dr Derek Johnston and Associate Commissioner Vhari McWha.

19 A number of Commission staff are also here with us and may be seen from time to  
20 time, even if they're not all visible on the screen, they are here working on the study as  
21 they have been in recent months.

22 As you know, the purpose of the market study, is to identify factors affecting  
23 competition in the supply or acquisition of groceries in New Zealand and to make  
24 recommendations that we consider might improve competition, if required, and if we  
25 consider that's it not working as well as it could.

26 The draft report set out some preliminary views on the state of competition in the  
27 grocery market and it identified some options for recommendations that we want to  
28 explore further through our consultation process before finalising our report. The  
29 discussion so far has been thoughtful and insightful and we're grateful the contributions  
30 that people have made. It's provided an opportunity for new issues to be raised for us  
31 since our draft report through submission and through discussion at the conference. And  
32 it's also enabled you, at this conference, to hear a little more from one another and  
33 understand a little bit about the perspectives of others, we hope.

34 So far, we've discussed the state of competition relevant to the retail sector and  
35 we've also looked at consumer-facing issues, including promotions, pricing, loyalty  
36 programmes. Yesterday we explored the level of consensus and the further work to be  
37 done on the question of a code applying to the relationship between suppliers and  
38 grocery retailers.

1 Today's sessions, as I said are going to cover issues of price, quality, range, service,  
2 innovation, international pricing and then profitability. We'll run until 10:45 as we have  
3 on other mornings. We'll break for 30 minutes, resume at 11:15 and we're scheduled to  
4 finish at around 12:30.

5 We'll work through the remaining sessions on our agenda in coming days and the  
6 agenda can be accessed on our website.

7 The conference, of course, is not the last chance to have your say as you will have  
8 seen in the slideshow running while you waited to join the conference, we have asked for  
9 further submissions covering matters that have been raised at the conference or new  
10 matters that you'd like to raise by the 23<sup>rd</sup> of November. We might also seek further  
11 information from parties and we'll follow-up after the conference to do that, if we need  
12 to.

13 Our final report is to be made available no later than the 8<sup>th</sup> of March next year  
14 and that's a final deadline for us.

15 Once again, if you have questions about the process or any other questions about  
16 the conference, please do reach out to our team at the Commission market study email  
17 address which is [marketstudies@comcom.govt.nz](mailto:marketstudies@comcom.govt.nz) and we'll try to get back to you as soon  
18 as we can in the course of a session or in breaks during the conference. Any documents or  
19 material that you'd like to refer to during the conference sessions, you should go ahead  
20 and also submit that through that email address or follow-up with us at a later date.

21 As has been the case in the last few days, sessions today will be chaired by a  
22 Commissioner, today Dr John Small. He will lead the discussion and the questioning,  
23 others may have questions as we go ahead, but I'll just ask for all discussion to be directed  
24 through him as Chair so that we can continue to maintain an orderly discussion online.

25 As you can see for those of us joining us for the first time, the conference is run in  
26 a webinar format and that means that if you indicated that you'd like to speak in today's  
27 session, you will have joined as a panellist to the webinar and you can directly and  
28 immediately respond to any questions or make any comments. If you indicated that you'd  
29 rather attend as an observer, then you've been joined to the conference as an attendee,  
30 but we don't want this to prevent you from contributing to the discussion if something  
31 occurs to you and if you'd like to do so as we proceed, and in that case we'd ask that you  
32 just raise your hand using the Zoom function and a member of our team will contact you  
33 and submit a request for acceptance into the panel where you'll be able to make your  
34 comments.

35 In that way, we hope that we can provide an opportunity for everyone who wants  
36 to comment to do so in the course of the sessions, but if time or if your technology  
37 doesn't allow that, then again, we just encourage you to follow-up with us with  
38 submissions after the session, or if you'd like to, to contact us for a private discussion  
39 covering the matters under discussion.

1           As you can imagine, a number of the matters in sessions such as this in particular  
2 may be commercially sensitive to the parties and our intention is to keep the discussion at  
3 a level appropriate for a public forum.

4           You'll note from your Zoom feed that sessions are recorded and that's for  
5 transcription purposes, we don't intend to publish a recording of the conference, but we  
6 will publish a transcript as soon as we're able to do that on our website.

7           And finally I just want to remind everyone that we've welcomed members of the  
8 media to the conference. The level of public interest in the grocery study and in our  
9 conference has been high, as you will have seen both before and during the conference.  
10 And members of the media may come and go as they please. We have asked that the  
11 conference sessions are not recorded by third parties.

12           Thanks very much, I'll handover to Dr John Small to kick off today's session.

13 **Dr Small:** Thanks very much Anna and good morning everyone, welcome to day four of the  
14 conference which is focused on analysis of indicators of competition. In this first session  
15 we're going to discuss price comparisons, particularly international price comparisons,  
16 competition indicators that can be derived from looking at innovation and other non-price  
17 indicators of competition, which we summarise under QRS (quality, range and service), so  
18 things that aren't price, basically. So we start with price, then innovation and then non-  
19 price items.

20           The second session today is going to be about profitability indicators and that will  
21 focus on the valuation methods for intangible assets, particularly leases, goodwill, and  
22 brands. And these topics have been chosen because they're ones that are germane to our  
23 final conclusions about all of these matters, particularly concerning prices and  
24 profitability. So we're interested in the methodologies and how to go about these  
25 assessments in the best possible way, rather than talking about what answers might have  
26 come out so far, either by us, or by submissions to us, of course you're welcome to talk  
27 about those if you wish, but we're mainly interested in hearing about how these things  
28 should be done and just trying to bottom out some of those issues.

29           So just before we get started on the main work of the session, I would just like to  
30 step back a little bit and note that all of the topics that we're looking at today are  
31 indicators of competitive outcomes. And as you know, our responsibility under the terms  
32 of reference, is to assess any factors that may affect competition in the grocery sector.  
33 This includes not only competitive outcomes, but also the structure of the sector and the  
34 competitive processes and the dynamics that operate within the sector. Which you will  
35 have seen of course from our draft report and from the earlier conference sessions, we're  
36 also looking at quite closely in the course of the study.

37           So, while we necessarily discuss all of these things individually and analyse them  
38 individually, all of them contribute together to an overall assessment as to whether or not  
39 competition is working as affectively as it can and if not, what might be able to be done to  
40 improve it.

1           So if, for example it could be determined that profits have been persistently higher  
2 than normal, or prices are persistently high compared with suitable comparators, then  
3 observing those outcomes can tell us something useful about how well a market is  
4 performing and that's relevant to an overall assessment. But as we have noted in the  
5 draft report and others have also commented, there are quite significant challenges in  
6 assessment whether outcomes are consistent with competitive benchmarks. You can  
7 categorise these into two groups really. One is about developing the indicators  
8 themselves, what things should we be looking at and the second one is about finding,  
9 identifying appropriate and suitable benchmarks to compare them against to say whether  
10 or not this is consistent with workable competition or competition that's working well for  
11 consumers.

12           So this is true for all outcomes indicators whether its price, profitability,  
13 innovation, QRS, competition, all of these outcome indicators, this is true of. We do not  
14 think it's necessary to find conclusively that outcomes are out of line with competitive  
15 benchmarks in order to find that a market is not working as well as it could.

16           The other factors, such as market structure, conditions of entry and expansion, the  
17 behaviour of market participants are also important indicators of whether the process,  
18 (they're process indicators), whether the process of competition is working well and  
19 whether there are recommendations that could be made to improve the competitive  
20 process and drive better outcomes for consumers.

21           That's just trying to set the conversation for today in context, which is a part of our  
22 broad assessment of competition in these markets.

23           So if I go now to the content of session five. As I said before, we want to talk about  
24 three things, international price comparisons, innovation and QRS indicators. And just to  
25 reinforce that we're mainly interested in methodological questions here, so the  
26 fundamental underlying issues that we're keen to discuss is how should we assess these  
27 indicators of competition.

28           So, in regards to international price comparisons, we're starting on topic one,  
29 there have been a lot of price comparison methods discussed so far in this study and  
30 indications of price. Many of these of course have been quite informal reports from  
31 individuals who told us that they perceive grocery prices to be higher in New Zealand than  
32 other countries. Consumer NZ submitted on our preliminary issues paper and they gave  
33 us an analysis of 20 private label products sold by Woolworths in Australia and New  
34 Zealand.

35           The Food and Grocery Council also submitted on our preliminary issues paper with  
36 a preliminary analysis by Coriolis that suggested a price gap between New Zealand and the  
37 USA was somewhere between 2% and 6%.

38           As we discussed in the draft report, even further, there is a widespread perception  
39 that grocery prices are relatively high in New Zealand. It's a frequent topic of media  
40 reports, it came through in our consumer research and it also showed up in complaints

1 received through the Commission's call centre from consumers during the first seven  
2 months of the study and we cited that in the draft report.

3 Other price information of relevance comes from the Frontier report which we  
4 commissioned and published along with our draft. That analysed price differences within  
5 New Zealand, and it showed two quite interesting facts. One was that prices don't vary  
6 very much between banners, irrespective of where the store is. This is of course the effect  
7 of national pricing strategies that were discussed on day one. However, secondly there is  
8 more variation on average prices between regions. So, to reconcile those two findings,  
9 you need to notice that the banners have different representations across regions. Some  
10 regions have, for example, have fewer PAK'nSAVE and more Four Square stores. And so  
11 that distribution of stores across regions can drive differences in average prices.

12 So in this session here though, we want to get above these national price  
13 variations and delve a bit more deeply into international comparisons. And in doing so,  
14 we note I think it's common ground between ourselves and the major grocery retailers  
15 and their advisors, that international price comparisons are extremely difficult to do well  
16 due to a range of challenges and particularly in the grocery sector where we've got many  
17 products to consider.

18 I think, perhaps the first, without denigrating the previous material that I've  
19 referred to, I think the first really serious attempt to tackle these difficult challenges, and  
20 this study was a submission by NERA on behalf of Woolworths NZ at the preliminary issues  
21 stage, Nera analysed a set of prices collected by the Economist Intelligence Unit and in our  
22 draft report, we outlined several reservations that we had about this analysis. They  
23 included the fact that the raw data was not collected by official statistics agencies; that  
24 the data for cities rather than countries; that the median of ranks method approach to  
25 comparisons between cities, doesn't take account of actual consumer shopping  
26 behaviour, it assumes people are basically buying one of each thing, whereas shoppers  
27 tend to focus more on things that they're particularly after. And finally, and most  
28 importantly I think, that converting currencies using PPP exchange rates is not appropriate  
29 for groceries since they are internationally tradable.

30 We then developed our own international price comparisons and published these  
31 in the draft report. We used data published by the OECD, data from the World Bank's  
32 International Comparison Project (which is ICP) and data from a third-party firm called  
33 Numbeo. Of these, we expressed the view that the OECD and ICP data were more likely to  
34 be reliable since they were sourced from statistical agencies in the different countries. In  
35 analysing this data we converted currencies at market rates, rather than PPP rates,  
36 because grocery products are tradable and then we published those results in the draft  
37 report.

38 Turning to submissions on the draft, economists employed by Woolworths and  
39 Foodstuffs took issue with our analysis and particularly with our use of market exchange  
40 rates. NERA continues to believe that PPP exchange rates are the more appropriate. And  
41 Houston Kemp take the same view, but they also refer a couple of times to grocery  
42 services. And we found this a useful comment because it helpfully indicates that grocery  
43 services and groceries are perhaps different things.

1           So, we think there may be a way through this difference in view between parties  
2 (ourselves and submitters) on international price comparisons and we feel the exchange  
3 rate conversion may be the key to resolving most of this issue. So I'd like to explore that  
4 now.

5           I'd like to, if I could engage directly with Houston Kemp and NERA. Obviously,  
6 these are parties employed by the major grocery retailers, so providing that's okay with  
7 them, we'll just do that and then I'll certainly invite the major retailers themselves to  
8 comment at all after that conversation, if that's a reasonable way to go about things.

9           So if I could start with Houston Kemp. The question is, when you say "grocery  
10 services" are you referring, as we think you are, to functions, such as warehousing,  
11 distribution and store fitout, rather than the actual products that are on the shelf?

12 **Mr Houston:** This is Greg Houston, Houston Kemp, thank you Commissioner Small. The short  
13 answer to your question is yes. In referring to grocery services, we have in mind all of the  
14 functions and the costs associated with those functions involved in performing in or  
15 involved in performing a task of at one end, the acquisition or the purchasing of the  
16 grocery products, through to the product on the shelf. So that obviously includes land for  
17 retail sites and distribution sites. It includes a lot of labour for all the staff involved in that.  
18 And it includes costs associated with the logistical processes, so you can imagine that as  
19 transport arrangements and so on.

20           And I think the first observation we'd make about that is the vast majority of those  
21 costs will be those costs that incurred in New Zealand, non-tradable assets essentially,  
22 land and labour.

23 **Dr Small:** Thank you, that's the way we interpreted it as well and I think we'd agree with you  
24 that those costs, those functions, and the financial resources used in them and the prices  
25 of those resources, so those resources themselves are not readily tradable and so I think  
26 we would agree with you. It sounds reasonable to convert those things using PPP  
27 exchange rates since they're not tradable.

28           But what about groceries themselves? I mean we do import quite a few grocery  
29 lines and we also export grocery line, they seem to be tradable, so would you agree that  
30 there's a distinction here between the products on the shelf and all the other things that  
31 we've just spoken about?

32 **Mr Houston:** Well, I think I'd agree there's a distinction, but I think it's a big unknown as to what  
33 extent the proportion of products on the shelves, which roughly we know, there's two  
34 thirds of the cost of the retail price. It's a big unknown as to what extent those products  
35 are sort of tradable versus non-tradable. Obviously, some are tradable, some proportion,  
36 and some is not. But I think we have very little information as to what that proportion  
37 should be. I don't think it's right to assume that a hundred percent of those products that  
38 are procured are procured at a sort of internationally traded price. But clearly it's right  
39 that some proportion is. And I think, so far, there's been very little information that I've  
40 seen that would be able to inform that proportion, it's not one hundred percent that's

1 tradable, it's not zero, it's something in-between and from what I've seen, we're all  
2 guessing or would be guessing to offer much in the way of opinion on that.

3 **Dr Small:** So, you are talking there about tradable rather than traded, I presume? You're not  
4 suggest, I don't think, that we should look at just restricting this to products that are  
5 actually traded. Isn't it the case that virtually all of them are tradable, I mean fruit and  
6 vege seems to be tradable and that seems to be one of the harder ones, I would have  
7 thought, to trade, dry goods are much less perishable and seem more easily tradable. I  
8 mean perhaps you could help us with some examples of things that you think might not  
9 be tradable.

10 **Mr Houston:** Well I think there's a distinction whether something that is, can be traded, which I  
11 think you're drawing attention to in something that is traded and if things are tradable,  
12 but not routinely exported or imported, then that would, I think as a matter of principle,  
13 cause someone to be a bit cautious in assuming that it should be treated as tradable.  
14 Because if it's not traded, that suggests that there's a reason for that. Likely to be that it's  
15 more efficient to produce that locally, in which case, and it's not exported, it's not  
16 imported, that suggests that the local costs are going to be most relevant. And then  
17 clearly there are some things, I mean dairy and meat would be just very obvious examples,  
18 which are traded routinely and I think therefore a different principle would apply.

19 So I don't think "able to be traded" tells you much about how you should think  
20 about the right sort of exchange rate conversion because if something's not traded then  
21 usually there's a reason for that.

22 **Dr Small:** Thank you, well perhaps we could come back to that in a few minutes. But it sounds  
23 as though, if I'm reading it right, that in principle you'd be amenable to and would actually  
24 endorse, a split approach to exchange rates whereby the non-tradable grocery services  
25 were converted at PPP and groceries, to the extent that they're tradable, were converted  
26 at market rates.

27 Would you, in principle, setting aside these measurement issues that you're  
28 raising, would you agree that that would be a reasonable way to go?

29 **Mr Houston:** Yes, I think in principle it would be. So let's just give an example. We know that  
30 roughly 1/3<sup>rd</sup> of the costs are the retailing costs are, let's say, 100% local. The remaining  
31 2/3<sup>rd</sup>s you might form a view, and at the moment I think there's no material to form that  
32 view, but you might form a view that 1/2 is traded, so that would leave you with that one  
33 remaining 2/3<sup>rd</sup>s you might apply a PPP to half of that and a market exchange rate to the  
34 other half. So in concept that would seem to me to be quite reasonable. But obviously,  
35 one needs to do some work on whether that proportion of the 2/3<sup>rd</sup>s of the input  
36 products, what the right proportion is for the untraded/traded extent.

37 **Dr Small:** Yeah sure, let's come back to that. I think it might be useful to bring NERA into the  
38 conversation at this point and just check in with NERA regarding this point which does  
39 seem quite material to the whole concept of, or the outcome at least, of international  
40 price comparisons. So, James Mellsop's on the line, are you able to comment on anything  
41 that you've heard so far, James, regarding the conceptual merits of a split approach?

1 **Mr Mellso**p: Sure, thanks John. Yeah, James Mellso

2 p here from NERA at the request of

3 Woolworths. Certainly in telecommunications, the Commission has taken a split approach

4 to this task, which I think we referred to in our report. At the end of the day, this study is

5 about competition in grocery retailing, right? That's actually what we're thinking about

6 here. And clearly the service of retailing is not tradable and hence, that's something

7 Statistics New Zealand says, that's why we use PPP in our first report. And I think, I

8 suspect that's not a controversial statement.

9 Then there's this question what about the SKUs, which as Greg has said, is made

10 up 2/3rds of the costs. And I suppose the question is, if we effectively convert those at

11 market exchange rates, what is that telling us about competition at retail when the price

12 of SKUs to the supermarkets is set by a negotiation between the retailers and the

13 suppliers. So I guess I'm just questioning the concept of a hybrid, when converting the

14 cost of SKUs at market exchange rates, won't tell us anything about the competitiveness

15 of retailing, which is a service to where SKUs are in input.

16 Does that make sense John?

17 **Dr Small**: Well, I think I can hear what you're saying there James but I mean, in this component,

18 and we're here talking about prices of food, prices of groceries and you know, so the price

19 of the groceries we've just agreed on the shelf is roughly made up 2/3rds/1/3<sup>rd</sup> between

20 the actual product, which I think is largely tradable, but we can get into that later, cause

21 you know, Greg has an issue on that, and the services, say the other 1/3<sup>rd</sup> which we agree

22 isn't tradable, so if you're looking at the actual price of the product, that's what the

23 consumer pays, so why doesn't it make sense to decompose these things in this way?

24 I mean, unless you don't think that we should be doing price comparisons at all,

25 that's not informative about competition, that's a reasonable approach and you know, be

26 keen to hear an argument on that if you've got one –

27 **Mr Mellso**p: I do.

28 **Dr Small**: - but, okay, so maybe that's your argument actually.

29 **Mr Mellso**p: I'm not actually completely sure of the answer John, I suppose, but it just seems to

30 me that consumers are not buying the 63c that, for example, Woolworths, say at 63c in

31 the \$1 is made up of what they pay to suppliers. Consumers don't pay that, right.

32 Consumers pay the 98c –

33 **Dr Small**: The dollar.

34 **Mr Mellso**p: - yeah, the dollar, that's correct. So what we're interested in is that dollar, how

35 does that compare to what people overseas. And that's all I'm questioning that if we apply

36 a market exchange rate to one of the inputs, is that actually telling us about the

37 competitiveness of that dollar. Does that help in articulating?

38 **Ms McWha**: James, I wonder if what's it doing by kind of isolating just the service portion,

39 which, on your numbers, is 37c –



1 **Dr Small:** Say, a 1/3<sup>rd</sup>.

2 **Mr Mellsop:** Yep.

3 **Ms McWha:** So, we're effectively controlling for the fact that 2/3rds of it is tradable and we're,  
4 therefore, isolating the kind of competitiveness of that remaining service portion. So to  
5 me it kind of actually helps us to think about the competitiveness of the service part.

6 **Mr Houston:** Perhaps if I can offer observation. I think, we do need to focus on why it is that  
7 we're performing this analysis and what our purpose is. And you know, the purpose that  
8 the Commission has drawn attention to is to help draw inferences about the effectiveness  
9 of competition.

10 So I think the first observation and it's important to make, is that the, in terms of  
11 profitability, which is the other very important finding of the Commission, that actually  
12 these comparisons are very insensitive to any reasonable level of profitability. It actually  
13 doesn't really make much difference to rankings at all.

14 So that, to me, straightway should ring some alarm bells as to just whether we  
15 should be putting much effort into this task at all. I accept that there may be an  
16 alternative reason which is just people would like to know, the consumers would like to  
17 know where New Zealand ranks in the OECD and that's a reasonable purpose. But the  
18 difficulty is then taking that information and using it to draw inferences in relation to  
19 competition.

20 And I think to be absolutely simple, highly insensitive to the way you do the  
21 analysis to any level of profit. So it just tells me that this isn't very informative at all for  
22 competition.

23 So if we could sort of put that aside then we can have an intellectual discussion  
24 about well how might you want to do this in an ideal world? And I think if you really  
25 wanted to do this well, you would go to all – and this I think is impossible – but you would  
26 go to all of the other countries and you would look at what proportion of the grocery  
27 charges there accounted for by the retailing service and whether it's 35c or 55c or 15c in  
28 the dollar, and you would compare that. But that, I think is likely to be a task where there  
29 just isn't information.

30 **Dr Small:** So, okay, look okay I take your point that there's a question about to what use do we  
31 put this analysis. And it's fine if you just don't want to talk about it, that's okay, I don't  
32 mind that either. But if you do want to talk about it, then it would be useful to know, I  
33 mean I think Greg you did accept that a split exchange rate approach would be a  
34 reasonable way to go about it. I don't think James is there on that point yet, so maybe  
35 James, would you like to help us on that.

36 **Mr Mellsop:** To be honest I'm not quite sure. I'm just raising a conceptual issue, I guess that it  
37 just seems a bit strange when our focus is the competitiveness of retail to convert one of  
38 the inputs in a certain way and everything else in another. To me the SKUs are an input,  
39 as a wages, as a land, etc, and we care about the final dollar.

1 **Dr Small:** Yeah we do.

2 **Mr Mellsop:** But I also, you know, as we said in our report, I accept that in the past the  
3 Commission has done a hybrid in the telco space. At some point, John, it would be good if  
4 I could make those comments about –

5 **Dr Small:** You may as well do it now James.

6 **Mr Mellsop:** - okay. The comment I wanted to make is that in a sense - and maybe this sort of  
7 segues from what Greg was saying – the Commission's enquiry, we, per se, don't really  
8 care how high New Zealand prices are or are not compared to overseas. What actually  
9 matters is where they are high, it's because of a competition problem. And what I think is  
10 quite intriguing is when we take the Commissions market exchange rate methodology  
11 using the PLLs across the entire economy, it turns out that actually on that methodology,  
12 everything in New Zealand is expensive, and groceries don't stick out. It's about sixth or  
13 seventh, it's around the same.

14 So that to me is the reason why I'm not – I'm very happy to talk about PPP versus  
15 overseas market exchange rates, but I do query actually how far it's going to take us here.  
16 And I think the comment I've just made is actually relevant to two or three of the topics in  
17 the agenda today, does that make sense John?

18 **Dr Small:** Yeah, yeah I noted that point in your submission, it goes to something about wider,  
19 about competition in markets well beyond us, doesn't it? I mean basically what you're  
20 saying is that grocery's not out of line when you look across New Zealand on that  
21 particular measure. Which is fine, I mean you can interpret that in any way you want  
22 really or in a couple of ways anyhow.

23 **Mr Mellsop:** And obvious explanation would be that we're a costly country cause we're at the  
24 end of the world.

25 **Dr Small:** Yeah, sure.

26 **Mr Mellsop:** Okay, thank you.

27 **Dr Small:** No that's fine, thank you. I see Alex Sundakov has got his hand up, so Alex would you  
28 like to make a comment on this?

29 **Mr Sundakov:** Thanks very much John. I think the argument that James is making is that  
30 international price comparisons are not a perfect indicator of competition, or competitive  
31 processes or competitive outcomes. And he is saying that therefore they should be  
32 ignored. I think that to me is kind of scientifically wrong. You can have something that's  
33 not a perfect indicator, but still contain some valuable information that you can interpret  
34 in the context of other indicators. And clearly, the final price that consumers pay embeds  
35 in both the cost of the service and the cost of the goods. And so it will have some - the  
36 price difference is particularly when the goods are tradable, will have some implications or  
37 give you some indicators to understanding the cost of the service and the competitiveness  
38 of the service.

1           So I think it's definitely worth making these comparisons, so if I could just  
2 comment on the methodology. I think a split exchange rate methodology does make  
3 sense, but we also have to be a little bit careful. I mean I think the market exchange rate  
4 makes a lot of sense when applied to the tradable part of the goods and I think the gap  
5 between what's tradable and what's traded is very, very small. I mean for instance, veges  
6 get traded all the time, as you said, there are really very, very few consumer products that  
7 don't get traded, at the very least between Australian and New Zealand, but much, much  
8 further afield.

9           But, I think that applying the purchasing power parity exchange rates to the non-  
10 traded part is, we need to be a little bit cautious. Because the PPP index is designed, well  
11 first of all the outcome of the PPP calculation is based entirely on the chosen basket of  
12 goods. And typically the PPP comparison are designed to try to assess the difference in  
13 the standard of living, take into account, you know, the basket of goods takes into account  
14 the goods that matter for consumers across, kind of, the entire range of their  
15 consumption types. And so one of the reasons why NZ, on NZD on PPP basis tends to be a  
16 lot stronger than on market price basis is because, say, medical services and many other  
17 kind of social type services in NZ that are provided free by the Government, don't include  
18 the out of pocket cost for New Zealand consumers as they do in many other countries.

19           So using the same basket of goods for comparing the value of the grocery services,  
20 I think, can be misleading. So, I agree that using the market exchange rate could also be  
21 misleading, but the truth probably lies somewhere in-between rather at the extreme of  
22 using the PPP.

23 **Dr Small:** Thanks for that Alex, that's really helpful. There's a couple of more hands here, so I'll  
24 go to Giles Barker first and then to you Josh Gluckman.

25 **Mr Barker:** I'd like to thank Alex for his comments, it pretty much covered anything I was going  
26 to say, except that the argument seems to be made with this – I think it's a bit spurious,  
27 personally, the split between the service and the product. And my real concern with it, is  
28 that it seems to be that there's no understanding that the nature of the two supermarket  
29 groups to sell to actually has an amazing impact on the number of suppliers in the market,  
30 which in the end, has an impact on the price of the products that they pay. New Zealand  
31 is getting less and less suppliers because if you're not supplying you really can't even be in  
32 the market. So, their place in the industry, it's the essential role between the producers  
33 and the consumer and only having two of them is actually reducing competition of supply.

34           So, to then say that we can't do it because the producers cost a lot, is sort of, yes,  
35 they're being distorted as well. Does that come across at all?

36 **Dr Small:** Yeah, I hear that.

37 **Mr Barker:** The nature of it distorts that end as well, it's not just that New Zealand – New  
38 Zealand is a high-cost country, yes, I agree with all of that. But we can't just sit there and  
39 say that.

40 **Dr Small:** Thanks for that Giles, that's helpful. Josh, to you please.

1 **Mr Gluckman:** Thank you Commissioner and mōrena and kia koutou katoa, Josh Gluckman from  
2 Woolworths NZ.

3 From a Woolworths NZ standpoint, certainly we do have a number of issues with  
4 the international price comparisons contained in the draft report and I suppose the  
5 benefit of the draft report being a draft and the consultation conference being what it is, it  
6 provides us with an opportunity to provide that view, so we're very appreciative of it. I  
7 mean I'm sure we'll spend more time on it, on innovation and returns later on where  
8 similarly we do have some views contrary of the draft report.

9 But I guess, as we've noted a few times, we think one of the key indicators here is  
10 the fact that grocery prices have fallen in real terms over the past decade. So grown  
11 below CPI and despite rising input costs, and we think that's strong indicator of price  
12 competition and we also similarly think that high levels of cross-shopping are strong  
13 indicators of high levels of price competition.

14 And when it comes to international comparisons, I guess, from our perspective, we  
15 don't see any evidence that if prices are high in New Zealand, this is due to competition  
16 issues, in fact, very, very clearly there are many other factors at play, beyond competition.  
17 And I think we all agree that as interesting as they are, (because they are, you know, on a  
18 personal level quite interesting) international comparisons are fraught and have really  
19 significant limitations and I think that's, you know, why we certainly have observed that  
20 other competition authorities such as in the UK or in Australia have dismissed placing any  
21 significant weight on them as part of equivalent analyses historically and it's because of  
22 the significant limitations they have.

23 I mean, we note that the Commission themselves in their draft report have noted  
24 that the analysis doesn't consider a range of factors which may be impacting grocery  
25 prices, such as GST, which is an obvious example when New Zealand has one of the most  
26 onerous GST regimes in the world when it comes to food at 15% on everything sold as  
27 opposed to Australia is GST is not only 10% but many items, fresh food items and basics  
28 are actually entirely GST exempt. Or different freight costs, different labour costs,  
29 different operating costs and more.

30 And we know that the factors that make, you know, international comparisons  
31 difficult, you know, extend to include different seasonal variations, different biosecurity  
32 requirements, different electricity and input costs. I could on but I won't be teaching  
33 anyone anything new there, I think, in terms of the limitations that exist. But they are  
34 significant, and you know, I guess, the reality that even if it were to be the case that  
35 grocery prices in New Zealand were expensive, it more likely reflects the fact that New  
36 Zealand is a small island on the end of the earth and it has small scale and is expensive  
37 overall. And indeed, in our view, that's what we consider the analysis in the Commission's  
38 draft report actually does demonstrate, as I think James Mellsop previously touched on.

39 And we all agree the majority of what the customers pay in our supermarkets is  
40 impacted by what we have to pay to suppliers in 63c in every dollar spent. But, really  
41 importantly, in the context of competition analysis, for every dollar spent in a  
42 supermarket, our profit is only 2.4c. And we also note that analysis that has been

1 undertaken by Woolworths Group across a not insignificant sample of 7500 barcode  
2 matched lines, illustrates and demonstrates that we have to pay 10% more for the exact  
3 same products in here in New Zealand.

4 And as a further interesting thought experiment and it is a thought experiment,  
5 even if we were to make zero profit, which is clearly an unsustainable position, for us or  
6 any retailer, the Commission's calculations or the calculations in the draft report wouldn't  
7 see New Zealand's relative price ranking change much at all. So again, clearly there are  
8 many factors beyond competition at play.

9 And I think the materiality here is also something that we just wanted to note, or  
10 in fact the lack of materiality here, is something that we wanted to note. And it's certainly  
11 worth keeping in mind when it comes to some of the quite significant negative costs and  
12 impacts that are likely to be association with some of the more extreme interventions that  
13 have been entertained by the Commission in the draft report which I'm sure we'll discuss  
14 over coming days. Because those more extreme options, with their negative impacts on  
15 our vertical integration efficiencies or the negative impacts on our scale economies are  
16 actually likely to lead to higher prices, which obviously would be an own-goal in the  
17 context of what this market study is seeking to achieve.

18 So, you know, I think we could spend quite a bit of time discussing the debates of  
19 methodology A versus methodology B, and those are interesting exercises to do, but in  
20 our view the question is not are grocery prices high in NZ. It's actually to what extent is  
21 there evidence that if grocery prices are high in NZ that competition is contributing  
22 towards that. And that's not something where we consider that there is strong evidence  
23 that exists.

24 So I think that probably summarises the Woolworths NZ view, thank you.

25 **Dr Small:** Thanks for that. As you mentioned, innovation and QRS are high on our agenda and  
26 we're sort of halfway through the session, so I feel like we need to get to those and plus, I  
27 think we've had a good methodological discussion, there's been a lot of useful stuff  
28 ventilated. So what I propose to do is ask Foodstuffs if anybody would like to make a  
29 comment on this particular issue of international price comparisons and then I propose to  
30 move on to talking about innovation and we'll have to take other information that you  
31 want to supply, (I can see there's still a couple of hands up) we'll have to take that, I'm  
32 afraid, either by email to our email address or in a cross-submission.

33 So, could I just ask Foodstuffs whether you'd like to make any comment on this  
34 topic?

35 **Ms Allan:** Hi, Jo Allan, Foodstuffs North Island. I think we concur, Josh, with your comments, and  
36 in particular worth noting that the analysis that we've done is that ultimately if we  
37 reduced our profits to be the same returns as you conclude to be normal, which is WACC,  
38 essentially it would have 2c shift in the dollar shelf price. So it has a very immaterial  
39 impact on the shelf price to the consumer.

40 I think in terms of the tradability, of in terms of the comments that have been  
41 made around the tradability, what I would note that on the supplier side my estimate

1 would be at least 50% of that would be tradable and we do need to consider that. And  
2 ultimately go through that category by category, because it's obviously not a one size fits  
3 all.

4 That's all that I have to comment and equally if Foodstuffs SI has anything further  
5 to add, I'll hand over.

6 **Dr Small:** Yes, that would be good if anyone from South Island Foodstuffs, Mark or Tim perhaps.

7 **Mr Marsh:** No, it's Nathan Marsh here, I'm the CFO of Foodstuffs SI and I do again, concur with  
8 Josh's statement and certainly with Jo's statement. And again, some of the important  
9 points here are particularly around the fact that we're a small nation at the end of the  
10 world with a very difficult geography, large piece of water in-between. So supply chain is  
11 incredibly expensive to run in NZ.

12 For example, Ireland has a population of 5.9 million people and they are 2/3rds of  
13 the size of NZ, yet that's used as a comparison.

14 For us to recover supply chain cost, over a very small volume in a distributed  
15 market, is very, very difficult. It's one of the key contributors to the increase price. But  
16 also the GST, I don't think we can ignore that, that is an important contributor to our cost,  
17 which is prevalent in many of the other markets when you're comparing international  
18 price.

19 So, I'd just like to add that, and I thank you for the opportunity to speak.

20 **Dr Small:** Thanks Nathan, that's helpful. Okay so I am going to move on now, I know Tex has  
21 got his hand up, but I'm sorry Tex we'll have to move on to innovation.

22 And this is another indication of competition, of course. It's kind of an outcome  
23 and a process indicator I think cause innovations are of course intended to increase the  
24 profits for the innovator, but in a workably competitive market, those extra profits will  
25 only last for as long as it takes for rivals to catch up and you know, either copy or develop  
26 an alternative to the innovation.

27 So, we discussed several aspects of grocery sector innovation in our draft,  
28 including innovation focused on range and service dimensions of quality. We also tried to  
29 assess digital innovation, particularly in relation to online shopping. And instore  
30 innovation, such as things like self-service checkouts and small format metro stores. We  
31 also looked at supply chain innovation, which we saw as being primarily about reducing  
32 costs and improving resilience.

33 Overall, it's fair to say that were not particularly impressed. One of our concerns  
34 was linked to profitability and in particular to the observation that firms that have been  
35 slower to adopt online shopping, seemed to have similar profit levels to those that were  
36 fast to adopt it. I know we're going to talk more about profits in the next session and that  
37 the major retailers consider that our numbers are very wrong, but even on the major's  
38 views of profits, this general point holds, similar profits but different levels of innovation.  
39 So that's an interesting observation, I think.

1           There is a broader point, though, that I'd like to explore, which is about how we  
2 should compare innovation in New Zealand with that in other markets, i.e. what's the  
3 benchmark and what are the indicators? Is there any method available other than just  
4 listing particular innovations that are seen overseas and then checking to see if they're  
5 here and indeed, is that such a comparison (which is more or less the way that we did it in  
6 the draft report), is that even valid or fair?

7           So I think that last question is a good place to start because Foodstuffs North  
8 Island, in its submission, urged caution when comparing the pace and scale of innovation  
9 in New Zealand with overseas comparators. They said that given the smaller size of our  
10 economy and population, it's not appropriate to expect innovation at the same pace as  
11 other countries.

12           So could I start with Foodstuffs North Island, ask you please if you'd like to speak  
13 any further about this view and I guess I'm particularly interested in whether the nature of  
14 the innovation matters. So some things seem fairly modular, such as one robot, two  
15 robots, one store self-checkouts, two stores with self-checkouts. And so there may be  
16 some economy of scale issues in some types of innovation, so perhaps you could help us  
17 out with your view on that comparison and whether it differs by the type of innovation?

18 **Ms Tardif:** Good morning, it's Catherine Tardif, I'm the GM of Strategy and New Ventures at  
19 Foodstuffs North Island.

20           First point, before we talk about the pace of innovation in New Zealand, the  
21 Commission's analysis of innovation was premised on the assumption that the major  
22 retailers profits were persistently high. So against this backdrop, I think the Commission's  
23 draft finding was that the major retailer's innovation was insufficient to explain the  
24 excessive returns. So as Jo will explain in the next sessions, Foodstuffs NI's returns are  
25 normal and consistent with the return earned by overseas supermarkets. So that needs to  
26 be the starting point of any analysis of our innovation.

27           Second, the Commission sought to benchmark in the draft report by giving  
28 examples of innovations overseas and asking whether New Zealand had those  
29 innovations. So with the exception of Amazon Go and Grocery Robots, we have or are in  
30 the process of implementing all of the other innovations.

31           Third, we do see difficulties in identifying appropriate benchmark for comparing  
32 innovations. New Zealand has a smaller economy and population than the countries the  
33 Commission focused on for identifying innovation. Our average household disposable  
34 income is less than the OECD average and less than Australia and the United States. These  
35 issues will affect the level of innovation that our customers demand.

36           Therefore, as such, we think the better way to look at the issue is to consider  
37 whether Foodstuffs acts on competitive pressure to innovate, and we do. For example,  
38 our largest competitor is a large multinational company who is able to leverage off  
39 innovations in Australia. Woolworths keeps us on our toes, really, and means that we are  
40 constantly looking for ways to innovate.

1           Smaller innovative retailers also stimulate all sorts of competitive response. We  
2 have all sorts of examples of this. And as the Commission has seen in our confidential  
3 internal documents, we're always monitoring offshore innovations and considering  
4 whether it could assist us to compete in New Zealand and when the time is right for us to  
5 include it here.

6           So, we do think the pace of innovation is adequate for New Zealand. Thank you for  
7 the opportunity.

8 **Dr Small:** Thank you very much Catherine. Well maybe I should bring Woolworths in at this  
9 point. Oh sorry, Tim Donaldson, Foodstuffs SI has his hand up so we'll go to you first, Tim.

10 **Mr Donaldson:** Thank you Commissioner Small. I just want to make a couple of general  
11 comments that may help. It appears to us that the Commission's analysis of innovation in  
12 New Zealand grocery sector was based on its view of major retailer's profits were  
13 consistently high. As been shared with the Commission is about to be covered in the next  
14 session, the analysis we completed on the whole-of-business basis shows that our returns  
15 are consistent with returns earned by overseas supermarkets. So, if the Commission were  
16 to accept this analysis of our profitability, we'd actually question whether they would  
17 maintain their view on innovation. Foodstuffs South Island considers itself to be an  
18 innovative business. And the pace and scale of that innovation is appropriate when  
19 viewed in the New Zealand context.

20           We're a customer-focused business and we see innovation as one of the essential  
21 ways that we can differentiate our offer across our brands in order to compete with, not  
22 only the major grocery retailers, but the multitude of other retailers that compete for  
23 customer's shopping missions.

24           In an environment that we see have become increasingly competitive with a  
25 rapidly growing number of successful, nimble and innovative retailer offers, we would  
26 argue that constant innovation has enabled us to remain relevant to the customer. And  
27 this need to constantly innovate is supported the Commission's draft findings that other  
28 retailers compete with us on quality, range and service and that major retailers also  
29 differentiate from each other on aspects of quality, range and service.

30           We're always looking for new ways to innovate and however, like any business, we  
31 have to make strategic decisions about when, where and how we invest. So I'm not going  
32 to provide examples in this opening summary of submission, as our submission on the  
33 Commission's draft report details our significant investment invocation across the QRS  
34 spectrum and our supply chain. However, I look forward to the opportunity to answer any  
35 further questions the Commission may have, so thank you for the opportunity.

36 **Dr Small:** Thanks Tim. We are going to talk about profits in the next session, but could I just ask  
37 you, on that point, so your contention is that your profits are in line with those in other  
38 markets, grocery retailers in other markets. Is there a reason why we should, I'm  
39 struggling to understand why that would mean that we shouldn't benchmark your  
40 innovations against the same companies. Could you help me there?



1 **Mr Donaldson:** Yes certainly. So it's not that we shouldn't be benchmarked against those other  
2 companies, we believe we are innovative, absolutely. And to Catherine's points, there are  
3 reasons why innovation is at a different pace within New Zealand. But our contention or  
4 our position is that the Commission's view on innovation seems to have flown from  
5 excessive constant profits. And if that is not the case, we would contend then that  
6 assumption regarding innovation therefore is also not correct.

7 **Dr Small:** Yes, thanks. I mean we did talk about them jointly at one point, perhaps at a couple  
8 of points, but we did analyse them separately. But anyway, look I'd love to come to Josh,  
9 I'm sure he's got lots to tell us about this. And I mean I note from Woolworths'  
10 submission, that you already have comparable innovations to all the ones that we  
11 mentioned in the draft report. So, what I'm keen to hear from you is whether you agree  
12 with Foodstuffs that there should be a difference in the pace of innovation in New Zealand  
13 compared to other countries, in other words, that we're not really comparable because of  
14 our cost structure and our low incomes. Perhaps we could start with that one, I've got to  
15 follow-up as well but we'll start there.

16 **Mr Gluckman:** Thank you Commissioner and I'll talk to that point, I'll probably, as part of some  
17 broader perspectives from Woolworths NZ on both the levels of innovation in the  
18 marketplace but also how one might try and benchmark something like innovation, which  
19 I know is a question of interest.

20 I mean, certainly and clearly this is an area where we don't agree with the findings  
21 or the views put forward in the draft report. And from our advantage point it is very  
22 clearly and categorically the case the levels of innovation in grocery retail in New Zealand  
23 and within Woolworths NZ, are very, very high, by any reference point. We innovate  
24 extensively, and innovation in grocery retail comprises innovations big and innovations  
25 small. And that's entirely reflective of high levels of competition that exists because I think  
26 all parties in the market are keeping each other on their toes, if I borrow that phrase.

27 I mean I could be talking about health food aisles, which we've innovated and  
28 extensively put into market and actually Woolworths Group in Australia has picked up  
29 some of those innovations in their new format stores. Our Macro range, our fresh  
30 produce equipment innovation, packaging recyclability, where we're committed to all of  
31 our own brand packaging being recyclable or reusable by 2025.

32 Free fruit for kids, that was an innovation that started in Countdown Botany, and  
33 now has (following going viral) has now been adopted by global grocery retailers around  
34 the world and is something that our team are incredibly proud of and we're all very proud  
35 of.

36 We've got our Green Star supermarkets where we've opened our first two in  
37 Hastings and Richmond. Instore pharmacies, which we now have almost 40 innovative  
38 new formats, such as our Wānaka, our pick-up and metro proposition which will be  
39 opening within the year.

40 Or The Foodbank Project, which is New Zealand's largest online food bank, which  
41 again is innovation that our team are incredibly proud to support.

1 We have Scan&Go, which is the ability to shop without even experiencing a  
2 checkout and tapping off using your mobile phone.

3 ESL (electronic shelf labels) we've touched on. E-receipts, app-assisted shopping.

4 You know, extensive productivity innovation, which I think is a really important  
5 point, I'll come back to.

6 And then of course the innovation that was observed in the NZ market during  
7 Covid and I think a really strong example of that was the work of our team to stand-up  
8 priority assist as a service to allow the elderly and those vulnerable who actually couldn't  
9 get out of their homes to be able to access online groceries and that was turned around in  
10 just a few days, it was again, something that our team are incredibly proud of.

11 We're of course innovating and investing extensively into our value chain as well.  
12 And I mentioned the grocery retailers' innovations big and small.

13 We've got a new \$100m Palmerston North DC that's just opened, that will add  
14 significant resilience into the Lower North Island supply chain. That includes a number of  
15 efficiency initiatives integrated into that site, which are important from a cost  
16 management perspective. And of course, again that was opened in the middle of Covid,  
17 actually brought forward early to help manage New Zealand's demand at a time of  
18 particular need.

19 We've got our new Hilton Meat Plant partnership that I've referenced already  
20 previously, but that's an extensive range of ready meal SKUs being introduced first to  
21 market into New Zealand with global processing expertise and support.

22 New packaging innovations that will improve product quality and life.

23 Our distribution innovation including automated and robotic sorting and picking  
24 and co-distribution efficiencies with fresh where, again, we have a new fresh DC that will  
25 be going live in the North Island in Auckland within the year which will improve cold chain  
26 management, meaning fresh foods quality for our customers instore.

27 And so, you know, I think that those are all very strong examples that we  
28 experience and it's not an exhaustive set of examples around that point to the level of  
29 innovation that does exist.

30 And I think if I come to your question around how to be benchmark innovation?  
31 Which is an interesting one and I guess, we'd indeed consider that that's question  
32 challenging to do and I think, you know, certainly, we would consider that the desktop-  
33 based approach, which is contained within the draft report, falls short of the threshold  
34 needed to come to any definitive or too strongly determinative views. And so from our  
35 vantage point we think in reality there's more likely to be a broad range of indications that  
36 need to be observed. Each will come with their own caveats, of course, as you'd expect.  
37 You know, we note for example that our customer satisfaction scores have been  
38 increasing and have seen sustained increases over recent years which is, in our view,

1 reflective of extensive innovations and improvements that we're constantly making to our  
2 proposition for Kiwis.

3 We note that there are high levels of productivity improvement, for example, in  
4 relation to stock loss or operating/processes in stores, reflect not only competition  
5 dynamics at work, but again, also innovation.

6 We note that our levels of capital investment, which is a bit of a crude proxy, but  
7 appear broadly consistent with global grocery retailers all around the world. You know we  
8 could be talking about online penetration, third-party recognition through awards, (which  
9 we've certainly won), the fact that SKU count or products have been growing, not  
10 shrinking. And then again, desktop-based approach is still having a role where we do note  
11 as has been acknowledged that all of the examples identified have actually already been,  
12 are already in train in the case of Woolworths New Zealand in terms of the draft report.  
13 So we're really proud.

14 I think in terms of this question around, pace of innovation in the NZ marketplace,  
15 relative to other jurisdictions, you know, I think, for all of the reasons I've outlined, we  
16 think we're right up there. But, I mean, I'll share a personal anecdote, I mean, I've been to  
17 visit Alibaba's Hema Fresh pilot flagship store in Shanghai, or similarly JD.com or JD's  
18 equivalent in Beijing and it's quite an enlightening experience turning up to visit a support  
19 office which is being built to fit 20,000 to 50,000 head office employees and then to go  
20 and visit their most innovative digital flagship in the most densely populated parts of  
21 Shanghai or Beijing. And yet if I think about what I saw when I visited those stores not  
22 that long ago, (and without disclosing too much about what's coming down the pipe) I  
23 think we can certainly hold our head high. You know, whether that's the role of electric  
24 shelf labels, the role of the mobile phone in the shopping experience, app assisted  
25 browsing, seamless online delivery integration that is increasingly express. Contactless  
26 payments, electronic receipts, digital screens, customer product reviews, and more. And  
27 we're based in Māngere, not in Silicon Valley and not in Shanghai.

28 And so we very proud about the level of innovation that exists. We do think online  
29 more broadly is also very, very clearly indicative of very high levels of innovation in the  
30 New Zealand grocery market and that's without question, in our view. And as we've  
31 noted in our submission on the draft report, even looking at online penetration overall for  
32 the grocery sector in New Zealand, it's right up there with the leaders in the world. I  
33 mean in an absolute sense, it's already for New Zealand ahead of the US, ahead of  
34 Germany, ahead of Italy and ahead of Spain and in line with Australia, but once you adjust  
35 the population density, which is actually an important thing to do when you think about  
36 online delivery economics, for example, New Zealand is much more clearly right up the  
37 top of the leader board, you know, even streaks ahead of Europe, UK and even China and  
38 South Korea, when looked at that way.

39 And, of course, we know for Countdown and I think it's reasonably clearly  
40 understood, that with our online penetration, well it was 12% when we disclosed it in the  
41 report, it's a number much higher than that now which we'd be happy to share with the  
42 Commission offline. You know that's well and truly global leading in every sense of the  
43 word, well ahead of Tesco's, Kroger, Walmart and Costco. And I note Costco, because

1 they're increasingly offering an online offering, both directly as they have done in parts of  
2 Australia and indirectly through their relationship with Instacart, such has been observed  
3 in Canada.

4 So you know, the innovations in the online space has been extreme, I won't rattle  
5 all of them off, but we have, you know, two of Takeoffs first automatic online picking  
6 fulfilment units are being introduced into the New Zealand market, the second in the  
7 Southern Hemisphere, only the ninth in the world. We've got automated clever on pick-  
8 up units, we've got driver-up/drive-through e-locker solutions being rolled out at pace.  
9 And we invest tens of millions of dollars into our digital business per annum to innovate  
10 and that's reflective of the innovation imperative. It's also really reflective of the  
11 emergence of online which we touched on, on day one, and the significance of that and  
12 you know, the increasingly dynamic competitive context there, whether it's a Supie, an  
13 Honest Grocer or a Market.com or Foodstuffs, an Uber Eats, you know, a Costco online or  
14 more.

15 So we're very proud of the levels of innovation that we deliver and that's hence we  
16 have quite different views. But I think I've probably covered off all the necessary points,  
17 thank you.

18 **Dr Small:** Thank you Josh for an extensive rundown on innovation. I'm going to take that as a  
19 contribution to the QRS session as well because we're just about out of time and there  
20 was a lot of QRS in there. So if you don't mind that's the way I'm going to handle that. I'll  
21 come back to Foodstuffs before we close for the break for a comment on QRS if you have  
22 one. But now I'd like to go to Tex, he's been sitting there waiting patiently with his hand  
23 up for a while on this general point of innovation please.

24 **Mr Edwards:** Thank you Commissioner Small. Let me address some of the points my industry  
25 colleague, Josh, made. It's Monopoly Watch's position that all marginal investment goes  
26 into building barriers to entry. If Woolworths New Zealand was more interested in  
27 competition, they wouldn't be building the pocket site outside the window of the  
28 Ponsonby centre where the speakers from Countdown are speaking from. Not Māngere,  
29 but Ponsonby. They would be building a competitive facility in Thames, next to  
30 Countdown and be competing on a whole series of metrics. Point one.

31 Point two, we answered Dr Small's question by saying that we think that there's  
32 two measures of innovation. One is actually coming up with a formula for what we call a  
33 'consumer productivity dividend' in terms of, what are the metrics that consumers may  
34 enjoy over the next two decades from improved productivity and improved utility of  
35 shopping. And also the second metric should be export sales of small producers in New  
36 Zealand, how much upstream innovation is being created by the supermarkets.

37 It's our contribution to the conference that we refute the suggestion that  
38 competition is occurring in innovation. We highlight to the Commission that Foodstuffs'  
39 fundamental organisational structure is not built for innovation, it's setup for short-run  
40 profit maximisation of franchisees. And the way they deliver capex programs in their  
41 organisation, means there's an argument amongst franchisees of who's paying the capex  
42 bill.

1           We articulate that the Foodstuffs \$120m Māngere facility is a monument to this  
2 innovation failure. It's got 1960s infrastructure, it's got 2020 architecture. There's no  
3 current AI facility in there. There's no internet roboting picking service and there's no  
4 scale at the shop level. Many people in New Zealand didn't predict Covid. A lot of people  
5 in New Zealand predicted the Internet. And so we highlight the lagged performance in  
6 internet shopping from the New World facility, where Countdown have just cut and  
7 pasted Aussie.

8 **Dr Small:** We're a little short of time, Tex.

9 **Mr Edwards:** I'll close off there, Commissioner.

10 **Dr Small:** Okay, thank you very much. So we are getting close to the end so I'm going to come  
11 to Nick Hogendijk and then Alex and then I'll have to give Foodstuffs something to say on  
12 this QRS point, so if we just do things in that order please, and bear in mind we are a little  
13 short of time and that you do have opportunities afterwards to send us more material, but  
14 Nick, for you first.

15 **Mr Hogendijk:** Good morning and thank you. I guess there's a couple of very quick points for  
16 me. One is that I'm struggling this morning with the retailers all saying that there's no real  
17 ability, and their economists, there's no real ability to benchmark pricing. Yet suddenly  
18 we just heard a whole heap of benchmarking against other markets. Nathan Marsh  
19 references the GST is a significant factor when you look at other markets and when talking  
20 about Ireland briefly before that, when Europe's suggest, VAT rates are significantly higher  
21 than NZ's, having lived there in multiple counties in Europe, I can attest to that and even  
22 just researching it today, they're all consistently higher.

23           The other piece around innovation, you know, we talk about cost reductions that  
24 are coming through and have been focused on QRS, the challenge that I've got there is,  
25 that a lot of those innovations, like health food aisles in Woolworths were because there  
26 was a market opportunity cause health foods was a growing trend and therefore how do  
27 you get consumers in shoppers out of health food stores into a Countdown store or a New  
28 World store or a PAK'nSAVE store? Well, you setup an aisle and you therefore drag those  
29 customers in by having a price comparison to those markets. Which are, by their nature,  
30 smaller and more expensive markets in health food, having done quite a lot of work in  
31 that space across Australia and New Zealand over the last 5 or 6-years.

32           A lot of the innovation that was brought in there is really good stuff and there's no  
33 argument that there's been a lot of innovation that's been brought in, but new store  
34 formats, recycling, you know, Green Start supermarkets, etc, are all consumer benefits.  
35 However, a lot of these things are also used to get suppliers to actually pay more. So,  
36 when we look at distribution centres like Foodstuffs NI's new DC, one of the active efforts  
37 that they've been engaging upon is to get suppliers to put their products through that  
38 warehouse rather than going direct to store.

39           Now, there's one supplier that is going to be paying for that rather than one  
40 wholesaler. So the costs are actually transferred from the wholesaler over to the supplier  
41 in that instance and that happens consistently. So, whilst there's an innovation there, it's

1 also a cost reduction exercise by getting suppliers to pay extra for the shipping costs or  
2 the freight and then supply chain costs, and warehousing costs. And it's also the piece  
3 around automation and sort of more efficiency that they're looking to put into those  
4 facilities which means that their costs internally are going down. So, they're getting  
5 funding coming from their supplier base to run those facilities and then they're also  
6 automating them, have less people working in them.

7 So, there's a cost reduction and a cost recovery by getting others to pay for those  
8 costs. So I'm struggling with that. We'll come to pricing later. But I'm genuinely  
9 struggling with the comment that was made earlier which I'm looking forward to exploring  
10 after the break which is, the retail price is a negotiation between the suppliers and the  
11 retailers. Suppliers don't set retail pricing, retailers do. Thank you.

12 **Dr Small:** Thank you Nick. Alex, have you got something to add to this?

13 **Mr Sundakov:** Yeah, look I just want to make a very quick methodological point. I think we have  
14 to remember the economic literature reminds us that actually we probably expect the  
15 highest quality in oligopolistic markets. There's no relationship between high quality and  
16 very high levels of competition. So, we need to be very subtle and very careful in how we  
17 interpret information about innovation and quality. And I think it is very interesting, I'm  
18 somebody who's lived around the world and I'm always blown away by how wonderful  
19 New Zealand supermarkets are, given the relatively, how great the shopping experience is,  
20 given the relatively low incomes of the population and the generally kind of price sensitive  
21 behaviour of New Zealand consumers. But that to me is very consistent with, kind of,  
22 being careful in how we interpret the quality information and as you remember in the US,  
23 for example, deregulation of airline market led to decline in quality, but a drop in prices as  
24 the market responded to what its consumers wanted.

25 So we just have to be, again, cautious and be reminded of what the literature tells  
26 us.

27 **Dr Small:** Thanks for that, that's a useful methodological point. I'd just like to see whether  
28 Foodstuffs would like to add anything to this discussion on innovation or on QRS and then  
29 we'll take the break and come back and talk about profitability.

30 **Ms Tardif:** I'll just start by refuting the warehouse comment our new Landing Drive DC is state of  
31 the art and includes a lot of innovation and we're really proud of it and is part of our  
32 strategy of being customer-driven and we can go into more details in our confidential  
33 sessions.

34 In terms of the QRS competition as benchmark, we don't think it's straightforward  
35 to benchmark QRS, competition against other countries, in particular consumers in New  
36 Zealand may value different things to consumers overseas, so making comparisons  
37 between countries may not be particularly helpful.

38 We think the better way to look at QRS competition is to consider whether  
39 Foodstuffs NI acts on pressure to compete on QRS factors, and it does. We think this is  
40 consistent with the Commission's draft findings that other retailers compete on QRS  
41 factors, and the major retailers have differentiated their offerings, in part on QRS factors.

1           Finally, we do note that we constantly monitor customer satisfaction and whether  
2 customers consider we are delivering on our brand promises. That monitoring tell us that  
3 we are delivering. We have high customer satisfaction (this is stable), so we believe that  
4 we are getting our QRS offer right. The world is a small place and our customers are  
5 aware of what is being offered abroad and if they felt like we were behind the pace of  
6 what was happening abroad for what matters to them, it would show up in our customer  
7 satisfaction metrics and this is not the case. So thank you.

8 **Dr Small:** Thanks very much Catherine. So I'm going to draw it to a close there. Look I think,  
9 from my point of view, this has been a really stimulating conversation, being very helpful  
10 contributions from everybody. I appreciate that there will be a number of you out there  
11 who may feel nevertheless a little frustrated that there were some things that you wish to  
12 add and didn't have an opportunity to do so, there was one hand that I wasn't able to get  
13 to. So just please reflect on the session and come back to us with any further feedback  
14 that you've got on any of the issues that we've covered here, we are very keen to extent  
15 this conversation behind the confines of what we can do in this format. So don't hold  
16 back.

17           And, so, with that, I think we'll call this to a close and come back at 11:15 for  
18 discussion of some methodological issues in profitability analysis. Thank you.

19

20 **Dr Small:** Good morning, welcome back, session six, day four of the conference. And this  
21 session is about profitability analysis. I think it's been acknowledged previously, certainly  
22 in the previous session that it's very difficult to measure some of these indicators of  
23 competition accurately and profitability is no exception to that. We presented a number  
24 of measures in our draft report and I suppose the one of perhaps most importance was  
25 the return on average capital employed. Our estimation of that has been challenged by  
26 the major grocery retailers on a number of grounds and some of these we're working  
27 through separately because they concern confidential matters. But there's a few issues in  
28 these submissions that are relevant to the outcome of profitability analysis that are  
29 suitable for discussion in the general session. The matters of principle focused on the  
30 valuation of intangible assets, specifically leases, brands, and goodwill.

31           So, we want, in this session, to focus on the economic principles relevant to valuing  
32 such intangible assets in the context of a market study. And we hope that having done  
33 this in a general open session, we can further develop and articulate our approach to  
34 valuing these assets in the final report and hopefully set us up for future market studies as  
35 well.

36           We're going to start with leases, where the issue is that the recent IFRS 16  
37 requirements have required firms to bring leases onto their balance sheet and they've  
38 prompted calls for us to treat future expenses on rent or lease payments, as an asset for  
39 the purposes of assessing returns on capital.

40           So I want to emphasise before we get started on this that we have read and  
41 carefully considered and understood, I think, there were submissions on this topic, so it

1 won't be particularly helpful to ask if you repeat arguments that you've made there  
2 because we've already grasped those. We certainly understand how IFRS 16 works and  
3 we're also cognisant of the precedents there are for capitalising leases which lie  
4 underneath those various consistency arguments that have been submitted to us. So I  
5 think that's all understood.

6 Nonetheless, it's certainly clear that IFRS 16 is crucial to the views of submitters  
7 that we should recognise the right of use asset as capital in our return on capital  
8 calculations. IFRS 16 is also a new development. In fact, it's so new that most of the  
9 accounting reports from the major grocery retailers that we analysed in the context of this  
10 study, didn't include the IFRS 16 liabilities and assets on their balance sheet.

11 So we therefore want to examine the economic logic of IFRS 16 and what that logic  
12 implies about how we should treat leases in the market study context. So, it would be  
13 helpful to start if we could please by considering the purpose of IFRS 16. What was the  
14 motivation for the International Accounting Standards bodies to introduce this change to  
15 the accounting treatment of leases? Our current view is that the purpose was to highlight  
16 off balance sheet financing.

17 So I'd just like to start by checking to see whether that's the view also of the major  
18 grocery retailers, that that was the purpose, was to make it transparently obvious to third-  
19 party investors that these obligations are there and so therefore to bring that financing  
20 onto the balance sheet. Perhaps I could start with – I don't mind whether the majors  
21 would like to address themselves or get economists to do that for them, but perhaps I'll  
22 start with Woolworths.

23 **Mr Gluckman:** Thank you Commissioner and I might introduce Simon Linstone, who, for  
24 Woolworths he's our Deputy CFO, so I'll introduce Simon Linstone, he'll be leading out a  
25 lot of the content this afternoon's session.

26 **Dr Small:** Thank you.

27 **Mr Linstone:** Morena, thank you Josh, Simon Linstone, Deputy General Manager Finance for  
28 Woolworths NZ. Thank you, Commissioner. I'm sure we'll all agree this is very important  
29 to get these return calculations right cause they are fundamental to the findings of the  
30 Commission and we welcome the opportunity today to discuss the important topic, in  
31 particular, the treatment of leases and later on, brand assets and other elements of  
32 goodwill.

33 We appreciate the short turnaround that the Commission has been under but in  
34 our view the methodology was wrong and you've highlighted Commissioner, that we have  
35 disagreed with that. The returns we make are not excessive and leases are linked to this  
36 very much so. As pointed out in the Commission's draft report, moving from an  
37 accounting base estimate of assets to an economic one, is difficult. And this is a result in  
38 the Commission's calculation of returns, understating or omitting the economic value of  
39 some of these assets, the big example being leases. Which I'll discuss in more detail in a  
40 short moment.



1 The outcome being a return of 21% whereas if the economic values of these leases  
2 and brands have been included, our returns would be less than half and likely be around  
3 8% or 9%.

4 Conclusions of them being drawn around the competition based on these findings,  
5 and in our opinion, they're not correct and Woolworths NZ accounts are audited and filed  
6 every year and from that, everyone can see we make 2.4c in every dollar. And so even if  
7 we made no return, that's not going to have a material impact on prices, which has been  
8 touched on already.

9 Our margin is not the main driver of prices. By far the largest component is what  
10 the customers spend is what we paid for the groceries.

11 Both the UK and the Australian competition agencies have recognised it is difficult  
12 in using returns for competition analysis, and in fact the UK Commission said, "Whatever  
13 measure of profitability is used, the calculation of profitability for the purpose of  
14 competition is not straightforward". For these reasons, we think it's very important that  
15 other measures are also looked at which I know the Commission are doing. Such as the  
16 fact that grocery prices have reduced in real terms in the last 10-years and this is despite  
17 costs increasing at a higher rate, which has not been passed onto our customers, which to  
18 me is surely a sign that competition is working in this market.

19 As you've said Commissioner, assessing economic returns is difficult and  
20 comparisons are equally difficult. If the economic value is not accurately calculated, then  
21 returns are unreliable. Our margins are not the main driver of grocery prices.

22 So turning specifically to the lease topic, which I know you're keen to talk about  
23 Commissioner, I'd like a couple of comments and then if it's okay I'd like to pass to James  
24 Mellsop at NERA.

25 **Dr Small:** Well Simon, that's alright, I did have a fairly specific question and I appreciate that  
26 that was a more or less opening submission, and to be honest, I think we've read it before.  
27 But so if you could address the lease question, absolutely, that would be helpful.

28 **Mr Linstone:** I will do that Commissioner, straight to the lease. So both the UK and Australian  
29 Commission have recognised the treatment of leases can distort returns and we're talking  
30 about that now. The profitability analysis for assessing competition is an economic one.  
31 And in our view, exclusion of lease assets doesn't reflect the economic reality. So there's  
32 no economic reason to treat leased assets different from other assets when assessing  
33 economic returns. Including leased assets in our asset base provides a better reflection of  
34 the economic value of those assets being used to sell groceries to our customers. The  
35 decision to lease is a financing decision and international accounting bodies around the  
36 world recognise this. And as you've touched on Commissioner, the different accounting  
37 treatments of financing operating leases, make comparisons very difficult and hence, the  
38 implementation of IFRS 16 Accounting Standard.

39 This was done more accurately to reflect the economic value of a firm's assets.  
40 And I'm slightly reluctant to admit it Commissioner but I think the accountants have learnt  
41 from the economists. Woolworths NZ leases the majority of its supermarkets and

1 consequently the leases are a significant impact on the returns, hence the significant  
2 difference using the Commission's model by putting leases back in (and I'll talk how we do  
3 that shortly) reduces our return from 21% down to 12% and that's before any other  
4 factors as brands or goodwill.

5 And so Commissioner, you talked about the accounting adjustment, but if we're  
6 looking at an economic valuation, then really the fact that the accounting profession was a  
7 bit slow in coming to this conclusion, is not so relevant as when we're looking at an  
8 economic valuation for the time to come up with an economic profit. So James, can you  
9 add to that for me please.

10 **Dr Small:** Sorry, James before you start, again what we've just heard on leases was more or less  
11 what was in submissions. Can I ask you a direct question please James, which is, what was  
12 the purpose of the IFRS 16 change? Was it to recognise off-balance sheet financing and  
13 the obligations that firms have to pay leases?

14 **Mr Mellsop:** Well to me it's what Simon said at the very end there John, it's actually that in  
15 economics, a lease is an asset required to generate earnings. And in a sense to me the  
16 IFRS 16 thing is almost a red herring in the sense that even it hadn't come along, we  
17 should still be counting leases as an asset in the dominator in that ROACE formula. So at  
18 least in my view, obviously I'm not an accountant, but the purpose of IFRS 16 is actually to  
19 recognise the economic value of a lease to a business. That would be my response.

20 **Dr Small:** Not about obligations, it's about assets, okay thanks. Since that was more or less an  
21 opening statement, I do feel obliged now, even though it's going to churn into our time to  
22 give Foodstuffs NZ an opportunity to say something about this. Ideally, I'd like you to be  
23 talking about leases if you could and about the motivation for what you see is the  
24 motivation for IFRS 16, whether it was about recognising lease obligations or not? Would  
25 that be Nathan Marsh perhaps?

26 **Ms Allan:** Thanks Commissioner, I'll kick off if that's okay. I'm Jo Allan for those that weren't in  
27 this morning's session, I'm the CFO for Foodstuffs NI. Appreciate John that you'd like to  
28 talk about leases, but before I cover off our view on that and handover to Jeff, I would like  
29 to note why getting profitability right, matters. And in doing so, do acknowledge upfront  
30 the difficulty of calculating profitability for a structure like ours and we have had the  
31 opportunity to talk to you post the draft report and we've appreciated that.

32 But for those on the call, I also acknowledge that for many, it may seem  
33 predictable that a company such as ourselves in this situation would defend our position  
34 and set out to refute the findings of the draft report, which in particular, notes that excess  
35 returns exist and that they're persisted over time and seem likely to continue.

36 We do believe that getting a more accurate assessment of our profitability matters  
37 for reasons much more than our own self-interest. And in particular, over estimating  
38 profitability could lead to the unnecessary pressures for interventions which will  
39 undoubtedly have the effect of increasing cost to the industry and ultimately consumers.  
40 And the bigger perceived problem, the bigger will be the appetite and expectation for  
41 intervention and the costs that will go with this.

1           It's also important to note that interested parties will reasonably take, and indeed,  
2 have already taken the headline findings from the Commission's draft report as fact  
3 without any appreciation for the nuances of disclaimers to inform the commentary and  
4 the view of the industry. We simply do not have the ability to correct these views and  
5 reverse the impact on our reputation with our customers, our staff, our shareholders, our  
6 suppliers and other external stakeholders, and for this reason, it's important to Foodstuffs  
7 that the final report should accurately assess the profitability and returns, not only of our  
8 business, but the wider grocery retail industry in NZ and the comparisons made  
9 internationally by the Commission.

10           And in our view, the Commission has materially overstated our returns on capital  
11 employed. The draft report stated that our returns are approximately 25% when in fact  
12 it's less than half of this, in-between a range of 9% and 12%. And that depends on  
13 whether we assess returns over book value or adjusting for market value of our assets.

14           Naturally you might ask ourselves why such a material difference between our  
15 view and the Commission's is there and a couple of reasons for this could be noted.

16           Firstly, the time pressures put on the Commission to complete the study. The  
17 Commission did not engage with Foodstuffs at all through the process of the method it  
18 intended to apply to determine the returns on our business. And given the complexities  
19 of our cooperative structure, we found that both surprising and disappointing. And in our  
20 opinion, the resulting inaccuracies made by the Commission in determining our returns in  
21 the draft report were largely due to insufficient time and resulting poor process.

22           And secondly, the Commission's methodology for calculating our returns was  
23 incorrect because you sought to separate the cooperative from the retail stores and this is  
24 artificial. We are a fully integrated grocery retailing business and our profitability should  
25 be calculated on a whole of business basis, which by definition, means to include both the  
26 returns of the stores and the returns of the co-op and all of its associated legal entities as  
27 one business. And this actually avoids many of the complexities and inaccuracies with  
28 your calculations.

29           Firstly it removes the need to artificially divide assets and returns between the co-  
30 op and the retail stores. It actually removes the issues associated with treating the retail  
31 stores as renters and the treatment of IFRS 16. And it removes the need to adjust for the  
32 many transactions between the co-op and the retail stores.

33           And finally, it's comparable to a Woolworths NZ. Any other major grocery retailer  
34 and importantly, your own international sample set of grocery retailers.

35           So in terms of our view on leases, just some remarks here first.

36           Whether a firm is treated as a renter or owner of the assets it employs, has a  
37 material effect on the return on capital. It's measured for the firm and what the firm  
38 requires.

39           Second, the decision of whether to rent an asset or own an asset is a financing  
40 decision and both of these outcomes are essentially identical, as they require part of the

1 firm's cashflow first, needs to be devoted to a material fix commitment and that could be  
2 rent or interest payments.

3 And third, the new accounting standard, IFRS 16, seeks to actually correct this  
4 issue. It requires recognition of both the interest cost, asset and liability implications of  
5 renting, and as such, it brings accounting methods into closer alignment with true  
6 economic cost and values.

7 So I'd like to handover to Jeff Balchin, who has provided a report on our behalf in  
8 our submission and he can comment further on IFRS 16.

9 **Dr Small:** Thank you very much Jo. Jeff, if you'd like to respond to my question that would be  
10 very helpful. I've got some follow-up questions for you on the valuation of the asset, but  
11 let's hear from you.

12 **Mr Balchin:** Jeff Balchin from Incenta Economic Consulting, here at the request of Foodstuffs.  
13 Commissioner, sorry I might disappoint you slightly, your specific question was the  
14 motivation for IFRS 16, which is really an accounting question. I'm not precisely sure what  
15 the main driver behind the change in standard was. What I can talk to is the economic  
16 sense, and I agree, there were two comments made during proceedings that I agree with  
17 fully.

18 One is that this seems to be a case where the accountants might have learnt from  
19 economists, because in my view it does have quite a substantial amount of economic  
20 sense.

21 But secondly, I'd also like to agree with the comment that James Mellsop made,  
22 that irrespective of IFRS 16, we would still be having this debate because leases are a form  
23 of financial leverage, it's a foundational principle of finance that the required return would  
24 depend on and go up with the level of financial leverage so there needs to be a proper  
25 treatment of leased assets in leases. And you'll know that my view is that the Commission  
26 essentially, in its draft, compared a return calculated assuming a very high level of  
27 leverage in a sense, essentially, to a return benchmark that assumed no, or very little  
28 financial leverage, so an apple and oranges comparison, which was an error.

29 But in terms of your specific question, sorry I can't shed any light on the  
30 accountants' thoughts.

31 **Dr Small:** Okay, thank you very much anyway. So just while I have you there, I suppose the  
32 thing that would really help us here would be if there was an economic valuation concept  
33 that we could identify, that would deliver the value of the lease that's on the balance  
34 sheet, the asset value, the right of use asset. And so it's been mentioned a couple of  
35 times that if IFRS 16 is really the accountants catching up with the economists, and so if  
36 this is the case it will be, presumably, since economists are often interested in asset  
37 valuation, it would be relatively straightforward matter to identify an economic valuation  
38 methodology that would result in that right of use asset value.

39 So, that's kind of what I want to ask you about now if you don't mind Jeff. I note  
40 that in your report, you say that we should value assets at the current market value for

1 fungible assets and land and buildings certainly are fungible assets, so we try and assess  
2 those at their market value. And of course a lease is just the right to use some land and  
3 buildings. Many leases are also fungible, cause they can be assigned to third parties.

4 So, do you think that we should include leases at their market value and if so, what  
5 do you think that is?

6 **Mr Balchin:** I think the economically correct approach is to include the underlying assets at their  
7 market value. Could I just make a point about the significance of this issue. For the  
8 measurement of Foodstuffs returns (and this is quite a big difference between  
9 Woolworths and Foodstuffs) that Foodstuffs leases very few of its assets. It owns,  
10 virtually, all of them. So how you treat leased assets for it at least if you measure it across  
11 a whole of business base, it has very little impact on the result.

12 Whereas Woolworths is under the international experience, it's right at the other  
13 end of the extreme, it has a very high level of leasing.

14 And essentially if you're measuring the economic cost of providing a service, that  
15 choice about whether you own or whether you lease, should not affect your result. And I  
16 think the correct economic principle is the value of the underlying assets, the physical,  
17 tangible, land, building, is what should be included in the denominator.

18 There is a practical question about how you get to that where you have firms that  
19 only report leases, but I think IFRS applying the values that firms are now required to  
20 estimate under IFRS 16, it's subject to some imperfections. But it's closer to the mark  
21 than either ignoring them or other methods that might have been used in yesteryear.

22 **Dr Small:** I'm interested in the concept of selling a lease, cause I don't know if you've ever been  
23 involved in subleasing, but there doesn't usually seem to be much of a value attached to  
24 them. Normally what happens is somebody takes over the lease and if you're the party  
25 getting out of the lease, you're very lucky to get paid anything other than have the debt  
26 refunded to you.

27 So you say that what should happen is not the right of use asset. You're saying  
28 that what we should do is ignore the right of use asset under IFRS 16 and instead, impute  
29 the market value of the land and buildings, even in a context where a firm doesn't own  
30 the land and buildings and might only have, you know, a couple of years to run on your  
31 lease. Is that what you say we should do?

32 **Mr Balchin:** That's correct. In principle that would be the best thing to do in practice, I said apply  
33 the IFRS 16 values is a practical compromise and it's closer, it would provide an answer  
34 that's closer to the truth than ignoring leases, ignoring the effect of leases altogether.  
35 Because the economic cost of a service is independent of how it is financed. So a principle  
36 a Commissioner has respected in a utility regulation, particularly for almost from year dot,  
37 is that when setting utility prices you should ignore how firms finance and focus on the  
38 physical cost of providing a service. Now, leases are just another manifestation of that,  
39 you can buy an asset, or you can lease an asset, it's just a different way of financing an  
40 asset, it's just, at least until IFRS 16, they were treated quite differently.

1 **Dr Small:** Okay, thanks for that. So not IFRS 16 but IFRS 16 is better than doing the right thing, I  
2 think, or better than doing nothing perhaps and the right thing is to impute the land and  
3 building value, the capital value even though the firm doesn't own it.

4 So I would like to pursue this with James Mellsop as well, but since Tex Edward's  
5 has go this hand up, I'll go to you Tex.

6 **Mr Edwards:** Thank you Commissioner Small. I just urge the Commission to understand that  
7 we're dealing with a supermarket here, not a Ferrari dealership. I comment on Jeff's  
8 comment that we're not really addressing the leverage available for this industry. I  
9 applaud the Commission's analysis using high leverage attached to a supermarket.  
10 Monopoly Watch will submit expert witnesses who are CFA Charters, and also members of  
11 the Association of Corporate Treasurers in London, who have a specific analysis on IRS 16  
12 to help give a third-party expert witness statement who has a CFA Charter.

13 The most important thrust point from Monopoly Watch is to read out what, not  
14 the accountants, not economists, but the bankers and investors of this assets class are  
15 saying. And it's important that we note that Woolworths NZ accounts mirror the same  
16 margins and financial structure as Woolworths Australia.

17 Woolworths remains one of the most expensive supermarket businesses in the  
18 world, on a price to earnings ratio. World leading margins, duopoly-like industry structure  
19 and high returns on capital, are all reasons cited for the high valuation of Australian  
20 supermarkets. European supermarkets trade at 14 times earnings. Australia trades at 28  
21 times earnings.

22 Let's not believe what their bankers are saying. Let's believe what the Board of  
23 Woolworths are saying. They commissioned a share buyback at these outrageous  
24 valuations. The numbers behind the share buyback they recently had supports what the  
25 financial community is saying.

26 We believe goodwill should absolutely be removed from the financial analysis of  
27 the Commission's work. We urge the Commission to study Beta coefficient more  
28 substantially across the whole range of international supermarkets operators and  
29 understand how Beta equals high leverage.

30 And we applaud the Commerce Commission's analysis on property, where some of  
31 the monopoly rent attached to supermarket businesses is actually transferred to property  
32 owners.

33 We urge Foodstuffs to have more disclosure of their PAK'nSAVE franchise leverage  
34 schemes to enable us to better understand if there's been any mistake made.

35 Thank you.

36 **Dr Small:** Thanks Tex, we'll come to goodwill shortly.

37 **Ms McWha:** Just before you go on, I noticed that Andy Matthews had his hand up for a period of  
38 time there, I just wanted to check that you didn't want to say something Andy?

1 **Mr Matthews:** Thank you, no, sorry I was just trying to encourage an answer to the question  
2 which I think we were getting closer to by the end. Thank you.

3 **Ms McWha:** Okay.

4 **Dr Small:** Thank you. So as I said before, it would be very helpful if we could find an economic  
5 valuation concept that lined up with the IFRS 16 right of use asset value. Jeff doesn't  
6 seem to agree that that's the market value of a lease. Some parties, even though a lease  
7 is a fungible thing, some parties say, "Well market value is fine for some assets but there's  
8 more general principle here" which is akin to a replacement cost approach under a  
9 modern equivalent asset framework. This is the approach that Oxera took in 2003 in their  
10 report for the OFT.

11 So, I guess my second question and maybe James Mellsop might like to try this  
12 one, is should we therefore value leases at the capital cost of finding and negotiating  
13 them? That seems to be the modern, you know, it seems like the replacement cost of a  
14 lease is what you'd have to expend to get a lease back if you lost it or to get one in the  
15 first place and that seems to me to be the search cost, the transaction costs, the  
16 negotiations costs, the execution of the deed. Is there any more to it than that?

17 **Mr Mellsop:** Well I suppose that to me that is not taking into account the cashflow that you'll  
18 generate from that lease, which is usually how we value assets. So I'm not sure, John, that  
19 would be the way.

20 **Dr Small:** Well one approach is to look at the market value, what you could get for the lease.  
21 Another approach is to look at what it cost you to get the lease. Have you got a third one  
22 and what is it?

23 **Mr Mellsop:** I guess it's just what we did in our report, would be, which is a methodology and  
24 Tex mentioned investors, so we mentioned in our report that Moody's, before there was  
25 an IFRS 16, was clearly getting frustrated with the fact that leases were not valued and  
26 essentially the methodology we use to incorporate leases was the same as Moody's used.

27 **Dr Small:** That's not the value of the lease is it, that's the outlays that you require to, that you  
28 need to pay, it's the obligations it's not the asset, right? Under IFRS 16, the value of the  
29 asset is defined as being the total sum of all the rent that you're going to owe. And what  
30 I'm trying to get at is, is there an economic valuation method that gives you that as an  
31 outcome for the asset? And I haven't heard one yet.

32 **Mr Mellsop:** Well, look maybe I can't give you an answer John, sorry. Basically our approach was  
33 to take what IFRS 16 did in 2020 for Woolworths and use that as a proxy if you're going  
34 backwards. That's the approach we took.

35 **Dr Small:** Okay.

36 **Mr Balchin:** Commissioner, could just clarify, there was a view you put to me which is to the  
37 effect that I don't agree with IFRS 16, or on this issue could I just clarify?

38 **Dr Small:** Please do.

1 **Mr Balchin:** So I said that in principle what an economist should be striving for is the cost of  
2 replacing the physical asset. So put aside all financing. But what I've said in my report  
3 about IFRS 16, is that so IFRS 16 calculates the right of use asset at the present value of  
4 lease lands. So provided that, the lease is sufficiently long, that is going to be reasonably  
5 close to what it would have cost to buy an asset at that point in time. And I think there's  
6 even a limit, there's an upper limit to what IFRS 16 allows you to capitalise at the actual  
7 underlying asset cost itself. So there should be, at least at that initial point, there should  
8 be some consistency between what it would have cost to buy the physical asset and the  
9 present value of the lease payments. But of course, you know, there are compromises  
10 that are made in accounting standards and that won't be perfect. Leases in the  
11 supermarket sector tend to be very long, so that's probably a reasonable assumption. But  
12 there are things that are missed when they value, price escalation clauses are only  
13 included if they're mechanical and the like. So there will be some things left out of that  
14 calculation.

15 I also think it's questionable as to, from what I've seen about the discount rates,  
16 that corporates tend to use when calculating the right of use asset values, they might be a  
17 tad on the low side as well, so that's something that probably goes in the opposite  
18 direction.

19 But my belief, my view, was of the available methods, forgetting the correct, the  
20 conceptionally correct value IFRS 16 was reasonably close and certainly better than doing  
21 nothing and it's better than some of the alternative techniques that I've heard used in the  
22 past where there were rules of thumb capitalisation factors applied to annual lease  
23 amounts to ascribe asset values and liabilities and the like. IFRS 16 is at least a deliberate  
24 calculation of a cashflow value.

25 **Dr Small:** Yeah of an outlay value, that's right. Alex Sundakov's got his hand up.

26 **Mr Sundakov:** The comment I wanted to make was the point that Jeff just mentioned and that's  
27 the price escalation clauses. I think that's probably the key methodological issue here. A  
28 typical structure a commercial lease is that there is a short period of mechanical price  
29 escalations, anything between 3 and 5-years, which accounting standards do capture. And  
30 then there are periodic market price reviews which the accounting standards don't  
31 capture. So I think that's an issue with both the asset valuation, but also, I mean if you  
32 were to bring leases onto the balance sheet, you would also need to take revaluations as  
33 income. The potential revaluation of the lease as an income. So I think, again I go to the  
34 point that there is not perfect solution here. You know there is an argument for bringing  
35 leases into the ROACE calculations, but if we do that, we also have to think about the  
36 revaluation gains and how those are treated in the income, just as its true, owned  
37 property is equally true on lease property.

38 **Dr Small:** Yeah, I take your point. So alongside your revaluation point where you suggesting  
39 that there was something more important about the early periods of a lease where you've  
40 actually got locked in rents prior to review, was that your suggestion?



1 **Mr Sundakov:** Well no I'm just saying that I think the accounting standards, because they focus  
2 on the mechanical price adjustments which only apply to early periods of the lease, would  
3 inevitably product a somewhat biased valuation.

4 **Dr Small:** Alright, thank you for that. Vhari, did you want to ask anything else on that topic?

5 **Ms McWha:** No, that's fine, thank you.

6 **Dr Small:** Right, let's move on. So the second topic here is about brand assets and potentially  
7 this applies to both companies, but I've actually just got, if you would indulge me, just a  
8 couple of specific questions for Woolworths on this. And I really just wanted to check  
9 about the way that your brand assets are valued on your balance sheets. Your most  
10 recent account suggests that they're at cost and what I'm keen to know is whether that's  
11 cost in the sense of outlays that have been made to construct those brand assets or  
12 whether it's from the acquisition of Progressive's, could you help me with that?

13 **Mr Linstone:** Simone Linstone from Woolworths NZ, Commissioner, yeah, the relatively smaller  
14 value of brands on the balance sheet was the acquisition when Woolworths Australia  
15 bought what was Woolworths Progressive Enterprises.

16 **Dr Small:** Thank you. And you also mentioned that you continue to build the brand through  
17 improvements in the brand customer offer and through marketing expenditure. I  
18 presume you're not capitalising that marketing expenditure; I take it that that's a  
19 supporting outlay that helps to support your position in the market but doesn't get  
20 capitalised into the brand, have I got that right?

21 **Mr Linstone:** Commissioner, that is correct, yes, I think probably the important point here is  
22 standard accounting practice, businesses don't tend to put their investment in brands  
23 onto the balance sheet, they just expense it. So spend obviously millions of dollars every  
24 year on marketing, IT and digital, but yeah, that's correct.

25 **Dr Small:** Okay, thank you. Could I just throw it open if anybody's got any particular views, as a  
26 general matter, about how – I mean we're going to come onto goodwill in a minute, so  
27 perhaps if we just stay away from things that arise from an acquisition. If anybody's got  
28 any general views about how we should value brand assets in an analysis like this, should  
29 it be, I mean for example, if a firm had revalued its brands at fair value, is that something  
30 that we should recognise in our calculation, or do you think we should look at the cost of  
31 building that brand instead, for example? I don't see any hands up, so maybe there's not  
32 a lot of enthusiasm for this question. I won't put anybody on the spot.

33 **Mr Mellisop:** Well, maybe if I just say, John, that I do have comments but I can make them in the  
34 context of goodwill, which you're coming onto.

35 **Dr Small:** Yeah, if they're about revaluations to fair value and that sort of thing, then that would  
36 be better, but up to you though.

37 **Mr Mellisop:** Well my comment really is the fact that goodwill is paid for acquisitions in  
38 competitive markets, implies that there are assets that are intangible and not being

1 captured, and so to me this is one of them. So that was the encompassing comment,  
2 John.

3 **Dr Small:** That's helpful, so we might as well just move on to goodwill in that case, cause that  
4 was exactly the point I was keen to explore.

5 So this topic is again, obviously goodwill, again is prompted a bit by Woolworths  
6 submission, but we will be interested in more wider views. As you probably know in the  
7 draft report, we took the view that we should not recognise goodwill arising from  
8 acquisitions. But we should do our best to ensure that underlying assets are valued  
9 appropriately. So for example, lifting old book value assets up to market value, that sort  
10 of thing.

11 In the Woolworths submission it's argued that we include goodwill, which I take to  
12 be the entirety of the goodwill. So I'd just like to explore that. And in particular, I guess to  
13 ask about exactly this point that James was alluding to, which is whether you think the  
14 goodwill in Woolworths balance sheet is above or below or perhaps equal to its current  
15 market value?

16 **Mr Linstone:** Simon Linstone again from Woolworths NZ, John are you okay for me to answer?

17 **Dr Small:** Absolutely, please.

18 **Mr Linstone:** Thank you. So obviously calculating the economic profit using accounting measures  
19 is always going to be difficult and we've touched on that already. The nature of the  
20 grocery industry around the world is often likely to lead to significant differences between  
21 accounting book value and the meaningful economic value. And that difference can  
22 manifest itself most clearly when a grocery business is sold and accounting goodwill is  
23 generated.

24 Only last week shareholders approved the sale of Morrison Supermarkets in the UK  
25 for 7b pounds, which is 2.8b more than that asset. So this is a real live and very recent  
26 example that illustrates that a goodwill of acquisition of a grocery retailer does not  
27 necessarily reflect future rents, but more likely to be a difference between the book value  
28 and the market value.

29 Another example was in the US, when Amazon bought Whole Foods. I think they  
30 paid \$13b of which \$9b of that was accounting. I don't think anyone would argue either  
31 of these markets are not competitive.

32 In the retail grocery market, there's likely to be a significant difference between  
33 the accounting book value and a meaningful economic value. And so we talked in our  
34 preliminary submissions and also in the submissions up to the Commission on the various  
35 components that made up that goodwill number. And we've already touched on leases,  
36 brands, we've just touched on as well. Specifics, I'd rather save till the confidential  
37 session, but at a high-level, we talked about synergies and we talked about heavily  
38 depreciated assets, they were the major components.

39 And probably James, you might have a couple of things to add to that.

1 **Mr Mellso**p: And to your question John, I mean I think Simon has given the accounting response.  
2 My own suspicion as an economist is that the value of these intangibles that we're talking  
3 about probably changes. I actually don't know what the 2.3b that Woolworths Australia  
4 paid, you know, 15-years ago is still the value of that or not. These things are probably  
5 more dynamic than that, just to answer your question, specifically John, if that helps.

6 **Ms McWha**: One of the things that I'm struggling a little with, like I understand you're saying  
7 there's some intangible assets here and they have a value. And I don't have a problem  
8 with that, you know, I'm sure there are intangible assets and I agree that they probably  
9 have a value.

10 What I'm concerned about is that if in fact, goodwill, and the payment of that  
11 when you sell the business, also includes a payment for economic rents in the future. So  
12 the seller of the business is in effect, capturing the monopoly rent that the new owner will  
13 be able to make in the future.

14 So, I'm just wondering how do we distinguish those two things, which one, like  
15 how do we value the actual assets and make sure that we're not just capturing monopoly  
16 rents?

17 **Mr Mellso**p: I'm not sure there's an easy answer. I guess a couple of points. In my view, the  
18 Commission so far has assumed that the entire goodwill does reflect rents and I don't  
19 think that is a fair assumption. I also can't say though that all 2.3b doesn't reflect rents. I  
20 mean, you know, but it's pretty clear I think from the empirical examples that Simon has  
21 just given, and in fact the Commission's sample of ROACEs, you know, the range is huge  
22 and a lot of them are above the Commission's estimated cost of capital. And it's probably  
23 for these measurement issues. So I think there's a lot of empirical evidence that there are  
24 in there assets that generate returns which are competitive returns.

25 How you pull them apart? Look, I sympathise, it's not easy. Perhaps if I could offer  
26 a couple of conceptual ways you might do this, but they're not easy.

27 I mean, one is, you could actually take, you could gather a sample of acquisitions of  
28 grocers over the last 5-years or whatever, and just look at the ratio of goodwill to book  
29 value. Maybe that would help if these are taken from what appear to be competitive  
30 markets. I don't know if the data is there.

31 Otherwise I think, maybe the Commission's left with having to, in my view, accept  
32 that there are intangibles which we can't measure. That means that it's not correct to  
33 simply compare ROACE to WACC and say if it exceeds it by anything, that's a rent. So  
34 there's a sort of margin in there. And maybe you would compare the calculator ROACE to  
35 that sample. As the Commission has done of overseas grocers, because they will be  
36 subject to the same measurement issues as we're grappling with here.

37 I'm not sure if that helps Vhari.

38 **Ms McWha**: Yeah, that does help James and I'd be interested in any future kind of thoughts that  
39 you might have as you have an opportunity to think about this over the coming days.

1 **Mr Mellsop:** Okay.

2 **Dr Small:** I was slightly distracted there, was that last point you were making, James, about  
3 using other people's returns rather than a WACC as a benchmark, was that the point you  
4 were making there?

5 **Ms McWha:** Yeah.

6 **Dr Small:** So that was a point I was going to come up to actually, cause I've certainly heard what  
7 you said about that which was lots of these firms have got intangibles and if you look at  
8 firms in competitive markets and benchmark local returns to those, you're more like to  
9 capture the intangibles, I think that's the thrust of your argument.

10 I just wondered whether there's a real, just a real circulatory problem here. Which  
11 is, if you think about the market value, which is where I started, market value, the set of  
12 intangible assets, the goodwill, the brand assets, these synergies, whatever. The market  
13 value for those, if you're going to benchmark against other firms, isn't it going to be the  
14 amount of goodwill that drives the estimated return to a competitive level, by definition?  
15 In other words, imagine the Countdown business was sold, it will be sold to somebody  
16 who has got some expectation of a particular return. That sale's in a competitive market.  
17 Benchmark it against a competitive market. Excess returns by definition are zero right?

18 **Mr Mellsop:** Yep.

19 **Dr Small:** So, how do we get round that circulatory, cause that seems like a fairly fundamental  
20 problem?

21 **Mr Mellsop:** So, I think if I understand the question, the examples of Amazon buying Whole  
22 Foods, the Morrisons example in the UK, we're still seeing material levels of goodwill paid.  
23 It's pretty hard to imagine that's due to market power rents -

24 **Dr Small:** No, no that's right, that's all competitive right -

25 **Mr Mellsop:** - yeah.

26 **Dr Small:** - that's all entirely, that's just the value of the - the market value of those intangibles  
27 because those businesses were sold in a competitive market, that was the market value of  
28 their intangibles, so therefore the new owner has no excess returns whatsoever because  
29 we've benchmarked those intangibles to the market?

30 **Ms Mellsop:** Yes, that's correct, yes.

31 **Dr Small:** So that's always going to happen isn't it, if we value, if we look back at these two  
32 major grocery retailers in NZ and conduct that same thought experiment, that's where  
33 we're going to end up.

34 **Ms McWha:** I think James is saying we use the ratio of goodwill, so intangibles in the UK, to  
35 apply to NZ, rather than -

36 **Mr Mellsop:** Thanks right.

1 **Dr Small:** So don't value the intangibles here at their market value?

2 **Ms McWha:** No. Cause I was asking him if he had any ideas of how we do that.

3 **Dr Small:** So you don't think we should value the intangibles at the market value?

4 **Ms McWha:** Well it was just suggested.

5 **Dr Small:** Yeah okay.

6 **Mr Mellisop:** Well we should value the intangibles.

7 **Ms McWha:** Find the market value.

8 **Mr Mellisop:** That's right, we should, but I think we're all struggling with what is the market value  
9 of the intangibles. My suggestion is, if we're trying to look at that \$2.3b of goodwill that  
10 Woolworths paid, perhaps we can look at a sample of overseas acquisitions to get some  
11 sense for what part of that might reflect intangibles versus rents. So that would try to  
12 break that circulatory I think you're referring to John.

13 **Dr Small:** Okay, I understand what you're saying, because it is a terrible problem isn't it and it  
14 would be a problem here as well if we were to try and value these things at market value.

15 **Mr Balchin:** Commissioner, could I just offer a small comment there?

16 **Dr Small:** Yeah, please.

17 **Mr Balchin:** Just one thing I need to get off my chest. These accountants need to come up with  
18 better words for things. Things like goodwill and intangibles are distinctly unhelpful.  
19 What we're talking about here, this sort of intangible assets are real live things that firms  
20 need to spend money on to compete to enter a market. But they're not just things that  
21 get capitalised into balance sheets. And the only time they do show up in balance sheets,  
22 is when firms then get traded when the acquiring firm does recognise that this asset the  
23 accountants haven't recognised is actually valuable and they pay money for it. And then  
24 accountants give that the distinctly unhelpful name of goodwill. I mean we're really  
25 talking about organisational capability in all aspects of that, it's quite valuable.

26 So, when you're talking about these assets, so these assets exist irrespective of  
27 whether there's been a transaction and whether it's on the balance sheet. So Woolworths  
28 has obviously raised this issue, cause its goodwill asset is large. These assets are present,  
29 just not seen for all firms in the sector.

30 **Dr Small:** So, you're saying that, I think what you're saying is if I was an entrant and I come into  
31 a market fresh and I start building my brand, building my presence in the market, I'm  
32 short of capital, I'm expensing everything I can possibly expense so I can save on my taxes,  
33 so all my marketing expenses get written-off as expenses. Maybe I've got losses carried  
34 forward and so that trading activity over a few years, creates an asset, but is not  
35 recognised as an asset, but we should recognise it as an asset?

1 **Mr Balchin:** Well it is an asset that the market recognises as an asset and it's an asset the new  
2 entrant would have to replicate. So in principle it should be recognised.

3 **Dr Small:** Yeah, just talking about that new entrant process that's how they replicate it is by  
4 expensing things –

5 **Mr Balchin:** That's right.

6 **Dr Small:** - yeah, rather than capitalising them, okay.

7 **Mr Balchin:** Yeah, and it's across a full range of things. Marketing is part of it, but you're also  
8 finding out networks of supply, establishing logistics and finding staff, training.

9 **Dr Small:** Yeah.

10 **Mr Balchin:** In our report, we sort of referred to, we asserted that there was a large and growing  
11 economic literature on this and there is, and it's quite a cutting-edge field in economics  
12 and financial economics. I counted eleven quite good articles over the last decade, three  
13 of which were in the American Economic Review and one of which in the Journal Financial  
14 Economics, which are all about this issue, about the value of intangible assets and their  
15 significance to modern firms.

16 **Dr Small:** Good thing we're talking about it, thank you very much Jeff. Alex, have you got  
17 something to add on this?

18 **Mr Sundakov:** Yeah, just again methodological observations. I think the point that John, you  
19 made previously, the investment market is competitive and therefore if you use data from  
20 market valuation of goodwill, you're always going to have the circulatory because you're  
21 always going to turn up with, basically, return them very close to the cost of capital, is a  
22 very important observation. I don't think that sort of taking kind of random ratios will  
23 break that circulatory.

24 But to me, the critical question here is, again, there's no perfect measure. But  
25 we're trying to see what is the best way to construct a ROACE calculation that allows  
26 comparison to the weighted average cost of capital. And since the expense, as you were  
27 just saying, the things that go into constructing goodwill are expensed.

28 For the purpose of understanding what is the return on capital employed, there  
29 seems to be a really strong logical reason for excluding those intangibles because they're  
30 already accounted for elsewhere. And the only purpose, the only thing we're trying to do  
31 here is to figure out what is the right denominator? What is the capital employed in this  
32 business? And since you've already accounted for those expenses elsewhere, it's still not  
33 perfect but the risk of excluding them from the denominator is pretty low.

34 **Dr Small:** Thanks Alex, that's kind of the way I was thinking about it.

35 **Mr Balchin:** Could I just respond quickly to that, because I agree with Alex that over the 5 years  
36 you analyse, it's either capital or operating and so it's from one bucket to the other but  
37 the issue with intangibles is really, you know, the stock of assets that is the outworking of

1 the previous, you know, 20 or 50 years, that you have in place at the start of your analysis  
2 period and what value should be ascribed to that, because remember, we're only  
3 analysing profitability over a short period, and there is the very important question about  
4 what is the starting stock of assets at that period, which I think is what we're really  
5 debating here.

6 **Dr Small:** Right, Tex has got his hand up, can we hear from you Tex.

7 **Mr Edwards:** Thank you. The position here is that we're really debating the \$2.3b worth of  
8 goodwill on that Woolworths balance sheet. And from a Monopoly Watch, that's the  
9 value, the NPV, which I'm going to credit NERA's analysis on page 2, they articulate that  
10 goodwill is sometimes monopoly rents, the rent of the business. And, because we're  
11 trying to resolve a competition riddle here, are the accounts correct? Is the goodwill  
12 correct? What does it take to get a new entrant? I think we should look very carefully at  
13 this 2.3 that if there was to be a breakup, the auditors of Woolworths would write down  
14 that 2.3b to something like zero. Because essentially, how that number was created on  
15 the balance sheet of Woolworths, was the premium over the assets that they paid.

16 I also note that in the Commission's report, we do discuss Tobin's q and I urge the  
17 Commission to revisit Tobin's q in the final report, specifically to the fact that a market  
18 value of Woolworths is available in a surrogate form through the Goldman Sachs and UBS  
19 sum of the parts valuation. So again here we're talking of the bank doing actual  
20 transactions on capital values here and the bankers here or the valuers, the investors, are  
21 actually agreeing that they'll pay a capital value according to the monopoly rent. This is  
22 different for a challenger because a challenger needs to have access to the infrastructure  
23 at a cost base and that's why Tobin's q is important.

24 Thanks for indulging me on that point.

25 **Dr Small:** Thank you. I am close to the end of my questions. Have you got any further?

26 **Ms McWha:** No, I'm fine thank you.

27 **Dr Small:** I wonder if I might just be time for last orders, has anybody got something they're  
28 really keen to get off their chest here that's actually methodological on this matter? Yes,  
29 Greg, thank you.

30 **Mr Houston:** Yes, thank you Commissioner Small. I just want to take up one point that Alex  
31 Sundakov has made that doesn't seem quite right to me. Which is that it's not the case  
32 that where the costs of entry, if you like, of developing a brand and developing the know-  
33 how. It's not the case that they have been, sort of, we can ignore them because they've  
34 been accounted for elsewhere, because those costs may have been incurred many years  
35 ago and they're gone, they could be costs in the form of profits or losses, sorry, that were  
36 accumulated over a period and they have just completely disappeared from the accounts  
37 that you look at today.

38 And I think the right way to think about, at least one component of goodwill or  
39 intangibles, is that that's a representation today of what would be the accumulative cost  
40 of a new entrant that would need to incur to come into the sector. And to be sure, if

1 there were monopoly rents, then they would also be reflected in that value, no one  
2 quibbles with that concept. But it isn't right to say, well because they could include  
3 monopoly rents, we just or should ignore them altogether. You have to take account of  
4 the fact that entry in this sector cannot happen overnight and the intangibles reflect that  
5 very concept and that's exactly why they need to be counted.

6 Now, how do you deal with that in practical terms? I think you really should take  
7 the guidance from your international comparisons of returns of existing businesses and  
8 that is by far, presumably or can be presumed, generally to operate in effectively  
9 competitive markets, those returns reflect with all of the accounting idiosyncrasies, what a  
10 normal market delivers for these sectors.

11 So, in some sense, the difficulty you've setup is by trying to compare a benchmark  
12 WACC with costs that are not really the costs that you would incur in needing to earn that  
13 WACC.

14 **Dr Small:** If I just follow that up for a minute Greg. I may have misunderstood, but I think I  
15 heard you say that not counting any monopoly rent, the balance of the component of  
16 intangibles is like an entry cost for an entrant?

17 **Mr Houston:** That's a reasonable way of looking at it, yes.

18 **Dr Small:** Is it, cause that's, I mean suppose in Woolworths case that was, let's say it was a \$1b,  
19 are you suggesting that that would be, surely that – you know, it might cost somebody  
20 \$1b to enter. But that \$1b would be converted into physical assets and plant and  
21 equipment and so on, it wouldn't sit on anybody's balance sheet as a \$1b worth of  
22 intangibles would it?

23 **Mr Houston:** No, but entry, my point is simple that entry to get to the scale where you can  
24 compete effectively, is a process that takes time and will involve, during that period, some  
25 losses or profits that are below the normal level. And there's nowhere on a balance sheet  
26 that those cumulative losses exist once you reach a level of profitability and those losses  
27 get wound out –

28 **Dr Small:** Yeah, they get wound out.

29 **Mr Houston:** - the time that it takes for an entrant to build all of the expertise, to build the  
30 brand, to build all of the knowhow, is not, as Alex suggested, recorded somewhere in the  
31 accounts for an established business, that is cost and losses that are in the past and have  
32 disappeared from a balance sheet. Of course you also have assets, but my point is that  
33 the goodwill or intangibles can be taken as a market value of a going concern operation  
34 that's working effectively.

35 **Dr Small:** It sounds to me like you might be making up barriers to entry argument for us a little  
36 bit there Greg, but can I just, Tex is familiar with the cost of entry and the losses  
37 associated with it so I'll just come to him for a comment on this and then to Nick  
38 Hogendijk.



1 **Mr Edwards:** Thank you Commissioners. The point James Mellsoop is making is about the J curve.  
2 And the J curve is the operating losses that you take, year1, year-2, year-3, year-4 and  
3 then, to Commissioner Small's point earlier in the day, you take these losses, very painful,  
4 and you add them up and your accumulated losses are your go forward tax shelter. And  
5 so then you would expire them, you expire the losses, (let's ease of conversation use that  
6 \$1b capital number) year-1, year-2, year-3, you're going to lose fifty hundred million  
7 dollars, and then you're going to have these accumulated tax losses, because the Tax  
8 Commissioner will allow you to, essentially, carry that asset on your balance sheet, and  
9 then year-5, year-6, year-7 when you're making profits, you can deduct that. Then that  
10 relationship with expenditure is expired.

11 On day 1, you would be investing and making your own choices on how to brand,  
12 how to price, what type of intangibles you'd attach to the business. And as a  
13 consequence, I can't see how a colleague from NERA, James, is articulating how these  
14 losses work, or how this payment exists upfront.

15 On day 1, we pay up the capital, you buy sites and you build a business plan and  
16 you make losses and then those losses are deductible against tax going downstream.

17 **Dr Small:** Yeah, I think you might be talking about what happens after you've been in the  
18 market for 15-years and you've got a big intangible asset as well, but anyway, that's a  
19 possibility. Let me just go to Nick for a comment on this, we're getting close to the end  
20 here.

21 **Mr Hogendijk:** Yeah, thanks I'll keep it brief Commissioners. Thank you for the time. I want to  
22 pivot a little bit from the conversation around profit and trust. Just to go back to retail  
23 earnings and discuss some of the questions and challenges that I've got. When I hear talk  
24 about our profits are in line with global standards, we're not excessive in terms of what  
25 we earn. So, according to Deloitte's 2021 report on retailing that FMCG globally has a nett  
26 margin of 2%.

27 Costco has been referenced in these conversations over the last day, it sits at 2.4.  
28 Tesco at 1.5. Morrison at 2. So we're talking about retailers that have been referenced  
29 and so when you compare that to the retailers that we're talking to, they're in the room  
30 today, there is a discrepancy and it's about 100%. In some instances, more.

31 So I'm curious as to what's fair and I understand as well that will in turn put  
32 pressure on suppliers which what should happen in a healthy and competitive  
33 marketplace. So just to be clear, this is not about it's all the retailers fault and they need  
34 to be competitive and therefore the poor suppliers are victims. If they're not doing their  
35 due diligence, then tough luck for them. So it has to go both ways and a healthy  
36 competitive market will see margins come down for retailers, but it will also see suppliers  
37 have to tighten their belts on the way. But it will give them more options to be  
38 competitive themselves as a brand owner and as a supplier.

39 So, if you're a Pernod Ricard or you're a Unilever who have been, you know,  
40 Unilever was reference I think it was yesterday, as having strong market position in  
41 categories, well you know, they might have to tighten their belts along the way and so be

1 it. That's, I guess that's the interesting juxtaposition of the duopoly dealing with a  
2 duopolistic supplier, so to speak.

3 But there is a challenge there for me in terms of the profit margins that are being  
4 referenced in this – additionally, I keep coming back to this 68c in the \$1 and we only  
5 make 4% that Foodstuff references. So, I've gone and done some homework on that and I  
6 have a really, really weighty question for me that sits in my mind anyway, around the  
7 annual report for 2021 that states that they made, their turnover was \$3.7b. And it  
8 doesn't add up.

9 So I've done some homework, I've spoken to different people across the industry,  
10 I've looked at information that I've had, interviews and discussions I've had with store  
11 owners previously and when I look at, you know, 43 – 44 PAK'nSAVEs or look at 101 New  
12 World stores, give or take, 150 to 200 Four Square stores, we're talking about a business  
13 based on revenues of somewhere around the \$2.3m mark as an average for a PAK'nSAVE,  
14 \$1 to \$1.4m for a New World and let's call it \$20,000 a week for a Four Square store.

15 When you annuitize that out over a year, that turns into a \$12b business. Stripping  
16 out GST, that's 10.4. Stripping out 68c in the \$1, that's a \$7.1b business.

17 So, that tells me that in the financial reports that we're seeing at 3.7, we're not  
18 looking at direct costs and other costs that go through that value chain. And therefore  
19 that then challenges back to me how is this working?

20 So I even spoke to the CEO of a business and this person has been CEO of retailers,  
21 wholesalers and cooperatives, all of them multibillion-dollar business, and I asked them  
22 the question and their comment back to me was, (in an SMS chat only 48-hours ago), it's a  
23 very interesting chart, (referring to the Foodstuffs chart which shows the 4c). Are they  
24 saying that they're only making 4% wholesale EBIT plus the retail making 25% - 45% gross  
25 margin? Or are they saying it's 4% across the board? So I said it's 4% across the board  
26 based on Chris Quinn's comment the other day.

27 So, the comment back to that (and I'll quote it so I'm not misrepresenting) is,  
28 *"Wow, that's lean, must be a lot of restrictive practice costs in there. Perhaps they*  
29 *shouldn't have tens of millions tied up in the land banking and supermarket building,*  
30 *warehouse building assets, been very creatively depreciated and they may also be feeding*  
31 *profit into JV outcomes, so where does their data mining set, who does their PR, their*  
32 *advertising, their AI work, etc, etc. It could be conceived that this is a pyramid scheme if*  
33 *you look at it from the outside in",* was the comment that was made to me.

34 I'm not suggesting it is, but I think it's important to understand where the money is  
35 sitting and what the value chain looks like.

36 **Dr Small:** Thank you Nick for that. It would be good if you could send that through, it's very  
37 hard to just pass it as you're working through that calculation -

38 **Mr Hogendjik:** I will.

1 **Dr Small:** - that will be helpful. And if anybody wants to see the transcript to respond to that,  
2 there will be a transcript available as well of course. Jeff Balchin has his hand up, please  
3 Jeff.

4 **Mr Balchin:** Yeah, thank you, I just want to get back to the topic about intangibles and round out  
5 my view, so you've got it for the record.

6 So what I advocated and what is actually consistent with what Greg Houston  
7 argued a moment ago, I don't have a magic, I think the idea that they're intangible assets  
8 and it's an ongoing process whereby firms devote resources to developing intangibles,  
9 organisational capability that doesn't get capitalised. I think that's quite well established, I  
10 don't have a magic bullet as to how to value it, so I think what I argued in my report and I  
11 haven't changed my position, is that the prudent thing to do is for the Commission to  
12 benchmark the returns of the NZ supermarkets against the returns of the international  
13 grocery retailers. Because to the extent that these intangibles, these organisations, the  
14 value of organisational capability is, is something that is systemic across the supermarket  
15 sector and I think it is. That will be reflected in higher accounting rates of return  
16 everywhere and so that will implicitly be picked up.

17 So that was a large part of my argument as to why that was the appropriate point  
18 of comparison.

19 **Dr Small:** Thanks Jeff, I think we've definitely heard that point. Alex?

20 **Mr Sundakov:** I think I just wanted to respond to Greg. And I think Greg was setting up a little bit  
21 of a strawman and then knocking it over. I mean obviously by not having any provisions  
22 for goodwill, you are, you have to accept there's an element of bias. Equally I think it has  
23 been well ventilated, taking accounting, goodwill will also introduce bias.

24 So the question is, what is the best way to use available information and how can  
25 be interpret the results?

26 I think that's, first of all, I think that while comparisons with other supermarkets  
27 around the world are interesting and they're relatively easy because you can obviously  
28 more easily decide whether to use data on a consistent basis, whether you take goodwill  
29 in or goodwill out, will give you consistent comparisons. The problem is that there is  
30 probably no global supermarkets that are truly competitive. I mean the investigation that  
31 the Commission is conducting in NZ has been repeated in just about every comparison  
32 country.

33 So that to me is a fundamental problem with just doing international comparisons.  
34 So then you do have to compare to a measure of the cost of capital. And given the likely  
35 error of either including or excluding goodwill, it seems to me that that's one lesson we  
36 can think about is, how do we look at, for example, regulated business.

37 So a comparison of the regulated business is the Commerce Commission sets  
38 WACC and they earn WACC on that tangible assets and we know that regulated business  
39 always sell for some multiple of their weight. So there is that implicit goodwill that's built  
40 there and what the Commission does and what other regulators do, is they look at those

1 multiples and they say, "Are they reasonable multiples. Do they give us some comfort  
2 that we got things right or are the multiples looking really, really too high and therefore  
3 we've probably got things wrong".

4 I think exactly the same logic applies here, you know, the sensible comparison is to  
5 exclude the goodwill, use that for the calculation of ROACE, compare that with the  
6 weighted average cost of capital, and then look at the kind of margin of difference. You  
7 know, if ROACE calculated that way is just slightly above WACC, you'd probably say, well,  
8 you know, there's enough error there that nothing to worry about. If it's significantly  
9 above WACC then you start asking questions.

10 **Dr Small:** That's an interesting approach, thank you. Jo Allan, can I come to you now please.

11 **Ms Allan:** Thanks Commissioner. Look, I'd just like to make a few remarks on some of the  
12 comments that have been made.

13 The first one is essentially related to the fact that we need to understand all of the  
14 profits in our value chain. And in our submission, as you know, we have recommended  
15 that you look at our business on a whole of business basis. And on that basis, our returns  
16 are between 9% and 12% and that compares to around 25%, which you estimated our  
17 returns to be. And the main issue here is that you didn't allocate the assets to the retail  
18 part of our business as we've discussed with you in previous sessions.

19 The second one is that we do believe that ROACE is the best benchmark of the  
20 global competitors, not NPAT margin. And the reason for this is that NPAT will differ  
21 depending on whether a retailer is a renter or an owner, as the cost of the rent might be  
22 higher than the cost of the interest and depreciation.

23 So I think those two points are really important to understand.

24 And probably just another point to note is if the Commission's view on the returns  
25 of the major grocery retailers in NZ was correct at 25%, which I do note that's nearly 20  
26 points higher than what you estimate an appropriate return to be of WACC at around 5%,  
27 surely commercial reality would have prevailed by now and international competitors  
28 would have actively been entering our market. They haven't, our returns are between 9%  
29 and 12%. They're consistent with international retailers and again, I think that's an  
30 important point to understand.

31 Thank you.

32 **Dr Small:** Thanks very much Jo. I think, I really don't want to have a round of closing  
33 submissions. I think that's been a really helpful, that was a useful comment, thank you  
34 cause it was methodological. But I think this might be a good time to wrap things up.  
35 From our point of view it's been very, again, another really, really helpful conversation to  
36 delve into some of these important issues and as I said at, the start, you know, they're  
37 fundamental to where we come out and they're also potentially of relevance in the future.

38 So thank you very much. I'll hand over to Anna Rawlings, our Chair, in a minute for  
39 closing comment but I just wanted to remind you too that anything that you think you'd

1 still like to share with us you can do that through our email address and also for cross-  
2 submissions. So Anna, would you like to close us out.

3 **Ms Rawlings:** Thanks John. Nothing really further from me today. Thanks for this morning and  
4 we'll reconvene tomorrow morning at 9.30 again. Just a reminder that there is no session  
5 on Friday of this week, but we'll come back on Monday and then we'll provide an update  
6 as we go through perhaps tomorrow or Monday as to the content of any session that we  
7 might have on Tuesday as well. So thanks very much again for a really interesting morning  
8 and contribution and we'll see you tomorrow.