22 AUGUST 2003

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PRESENTATION BY INFRATIL (cont)

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5 **CHAIR:** Good morning ladies and gentlemen. Can I please ask everyone to be seated.

I'd like to welcome everyone to the fifth day of the Commerce Commission's Conference being held in relation to the application by Air New Zealand and Qantas Airways who are seeking authorisation to enter into a Strategic Alliance Agreement and related agreements, and the application by Qantas Airways seeking authorisation to subscribe for up to 22.5% of the voting equity in Air New Zealand.

Last night when we adjourned we were in the middle of a presentation on behalf of Infratil by Professor Hausman, and I propose at this time to return to that presentation. So, Mr David?

DAVID: brief procedural 18 MR Just а matter. Two of Professor Hausman's 19 slides not the coming ones up immediately, but part of the way through his presentation 20 21 deal with confidential material, that is the NECG tourism effect on the confidential counterfactual. The slides 22 themselves don't provide for any detail, I've provided or 23 shown copies of the slides for counsel for the Applicants; 24 Professor Hausman to 25 happy for continue presentation in open session, but if we do inadvertently 26 stray into figures, then I'm sure counsel will jump up and 27 indicate. 28

29 **CHAIR:** Please, it's very easy for it to happen, so I would 30 appreciate an immediate warning as possible, if that happens.

- 1 MR DAVID: We'll try, thank you.
- 2 MR P TAYLOR: Madam Chair, just from our perspective, I'm happy
- with the slides as they stand, but I would be disturbed if
- 4 we start getting into figures; because any figures are going
- 5 to -- we can't help them -- come from the confidential
- 6 session in relation to those slides.
- 7 CHAIR: If we need to have a discussion on figures, we will do
- 8 that just before morning tea and have a confidential
- 9 session, but let's see how we go on that. Okay.
- 10 PROF HAUSMAN: I'll try to be very careful.
- Okay, when I broke off last evening I was on this last
- 12 slide or last bullet point; that, you know, there's been a
- change in the sense that United has exited from Los Angeles-
- 14 Auckland, so there's been a change in economic conditions,
- and market conditions suggest the alliance will turn things
- into a merger to a monopoly from Auckland-Los Angeles.
- 17 Absent the alliance, a duopoly between Air New Zealand
- and Qantas on this route would seem likely to persist for
- 19 the foreseeable future. It would be very unlikely for a VBA
- 20 to enter; everyone has agreed to that.
- Okay, I'm now going to turn to my next topic and that is
- 22 the effect of uncertain outcomes; the importance of option
- value. So, I was trying to think about this from the
- 24 Commission's point of view, or from the public policy point
- of view, and I think it's quite clear that there is a
- significant degree of uncertainty about what might happen.
- 27 That almost always goes with mergers; you're forward-looking
- and you're trying to predict the future. So, I'm trying
- 29 here just to put this into a framework that might be
- 30 helpful.
- 31 So, Dr Tretheway in his testimony concluded:

"The factual and counterfactual eventually have the same outcome. The only issue is the path to get there: Slow and painful without the alliance, or quickly while maintaining and enhancing both the Air New Zealand and Qantas marketing brands."

Now, I'm speaking here of course in terms of consumers in my view and, you know, the overall national welfare -- social welfare, not from management's point of view about what might be slow and painful.

I think it's correct to say that there are differing views as to what the future might bring, and that of course creates significant uncertainty.

Now, it turns out that the business and economics literature in the past 15 years have emphasised the value of options. I've written numerous papers in telecommunications on this, which I will not bring up in front of the Commission this time -- perhaps some time in the future, but not this time. However, it turns out that what we find when we do this research is that, with sunk costs, options turn out to be very important.

And, just to remind people; a sunk cost is, when you make an investment that, if you exit the business, you cannot recover your investment, or not recover very much of it.

And, when Dr Tretheway is talking about "brand names" and marketing brands, that's typically seen as a sunk cost; there is investment over many years, you want your customers to recognise your brand, and there are other sunk costs in airlines as well in terms of route structures and all.

In fact, back in the early 80s there was literature on contestability which assumes no sunk cost, and they're a

primary example, if there was one of, the real world was the airline industry. But by the early 1990s everyone realised that that contestability literature did not really apply to airlines, that sunk costs were quite important.

So, I'm going to take it as a given that there are important sunk costs in the airline industry; I don't think that's really a very arguable proposition.

So, the Commission should then realise the value of the Air New Zealand option because, if the alliance is permitted to go ahead, no chance will exist for re-entry by another New Zealand based FSA in the future. So, in other words, if the alliance goes forward and you have a merged entity, I think it would be very unlikely in the future we would see another New Zealand based FSA, full service airline.

However, if the alliance is not permitted to form, then the Commission can gain further information regarding the performance of Air New Zealand rather than assuming its demise.

So, that's another lesson that we learned from the options literature is, if I'm a firm, I could do the investment today. I mean, by "today" I mean this year. But there could be a lot of uncertainty about what's going to happen to prices, to demand, to factor input prices. So one of the things that it turns out is that it's often worthwhile to wait and the value of waiting is called the value of the option, to see what's going to happen because you may learn a lot of information in the meantime.

So, Air New Zealand has claimed, or at least Dr Tretheway has claimed, that in his view Air New Zealand, as I quoted in this above paragraph, is likely to die.

Now, I can't say that he's wrong; as I said earlier, I

- don't think he took into account the changes in economic conditions, but I don't think he can claim that he knows for sure that's gonna happen either.
- So, here's then my last point, that the immediate and long-term value of this option to consumers in New Zealand 5 is significant. Because, so long as competition remains, consumers get lower prices; they're made better off, but if 8 you allow the alliance to form, just for example, you have a monopoly in between New Zealand and the US, and New Zealand 9 10 consumers who want to fly to North America -- and maybe even 11 lesser extent London but I'll just focus North America -- will definitely be made worse off, so the 12 value of the option to them as citizens of New Zealand is 13 significant. 14
- 15 **CHAIR:** Can I just ask you; isn't it -- I understand the point 16 that's being made, but presumably the value of that option 17 is picked up in the welfare analysis that's been done?
- 18 **PROF HAUSMAN:** I would respectfully disagree, because I heard, I
 19 think it was Mr Ergas testify yesterday, that he agrees that
 20 there's significant uncertainty, but they're using the most
 21 likely outcome, and so, since they do not take the
 22 uncertainty into account, they have not valued the option
 23 whatsoever. I mean, unless it's somewhere in the model and
 24 I've missed it, but I very much think not.
- 25 CHAIR: In the NECG model?
- 26 **PROF HAUSMAN:** Yes. So, when they've done the welfare comparisons, they have not taken into account the option value.
- 29 **CHAIR:** What about the other models that have been used to look 30 at this?
- 31 PROF HAUSMAN: I don't think any of them have, but I will say

that I have not studied the Commission models at all closely. The only model I studied closely was really the NECG model.

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But, I mean, the way to think about this if there's uncertainty on both sides; on one side things work out and they keep going, on the other side they die, but if you allow the alliance to go forward in my view it's like allowing them to die, so you haven't taken into account that the good things might have happened and they could have kept going.

So, therefore, if Dr Tretheway is wrong in his prediction in the future, by declining the application the Commission would have met its statutory purpose; I won't quote back to you your own language. However, if Dr Tretheway then, by declining proves correct the application, the Commission would have ensure that consumers benefitted from competition in the interim. So, in my view, in either case consumers are better off if the applications are declined when one takes into account the option value.

I'm now going to turn to my reply to Dr Winston. As I said, Dr Winston -- Cliff to me, he's an old friend, he was at MIT; I actually predated him a little bit, and he's now at Brookings in Washington and we've remained friends, so I would like to be very careful in what I say -- so, Dr Winston does a fare regression and finds a negative effect of Virgin Blue.

I asked counsel to get the data for me and it was provided by the Commission. When I rerun Professor Winston's -- or Dr Winston's I guess it is -- results, I end up with 1429 observations, when I fit it into a computer programme. So, I end up with 22 more observations than the

Morrison-Winston paper. I asked Dr Winston why that could be, and he was not able to tell me why, but 22 observations, you know, out of 1400 really should not matter that much but I would like to say I want to be somewhat cautious here because I was not able to replicate his results exactly.

But my findings -- I guess for those two Commissioners who don't know me, I'm a pretty well-known econometrician and I'm going to talk about something called a Hausman Specification Test, which I invented.

I found his results are very sensitive to specification, and in fact when I put in year effects -- this is a term of ours -- I found demand GDP to be significant. If you go back and look at the Morrison-Winston paper, they do not find demand to have a significant effect, which is in my view a bit odd. So, by changing the specification I was able to do that, and Professor Winston, or Dr Winston had Mr Morrison back in Boston -- Professor Morrison back in Boston do it, and he confirmed to me that when they did it, followed my thing, they also found it to be significant.

However, the other thing that I did, which they did not do in their model, which is more important is, in the database there are other airlines as well. So, if you remember back to the regression specification, they had only Ansett, Virgin and of course Qantas is always there. But I put in the other airlines as well, and I found them to be statistically significant and negative, so that means that the presence of other airlines drives down the price in addition to whatever effect that Ansett and Virgin Blue had.

When I do that, I now find that the Virgin Blue and Ansett effects are not statistically different; I find that they have about the same effect. When Dr Winston had

- Professor Morrison rerun it using a specification, he found that the Virgin Blue effect decreased by 30%, so that goes from 11% to about 8%. So I think putting in these other variables has an effect, and by the time Virgin Blue gets down to 8% it's a lot less, of course, and something like the 20% that you typically find for Southwest in the United States.
- So, when I do a specification test, the Hausman Specification Test, I find these other variables to be very important, and the coefficient on Virgin Blue to be significantly affected.
- 12 CHAIR: Did you try any other variations to the regression?
- 13 **PROF HAUSMAN:** Not really. I mean, I did some things with the 14 auto regression and things like that, but this is a very 15 limited data set; this was a data set that was given to me 16 and there weren't other many variables.
 - I think I did try one other thing, which was mean income, which I don't think mattered but, as usual, I was sitting at the back of a Conference room running regressions while Dr Winston was testifying, so...
 - Okay, so what are the conclusions from this? Well, as I said yesterday, I think that it's well-known in the US that three or more airlines lead to lower fares than when two competitors exist. So, in other words, adding an additional airline does lead to lower prices. So, I used Dr Winston's data to test for the effects in Australia and I found the presence of an additional airline led to significantly negative effects beyond Ansett and Virgin Blue.
 - Now, without the alliance you will have Air New Zealand,
 Qantas and Virgin Blue, so in other words you will have
 three airlines, but with the alliance you'll have the merged

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- airline, which I'm calling Air New Zealand -- I guess I
- 2 should have put Air New Zealand Star -- and Virgin Blue.
- Now, I can't say for sure what will happen in New Zealand
- 4 because you haven't run that experiment yet, but to the
- 5 extent that the Australian and US results apply, airfares
- 6 will be significantly higher in New Zealand if you allow the
- 7 alliance, and my estimated effect is about 4 to 5% higher
- 8 fares.
- 9 MS BATES QC: Can I just ask you something.
- 10 PROF HAUSMAN: Sure.
- 11 MS BATES QC: Because we have situation in Australia where
- 12 presumably we know what the position was before Ansett
- exited and what the position was after Ansett exited the
- Australian market, and now, maybe that doesn't do anything,
- but at least you've got an example of a three going to a
- two, but do you know that in fact the prices declined?
- 17 PROF HAUSMAN: Well, I think you would mean to ask me whether
- they increased after Ansett?
- 19 MS BATES QC: I mean increased; yes, sorry, I did mean that.
- 20 PROF HAUSMAN: I don't know that. I think there was a paper
- 21 that I saw cited in some Australian Transport Journal that
- 22 speaks to that, and I'll let staff remind me when they ask
- 23 me questions, I don't remember, but I think it might cover
- that topic.
- 25 MS BATES QC: What would you expect to be the position?
- 26 PROF HAUSMAN: I think they probably are not going down as fast
- 27 as they would have otherwise. In other words, as Virgin
- 28 expands, I would expect fares to come down, but if Ansett
- 29 had been there I would have expected them to come down
- 30 faster. Because, again, remember in the US what you usually
- find is, when a VBA comes in, prices go down 20%, and

Dr Winston's regression has Virgin Blue at 8%, and I have it even somewhat lower than that at about 5%. So, in my view the proposed authorisation is anti-competitive and further harms consumers.

The one point I'd like to make which I think the Commission said yesterday -- Ms Rebstock said yesterday, which I agree with, but I'm not trying to put words in her mouth of course -- Dr Winston testified that competition should be allowed to take place undistorted by promises to the Commission not to compete too much, and I want to emphasise when I'm making this point about going from three to two, I think it would be a very bad idea, and I think Professor Willig also agreed with this, to have the authorisation depend on promises made by the alliance not to put too much capacity on. I think, you know, that harms consumers; maybe it will help Virgin Blue but, of course, everybody at the front table knows you're supposed to be helping consumers, not competitors. I just wanted to end with that point.

Okay, I move on now to Professor Willig and Ms Geurin-Calvert. I say the same thing, I've known Bobby Willig for 30 years, and Meg Geurin-Calvert probably for 20, so I want to be, again, careful. They claim the alliance opens opportunities for airlines to provide on-line itineraries and co-ordinate schedules. They also claim the consumer benefits reduce prices on inter-line services by 21 to 25% and you'll spread flights over the day rather than wingtip flights.

The primary difficulty I see with their analysis is -- I haven't been able to go back through and check, but there is this whole thing about using business fares and all, which I

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Infratil (cont)

question. But also, they're assuming that dominance does no We could do this for any networked airlines in the United States, and why not just let the whole country merge in a monopoly? Well, we know that what happens when you have dominance, the prices are going to go up. So, I think they've only looked at one side of the equation, not the other side. When all at once they combine, to a lot of these places where there's already competition, there are already on-line flights -- I think Ms Bates gave some examples, I don't know the names of the towns in New Zealand well enough to be able to give some examples, but there's already competition between on-line and inter-line flights -- once you have the alliance that competition will cease, and of course prices are going to go up. That was never mentioned so far as I could see in the Willig Geurin-Calvert presentation. And this also ignores long haul routes with little prospect of VBA entry.

While the Commission of course, in my view, should presume that dominance harms consumers, the alliance market share will be 100% on most routes where you currently often have competition. Of course, there's a question of how much VBA like Virgin will come in and offer service to these small places; I can't predict that, but I doubt they'll cover the country nearly as much as the current airlines do. That's not been their operation model.

So, most competition models would have prices increasing where the alliance replaces current competition and, furthermore, rivalry drives service innovation over time, and that will cease as well; that was discussed yesterday.

So, competition authorities are very wary of same route alliances. The Department of Justice in the US generally

- oppose network overlap mergers. So the most recent one they
 rejected in that sense was the United-US Air merger in which
 there was an extensive overlap, there was overlap in two
 hubs but, you know, despite the consumer benefits claimed in
 all the inter-line -- on-line benefits claimed since US Air
 has extensive routes to smaller cities and towns in the
 eastern US, which United doesn't by-in-large, the merger was
- Similarly, the European Commission is concerned where mergers between only the competitors on particular routes. So, alliances aren't necessarily bad, but what you need to have is enough competition from other airlines, you know, to keep prices from rising. In my view this alliance is the wrong type of alliance because you won't have sufficient competition to constrain prices.
- CHAIR: Can Ι just there for 16 stop you а second, 17 Professor Hausman. I did note in your introduction yesterday that you made a fairly strong statement that no 18 19 antitrust authority would approve such a merger, as what you 20 see this alliance creating, and I guess the really -- I wonder if that can really be stated in that way. 21
- Would you be supposing their merger laws and their
 market environment, or would you make that statement in the
 context of the law under which this decision has to be made
 in this environment here?
- 26 **PROF HAUSMAN:** No, what I'm saying is -- and by "no", I meant
 27 the US and European, I wasn't speaking of the rest of the
 28 world.
- 29 CHAIR: But by applying their laws to this --
- 30 **PROF HAUSMAN:** By apply their laws, yes.

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turned down.

31 CHAIR: Because we aren't even looking at this strictly under

- the merger test; this is an authorisation process. And so,
- 2 to be helpful to us, I think we need to look at it under the
- 3 test that is to be applied here.
- 4 PROF HAUSMAN: Right. Well, I'm getting there. I thought that
- 5 perhaps Professor Willig and Ms Geurin-Calvert gave the
- 6 impression -- but I don't again want to put words into their
- 7 mouth -- that the US authorities might look favourably on
- 8 this type of merger, and I'm saying I would disagree with
- 9 that respectfully, and then I'm going to get on to your
- authorisation procedure very shortly.
- 11 CHAIR: Okay. I was also interested though in the case you
- mentioned yesterday that had been put forward several times
- and rejected in the US. So, even though I'm saying to you
- 14 we need to apply New Zealand law, I am interested to hear
- the details of why that particular merger was rejected.
- 16 PROF HAUSMAN: Oh, the reason that that -- that wasn't a merger,
- 17 that was actually an alliance between British Air and
- American, and the reason why it's been rejected numerous
- 19 timings is that American and British Air have a very high
- 20 concentration from the East Coast to Heathrow. It's not to
- say that there are not other airlines that fly to Heathrow;
- 22 United does, Virgin does, but nevertheless it's been
- 23 determined a number of times that that would lead to a
- lessening of competition and has been stopped. And so, in
- 25 fact the model that Professor Willig talked about, that
- 26 Professor Ordover had done had been used in that proceeding,
- 27 but nevertheless it was turned down.
- Okay, so I just have a quote here from a Transportation
- 29 Research Board paper saying that the DOJ will allow mergers
- 30 or carriers where there's not significant overlap. American
- 31 bought Reno; more recently American bought TWA which I think

again is headed for its third or fourth bankruptcy, but there was very little overlap. However, it's generally opposed mergers where networks overlap.

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Okay, now I'm going to turn to the models and hopefully this will get into the authorisation procedure. So, I believe that the approach that NECG have taken is fundamentally incorrect. So, they use the assumption of the Cournot model, and I'm going to try to explain, I believe this is inconsistent with both the facts and the testimony.

So, what does Cournot do? It assumes a homogeneous product with no differentiation. So, the classic example that I use of Cournot when I teach my students is, Cournot is cement. In the US we have the ASTM Standards, and grades of cement have to be made to those standards; I'm sure you have something similar in New Zealand. Nobody cares about the brand of cement, and cement is cement; that's what we mean by "homogeneous product". And, the price will be same, because if you try to charge a little bit more for your cement no-one will buy it, and vice versa, and there are really no essential product differences. That's not to say there aren't two different types of cement, but for a given type of cement it will be homogeneous.

Now, I think in the airline industry that once upon a time Cournot might have been a reasonable assumption, because you had different FSAs but their prices were essentially the same and they were offering a very similar product. Now that's changed more recently with things like alliances and frequent flyers and all, but it might still have been a reasonable approximation.

But now with VBAs I think the differentiation is very important for FSAs to exist. I may have the wrong name for

this airline here, but I listened to Dr Tretheway's evidence regarding the differences between Air Canada, where he had a seat that he could use his computer, and I may have this name wrong in this airline, it was Canada West, it was a budget airline, and he went on and on about that and, of course, I agree.

We also have the importance of frequent flyer programmes and alliances such as the Star Alliance which was discussed yesterday, and actually Ms Geurin-Calvert also testified the differentiation between FSAs and VBAs. We know we have to have differentiation because VBAs typically offer a lower priced product, and if you don't have differentiated products there's no reason for FSAs to exist.

The other thing which I found very interesting is, the Applicants have emphasised the importance of brand name. On and on, "we're going to build the brand name". Well that means differentiation, because there is no role for brand names in Cournot models; period.

Models with product differentiation behave very differently; there is not as much competition typically. So this is called Nash-Bertrand rather than Cournot. Nash, of course, is the noble prize winner, then they made the movie about it, and Bertrand was another economist in the 19th Century.

Nash-Bertrand is used for differentiated products -- I'm not going to go into great detail here about them; as I said, I published numerous papers on the subject, perhaps the first being competitive analysis with differentiated products, and this approach has been adopted by the US DOJ, and FTC, and actually also by the Europeans as well, and Australians, I've done mergers in Australia.

Now, what do these models mean? Well, in differentiated product markets certain products are more closely competitive than others. So, I'm going to use an automobile example and beer example; I've looked at both of those.

But, for automobiles we know that Saabs and Volvos are considerably closer competitors than a Cadillac is. If I'm using cars people don't know about, tell me and I'll switch examples. I haven't seen any Cadillacs in New Zealand, so that shows good taste on someone's part. But, in terms of beer, which I've written papers about, Budweiser -- I'm going to mention some US beers so you can cringe -- Budweiser and Miller are much closer competitors than Milwaukee's Best, which is a budget beer.

So, what you expect here is that Air New Zealand and Qantas are what in the US Merger Guidelines under the Competitive Effects section -- and you may have a similar, one I couldn't find it on the web -- are called "closest competitors". That means that they have a higher crossprice elasticity than with VBAs. So that's why, you know, historically you see the FSAs charging the same price, because they both have high levels of service, but the VBAs can come in with a lower price and everybody still can exist in the market, especially for business travellers; you know this is what has been discussed.

And from my papers -- and other people; I mean, I'm not the only one who's worked on this by far -- Nash-Bertrand models demonstrate the price effect of a merger is higher with closer competitors. So, I contend therefore that the anti-competitive effect of allowing the alliance is considerably higher than the NECG model assumes with Cournot. So, to that extent it is not conservative as has

- been claimed.
- I think this is actually quite important because I
- 3 listened for a long time yesterday, and it was claimed time
- 4 and time again that the model was conservative, and in this
- 5 very important respect I don't think it is, and the various
- 6 kluges to the model, by putting in a hedonic or whatever,
- 7 doesn't really capture this effect at all, that's just
- 8 mucking around with cost; that's not correcting any cross-
- 9 price elasticities.
- 10 CHAIR: Can I just ask you: I do understand that the comment
- about whether the NECG approach with the Cournot model was
- 12 conservative, but nevertheless the result is still
- ambiguous, isn't it. We don't know whether the net -- just
- on an a priori basis, you don't necessarily know whether the
- overall impact will be positive or negative at this point?
- 16 PROF HAUSMAN: I can't say that, but what I can say is, to the
- 17 extent they claim a positive effect, it will be less
- 18 positive if you take into account differentiation, and I'm
- still getting there in terms of what their net effect is, so
- you will not be disappointed.
- 21 CHAIR: All right.
- 22 **PROF HAUSMAN:** I hope. Any other questions, or I guess the
- 23 staff can ask me questions later.
- Okay, now what I'd like to demonstrate, I'm an
- 25 econometrician who looks facts, so I believe that the
- 26 Cournot assumption is inconsistent with the facts. It turns
- 27 out that under Cournot, with different costs, share is
- inversely related to costs. So, I'm now going to discuss
- that.
- 30 So, here is the pricing equation under imperfect
- 31 competition; there can be no disagreement with this, and

what I'd like to do is go up here.

[Approaches overhead]

So what this says is that, for firm 1, its price is equal to its marginal cost, which is C_1 times its own price elasticity, η_1 , and I always put minus signs in front of elasticities, but you can do it either way, it's sort of just convenience. Divided by η_1 -1, so that comes out of the profit maximisation position, so I'm assuming profit maximisation here very much like Professor Willig claimed. He and I certainly agree on that.

Under Cournot it turns out that this elasticity is equal to the market elasticity -- you can see that I have taken away the subscript -- divide by the share. S_1 stands for the share for firm 1. And then the denominator is $\eta - S_1$ over S_1 . So now doing some arithmetic you can see that these cancel and is equal to the marginal cost, C_1 , the market elasticity η divided by $\eta - S_1$.

Okay, now remember under Cournot the prices are equal, so P_1 is going to be equal to P_2 . So, if that's true, I can just divide the right-hand side and I get, C_1 over C_2 is equal to $\eta - S_1$ over $\eta - S_2$. So, under Cournot the firm with lower costs will have the higher share. So, if you want just to think about this very easily, you could set η equal to 1. So, if you set η equal to 1, it's C_1 over $1 - S_1$ and you can see that marginal cost is inversely related to share. So, this is not controversial, I think, amongst economists.

[Returns to presenter's table]

So, where does this lead? Well, it was claimed in Australia that Qantas had about 80% share. Now, maybe it's only 70%; you know, we could change these numbers, it really

doesn't matter much, but I used 80% because that's what I heard when I was sitting in the back of the room, and Virgin Blue has about 20%. So, with a market elasticity of approximately 1 for example -- I mean, you could put whatever market elasticity in you'd like; it shouldn't be too high though because that would be incorrect -- Qantas' cost should only be about 25% as high as Virgin Blue's. That's just filling in the blanks in the equation.

Now, we know that things are exactly the opposite, that Qantas has much higher share than Virgin Blue and also much higher cost. You know, I don't know exactly how much higher the costs are, but for instance 25% is a number that's often thrown around. So, you can see that the Cournot model leads to the wrong conclusion.

How can somebody with higher costs have greater share? Under Cournot that couldn't happen because the product's homogeneous and you always do better. Well, Michael Porter who's a very famous professor at Harvard Business School always says in his books on competitive analysis, "There are two ways to compete; you're either low cost or you differentiate". Well, Qantas certainly isn't low cost compared to Virgin Blue, but it does differentiate; that's how they keep going.

So, Qantas offers a differentiated product which is not the same as Virgin Blue, as you heard yesterday and you've heard from Mr Webster, and you've heard many times, this is also true in the US and Europe.

So, the point I'd like to end up with here is that travellers have heterogeneous preferences and needs which lead to differentiated products. This is what makes economics interesting from my perspective; if everybody were

- the same, it would be a boring world indeed. You wouldn't
- 2 need econometricians, you could just do everything in terms
- 3 of theory, but because you have heterogeneous preferences
- 4 you have different needs, and then you get these
- 5 differentiated product situations.
- 6 MS BATES QC: Could I just ask you something which is puzzling
- 7 me, as a non-economist.
- 8 PROF HAUSMAN: Sure.
- 9 MS BATES QC: When I asked Professor Ergas why in the factual he
- said prices would rise, and taking that into account when
- 11 VBA entry was likely, he said that for the purposes of the
- 12 factual he'd assumed that VBA would not enter, and I'm
- wondering how that affects what you're telling us?
- 14 PROF HAUSMAN: If you didn't have VBA entry at all, then using
- 15 Cournot might be okay.
- 16 MS BATES QC: That's not really my question.
- 17 PROF HAUSMAN: I'm sorry, then I misunderstood you.
- 18 MS BATES QC: That's not really my question. He said that he
- 19 hadn't assumed VBA entry, and in that respect that his model
- 20 is conservative. Now, unless I've picked him up entirely
- wrong, that's what I thought I heard him say, and I'm asking
- you how that affects what you're telling us now?
- 23 PROF HAUSMAN: Okay. To the extent that VBA -- he did not have
- VBA in the model that he was talking about, that would lead
- 25 it to be conservative. But what I am saying is that, if you
- think about going from three to two here, that you need to
- 27 take into account the two that you are letting go together
- are each other's closest competitors. So, that would be my
- answer.
- 30 MS BATES QC: Yeah, I do understand that point, but to the
- 31 extent that he didn't take into account a differentiated

- product for his assessment of the detriments, then isn't he
- 2 right in saying he was conservative?
- 3 PROF HAUSMAN: Yes. If in his model he didn't take into account
- 4 VBA, I would agree that he's been conservative.
- 5 MS BATES QC: You say you reviewed the model yourself; did you
- 6 notice whether he took VBA into account?
- 7 PROF HAUSMAN: I thought that he did, but. [Pause]. We'll have
- 8 to check and get back to you.
- 9 MS BATES QC: Yes, I'd like you to, thank you.
- 10 PROF HAUSMAN: Okay, thanks.
- Okay, now I'm going to get into the balancing and into
 the authorisation. So, what I'm going to do is to look at
 the effects on prices and tourism. So, North America is a
 substantial source of tourists; they spend for instance
 considerably more than tourists from Australia; it's about
 2:1. And I couldn't totally verify this, but I think it's
 likely they're the largest source of tourist revenue in
 New Zealand.
- 19 As I testified yesterday, Auckland-Los Angeles is the only US route to New Zealand -- I mean, you can of course 20 fly through London-Singapore, but that takes about 1 2 hours 21 longer and is considerably more expensive going round the 22 other way. Presumably, you could also fly to Japan or 23 Australia, but that's going to be more expensive and longer 24 as well. So, currently you only have Air New Zealand and 25 Qantas, you'll have a mergered monopoly in this market and, 26 as I testified yesterday, in my view it's very unlikely in 27 the near to medium run that you'll have US entry. 28
- The alliance representative, whose name I didn't catch, claimed that UA would enter in year 3, seems to me to be pure speculation, and is contrary to United's current

- financial position. Certainly United, so far as I know,
- 2 never said that they're never coming back.
- 3 So now what I'm going to do is, I'm going to try to
- 4 quantify what's going to go on. Okay, so I'm now going to
- 5 use the Cournot model that NECG used -- their very own
- 6 model, because I want to be able to put things into their
- 7 context; not saying that I agree with it, but I'm going
- 8 there.
- 9 CHAIR: Are you only going to look at the one route?
- 10 PROF HAUSMAN: Well, it's many routes, but yes, I am. I mean,
- many routes come to Los Angeles, but yes, that's what I'm
- 12 going to look at.
- 13 CHAIR: You're only going to look at that segment?
- 14 PROF HAUSMAN: Yes.
- 15 CHAIR: And what's the justification for that?
- 16 PROF HAUSMAN: Next page, the next slide.
- So, economics predict -- oh, I mean, I don't want to be,
- 18 you know, a smart Alec here. The reason you only look at
- one, that's a separate market -- I don't think there'd by
- 20 any disagreement that North America to New Zealand's a
- 21 separate market. You know, origin-destination, it's not --
- 22 people from the US don't go other ways in sufficient --
- 23 CHAIR: No, I understand that in terms of looking at the impact
- of the alliance on this particular market, but this goes
- 25 back to my earlier question: Even if we found there was a
- substantial lessening in one particular market, we can still
- look at the overall net benefits.
- 28 **PROF HAUSMAN:** That's the next slide.
- Okay, so you use the Cournot model and economics
- 30 predicts that prices will increase by about 42%. I used a
- 31 market price elasticity of 1.7 which is consistent with the

NECG assumption -- this is for tourists, and it's also consistent with the literature.

So, what's the price effect on US tourist demand? Well, tourism from the US on LAX-Auckland will decrease by about 45%. Now, as I say, this could be partly offset by increased promotion; you'd have higher profit margins which increase economic incentive for promotion, but I don't think it's going to come close to offsetting the price increase, and we know that the airline advertising for New Zealand is only a small amount of the total.

So, just so you don't think these are crazy numbers from an economist; if the average tourist fare is \$800 to New Zealand from the US. It could easily go up to \$1,200; it's been at \$1,200 in the recent past, you know, it's gone up and down over time. So that's a 50% increase, so I'm not talking about anything that we haven't seen conceivably before.

Now, I heard an NECG person, whose name I didn't catch, say that they assumed prices would not increase, and increase by only a small amount in year 3 -- this is also in their model, I should say. He said something, that tourists were price elastic; so he didn't think they could raise prices. Well, this is completely unheard of in economics and merger monopoly. It assumes that Air New Zealand and Qantas are economically irrational, that they're not behaving in their stock holders' best interest. It's also inconsistent with their own Cournot model.

So, in other words, when you go from two firms to one, all economics says that you will raise prices, because that's how you increase your profits. So, it would be inconceivable to me that an economist can say that I'm going

- 1 to assume for two years prices will stay the same, and in
- year 3 they will only go up 10% when you're going from two
- 3 to one firms on a route.
- Okay, so now -- this is the answer to Ms Rebstock; I
- should have said "two slides forward" -- I'm now going to
- 6 quantify the effect on tourism.
- 7 MS BATES QC: There's a question I wanted to pursue with you
- 8 before we move on to this, and just a slide back, effect on
- 9 prices, you say North America is a substantial source of
- 10 tourists. Do you know what percentage out of the 2 million
- 11 tourists it accounts for?
- 12 **PROF HAUSMAN:** Yes, umm.
- 13 MS BATES QC: It will be helpful for us, that's all.
- 14 **PROF HAUSMAN:** I think the number's on two slides forward, but
- if not I'll get it to you; okay?
- 16 MS BATES QC: So, that will be answered, and --
- 17 PROF HAUSMAN: Yes, it's between 10 and 20%, I can see a number
- right here, but remember, North America spent twice as much
- 19 as Australia, so in terms of the effect on the New Zealand
- 20 economy, it's quite a bit bigger.
- 21 MS BATES QC: And what was the source of the data?
- 22 **PROF HAUSMAN:** That's the data from --
- 23 MR MURRAY: International visitor arrivals from Statistics
- 24 New Zealand.
- 25 MS BATES QC: Okay, and that gives what the spending is as well,
- 26 does it?
- 27 MR MURRAY: No. Statistics New Zealand gives the breakdown of
- tourist arrivals, on the spend I've used the same numbers
- 29 that are in NECG's report, and they're from -- I'll check
- 30 the source. [Pause].
- 31 MS BATES QC: Just go on.

- 1 PROF HAUSMAN: I'm just using what NECG used.
- 2 MR PJM TAYLOR: I'm looking at the top of the -- it's the next
- 3 slide; that one, up the top there where you say the price
- 4 effect is almost a 50% increase --
- 5 PROF HAUSMAN: Umm, decrease.
- 6 MR PJM TAYLOR: Sorry, the price goes up, the volume goes down.
- 7 Presumably you're assuming that the airlines continue to fly
- 8 the same number of planes?
- 9 PROF HAUSMAN: Umm, no. In fact, they'll contract the number of
- planes, that's how you get the price to go up.
- 11 MR PJM TAYLOR: So capacity goes down, which is the missing
- 12 link?
- 13 **PROF HAUSMAN:** Yeah.
- 14 MR PJM TAYLOR: Thank you.
- 15 PROF HAUSMAN: Are we all set? Okay. So, now I'm going to
- 16 quantify this. Air New Zealand is at the heart of the
- 17 New Zealand tourism industry. Somebody said you were
- 18 longitudinally challenged, but I did once check and
- 19 Wellington is the furthest capital south in the world, so
- 20 there's some truth to that. Importance of tourism industry
- 21 to New Zealand, and I understand it's among the largest
- 22 export dollar earners.
- Okay, so this is to answer Ms Bates: There are 260,000
- North American tourists per year out of 2 million, and they
- spend on average \$3,900 which is, as I said, twice as much.
- 26 This is actually -- I think it's probably even higher than
- this; they didn't break down just to North American.
- 28 So, you get a reduction in the number of tourists and
- the reduction would be between 60,000 and 117,000. The 117
- is what comes out of the model; I say, well, you could have
- additional promotion, some of these are dual visitors, I

tried to put some statistics together, sort of, back of the envelope; maybe it would fall by as much as half.

3 So then you need to use a multiplier, so I again used the NECG multiplier of 1.0 for the effect on the social 4 welfare, and you get a reduction in social welfare of 5 \$456 million. \$228 million to So, in answer to 7 Ms Rebstock's question why I only looked at one, this just 8 shows what a huge effect this is, and I think this turns 9 their model from positive to negative. You know, if you 10 change it from \$456 million per year, I'm pretty sure things 11 become negative.

MR DAVID: If I could comment, Commissioner Rebstock; the reason
we asked Professor Hausman to confine himself to one was
economy of effort, and also, we wanted him to focus on the
market that he would be most familiar with himself. It's
intended to be illustrative, not exhaustive.

PROF HAUSMAN: Now, one might question whether a multiplier of 17 one is correct, but of course NECG wants to use a large 18 19 multiplier, it helps them because they have the -- oh, is 20 that a confidential number? Am I allowed to say the additional number of tourists? Well, in their model they 21 22 have a lot more tourists coming in because of Qantas Holidays, and so they -- the large multiplier leads to 23 greater benefits. 24

25 MR MURRAY: The increase in tourist numbers that arise from 26 Qantas Holidays is a public number, it's not a confidential 27 number.

28 **PROF HAUSMAN:** Oh, so I think they had 50,000 if I remember 29 correctly. However, if I use the multiplier of 0.5 of 30 course things go down by half, so I would still find a range 31 of \$114 million to \$228 million welfare loss, so these are

- 1 very very large numbers on the scale of what's being done in
- the authorisation.
- 3 CHAIR: I just want to stop for a second because I just want --
- 4 I'm having trouble thinking through what would happen if you
- 5 had done the analysis for all routes, not just this.
- Is it not possible to conceive that in some of the other
- 7 routes the benefits may have been even higher than what have
- 8 been estimated? And so, therefore, we would need to do the
- 9 analysis across all the routes?
- 10 PROF HAUSMAN: It's possible. I can't say what the answer would
- 11 be. I don't have the resources or the data to do it across
- 12 all routes but, you know, I could look at other routes as
- well, like going to London. You know, it was claimed that
- 14 they might have more because of Qantas, but they would also
- have less because of the monopoly going through the US.
- I don't think you actually need to do it for all. I'm
- just saying, the NECG model has been put forward; whatever
- they claimed, they claimed. I'm saying they left this out.
- 19 They assumed that there's zero effect; that has to be wrong
- 20 as a matter of economics. No respectable economist in the
- 21 world would stand up and say I'm going from two firms to one
- in a market and the price isn't going to change.
- 23 CHAIR: I understand that point, and I imagine you'll tell me
- 24 you're coming to it, we still have to decide what the
- overall impact is. We have to make that link.
- 26 PROF HAUSMAN: Okay, and what I'm saying is, to the extent that
- 27 you want to base anything on the NECG model, you should
- 28 subtract out about -- you know, between 200 and
- 29 \$400 million.
- 30 CHAIR: That goes to my earlier question: If we accept your
- 31 point, it seems to me we should be using a different

modelling approach and not simply using one model to sort of subtract something out of another. I mean, that doesn't seem to me to have a great deal of reliable sense.

PROF HAUSMAN: I'm going to disagree with that and I'll explain Professor Willig said you should do sensitivity 5 why. analysis on models. I agree. So, my sensitivity analysis 6 7 on the NECG model is to say, I'm going to change one 8 assumption. They assume there's a zero price effect; that doesn't make economic sense, but I'm just going to do a 9 10 sensitivity analysis changing that one assumption and, when 11 I do, this is what happens. It's a sensitivity analysis; you get a very large change. 12

Now, I agree with you, if I had a lot of resources and I wasn't going to start to teach the day after Labour Day, maybe I could sit down and do a model but you know that wasn't, as the lawyers say, "my brief". I don't have the resources and I don't have the time to do that. But, I'm just saying this is a sensitivity analysis; this is what happens.

20 CHAIR: Okay, thank you.

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21 Sure. Okay, now I'm going to look a little bit more at the NECG tourism effect, and I may not be able to 22 remember all these different counterfactuals, but this is a 23 confidential counterfactual. So, the NECG model assumes 24 that you have immediate retrenchment of Air New Zealand from 25 long haul and other routes, and you have a disproportionate 26 reduction in promotional expenditure and, therefore, they 27 then go and estimate the welfare effect of reduced tourism. 28 And they conclude that it's in the interest of the economy 29 and social welfare to keep Air New Zealand flying long haul 30 31 routes.

Infratil (cont)

So, I have some difficulties with their analysis. I think that retrenchment from cash positive routes is implausible. We had a representative from Air New Zealand saying, I think, that they maintain routes where they're cash positive. And again, given that factors have changed in the US, United has gone, I would be somewhat surprised if they remained independent, that they're going to pull off a US route merely to the extent that NECG assumes.

It's also a partial analysis; they did not deduct the savings, and I think they end up with the wrong policy conclusion. It's really an argument for direct Government funding of promotion in my view, if it's needed, not for bending the competition rules.

Okay, now I'm going to look at their effect for the non-confidential counterfactual. They have an increase in capacity under the counterfactual but reduced tourists due to a price increase and capacity reductions in the factual. But this is more than offset by the 50,000 plus 13,000 tourists found by Qantas Holidays, and then they apply the multiplier to estimate the benefit.

Okay, I might say, I'm not -- I don't want to make too big a point of this, but the 50,000 plus the 13,000, that's basically what I would call a "hard wired" number. You know, it's a figment of somebody's imagination; I'm not saying the person's wrong. I do find it a little strange, if there's that much of a profit potential, that some entrepreneur has not seized upon it. New Zealand is pretty much a deregulated economy, you seem to be doing pretty well. Economists typically or a little bit wonder why that doesn't happen; I mean, it's not as if there aren't a lot of IT platforms out there. There are very sophisticated ones

in the United States that you could buy. By anyway, I want to point that out, that seems to me a hard wired number -would be a lot to base authorisation on a number such as that in my view.

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Okay, difficulties with the analysis. The likely price increase on major tourist routes is understated. NECG assumes 0% for two years and 10% thereafter. This is inconsistent with economics and with the Cournot model which they themselves used.

So, therefore the detrimental impact of the alliance on tourism is understated, and I find the net additional tourists by Qantas Holidays implausible.

Then I turn to the Qantas Holidays stretch target; you have a 35% increase in package tourists to New Zealand in year 1, 6% increase in Qantas Holidays revenue. You know, one could argue this is outside Qantas Holidays' core expertise since out-bound from Australia is 50% of their revenue. And further, the owner has conflicting incentives, does better whether Qantas Holidays sells trips to Australia on Qantas, so you know, you think in terms of employee incentives, they're gonna want to tilt things towards Australia, not to New Zealand.

Also, it assumes increases on routes where prices increase and capacity reduced relative to the counterfactual, which seems a bit strange to me.

26 MR CURTIN: Can I just ask you about the owner having 27 conflicting incentives. I hear what you say and normally 28 they might make more one if they provide the airfare on 29 their airline and all the rest of it, and they might have 30 other reasons over and above the pure profit from doing it 31 themselves rather than giving it to someone else, but as an

empirical issue they do get an override on this to sales Commission, if you like, on anything that Air New Zealand does.

It seems had to me that whether they have a conflicting incentive or not is very much an empirical issue depending on how much they make on their own package as opposed to how much they might make on someone else's if they've got a revenue override on that one.

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9 **PROF HAUSMAN:** I agree, although if their owner is at all with it, it will make sure that the overrides are bigger, you know, to always be in better shape to do that. So, I mean I agree, you can always think of some compensation package which will turn things around, but as it stands it would seem to me that this would be my conclusion, not that it can't be changed.

Okay, now just one or two more topics and I'll be done. I'd like to turn to predictive inefficiency. In my view the will lead to dynamic productive alliance inefficiency. So one of the things that I started with yesterday is, when you think about full service airlines, you have to remember that they came out of a regulated environment in which labour unions had a very strong position, which to a large extent they've been able to maintain, because by going on strike and putting the airline on the ground given the cost of the planes, the dead cost, it's been able to stay in a pretty strong position; that's not to say that things aren't changing.

Of course in the United States one of the reasons that people like United have gone bankrupt is to actually reform the labour contracts. Now, just to give you a number which has always struck me as an amazing number, and it's not to

say this applies to Australia and New Zealand, I don't know what the numbers are, but a senior pilot on United Airlines gets paid \$500,000 New Zealand per year, and works about 30 hours a month, okay. Now, to an academic that's a lot of money and, you know, you might wonder how this has been maintained.

Now, the value based airlines, you know, they're much lower, typically one fifth as much, one fourth as much, and so labour costs turn out to be very important -- I mean, that's generally agreed that that's one of the important factors. So, we have these airlines and they have a lot of rent that they're getting -- and this isn't true only for the airline industry, I mean this is true of a lot of oligopoly industries historically. The auto industry, auto workers capture a lot of the rent, there've been a lot of economic papers, the steel industry and so on.

So, what you have is rent capture and rent protection expenditures by labour unions, and in my view this is economic waste under the assumption of full employment, which is usually the way you think about these type of things.

So the higher cost of FSAs are importantly affected by labour costs, and it's not just labour costs, it's restrictive work rules as well.

Again in the US, United, they have a mechanics person flag the plane in when it comes in and that person gets paid a lot of money. Southwest, you know, has a non-union, much lower paid person doing that type of thing.

Now, in my view over time the market outcome's gonna fix this problem one way or the other, this productive dynamic inefficiency. You know, may be difficult, but it's going to

be fixed. But in my view the alliance is going to have market power, and this is going to be captured through rent by the labour unions.

So, in other words, this argument that yield is going to increase, the prices are going to increase; well, labour unions, their wages might still go down but they're going to be higher than they otherwise would be, and in my view this is rent capture.

And I'll just give you an example here, again during these hearings I believe it was a Qantas executive said "competitive response required cost to decrease by 20% when fares dropped", and he said that, "Qantas required the unions to become more productive". Well, that means that --you know, when there was less competition you were less productive. That's not to say that Qantas hasn't become more productive over time, I don't disagree at least with the NECG study, but that's also not to say that there isn't a lot of room for continuing improvement.

In my view, that statement -- and it's not only him, but it's what's going on in the US as well -- demonstrates the absence of productive efficiency, so it's not just the wages, but it's also these work rules that need to be reformed; you know, a pilot only flying 30 hours a month, you know, a lot of them will hold second jobs. You know, it's a demonstration of productive inefficiency.

Okay, so with that I'm going to conclude. What's my conclusion? You'll have a substantial lessening of competition even if Virgin Blue enters. Prices will be significantly higher in New Zealand; that's based on Australian experience and economics, and also possibly Trans-Tasman. I'm somewhat less sure about the Trans-Tasman

- since we don't have the data to check that.
- 2 Prices will be significantly higher in one of the most 3 important markets, Auckland-Los Angeles for tourists, and
- 4 this is merger to monopoly.
- 5 This has a significant negative effect on tourists from
- 6 the US and, therefore, even under your procedure, if you
- 7 were to take the NECG model and subtract off, for instance,
- 8 the \$400 million, you'll end up with a negative amount, and
- 9 I think that should -- that's a correction that should be
- made to their model.
- 11 Lastly, in my view the US would never allow this type of
- merger. I realise you have a different procedure here,
- 13 you're looking at different things, but many of the problems
- 14 that arise in terms of lessening of competition also arise
- here, and I do not see the calculation and the benefits when
- looked at correctly to be large enough to overcome the
- 17 substantial lessening of competition. Thank you.
- 18 CHAIR: Thank you for that, Professor Hausman, and we'll take
- 19 some further questions now.
- 20 DR PICKFORD: Professor Hausman, I've got four questions. The
- 21 first one concerns your finding that when there's merger
- 22 duopoly on the Auckland-Los Angeles route, prices would
- increase by 42%. I think the Applicants would claim to
- counter that; that when prices increase by such a large
- 25 amount, then new entry is almost inevitable. I wonder what
- you're views would be on that?
- 27 PROF HAUSMAN: Well, remember, I'm only looking at tourism; you
- 28 know, it's a question of what would happen in business
- 29 because fares are very important there. But, I don't
- 30 actually see new entry happening even for that amount,
- because I'm United and I'm thinking of coming back in.

Well, when I come back in what I expect is for prices to 1 2 fall back to what they were when I was here because now I'm back to three firms rather than two, you know, it's the 3 energy problem, you're going to end up flying a 747 each So, this is what I was discussing to some extent 5 yesterday. It would seem to me that entry is unlikely. You've just run the experiment, United pulled out March 8 29th; it hasn't been long, and you know I don't see things Kerosene prices have gone 9 have changed much. anything; they haven't gone down. 10 You know, that's not to 11 say that things couldn't change.

The other thing I thought about was, who are the obvious entrants? Well, they're United and they're American, but they're both codeshare members with the two current competitors. So, you know, I think it's unlikely that they would -- not impossible, but unlikely. They're also the two airlines that have the major hubs at LA and San Francisco, which of course are the demarcation points to New Zealand.

So, I just think it's quite unlikely. You know, you just can't enter, as I said yesterday, with a half a 747 a week, and presumably United could have said, well, I'm gonna cut down from seven planes a week to two or three planes a week but, you know, with the fixed costs and all, that just wasn't worthwhile, so they pulled out all together.

25 DR PICKFORD: Another question is concerning the question I
26 raised with Professor Willig about his submission yesterday,
27 that he was discussing consumer on-line benefits from the
28 alliance, where consumers can go from inter-line to on-line
29 and that generates a benefit and a convenience which he
30 measured by the decrease in the on-line fare compared to the
31 inter-line fare.

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- I suggested to him that really what he was measuring was a transfer rather than a welfare gain to society as a whole.
- 3 He disagreed with that, but I'm wondering what your view was
- 4 on that matter?
- I think I have a view in between, because I don't 5 think he took into account that prices would go up, and 6 7 that's one of the points I made today. I think in a sense 8 you're both right; you know, if you take his assumption and you only look at what he's looking at and nothing else, 9 perhaps he could be right. But I take your point, I think 10 11 you're right as well, and so, you can't do partial equilibrium here, you need to do general equilibrium and say 12 what's gonna happen to fares, and fares are gonna go up and, 13 you know, that's the correct way to do it. 14
- So, hopefully I'll stay on both of your right sides by doing what I -- you know, saying what I think the correct way to do it would be.
- 18 **DR PICKFORD:** As you said, NECG used the Cournot model, but yet
 19 you say that their results were inconsistent with the
 20 Cournot model. I wonder if you've had enough time, I know
 21 you've only recently received it, to try and tease out why
 22 it is that, despite using the Cournot model, their results
 23 are not Cournot like?
- PROF HAUSMAN: I think the point that was made yesterday, I 24 25 think by you -- I'm always sitting in the back of the room so I can't always see people -- but somebody made the point 26 about Cournot capacities and Cournot models, and I believe 27 28 it was you -- [Dr Pickford points to Mr Peters] -- oh, sorry -- I think that's a correct point, so this is in some 29 sense a hybrid Cournot model which is assuming Cournot 30 pricing, so I think that's what's going on. I haven't been 31

- able to work through it in great detail, but that's what my economic intuition says.
- 3 DR PICKFORD: And the last point is on this business of rents
 4 and productive inefficiency. NECG have argued that, while
 5 they accept that rents may accrue or occur as a result of
 6 the alliance, that this really is just a transfer, but it
 7 doesn't have any bearing on the measurement of social
- 8 welfare. Could you comment?
- PROF HAUSMAN: That's just incorrect. So the unions go on 9 strike and shut down British Airways at Heathrow for one 10 11 day; that's rent protection. Under full employment that's a complete social waste. All the trips that were missed, all 12 the businesses that were missed, you know, all the social 13 welfare that would have come out of that, the fewer people 14 that would go to the UK because of that in the future, so 15 when you have rent protection you have social waste. 16
- So, it's not just a transfer -- if there were a free transfer he'd be right of course, but there's not a free transfer, and in fact people like Judge Posner, I have a famous article, pointing out that, you know, people try to capture the monopoly rents and by doing so they expand a lot of resources, and that's a waste.
- DR PICKFORD: Is there any way of working out what the social waste is attached to rent seeking? Could you use the measure of rents transferred as a measure of the true social cost, or is it something different?
- PROF HAUSMAN: Not to put words in his mouth, I think that's
 what Judge Posner would do. I think you'd need to look at
 the particular situation, but I mean it's a very tough
 situation in airlines, because I said yesterday, Mr Cardy
 said, and I agree with him, that if the unions can put the

- planes on the ground for two weeks, we're gone. You have highly geared corporations that have to meet their debt payments, so the unions are in a very very strong position.
- You know, with data I think this would be an interesting research project -- of course, that's what academics always like to do -- would be to study what's been going on in the US and perhaps the UK to see that; I think you might be able
- 8 to estimate it.
- 9 **PROF GILLEN:** I have a couple of questions. First, your discussion of the Cournot model is, you don't like the Cournot model, or you don't like the fact that that product differentiation is not included in the Cournot model, because in our work it is and in the work by Professor Hazledine, which we'll see later on today, it's also
- included as well.
- 16 **PROF HAUSMAN:** I admit to not having studied those models, so to 17 the extent that it is, my complaints would not apply.
- 18 **PROF GILLEN:** I confirm that. Looking at the work that
 19 Dr Winston did, did you try a September 11 dummy in your
 20 specification? Because, when you look at the fare data, we
 21 saw this yesterday, there was just this huge hit on fares?
- PROF HAUSMAN: I did put in a year dummy, but I did not put in September 11th -- actually, that's the reasonable idea. The year dummies when I put them in were significant though, and
- 25 that's what led demand becoming significant as well.
- 26 **PROF GILLEN:** That's actually my next question. When you put in time, some sort of time specification, you have some sort of interpretation tool, whether there's technical change going on or something else. How would you, in a sense, justify
- 30 the inclusion of those time variables?
- 31 PROF HAUSMAN: Oh, here I think it's pretty clear, it's that

Virgin Blue was expanding; you know, they didn't start up one day with a fully flung network and people were becoming more aware of them over time, and so, you don't start off in equilibrium in this data set, and so you expect to have time effects; you know, that was the first thought that went through my mind. They were a new entrant, they have to establish themselves in the market.

8 PROF GILLEN: Okay. The third question on Cliff's work: you look at the change in the number of competitors in the 9 market, we know from both Dr Morrison and Dr Winston's work 10 11 well as some work by Dresner and Wendell United States that who is in the market really matters, it's 12 not just the numbers. And so, isn't the real question that 13 we want to know is, what is the impact on fares of Air New 14 Zealand being in the market, being in or out of the market 15 knowing that Virgin Blue is there? 16

17 **PROF HAUSMAN:** Yes, but that is what I tested because, if Ansett
18 was in the market -- I figured that Air New Zealand's a lot
19 better than Australia and Ansett was; that's just speaking
20 from personal experience -- when they were both in together
21 Ansett still had a significant effect of 4 to 5% beyond
22 Virgin Blue, and so did other airlines as well.

PROF GILLEN: I find that result a little surprising in the sense, and I'd like your comment on this, that we know that as you approach the end of the data series, because I believe it ends in June of 2002, we know that Ansett is becoming less and less effective. So in a sense their provision of capacity, in a sense they're a weak competitor, they're not the same type of competitor, and yet the way that they're characterised in the model is simply a 01 dummy, so it implies that their presence is equally

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- effective over the entire series when they're in the market. 1
- 2 PROF HAUSMAN: Well, I would look at it a little differently.
- 3 You're just calculating their average effect over the time
- period -- you know, you could assume it's the same, but
- you're not. I also looked at it a bit and broke it up into 5
- different years, and you still find an effect across
- 7 different years, but I take your point.
- 8 PROF GILLEN: Okay, thank you. The final question is, if you
- were going to try and include this notion of uncertainty, 9
- 10 the option of value into a Cournot model, have you seen it
- done, or if you were going to try and do it, how would you 11
- do it? 12

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- PROF HAUSMAN: I've done it for differentiated product markets, 13
- and I've done it for telecomm markets, which are pretty 14
- close to Cournot, although some people claim now they have 15
- become differentiated, and what you do is, you go to a 16
- partial equilibrium model, you know competition, and you 17
- assume things like constant elasticity, demand curves. 18
- 19 The key thing is, you also have to make an assumption
- 20 about how -- what type of uncertainty you have, so I usually
- use a Weiner process, and then you solve. You can't solve 21
- analytically, you have to do it on a computer, but I 22
- published a paper in November of 2002 in the Journal of 23
- Regulatory Economics which does it for railroads, and can 24
- It's just, once you set up the model, you assume a 25
- Weiner process and then you do stochastic simulations but, 26
- you know, with modern Intel computers it's not difficult to
- do. So, this is all doable. 28
- I've never seen it done in the airline business. 29 Ιt
- would be very interesting to do it in airlines, I think you 30
- should do it, because you have a barrier as well due to 31

- bankruptcy, and in my railroad stuff I have a barrier model
- 2 and that makes it a good deal more interesting than just
- 3 straight Weiner.
- 4 **PROF GILLEN:** Okay, thank you.
- 5 MR PETERS: Okay, Professor Hausman --
- 6 PROF HAUSMAN: I'm sorry, I didn't give you the credit for the
- 7 Cournot model.
- 8 MR PETERS: You said that you've had the opportunity to look at
- 9 the NECG model, so I have a number of questions on your
- 10 views on that. Notwithstanding what you've said regarding
- 11 the use of Cournot given that in the NECG model
- 12 counterfactual capacities, factual capacities and costs are
- input to the model, and the model uses Cournot formulated to
- 14 determine the price differences between the counterfactual
- 15 and the factual. Given this, might their model be best
- 16 described as a model that assumes Cournot pricing rather
- 17 than a Cournot model?
- 18 PROF HAUSMAN: That was the point I made. Yeah, I think that --
- 19 I would call it a hybrid Cournot, not pure Cournot, you
- 20 know, we could label it, but yeah, I think that's a relevant
- 21 point.
- 22 MR PETERS: Regarding --
- 23 MR P TAYLOR: Madam Chair, sorry to interrupt, there's been a
- 24 significant breach of confidential -- not by the speakers,
- but a paper has been distributed which has attached to it a
- very confidential piece of information of Air New Zealand's
- 27 and as a result we must try and get them all back. It's
- 28 been distributed.
- 29 CHAIR: It has been distributed? Could you just come forward
- for a minute, please. [Pause].
- I'm going to take a five minute break, but I'm going to

ask that no one leave the room until we sort out this issue, please. So, we'll adjourn for five minutes.

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Adjournment taken from 9.23 am to 9.36 am

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6 CHAIR: Can I ask everyone to please be seated.

7 As you will have heard at the end of the last session, 8 it has been brought to our attention that some confidential information has, in error, been made available. 9 10 occurred yesterday evening. There was a paper which was 11 distributed appropriately entitled "Response by Tim Hazledine to An Economic Assessment of Professor 12 Tim Hazledine's Model of the Proposed Alliance Between Qantas 13 and Air New Zealand", and it goes on to list several dates, 14 and I'm sorry there's no other date on that particular 15 document. 16

Attached to that document, which is not confidential, was accidentally a document that is headed up "Confidential to Air New Zealand". That particular page is confidential and is clearly marked that, so anyone who has received it should have immediately been aware of its confidentiality status.

What I would like to emphasise at this point is that that material remains subject to a confidentiality order under s.100 of the Commerce Act. Anyone who has obtained this confidential information cannot use that information for any reason, and I would ask that anyone in the room who has that information now return it to the Commission staff who will collect it.

I'd also like to indicate that the Commission is presently contacting all media who were here at any time

- during the proceedings and we'll ensure that the information is not used in any way, and that the documents are returned.
- So, with that said, I'll ask the staff to collect those documents, and I do wish to apologise to the Applicants for this, and I have asked the staff to inquire with each of the media sources whether the information has been used in any way, and I would ask that if anyone else has used the information in any way, that they advise the Commission. If that has happened, Mr Taylor, I will bring it to your
- 11 **PROF HAZLEDINE:** Could you make it clear that that page did not come from me.
- 13 **CHAIR:** It had nothing to do with the professor, it was an error that happened in photocopying and it was an error made by Commission staff. So, I absolutely want to be clear that it had absolutely nothing to do with the Professor.
- [Pause]. Apparently not all copies had the document attached to it, so if you are searching for it and you know you've got the covering document, you may not have received that particular document.
- Okay, are there any further questions on that matter at this time?
- 23 MR P TAYLOR: No, that's fine. Thank you.

attention immediately.

- 24 CHAIR: Then we will return to questions, and someone will have
- to remind me who was questioning, because I've lost track.
- Okay, David, please.

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- 27 MR DAVID: Madam Chair, before we do, could I just say that,
- while obviously we sympathise with the Applicants for any
- 29 inconvenience that has happened as a result of the
- 30 inadvertent disclosure, we also empathise with the
- 31 Commission and the Commission staff over that. It's one of

- the trade-offs; if we're going to have an expeditious
- 2 process, then inevitably you run the risk of unfortunate
- disclosures and, while it's very regretful, it's
- 4 understandable.
- 5 CHAIR: Thank you for that, Mr David. If I seem particularly
- 6 concerned, it's because the Commission has always been very
- 7 careful to protect confidential information, and we take it
- 8 very seriously for obvious reasons, so thank you for that.
- 9 Now, David, please.
- 10 MR PETERS: Professor Hausman, you may not have had the chance
- 11 to explore this aspect of the NECG model fully. This is
- 12 regarding the negative relationship between welfare and
- capacity, and you will have heard how we attempted to change
- the schedules to test the NECG model.
- 15 Can you comment on this aspect of the model and what
- 16 your response would be to a model that produced outcomes
- 17 like this?
- 18 PROF HAUSMAN: Well, you're correct that I haven't had the
- opportunity to explore the model in detail to understand how
- 20 this happens, but my response -- I have some suspicions but,
- 21 you know, they haven't been verified. But my response would
- 22 be, I'd be very very worried about using the model if it
- 23 produces those type of results, and I would want to study
- 24 the model sufficiently to understand what's the source of
- 25 that before I actually depended on the model.
- 26 MR PETERS: This is a similar question, but you may recall it
- 27 mentioned yesterday that there is an unexplained disconnect
- in the NECG model between price and capacity variables, and
- on several routes there appears to be a substantial increase
- 30 in capacity in the factual and yet there is a significant
- 31 price increase in the factual over the counterfactual.

Again, you may not have had a chance to explore this, but can you comment on what effect this might have had on the model's ability to predict even, in its own expressed framework, the effects of the proposal?

5 **PROF HAUSMAN:** Well, again, that seems to me quite surprising 6 and, you know, before depending on the model you'd want to 7 understand it. I'll just give my suspicion of what's going 8 on and, as I said, I haven't verified this.

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As I understand the NECG model, they never put in what the actual costs of the airlines are. They solve for that, given shares and prices, and since they're not using real costs and if you remember my slide from before and my discussion, the actual costs and the shares just have the wrong direction, we know, in what actually goes on in airline markets. So that's my suspicion; they're not using real costs or an approximation to real costs, they're estimating costs in a way which is just wrong on the facts. So, that's actually my suspicion but, you know, you don't expect to have more capacity; holding other things equal, maybe they're not, and getting this inverse relationship.

I do want to point out that I understand that when they do the cost savings they're doing it in a different way, I'm not speaking of that, but I'm talking about the relationship in your question that you asked me about.

25 MR PETERS: One last question. You've done some work with Chris
26 Vellturo and Gregory Leonard on market definition and price
27 discrimination. Given that this practice is common in air
28 travel, what are your views regarding the market definition
29 in this case, in particular whether there should be separate
30 markets for business and leisure travellers?

31 PROF HAUSMAN: My general view about market definition is that

it should not drive the results. That it's not a precise 1 science, and if you do the economic analysis right, you 2 3 should end up pretty much with the same conclusions. Really, the only reason you define markets, in my view -may be heresy in front of a Competition 5 Commission -- but the only reason you do it is to calculate The grown-ups don't usually use market shares to do 8 serious economic analysis, so that's been my view for 25 years. I've said it in public before, so this is hardly the 9 10 first time.

So, to answer your question, I think you can do it one of two ways. One is, you can allow for differentiated products, business travellers -- this is the point I tried to make; business travellers want a different product, they're willing to pay a different price. Or, if you want to do it with a homogeneous product, then perhaps having different markets would be better.

So, there are two different ways to get to it, but if you did it right hopefully you'd end up, not with exactly the same answer in doing competitive effects, but broadly the same answer.

22 MR PETERS: Okay, thank you.

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I'm interested in -- I guess this follows on from a 23 discussion that was occurring yesterday about the principles 24 25 decision-making used by the Commission, but approaching this more from a general perspective of public 26 finance, and I'm interested in what you had to say about 27 real options as the approach to valuing effects. I was just 28 interested in, if you had a comment about the use of options 29 theory as opposed to the Commission's present method in 30 valuing tourism benefits and other benefits? 31

PROF HAUSMAN: Yes, my view is here, because of the sunk costs involved with airline and brand name and all, that you can't say, well, I'm taking the middle number and, you know, the positive balances out the negatives. I think that was a claim that was made yesterday which I would disagree with because of the sunk costs.

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So, I think you could do one of two things; you could try to explicitly model this as I've done before, you know, in my academic work and some regulatory work I've done in the United States. Or, the Commission, if it doesn't have the time or resources to do that, could recognise that going in one direction kills the option. If you form the alliance -- it's not impossible, but I think it's quite unlikely that you'd ever have a FSA in New Zealand again, but if you go in the other direction you keep the option information gain more about whether Applicants' claim is true, that there's going to be a war of You know, anyone can have a view on that. in making a decision you would take into account, even if you couldn't quantify exactly the value of the option.

21 MR CASEY: Here the options also relate to whether the tourism industry has the benefits of access to a distribution 22 network and a promotion network, or whether the same 23 be provided by Governments 24 services can and other Is the same method applicable here? 25 organisations.

26 **PROF HAUSMAN:** To some extent, although here the sunk costs
27 might be a bit less, because I presume you can contract for
28 these type of services in some part. In other words, it
29 would be unlikely that you would have to build all your own
30 software, you know, to do the IT for this. But, no, to some
31 extent you could look at the tourist effect and the effect

- on tourism and think about the options there as well.
- 2 MR CASEY: Thanks.
- 3 MR CURTIN: I had just one question. You mentioned in passing,
- 4 you made a reference to the Willig/Geurin-Calvert study of
- 5 the benefits of going on-line rather than inter-line where
- they had a go at quantifying that. And, I think we're all
- 7 aware, they used Business Class tickets for data
- 8 comparability reasons as they explained, but you mentioned
- 9 along the way that you had some reservations or feelings
- about that and I just wondered if you'd care to amplify on
- 11 what your thinking was?
- PROF HAUSMAN: Yes, I agree with Professor Willig that this is 12 difficult to do when you look at cheap fares, but it's been 13 my experience and my observation that that dispersion, the 14 I've never looked at this in New Zealand or 15 Australia, I'll be the first to admit, but I did look at 16 something similar in the US this past summer -- and I think 17 most of the studies we've referred to before were before the 18 19 days of very wide web fares, Expedia, Travelocity, airlines using the web, and I found that the dispersion had decreased 20 significantly, even after controlling for mean fare or 21 22 median fare. And I think what has happened is, we have tremendous increased transparency -- you know, again in the 23 US, but I don't see any reason why it's not here in terms of 24 searching -- and so the type of gap that you had before, 25 which was partly due to price discrimination, which was 26 brought up by David just a minute ago, I think has been 27 lessened now, so I would just question whether 21 to 25% is 28 actually the correct amount. 29
- But I'll be the first to say, I have not done a study for New Zealand to say that they're wrong.

- 1 MS BATES QC: Professor Hausman, I just want to clarify
- 2 something about VBA entry that I took up with you much
- 3 earlier in the session. From checking with our staff it
- 4 seems I might have got the wrong end of the stick, and no
- doubt I'll be corrected if they have.
- 6 What I'm told from staff is that the NECG model took VBA
- 7 entry into account in both the counterfactual and in the
- 8 factual on the Tasman market and in the factual in the
- 9 New Zealand domestic market.
- 10 PROF HAUSMAN: That's what I sort of thought, but I wasn't sure,
- and I didn't want to argue with you unless I was sure. I
- think that's correct, yes.
- 13 MS BATES QC: I think I might have misinterpreted an answer that
- 14 Professor Ergas gave to me, but I'll check the transcript.
- 15 PROF HAUSMAN: Okay. And then my point will be that, because of
- 16 a differentiation between FSA and VBA, they're not
- 17 conservative. That was my point.
- 18 MS BATES QC: Thank you. I'm sorry that I --
- 19 PROF HAUSMAN: No, no, my students correct me all the time.
- 20 MS BATES QC: Well, you're correcting me in this case, but there
- you go.
- 22 PROF GILLEN: In a Cournot model how would you introduce product
- 23 differentiation in this particular case if you were going to
- 24 do it?
- 25 **PROF HAUSMAN:** I haven't worked that out so I would rather not
- 26 speculate on that. I think it should be done and I heard
- you say that the staff's model and Professor Hazledine has
- done it, and so, that sounds great to me, but it should
- 29 definitely be done. But I don't sit here and have an
- 30 approach that I would say would be the best approach now.
- I'd have to sit down and do some thinking and research on

- it. Sorry about that.
- 2 DR PICKFORD: Just following on from David's question; would you
- 3 then prefer to use a Betrand type model for this model
- 4 rather than Cournot with product differentiation adjustment?
- **5 PROF HAUSMAN:** I think it's a combination of both. Life is
- 6 always more complicated than we like it to be. So, you can
- 7 have Betrand with elements of Cournot or Cournot with
- 8 elements of Betrand. I'm not saying that either is correct,
- 9 but no matter which approach you use, if you are going to
- 10 use Cournot I think you need to build in some product
- 11 differentiation because otherwise we have a difficult time
- 12 explaining why the VBAs don't have all the share and also
- 13 why FSAs continue to exist.
- 14 CHAIR: Thank you for that. I would like to ask Professor
- 15 Hausman if the regression analysis, or the modelling,
- sensitivity testing that you have done, if we can have that
- 17 made available to the Commission and other interested
- parties? Is it in a form that you can provide that to us?
- 19 PROF HAUSMAN: Not now, but toward the end of next week I hope,
- 20 would be enough time, I could do it. Or maybe the beginning
- of next week, I'll be flying back, I can do it on a plane.
- 22 CHAIR: I suspect that the Applicants would need it this week in
- order to respond to it on Monday.
- 24 PROF HAUSMAN: Okay, what I'll do is, I'll just e-mail the
- 25 results to someone, so somebody on the staff can give me
- their e-mail address and I'll go back to the hotel and e-
- 27 mail it. I can't write it all up, I just don't have time,
- 28 but I can send the results.
- 29 CHAIR: If we can get the results and the specification and
- 30 everything, I think that would be sufficient at this stage.
- If that's what you have, then we can't ask for more than

1 that at this point.

2 And you could do that today, could you?

3 PROF HAUSMAN: Well, I'm leaving noon tomorrow, so I'll have it

4 done by the time I leave.

5 CHAIR: Okay, all right, thank you for that. It's my proposal

6 now to break for morning tea; after I locked everyone in the

room, I think everyone probably could use a short break.

8 So, I'd like to suggest that we reconvene this session at 10

9 past the hour. Thank you very much.

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Adjournment taken from 9.54 am to 10.18 am

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13 CHAIR: I'd like everyone to please be seated.

I'd like to reconvene this session. I want to check one

last time if there are any further questions for Professor

Hausman at this time? [No questions].

17 Thank you for that, Professor Hausman, I suspect we're

all your students now, and we don't even have to pay

tuition, but that was very useful for us, so thank you for

20 that.

We now, I believe, have a presentation by Dr Stone, and

I would ask that you begin your presentation when you're

23 ready. Thank you.

24 MR DAVID: Thank you Madam Chair, but before Dr Stone does; in

25 relation to Professor Hausman and as the one who does have

26 to pay for the tuition, to the extent that there have been

27 limitations -- and I hesitate to use the word in relation to

28 Professor Hausman -- it applies generally to our

29 presentation.

30 As I said, at the outset we don't regard the process as

adversarial, we don't see ourselves as here to prove every

point in the Draft Determination, that's not our function. 1 2 We have simply tried to bring to bear experience 3 expertise in those areas where we think we can help. it's not the function of the Indeed, Commission positively prove every point in the Draft Determination, and 5 that's probably a good point to raise the question, or to deal with the issue of onus that the Applicants have raised 8 in their paper, opening submission, where they say:

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"It's submitted that the exercise is indeed a relatively straightforward one and the Applicants need only establish likely outcomes to a balance of probabilities standard."

Irrespective of what the appropriate standard is -- and I don't want to actually enter into that debate -- it is for the Applicants to positively demonstrate the outcomes that they're claiming, and in relation to the economic outcomes that they're claiming, what we do say that Professor Hausman has helped demonstrate is that the model employed by the Applicants was inappropriate, that it was inadequately applied, and that it doesn't survive the kind of sensitivity testing that Professor Willig suggested it should. Dr Stone.

DR STONE: Thank you. Madam Chair, I should just mention that the version of the slides that is on the screen is slightly different from the one that has been circulated. The substance is the same; the order is a little different.

I think it will be appropriate, Madam Chair, for me to commence with a brief outline of my qualifications to comment on the applications by Air New Zealand and Qantas for authorisation of their alliance and equity proposals. I am not an economist, my PhD from the Australian National University is in history and politics, but with over 14

years involvement in international aviation I do have a reasonable degree of familiarity with the industry. So, although I shall steer clear of the arcane world of economic modelling, happy to leave this to Professor Hausman.

I am concerned with an empirical look at the underlying assumptions. For 8 years I held the position of Head, International Air Services in the Ministry of Transport and in that capacity, among other duties, I participated as principal adviser and later as leader of the New Zealand delegation in over 60 bilateral air rights negotiations with 27 countries, including the earlier negotiations with Australia on the single aviation market.

I conducted a major in-house review of New Zealand's International Air Transport Policy that led to the updating of that policy announced by the Ministry of Transport in 1998. That policy, which is strongly pro-competitive, is still current. I took the lead role in devising the simpler and more efficient regulatory regime for international airlines set out in the Civil Aviation Act.

In these various roles I liaised on a regular basis with senior executives of Air New Zealand. For the past six years I have been an independent consultant and writer on aviation issues. My consultancy clients during that time have included the Government and regional authorities, airports and airlines, including Air New Zealand.

In the present proceeding I have been asked to comment on the counterfactual put forward by the Applicants as compared with that adopted by the Commission in its Draft Determination. A review of the counterfactual seems particularly warranted because of the detriments the Applicants claim would ensue if authorisation for their

alliance proposals were denied.

However, before addressing that issue and given my past involvement in the negotiation of bilateral air rights, including with the United Kingdom, I hope I may be excused for drawing attention to an error made by the Air New Zealand representative when referring on Tuesday to the capacity constrained nature of the rights the airline may exercise on the Auckland-Los Angeles-London route.

Contrary to his presentation on this matter, as I'm sure he has realised since, Air New Zealand is entitled to exercise and does exercise Fifth Freedom rights between Los Angeles and London, Heathrow. As the Auckland-London route is probably the longest in the world and given also its high seasonality, it will be difficult indeed to operate the route viably without the rights to carry OD traffic between London and Los Angeles.

Now to the Applicant's counterfactual. The Applicants claim that their proposals would result in net benefits compared with the alternative scenario without the alliance. That is the counterfactual under which Air New Zealand would face a capacity battle with Qantas. This is the war of attrition, the airline's phrase, that has gained such wide spread currency over the past year, a war Air New Zealand could not win.

Instead the airline would suffer they say a more or less gradual decline which could ultimately lead to its demise. There have been varying estimates of how long this downward spiral would take, but the latest pointer was provided earlier this week by Air New Zealand's CEO Ralph Norris who suggested, and I think I quote him correctly, 3 to 5 or 6 years. But however soon, the Applicants have stuck by their

doomsday prediction. In my view their counterfactual is flawed and I will put forward four basic reasons for this view.

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start, I believe it would For be irrational for a major listed company to embark on a course that it had insistently predicted beforehand would lead to I think it defies belief that such a its destruction. course could be justified by reference to the past habitual practice of full service airlines elsewhere in the world when that sort of commercial conduct, resulting in gross over-capacity, has been a significant contributor to the current state of financial crisis that has befallen so many full service airlines.

Although not limited to the United States, the problem has been particularly evident in that country. There's an element of irony in this because the US aviation industry of course also gave birth to a very pertinent innovation in the form of a value based airline.

Air New Zealand's low cost subsidiary, Freedom Air was I think preceded only by Southwest, Ryanair and perhaps just by easyJet. More recently and to its credit Air New Zealand has also been to the fore with its innovative Express product, a concept some have called "VBA Plus". In the process Air New Zealand has demonstrated the direction in which it could have options other than a fatal war of attrition.

My second reason for thinking the Applicant's counterfactual is flawed relates to the likelihood of Virgin Blue's early entry into the Tasman and possibly the New Zealand domestic markets. As there is no room, they claim, for two full service airlines and a value based

airline in the New Zealand market in particular, they predict an outcome in which Air New Zealand will be squeezed between the bigger FSA, Qantas, and the VBA, Virgin Blue. In my view, however, the circumstances suggest that Qantas could well be more vulnerable than Air New Zealand to impact from Virgin Blue.

New Zealand is Air New Zealand's home market; a claim most New Zealanders would not concede to Qantas. But popular feeling aside, even Qantas' New Zealand subsidiary, JetConnect, employing staff on New Zealand conditions, will not, we understand, operate Tasman routes from Auckland; much the biggest New Zealand aviation market and only later will extend to the domestic market. Qantas' overall costs will therefore remain above those of Air New Zealand.

In addition, and a factor that as far as I'm aware has been largely overlooked, Virgin Blue's entry will inevitably siphon off domestic Australian feed to the Tasman that since Ansett's demised has been monopolised by Qantas.

In these circumstances I think it would be fallacious to argue that the competition between Air New Zealand and Qantas will come down simply to the issue of which has the deepest pockets. Indeed, last week, and in the wake of what turned out to be correct predictions of a second half year loss by Qantas, a Macquarie Equities analyst suggested that money Qantas would save if the alliance proposals were declined should be spent on upgrading Qantas' short haul fleet. The clear implication was that the airline would lack the funds for such a move if the investment in Air New Zealand went ahead. As I note later, Air New Zealand's financial position has moved in the opposite beneficial direction.

Infratil (cont)

My third reason for resisting the doomsday prediction is that the extent of competition on the Tasman from Fifth Freedom carriers has been in my belief overstated by the Applicants. In this regard I would note that all so far operate only to and from Auckland, they do not operate with the frequency of Air New Zealand, nor in some cases at similarly convenient times.

Although they all carry through traffic, which of course reduces the amount of -- number of seats available for just Tasman passengers, the Applicants have emphasised capacity share rather than market share apparently in order to make the threat seem greater than it is. And again, due to costs differential the impact of the Fifth Freedom carriers is quite likely to be felt more directly by Qantas.

The Applicants have also been unrealistic in listing all the foreign airlines that could theoretically access Fifth Freedom rights on the Tasman, implying that they might elect to exercise them. The list they have presented to the Commission includes airlines that formerly operated on the Tasman but withdrew, airlines that once operated separately to Australia or New Zealand, not across the Tasman, but also withdrew long ago, and some airlines that have never operated at all in this part of the world.

While Fifth Freedom carriers do have some impact, the Tasman nevertheless has been an unstable aviation market. Airlines have come and have gone, as was demonstrated only last month when Malaysia Airlines withdrew some flights via Brisbane in favour of operating to Auckland non-stop from Kuala Lumpur.

I've gone too far with the slides, I'm sorry. Finally, the assertion by the Applicants that Air New Zealand would

be forced to pull off its international routes would be counter-productive in that it would deprive the airline's domestic services of substantial international origin traffic.

Given Air New Zealand's advice that it carries 40% of all in-bound traffic to New Zealand, and given that it withdrew from all international routes, excluding the Tasman and the South Pacific, and based on international arrivals in the year to June 2003, the airline would lose potentially up to 500,000 passengers on an annualised basis on its domestic services.

Now, the Commission's counterfactual. The Commission on the other hand has posted a counterfactual under which Air New Zealand would continue to compete effectively and remain in a position to evaluate other commercial opportunities as they arise. It is my view that this counterfactual is the more credible and for a number of reasons which I shall now outline.

First, Air New Zealand's financial position is greatly improved and been stabilised, thus in an Australian TV interview on the 3rd of August, just two weeks ago, Ralph Norris was able to say, and I quote:

"There's no doubt that Air New Zealand's financial position is looking a lot better. We have got a significant pool of cash in the bank, we've paid off all of our unsecured bank debt and we have been strongly cashflow positive, and we're going to turn a profit."

Accordingly, in a statement to the Australian and New Zealand Stock Exchanges on 31 July Air New Zealand reconfirmed that its profit before unusuals and tax for the year ending June 2003 "would exceed the forecast announced

at the Air New Zealand's annual general meeting last November. Mr Norris advised that the final result, due to be announced next week would be "comfortably on the positive side of \$200 million".

Air New Zealand has argued that this financial improvement is short-term and that the longer term outlook is much less encouraging. It says that the current financial situation has been assisted by benign exogenous conditions such as the high New Zealand dollar and low fuel prices. But such conditions are cyclical and as the ACCC has pointed out, do not provide a basis for special treatment.

Moreover, by gaining its first profit on Tasman routes for five years through reducing capacity revealed by Mr Norris in a Sydney speech on 30 July, Air New Zealand has shown that throwing additional capacity on a route may not be as rewarding, nor necessarily as damaging to a competitor as the Applicants assert.

Air New Zealand has managed to reduce its costs since its recapitalisation, including through the successful introduction of its Express service on domestic routes which will soon be extended to the Tasman and possibly other short haul flights in the South Pacific.

Referring to the airline's cost-effectiveness; in his Australian TV interview, Mr Norris said Air New Zealand was "operating near to world best practice for a network airline". This is of interest in the context of the applicant's claim that there is no room for two full service airlines in the New Zealand domestic market.

Air New Zealand's Express Class has brought the airline, or those aspects of it nearer to a VBA as noted earlier, a

kind of VBA Plus, especially when account is taken of the modifications that Virgin Blue has made to its business model.

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If Express Class has enabled Air New Zealand to expand the domestic market by 20%, it will be relevant to note whether a similar result can be achieved on the Tasman.

Air New Zealand's position on the Tasman will be further strengthened with the introduction of the new Airbus 320 aircraft from October onwards and later on domestic routes with a consequent operating cost savings, we are told, of 15% compared with the current Boeing 737s. Meanwhile the retention of Freedom Air provides Air New Zealand with a continuing low cost operation to ward off or at least make it very difficult for competitors to enter the secondary Tasman routes.

Air New Zealand's experience with these two lower cost variations could possibly point the way to further development of a strongly competitive option in the future.

Owing to the orientation of its international network, Air New Zealand has also largely avoided the adverse impact of wars and tensions in the Middle East and neighbouring areas that have seriously set back other airlines, even if temporally, including Qantas, an advantage that will continue along with the perception of New Zealand as a safe tourism destination. This has been reflected, for example, in the fact that even with the impact of SARS, New Zealand has enjoyed a higher relative rate of short-term international arrivals than Australia.

Thus for the year ended June 2003 there was an increase of 8.6% over the 2001 year -- the year I've chosen because it was prior to the events of 9/11 -- arrivals from our top

five tourism markets, those exceeding 100,000, all increased most notably an astonishing 18.3% in the case of the United Kingdom.

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Finally, if the alliance with Qantas were to proceed, Air New Zealand would be able to -- sorry, if the alliance with Qantas were not to proceed, Air New Zealand would be able to retain its membership of the Star Alliance and thereby continue to gain the benefits of membership of the world's largest international alliance -- airline alliance by a number of benchmarks, that is in terms of revenue passengers per kilometre, total passengers carried and total revenue earned as well as the number of individual destinations and countries served. Moreover, as this suggests, New Zealanders would continue to benefit from the worldwide competition between the Star and One World global alliances that is presently available to them.

For these reasons, Madam Chair, it is my view that the Commission's counterfactual remains more credible than that put forward by the Applicants, and that developments since the release of its Draft Determination have added weight to the Commission's initial assessment. Thank you.

22 MR PJM TAYLOR: Just a couple of questions about Fifth Freedom 23 rights, please Dr Stone. Could you just explain, the number 24 of passengers or number of passengers that can be flown from 25 Los Angeles to London under the bilateral rights, or Fifth 26 Freedom rights compared with the number of passengers that 27 can be flown from Auckland to Los Angeles?

28 **DR STONE:** I don't have the data immediately available for that question, to answer that question. I'm sure the gentlemen behind me do, but it has been well-established over a number of years now that that route would not have been reliable

but for the ability to pick up and put down passengers between Los Angeles and London.

3 There are, of course, many more flights between Auckland and Los Angeles than go on to London. As was mentioned the other day, that is a constrained route from Los Angeles 5 onwards to a daily service. New Zealand has been making consistent attempts over the years to engage the 8 United Kingdom authorities and to negotiating and upgrading, preferably an open skies arrangement, but at least a double 9 daily service; but it's still restricted to daily and looks 10 likely until the scrap between the US and the UK is sorted 11 out -- as was mentioned the other day, but to compare 7 12 flights a week between Los Angeles and London and 14 or 17 13 if Air New Zealand have put back the extra three flights 14 between Auckland and Los Angeles. 15

16 MR PJM TAYLOR: Yes, that's how I understood the argument went 17 the other day. Thank you.

You mentioned about Fifth Freedom capacity into Auckland as compared to market share. Would the additional capacity in excess of current market share, would that be available as a constraint in the excessive price rises by the alliance, do you think?

DR STONE: The seats that are not available to Trans-Tasman passengers, which is the price you're talking about, these are seats which would be occupied by passengers going on to Bangkok in the case of Thailand and Kuala Lumpur and so forth. I'm not sure that the through price would have any relevance to the price offered to fill the seats across the Tasman that was available.

30 MR PJM TAYLOR: Yeah, I wasn't so much talking about the through 31 price, I was talking about capacity that would be available

- on the Tasman being available to constrain any price
- 2 increases that the alliance might.
- 3 DR STONE: There's been quite a lot of discussion on this point,
- 4 hasn't there, during these proceedings?
- 5 MR PJM TAYLOR: Yes, there has.
- 6 DR STONE: Clearly, there has been some constraint, but much of
- it has been related to discount fares, which have not been
- 8 continuously available, and is also constrained by the
- 9 number of seats; there's not full planes that they're able
- 10 to fill between Auckland and Sydney and Auckland to
- 11 Brisbane.
- 12 MR PJM TAYLOR: Okay, thank you. One last question. There's
- been comment and counter-comment, shall I say, that the
- 14 Fifth Freedom pricing into Auckland would constrain pricing
- into Wellington and Christchurch. What's your view?
- 16 DR STONE: I doubt if the full extent of the discounts that have
- 17 been offered by some of the Fifth Freedom carriers would in
- 18 fact be a constraint in any case even in Auckland. There's
- been -- in my observation as much as a \$100 a gap. Against
- that, it has been Air New Zealand's practice over as long as
- 21 I can recall to try and common rate their fares out of
- 22 Auckland, Wellington and Christchurch, but not, I would
- think, at the lowest or cheapest discount fares that are
- occasionally offered by Fifth Freedom carriers.
- 25 MR PJM TAYLOR: Thank you.
- 26 MS BATES QC: Notwithstanding the improvement in Air
- New Zealand's position, the argument was put to us that the
- 28 rate of return wasn't sufficient to -- for Air New Zealand
- 29 to attract the capital investment that it says it requires
- in particular to upgrade some of its services and aircrafts.
- 31 Have you got any comment on that?

- 1 DR STONE: It's been a constant comment I think from the
- 2 Applicants about the inability of Air New Zealand to achieve
- 3 a return that will cover their cost of capital. What
- 4 they've not said is that this is not at all unusual in the
- 5 aviation industry. There would be few airlines that could
- 6 make that claim, and yet they continue to attract
- 7 investment.
- 8 MS BATES QC: There's been some comment on that too, it's fair
- 9 to say. So, that's your response, is it?
- 10 DR STONE: Yes, it is.
- 11 MS BATES QC: That investment will come to it regardless of the
- 12 return?
- 13 DR STONE: Well, I think Air New Zealand apparently is of that
- belief, because it announced -- I can't remember whether it
- was at the annual general meeting in November or before
- that, that it intended to implement a rights issue. It was
- initially stated that that would take place in the first
- quarter of the year. A later announcement indicated that it
- might be in the first half. We haven't heard any more, nor
- 20 have we heard anything from Air New Zealand to indicate that
- it would not proceed with the rights issue.
- 22 So, in the absence of such a statement, I think one can
- 23 only assume that at some point which the airline itself
- 24 considers judicious, it will proceed.
- 25 **PROF HAUSMAN:** If I could, can I make one remark on that please?
- 26 MS BATES QC: Yes.
- 27 PROF HAUSMAN: You know one thing that surprised me this whole
- week, this began with Dr Tretheway, is that one of the
- 29 reasons that value based airlines in my view have been able
- 30 to have a much larger presence and this would also go to Air
- 31 New Zealand, is competition between Airbus and Boeing. You

- 1 know, once upon a time there was Boeing and there was 2 McDonald Douglas but there wasn't a lot of competition then
- 3 Airbus came in.
- So in terms of what you need to get to buy new
- 5 airplanes, it's changed really quite a bit in terms of
- discounting. And so when you're talking about getting your
- 7 cost of capital there's a difference between looking
- 8 backwards, what you might once have paid for a plane and
- 9 carried on your books and what you'd have to pay for a plane
- 10 going forward, especially nowadays when both Boeing and
- 11 Airbus are pretty hard up for orders.
- So, I don't want to get into an accounting debates,
- that's not my speciality nor my interest, but I do know that
- 14 companies often do things on an historic basis and
- economists do things on a forward-looking basis. So, I
- think you just want to keep that in mind.
- 17 MS BATES QC: Can I follow up with you, Professor Hausman. In
- the United States is there this problem with the perceived
- lack of return on capital in the airline industry?
- 20 PROF HAUSMAN: For sure. Up until the late 90s, and maybe 2000,
- 21 they were doing quite well and their stock prices were
- 22 higher and then we went into the recession and then we had
- 9/11 and so they were mainly canceling aircraft orders,
- 24 which means there are even more aircraft out there that
- 25 Airbus or Boeing would be glad for you to take off their
- 26 hands, but the airline industry is very interesting. I
- 27 mean, I agree, it's a basket case but it keeps going.
- 28 MS BATES QC: So, despite all the problems in the US, are
- 29 investors continuing to invest?
- 30 **PROF HAUSMAN:** The Southwest stock price is very robust.
- 31 MS BATES QC: That's a VBA though isn't it?

PROF HAUSMAN: Yeah, sure, the FSA's a combination of bankruptcy 2 or in pretty poor financial shape, but there's been much 3 less contraction than you would expect on "rational economic grounds", it's a usual thing. I think one thing you have to 4 realise with the airline industry is, let's think back a few 5 years. If you look at 97/98/99, beginning of 2000 in the US 6 7 the airline stocks were great -- I mean, people can agree 8 with me or they remember -- now hopefully 9/11 is never gonna happen again, but you can't say. The airline industry 9 10 has always been cyclical. I don't think you want to take 11 the point where things are really bad and necessarily make irreversible decisions at that point in time. You know, if 12 we were talking about 98 or 99 in the US, it was great, and 13 there's a bit of that going on here, you know, in my view. 14

- 15 MS BATES QC: Okay, thank you.
- 16 CHAIR: Any further questions from the staff?
- DR PICKFORD: I'd just like to ask Dr Stone a question about the 17 Star Alliance issue, the notion that if the alliance were to 18 19 proceed then Air New Zealand might leave Star and go to One World, and the Applicants haven't been able to confirm that 20 one way or the other. I just wondered whether you could 21 comment on the practicalities of them continuing -- the two 22 participants to continue to operate in different world 23 alliances? 24
- DR STONE: It is true that the Applicants have steered clear of 25 this topic, although the papers released by the Government 26 earlier this year, which covered the discussions with the 27 airlines last year leading up to their application, 28 indicates that the airlines had said that they would be 29 reaching a decision prior to the next annual general meeting 30 of Air New Zealand, which is timed before the end of this 31

- year. I believe that that announcement when it comes, if it comes, will indicate that this is what will happen.
- I don't think it is at all practicable for two airlines
- 4 which are entering into such a strongly integrated and co-
- ordinated arrangement as is indicated in the Strategic
- 6 Alliance Agreement, could possibly belong successfully to
- 7 opposing global alliances.
- 8 DR PICKFORD: Are you aware of the potential costs on Air
- 9 New Zealand from switching from one alliance to the other?
- 10 DR STONE: I didn't catch the last part of that question, I'm
- 11 sorry.
- 12 DR PICKFORD: Are you aware of what cost Air New Zealand would
- face if they were to switch from Star Alliance to One World?
- 14 MR P TAYLOR: Excuse me, Madam Chair, that's part of the
- 15 confidential information and I'm aware that the witness has
- not been party to that information.
- 17 DR STONE: For that reason, Madam Chair, I wasn't going to be
- able to answer in terms of anything which Air New Zealand
- may have revealed. What I can say is that there has been
- 20 speculation within the industry, and that has been that
- 21 there will be a penalty payment. And speculative as it may
- 22 be, that penalty payment has been estimated to be anything
- between 25 and 50 million.
- 24 DR PICKFORD: Just one last question on Fifth Freedom operators.
- 25 It's been claimed by the Applicants that although they
- 26 currently operate only into Auckland, they could fairly
- easily switch to operating from Wellington or Christchurch.
- 28 Has there been any prior experience of this happening and do
- 29 you think it's likely in the future?
- 30 DR STONE: I'm glad this question is being asked. There has
- 31 been very little interest in Fifth Freedom to Wellington or

Christchurch. Air Pacific and Polynesian have both very briefly and with very small capacity attempted to achieve this successfully.

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I should mention with regard to Christchurch and talk a little bit about Christchurch in particular because some publicity was given to the fact that an executive Emirates had referred to the future possibility of operating to Christchurch.

has been very difficult indeed to attract international airline into Christchurch. There have been a number; all have withdrawn after a brief time, with the exception of Singapore Airlines. It's long enough ago now I think for me to say without any concern about official secrets or whatever, that when Singapore Airlines entered into that market it did so because of negotiations with New Zealand -- Singapore's bilateral negotiations New Zealand and when they wanted more capacity, New Zealand answer was, well yes you can have more capacity if you put it into Christchurch.

Now, it turns out that it's been quite a successful operation because Singapore Airlines, it would appear, have put far more effort into marketing than any of its successors who have all gone in and withdrawn.

It has been very difficult, in my experience as a bilateral rights negotiator, to attract any foreign airline to operate to Christchurch rather than to Auckland irrespective of the incentives held out in terms of increased capacity.

It's difficult to understand quite why this is. The Air New Zealand people may well be able to go into chapter and verse, because empirically you look at what the major routes

- are for a tourist coming in and at Auckland, Rotorua,
- 2 Christchurch, Queenstown sort of thing, spend much of their
- time in the South Island, but there's been a very distinct
- 4 reluctance of foreign airlines to operate to Christchurch
- 5 either directly either on a Fifth Freedom basis. Certainly
- less so, of course, Wellington where there are aircraft
- 7 constraints as well for landing.
- 8 MR CASEY: Just in terms of what you said, particularly about
- 9 the bilaterals with the United Kingdom. Do you see that an
- 10 alliance with Qantas network would allow New Zealand an
- important tourism asset in terms of access to bilaterals
- 12 that way?
- 13 DR STONE: I'm not sure that the alliance would -- how much
- 14 difference the alliance would make. Qantas has a huge
- advantage in respect to the market in New Zealand in that it
- is what is sometimes termed a "Sixth Freedom carrier", that
- 17 is it is located geographically between New Zealand and
- New Zealand's major tourism markets.
- 19 So, like Singapore Airlines, Qantas can bring people in
- 20 through Sydney or Melbourne or where ever, Brisbane and on
- 21 to New Zealand. That Sixth Freedom position has been very
- 22 successfully exploited by Qantas over a number of years now,
- in particular since the mid-90s. It is able to bring as
- 24 much traffic as it likes, as it judges profitable into
- New Zealand now without the alliance.
- 26 MR CASEY: Will the alliance allow --
- 27 DR STONE: Sorry, you were talking about the United Kingdom,
- weren't you?
- 29 MR CASEY: Yes, I was.
- 30 DR STONE: Yes, well, it would be through that route, yes.
- 31 MR CASEY: And what about more generally, is that --

- 1 DR STONE: Well, the same would apply to any of the Asian
- 2 routes. Air New Zealand, for example, does not operate to
- 3 China although we've had a rather good bilateral arrangement
- 4 China since 1992, and yet when you look at the greatly
- 5 rising number of Chinese arrivals, and some of them of whom
- 6 Air New Zealand will be carrying through interconnection to
- 7 Hong Kong no doubt, but a great many obviously are coming
- 8 through other airlines, and I would think that Qantas would
- 9 be at the head of those, and the same would go from any
- 10 other Asian destination to a much more limited extent from
- 11 North America.
- 12 MR CASEY: Thank you.
- 13 MR PJM TAYLOR: The pricing on the London, or the UK Qantas
- 14 routes into New Zealand via Asia; would they act as any form
- of constraint on the pricing on Air New Zealand from
- 16 Auckland through to London via Los Angeles?
- 17 DR STONE: Well, it has much more limited capacity via
- 18 Los Angeles. It also doesn't operate itself beyond Los
- 19 Angeles, it codeshares on British Airways.
- 20 MR PJM TAYLOR: I understand that, it's just the question of the
- 21 headline prices.
- 22 PROF HAUSMAN: I can speak to that I think. Let's take Chicago
- from the United States, that's halfway in the country. So,
- 24 going from Los Angeles it's approximately 14 to 15,000 miles
- 25 round trip to Auckland, frequent flyer, you know, that kind
- of thing.
- On the other hand, if you go through London from Chicago
- through Asia round trip it will be 24, 31,000, so it's just
- about 2 to 1 in terms of miles, and it's also significantly
- 30 more expensive as I can confirm to you as of two weeks ago.
- 31 MR PJM TAYLOR: Sure, I was actually talking about the UK-

- New Zealand route either eastbound or westbound and whether
- the Qantas -- the Qantas flights and their pricing would
- impact on the pricing through to London of Air New Zealand;
- 4 not suggesting anybody coming from in the middle of the
- 5 United States.
- 6 DR STONE: The answer to that is, it is not just Qantas. I
- 7 calculated just a few years back that I think there were 11
- 8 ways in which New Zealanders could fly to London and no
- 9 doubt vice versa. There is considerable competition on that
- route, or between those two points by a number of routes. I
- mean, Japan Airlines, for example, at one point was the
- price leader, even although it didn't operate itself to
- 13 Auckland, but it codeshared on Air New Zealand. So, it
- 14 would not be just Qantas.
- 15 MR PJM TAYLOR: But you think they act as a constraint on Air
- New Zealand?
- 17 DR STONE: Oantas alone?
- 18 MR PJM TAYLOR: No, no, I've overlooked the other flights, but
- 19 all these flights, do they act as a constraint on Air
- New Zealand?
- 21 DR STONE: As far as price is concerned? Yes, I think they act
- as a constraint upon each other, they must do.
- 23 MR PJM TAYLOR: But particularly on Air New Zealand?
- 24 DR STONE: I don't see why Air New Zealand more than any other.
- 25 A lot of these other airlines have daily services to
- 26 Auckland, even if it's by connection through Hong Kong,
- 27 Singapore or wherever, just the same as Air New Zealand does
- using its own equipment.
- 29 MR PJM TAYLOR: Thanks, you've answered the question.
- 30 DR PICKFORD: Just one more question on the Fifth Freedom
- 31 operators. Are there any constraints in terms of the

- bilaterals under which they operate in terms of limiting
- their capacity on the Tasman?
- 3 DR STONE: There are no constraints on the capacity on the
- 4 Tasman between Australia and New Zealand. Is that -- do you
- 5 mean for Australian and New Zealand operators?
- 6 DR PICKFORD: No, no, for the Fifth Freedom operators? Are they
- 7 constrained in any way?
- 8 DR STONE: I'm not privy to the nature of the individual
- 9 bilateral agreements that Australia has, for example, with
- 10 the Thailand or Singapore and the like -- sorry, Singapore
- doesn't come across, Thailand and Indonesia, for example,
- that they appear to be operating daily, I suspect that is
- 13 the limit of their, beyond rights that have been made
- available to them, but I can't vouch for that.
- 15 CHAIR: Thank you for that, Dr Stone. We did wonder if we could
- have the copy of your overheads, because I think there was a
- 17 bit more information on the overheads than what we were
- 18 given and we'd be grateful if we could have that version of
- 19 it.
- 20 MR DAVID: Yes, Madam Chair, we'll provide them directly after
- 21 lunch I hope.
- 22 CHAIR: Now Mr David, are we coming to the legal arguments?
- 23 MR DAVID: We're coming to the bit where all sensible people
- 24 will probably want to leave.
- 25 I've tried in the interests of expedition to put them
- into three parts. I refer to these parts as the mad, the
- 27 bad and the legalistic, some would say they're
- indistinguishable.
- 29 MS BATES QC: Which is which? Which is mad and which is bad?
- 30 MR DAVID: The comment on conditions that I distributed last
- 31 night or was distributed last night.

MS BATES QC: I know you did, I'm sorry. Yes, here it is.

MR DAVID: I refer to this as the "mad" because this is the mad relative in the attic that nobody talks about. 3 It's there but it's inconvenient. I thought Mr Norris on the first day 4 had revealed when he said that, basically in response to 5 your question Ms Bates, that, "Do you agree it would be more difficult for Virgin to compete with the proposed alliance 8 than with two full service airlines?" And Mr Norris he believed that the way in 9 replied, yes, which it 10 structured the airlines and the undertakings that they put 11 in place would largely obviate that.

And of course there was a lot of comment when the applications were first made that particularly in Australia to the extent that there was an anti-competitive potential from the alliance and from the merger, that this would be mitigated, if not entirely obviated, by the conditions, the extensive conditions that the Applicants were proposing to the competition authorities in both jurisdictions.

So what I've attempted to do in my comment on conditions is to identify the limitations, both the legal limitations and the practical limitations that there are in respect of undertakings, undertakings and conditions in this jurisdiction and the law and practice in New Zealand is quite different from the practice that has developed in Australia in this regard.

So, very briefly, the law first. Conditions: The Commission may impose conditions not inconsistent with the Act in respect of the authorisation for restrictive trade practices; that is the alliance proposal.

However, in relation to the equity proposal, the merger proposal, the Commission can only accept a written

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undertaking to dispose of shares or assets specified in the undertaking and there's a particular statutory prohibition on the Commission accepting behavioural undertakings; it's undertakings of a kind other than to divest shares or assets.

Now, I've tried, whilst the law seems simple, in fact there are a number of practical limitations that you have, and I've tried to summarise those in paragraph 21 of the paper. That is fist of all, as I have said, an undertaking can only relate to the equity proposal, an undertaking can only be to divest specified shares or assets within a specified time. The undertaking must be defined by the Applicants themselves in respect of the equity proposal and can't be negotiated with the Commission. In other words, the Applicants have to say what they are prepared to divest themselves of, they can't enter into a process of going backwards and forwards to the Commission.

The next one is a very important one that, any condition that the Commission does impose can only relate to the alliance proposal.

And while the Commission does have a seemingly wide discretion in relation to the kind of conditions it can impose, in fact in its previous decisions the Commission has said that enforceability is a very important consideration.

Now, I add to that in addition to enforceability the notion of procedural fairness in relation to other interested parties must come into play, in other words, other parties must have the opportunity to comment on conditions and the potential effect or claimed effect of them.

The next point that I make is that conditions are less

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readily enforceable than undertakings, and I say that because the effect of not complying with a condition is more If a condition -- sorry, is less immediate. immediate. an undertaking is breached, an undertaking in respect of a merger proposal, the Commission has got the immediate ability to seek a divestment order in respect of the particular shares or assets, and probably significantly, the protection of the authorisation itself arguably falls away because it's not in terms -the acquisition would not be implemented in terms of the authorisation together with the undertaking.

Now, you contrast that with the Commission's ability to enforce a condition where the Commission must of course, if a condition hasn't been complied with, hold a hearing and consider whether or not it's going to revoke or vary the authorisation. So the consequences of breaching or not complying with the condition are far less immediate and arguably less drastic than the immediate consequence if you don't carry out the divestment in terms of an undertaking. So for that reason I say that the conditions are much less enforceable than undertakings and, therefore, are less effective in mitigating competition concerns.

The final point that I make is of course the fact that our practice and law is quite different from the Australians, so the fact that your colleagues or your equivalents in the ACCC may be persuaded to accept any condition and attach weight to such condition is by and large irrelevant within this jurisdiction.

So, having set out the legal limitations on conditions, I turn to say that enforceability, which you've properly identified in existing decisions as an important criterion,

I agree with you there, I'd say it's not the only criterion to which regard should be had.

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The other criteria that I say are important and the Commission should address is whether or not the condition that the Applicants are seeking to have imposed upon them is something that would be more appropriately regulated by way of specific legislation or indeed something that could be more properly imposed within another part of the Act itself.

There are several of the conditions that they're suggesting that are effectively saying "impose a form of price control on us". Now of course there is a specific mechanism for the imposition of price control under Part IV of the Act. If the Commission is minded to impose that kind of constraint on the Applicants in accordance with their invitation, it shouldn't do so by way of a condition, it should do so by way of an express statutory mechanism.

Another criterion I say is important is whether or not there's an ongoing resource commitment required by the Commission. Another one is whether -- and a very important one of course -- is whether the condition is enforceable in practice. Then, the one that would seem obvious, the extent to which the condition, if it is accepted, will in fact ameliorate the concerns that the Commission has identified in relation to competition analysis, and last and by no means least -- and Professor Winston I think was referred to this himself two days ago -- whether the condition itself created new competition concerns in other areas.

Now, having regard to those criteria I've tried to apply them, and this is not a work of art, it's a matrix that I think that the Commission should go through, and indeed I think the Applicants should have gone through in terms of

their own presentation to demonstrate whether or not particular conditions that they are suggesting in fact comply with those criteria.

In other words, is this a condition that would be better suited to specific legislation or another part of the Act? Is the condition one that will require ongoing resource commitment by the Commission? Is it enforceable? To what extent in practice does it have the capacity to ameliorate the particular concern which it purports to address, and then last but certainly not least, the extent to which it in fact has the potential to give rise to competition concerns in other markets.

Now, I say that that is a process that the Applicants should have gone through and I certainly say that it's a process that the Commission itself will need to go through, not necessarily the same criteria, but criteria of those kind before it can accept and have regard to and attach any weight to the kinds of conditions that the Applicants are proposing.

And finally by way of the guidance of past practice and the precedent effect of this is very important, I've attached to the back my analysis of the Commission's previous treatment of restrictive trade practice authorisations; that is, applications equivalent to the alliance proposal.

You will see there the dates and those few situations where conditions have been accepted -- and I should say, I've acted as counsel in a majority of these authorisation applications so I've got a firsthand familiarity of what the conditions are and what they were seeking to achieve. In almost all of them the condition has been immediately

enforceable. The authorisation, the effect of the authorisation didn't come into effect until the condition had been complied with. In none of them is there an ongoing commitment of resource required by the Commission. In none of them is the potential to give rise to concerns, competition concerns in relation to other markets.

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The only one that does stray from the pack is the post recent one, the Draft Determination in respect of Pohokura application; I won't discuss that in detail there, but the conditions that are being sought to be imposed in the context of that Draft Determination do rely very heavily the Australian experience; in fact, there's on considerable passage in the Pohokura Draft Determination dealing with the Australian experience studying what's happened there, and I would point out as I said before, the in Australia is quite different; there experience detail -- and I'm sure the Australian lawyers present behind, or to the side or wherever they are, would be able to say there are quite detailed guidelines in the ACCC's own as to the circumstances in which behavioural conditions, enforceable conditions can be accepted or will be accepted or imposed by the Commission.

There is on the website a record of all of the conditions that the ACCC has accepted in practice so, there is a high degree of transparency in relation to that well-established practice, it's been on the website or been in some form I think since 1995. So, there is a well-established precedent for the Commission there imposing conditions, that's not a precedent -- that's not a practice that there's been in this jurisdiction, there are no guidelines for the imposition of a restrictive trade

- 1 practice authorisation with conditions equivalent to say the
- 2 Commission's detailed Merger Guidelines its put out.
- 3 So, it is very much a stab in the dark. I say that the
- 4 Commission ought not to depart from --
- 5 MS BATES QC: A stab in the dark?
- 6 MR DAVID: A stab in the dark for practitioners in terms of what
- is likely to be acceptable.
- 8 MS BATES QC: So, what you're saying is, practitioners would
- 9 like some guidelines around to assist them in what is a
- 10 potentially huge range of circumstances?
- 11 MR DAVID: No, what I'm saying is, basically, the Commission has
- got a statutory obligation to disseminate about information
- as to how it's going to carry out its functions. If it is
- 14 going to depart significantly in the way in which it has
- 15 previously carried out its functions in relation to
- 16 restrictive trade practice authorisations, in relation in
- 17 particular to its treatment of conditions, then there should
- be some promulgation of guidelines in that regard.
- 19 MS BATES QC: So it's not a statutory requirement really, is it?
- Just give me the reference to the statutory requirement that
- we've got to do that?
- 22 MR DAVID: There's a statutory requirement -- [refers to
- 23 document].
- 24 MS BATES QC: I'm not exactly saying you're wrong, but I would
- like to be pointed to it.
- 26 MR DAVID: S.25 of the Act. It's an obligation to disseminate
- 27 information with respect to the carrying out of functions in
- 28 the exercise of its powers under the Act.
- 29 MS BATES QC: Which will make available or co-operate in making
- 30 available information. Okay. If that's what you're relying
- on, I understand your argument.

MR DAVID: I'm not saying that the Commission is remiss, I'm saying that if the Commission is going to depart radically from its established practice then it would be a useful precedent -- it would be useful to have some guidelines in place as to how it intends to do so.

I want to follow-up on that if I can, this notion of 7 departing from established practice, because it seems to me 8 that what is appropriate in terms of conditions must relate to the particular fact situation that you are looking at in 9 the proposal, and I don't know if I can look at that list 10 11 where the Commission has made an authorisation either with without conditions and that it necessarily 12 or say establishes what would be the normal practice in this 13 particular circumstance. So, I'm having some difficulty 14 really understanding the argument that somehow what we might 15 do here or what we might have done in Pohokura or anywhere 16 17 else somehow departed from Commission practice.

18 MR DAVID: I think the point that I'm making Madam Chair is
19 that, the acceptance of wide ranging conditions by the
20 Commission would be an evolution, a quite -- a very very
21 lengthy evolutionary step from what it has done previously
22 in terms of allowing Applicants to argue that they are
23 containing the competition effects of the proposal.

understand the point and the principle, 24 CHAIR: do understand the point. But I also think in terms of the law 25 the Commission has a very wide discretion. Obviously, we 26 have to take account of exactly the sort of factors you're 27 alerting us to, and I don't have difficulty with that, but I 28 still fail to see how the Commission considering to accept 29 necessarily departs in 30 conditions any way from past practice. 31

- 1 MR DAVID: I think what I'm saying is that, because there have
- 2 been no clear guidelines, because there are no clear
- 3 guidelines and because what the Commission is contemplating
- 4 here is a significant departure from what's happened before,
- 5 it should be thinking very carefully about the ongoing
- 6 consequences for future applications.
- 7 CHAIR: I'm not even clear that the Commission has signalled
- 8 that it is contemplating anything with respect to
- 9 conditions. I'm not sure where you see that in our Draft
- 10 Determination.
- 11 MR DAVID: It was a reference in the Draft Determination to the
- 12 fact that the Applicants had put forward conditions and
- there was a specific invitation in the Draft Determination
- for parties to comment on the proposed conditions --
- 15 CHAIR: Yes, and I understand that. I was reacting to your
- 16 suggestion that somehow the Draft Determination relied in
- 17 some way on conditions which, obviously since the Draft
- 18 Determination said no to the arrangement that couldn't
- 19 possibly be the case.
- 20 MR DAVID: No, I'm not suggesting the Draft Determination or the
- 21 conclusions in the Draft Determination rely upon the
- 22 conditions. I'm responding to the invitation to comment on
- the conditions and indeed any other conditions.
- 24 CHAIR: I understand that. Thank you.
- 25 MS BATES QC: We accept there's an obligation to consult on any
- 26 conditions that might be put forward. It should probably
- 27 allay your concern, shouldn't it? [Pause]. If you have the
- obligation to bring to our attention --
- 29 MR DAVID: My immediate concern, yes.
- 30 MS BATES QC: -- any concerns that you have at that point, why do
- 31 you need more than that?

- 1 MR DAVID: It's probably a debate that could be carried on
- elsewhere. I think I've made the point, with respect,
- 3 Ms Bates.
- 4 CHAIR: Can I just see if our legal advisors have any further
- 5 questions on this point? No questions.
- 6 MR DAVID: Okay, that's the "bad" dealt with -- no sorry, that's
- 7 the "mad". The bad is my concern about the form of the
- legal applications, or the legal form of the applications.
- 9 And this is basically -- this is a concern that the
- 10 Applicants have put together their applications, or more
- particularly they've put together the benefit and detriment
- 12 analysis in relation to their applications as -- and they
- have also made reference to benefits that come from the
- alliance proposal; there's been a lot of reference to all of
- the benefits that come from the alliance. There has been no
- reference at all to the benefits that relate to the merger
- 17 application, the equity proposal.
- 18 I say that the statute is quite clear in relation to an
- 19 application for authorisation of a business acquisition.
- 20 There is a prescribed form, there is a requirement in that
- 21 form that the Applicants can't specify the benefits and
- 22 detriments that will flow from the particular acquisition,
- and that wasn't done by the Applicants. As a consequence of
- 24 that not being done, there was an intertwining of the
- 25 benefit and detriment analysis in their application; that
- intertwining flowed through into the Commission's own
- 27 analysis in the Draft Determination.
- It's not a matter of being picky about it, what I'r
- trying to do is say, well, the benefits that relate to the
- 30 alliance should be had regard to in relation to the
- 31 alliance. In order for the equity proposal to be

- authorised, the Commission has to be satisfied that those benefits that are claimed for the equity proposal would not arise but for the equity proposal. That is, for the merger itself.
- I'd stress, I'm not saying that the Commission can't hear those applications together. It would be a cruel and inhuman punishment for us to have to go through this process twice. What I am saying is that --
- 9 MS BATES QC: And then put the results together.

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10 MR DAVID: What I am saying is that, to the extent that there
11 are express statutory requirements that relate to the equity
12 proposal on the one hand or on the alliance proposal to the
13 other, regard should be had to those requirements.

To the extent that benefits are attributable to the alliance that are not attributable to the merger, they should only be counted in relation to the alliance proposal.

about mitigate the competition effects, or have the potential to mitigate the competition effects, those should only be had regard to in relation to the alliance, because it's only in respect of the alliance proposal that conditions can be accepted. The Commission itself has said quite correctly in its Draft Determination, the conditions proposed by the applicant are not structural undertakings, they are conditions. As they are not structural undertakes to divest shares or assets they shouldn't be -- they can't be had regard to in relation to the equity proposal.

What I've done is attached as an appendix to the paper entitled "concerns with the manner in which the applicants have been handled", to our submission, I think it was of the 20th of June where Mr Murray had attempted to segregate the

business

- detriments and benefits that were claimed and attribute them to the appropriate application.
- By way of anticipating a question along the lines of, well doesn't the Act allow you to have applications in
- 5 tandem like that, there is a provision of the Act that
- says -- s.62(7) that says the Commission's allowed to deal
- 7 with restrictive trade practice applications dealing with
- 8 substantially the same matters put forward by the
- 9 same parties in tandem together, and intertwined with the 10 benefits.
- I'd point out that that provision is not one that

applies to applications for authorisation of

- acquisitions. Importantly, s.69B(2), which is the provision
- 14 that applies the processes and provisions of the Act
- 15 applicable to Conferences for restrictive trade practice
- authorisations to merger applications doesn't refer to
- 17 s.62(7).

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- Now, it certainly doesn't contemplate that a restrictive
- 19 trade practice authorisation application and a business
- 20 acquisition authorisation application could be dealt with in
- 21 an intertwined fashion.
- 22 MS BATES OC: It's silent on it?
- 23 MR DAVID: It's silent -- umm, it's not silent on it, it's just
- 24 not there.
- 25 MS BATES QC: Yes, it's silent on it.
- 26 MR DAVID: I think the point is, Ms Bates, it's an expressed
- 27 provision in relation to the ability of the Commission to
- 28 have intertwined restrictive trade practice authorisation
- 29 applications.
- 30 MS BATES QC: I understand.
- 31 MR DAVID: That position doesn't apply to mergers and it

- certainly doesn't apply to the mixing of the species.
- 2 That concludes my point in relation to the concerns on
- 3 the legal form of the applications.
- 4 MS BATES QC: Can I just ask you this; it's just a practical
- 5 point really. If you separate them out, do you think you'd
- 6 come to a different conclusion than putting them together?
- 7 MR DAVID: I certainly don't think you'd come to a different
- 8 conclusion in this case on the basis of the analysis you've
- 9 done.
- 10 MS BATES QC: No, different numbers I mean. Would you come out
- 11 with sets of numbers which when combined added up to the
- 12 same thing?
- 13 MR DAVID: Mr Murray's the one that can answer that question.
- 14 MR MURRAY: It's possible that you could do. What we've tried
- to do in just this little quite simple example here was to
- say, take the Commission's Draft Determination, not debate
- 17 what the numbers are, but say how much you allocate those
- 18 between the equity application and the alliance application,
- and in some cases it seems relatively straightforward to do.
- 20 For example, the cost savings would seem to me to arise
- 21 because of the ability to co-ordinate between the entities
- which arises through the alliance application, but aren't
- there in the equity application on its own.
- Depending on where the numbers come out, as you can see
- in the simple table we have at the back, just on that
- 26 allocation get a much larger detriment arising through, with
- 27 the alliance application than the equity application.
- 28 Where the Commission comes to when it does its final set
- of numbers may under each of those categories have different
- 30 sets of numbers, and so they may add in different ways, and
- 31 so, in theory yes, you could come out with a decision that

- one of the applications was approved but the other was
- 2 declined.
- Now, it might be that the Applicants then go on to say,
- 4 well, we do not intend to proceed unless we have both
- 5 applications approved, but that is a decision for the
- 6 Applicants to make.
- 7 MS BATES QC: I understand.
- 8 CHAIR: I'll just ask if either Dr Berry or Mr Rennie have any
- 9 further questions.
- 10 MR RENNIE QC: You made the point that in your contention the
- 11 equity proposal has not been presented in accordance with a
- 12 specified form in the regulations. You would accept that
- that's not the position that the Applicants have in relation
- 14 to compliance?
- 15 MR DAVID: I understand that, yes.
- 16 MR RENNIE QC: Whether you are right or they are right, does it
- matter given that s.60(4) empowers the Commission to proceed
- 18 whether or not the correct form has been filled out
- 19 correctly?
- 20 MR DAVID: I think my concern is, not that they haven't filled
- out the form correctly; I think it's a concern that the
- ongoing treatment of the form, once accepted; I'm not
- 23 arguing that the Commission, having accepted the
- 24 application, shouldn't be dealing with it. I'm saying it's
- 25 the subsequent treatment of the application that is my
- concern.
- 27 MR RENNIE QC: Indeed. So to put it another way, you accept
- that the equity application, or the equity proposal as you
- 29 call it, is validly before the Commission and your concern
- is not a process issue in the past but a process issue in
- 31 the future?

- 1 MR DAVID: Yes.
- 2 MR RENNIE QC: You referred to s.62(7) and the ability of the
- 3 Commission in relation to trade practices authorisations to
- 4 hold a single hearing and issue a single determination when
- 5 in fact there were multiple applications with the same
- 6 parties. That provision may simply declare as a matter of
- 7 clarification something that the Commission can do anyway in
- 8 regulating its process. Would you agree?
- 9 MR DAVID: The existence of the provision, an express provision
- 10 to that effect arguably implies the contrary.
- 11 MR RENNIE QC: Except that if you set it against the provision
- in relation to flexibility and simple process and so forth,
- the restriction that you argue for would really be in
- 14 conflict with both the purpose of the Act and the direction
- as to process, wouldn't it?
- 16 MR DAVID: No, it wouldn't because that provision to which you
- 17 refer allowing for flexibility says, "to the extent that the
- Act allows". That says to me, if the Act expressly provides
- 19 something to the contrary the express provision overrides
- 20 the general discretion as to informality.
- 21 MR RENNIE QC: But I thought I had understood you to accept that
- there is no express prohibition in relation to this matter,
- in relation to Commissioner Bates' question.
- 24 MR DAVID: I'm not quite sure that I understand what you're
- 25 saying.
- 26 MR RENNIE QC: You just put it to me that the reference to
- 27 flexibility is stated to be subject to the provisions of the
- 28 Act.
- 29 MR DAVID: Yes.
- 30 MR RENNIE QC: You then went on to suggest there was an express
- prohibition, and my point to you was I had understood you to

- accept, in relation to Commissioner Bates' question, that
- there was no express prohibition on proceeding in that way?
- 3 MR DAVID: I'm not sure that that's what I said in response to
- 4 Commissioner Bates.
- 5 MR RENNIE QC: Well, for the sake of clarity, would you want to
- 6 state your position now?
- 7 MR DAVID: I've just stated my position, that an express
- 8 provision overrides the general provision as to informality
- 9 of process. That is my position. To the extent that it's
- inconsistent with something I may have said in response to
- 11 Commissioner Bates, that is my position.
- 12 MS BATES QC: I understand your argument this way, is that
- there's an express condition -- provision that you can do it
- 14 with authorisation, there's -- the position on mergers is
- 15 silent and, therefore, you say that means that adds up to,
- because it's not expressed, it adds up to the argument you
- 17 can't do it?
- 18 MR DAVID: More than that, it's silent in relation to mergers
- 19 but in relation to merging mergers with restrictive trade
- 20 practices authorisations, where you're talking about
- 21 different things, where there is a --
- 22 MS BATES QC: Sorry you're quite right --
- 23 MR DAVID: -- an express provision in the Act that applies some
- of the provisions across --
- 25 MS BATES QC: So, the argument would be if there is no express
- 26 provision to mix the two, then you can take it that you
- 27 can't do it?
- 28 MR DAVID: Yes.
- 29 MS BATES QC: That's your argument. I'm not saying I accept it,
- 30 but that seems to be your argument.
- 31 MR DAVID: Yes, that's my argument.

- 1 MS BATES QC: Do you apprehend it that way?
- 2 MR RENNIE QC: Yes, that's fine.
- 3 DR BERRY: I'd just like to take up -- can I just follow up one
- 4 line of argument that's been developed I think. We've got
- 5 two applications seeking to rely upon the same benefits, and
- as I took your statement you're indicating that you ought to
- 7 seek to achieve and recognise those benefits in the least
- 8 restrictive way. I'm just trying to think through how that
- 9 may play out where you've got two applications, one
- 10 structural, the other in a sense behavioural of the Trade
- 11 Practice Act, the merger.
- 12 As I understand your line of questioning it may go
- something like this, that if the benefits were obtainable
- 14 under the alliance arrangement the trade practice alone,
- 15 that that may be a reason to attach zero benefits to the
- merger because that's not necessary to achieve the benefits.
- 17 MR DAVID: That's exactly right.
- 18 DR BERRY: Does that then lead to another question that the
- 19 Commission would have to be satisfied that, for example, Air
- New Zealand would have to have other forms of funding other
- than the equity injection from Qantas?
- 22 MR DAVID: Air New Zealand would have to have other funding in
- 23 the equity injection? And you're saying that the equity
- injection itself would be a benefit?
- 25 DR BERRY: The Applicants are simply saying the two proposals
- 26 are interconnected and I just question whether the
- 27 Commission ought just to take it on the Applicant's say so.
- It seems to me an objective assessment has to be made on
- 29 that issue, but I'm just searching for what you think may be
- 30 the relevant question to ask in assessing whether or not
- zero benefits ought to attach to the merger application.

- MR DAVID: I agree that the applications are not intertwined simply because the Applicants choose to treat them as intertwined. In other words, we won't enter into the alliance if we're not allowed to take an equity share. That's not a sufficient nexus, in my view, to have regard to the benefits that attach to the alliance and somehow transfer them across the equity proposal.
- 8 CHAIR: Are there any further questions? [No questions].
- The last is the "legalistic" and at the risk of 9 MR DAVID: 10 inflaming the Commission, there are -- we say that you have 11 come to the right conclusions in relation to the Draft Determination. As I said, at the outset, we agree with 12 almost all of the conclusions that are set out in the Draft 13 Determination, but we have pointed out on occasion some 14 procedural errors that we think the Commission has strayed 15 into, and we have taken the liberty of pointing them out in 16 17 this paper, primarily to suggest that these are matters that could be perhaps avoided and that thought be given to them.
 - If I just go through them very quickly, the timetable extensions that have been granted to the Applicants, some of which we say don't comply with the strict statutory requirements; by our calculation the alliance application should have been dealt with by the end of May. There are good policy reasons why these matters need to be dealt with expeditiously. It has been a very long courting between the two parties; it will be almost 11 months by the time the final decision's made and of course that does have an impact upon other parties in the marketplace.
- 29 MS BATES QC: Could I just ask you, just by way of clarification. Paragraph 4.3, what do you say is the date fixed under s.62(3)? I just wanted to make sure that I had

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- it right. What date is the date that you say was the date
- fixed under s.62(3)?
- 3 MR DAVID: There wasn't a date fixed and we are arguing --
- 4 sorry, we've submitted on a number of occasions that a date
- 5 ought to have been fixed, and that was done in Pohokura; and
- 6 that the fixing of that date triggers a process.
- 7 MS BATES QC: Okay. Thanks. I just wanted to make it
- 8 absolutely clear. And in terms of any prejudice that you
- 9 say, or any bad downside from the -- not having it heard
- 10 sooner...?
- 11 MR DAVID: Well, there's the commercial prejudice of course.
- 12 You've got an arrangement in place that is waiting to be
- 13 authorised, you've got the parties acting together in the
- 14 context of that arrangement for a very long time, you've got
- the long uncertainty for the marketplace of the arrangement,
- will it be in place or will it won't, you've got the
- 17 deterrent effect on other potential entrants anticipating
- whether they are going to be facing two airlines operating
- independently or a very strong alliance, and in terms of
- 20 parties interested in the proceedings, of course, the
- 21 factual matrix does change over time.
- 22 MS BATES QC: I accept that. Do you accept that we need to
- weigh into the equation the ability of the parties to get
- 24 all the -- all of the parties to get all of the information
- 25 that is relevant before the Commission?
- 26 MR DAVID: Certainly. I'm not intending to criticise the
- 27 Commission in its handling of the applications, but I think
- it perhaps indicates the previous matter that I raised, the
- 29 intertwining of the applications; if you are going to deal
- 30 with them together, you need to deal with them in a way that
- 31 accommodates the statutory requirements in respect of both

- of the applications.
- 2 MS BATES QC: Where do you get to the no later than the 27th of
- 3 May then? How do you get there again?
- 4 MR DAVID: The Commission needs to send a notice out to parties
- 5 that fixes a date and then there is a timeline that runs
- 6 from that date.
- 7 MS BATES QC: Yeah, but no date was fixed.
- 8 MR DAVID: No date was fixed.
- 9 MS BATES QC: So how do you get to 27 May? Are you putting in
- there what the date ought to have been.
- 11 MR DAVID: We assume the date of the Draft Determination. We
- 12 say that triggers the process.
- 13 MR CURTIN: Just in your 3.4, you appear to be claiming that the
- 14 Commission has made a procedural error by allowing the
- 15 Applicants to claim something.
- 16 MR DAVID: What I'm saying is that in terms of the cross-
- 17 submissions and elsewhere the Applicants have pointed to the
- Government's view as being relevant when in fact there's an
- 19 express mechanism available for the transmitting of the
- 20 Government view to the Commission, that's the Section 26
- 21 Statement. We say that that is not something --
- 22 MR CURTIN: I understand that, but how is something that the
- 23 Applicants claim a procedural error on our part?
- 24 MR DAVID: To the extent that it's suggesting it's an error,
- what I'm saying is that that should be resisted strongly,
- that suggestion.
- 27 MR CURTIN: I understand that point, but I also understand you
- 28 to list four things where you claim we have done things
- 29 without due process, and I'd like to suggest to you that one
- of them doesn't seem terribly compelling.
- 31 MR DAVID: I would agree, I would agree. It's the haste with

- which I compiled this in the early hours of the morning.
- 2 MS BATES QC: Just coming back before we leave the date issue, I
- 3 understand the legal argument thing, on prejudice, how
- 4 particularly have the parties you represent been prejudiced
- 5 by this?
- 6 MR DAVID: The parties I represent, as I said, at the outset,
- 7 are not treating this as an adversarial process, what we're
- 8 trying to do is put forward information that assists the
- 9 Commission. A result of extending the process by several
- 10 months, by adding in a process of cross-submissions, has
- meant that we've had to stretch the limited resources that
- we've got even further.
- I did a deal with Professor Hausman over there that
- 14 would make VBA operators proud of me to get him here, and
- 15 we've approached this process on that basis. It has
- extended it out and the consequences in terms of costs for
- 17 all parties has been significant.
- 18 MS BATES QC: Okay, thank you.
- 19 MR RENNIE QC: Just a couple of questions. On the one hand you
- seem to complain that extended time has been allowed by the
- 21 Commission to deal with the matter and on the other hand you
- seem to complain that you haven't had enough time to deal
- 23 with the matter yourself. Is there an inherent
- 24 contradiction in that?
- 25 MR DAVID: I wish there were but there's not. It stands in
- stark contrast to the fact that the Commission's had so long
- 27 to deal with the applications -- again I'm not being
- 28 critical -- but the release of confidential information to
- interested parties has been quite slow. Indeed, I received
- 30 a very -- [refers to document] -- a very chunky document as
- 31 late as last Friday, confidential material that the

- 1 Applicants had submitted at the beginning of the process.
- Now, to some extent that may be inevitable, but given
- 3 the large volumes of confidential material that this process
- 4 involved, the slow release of that information to other
- 5 interested parties has given rise to a difficulty.
- 6 MR RENNIE QC: Do you accept that the Commission when it
- 7 released the Draft Determination stated that it would be
- 8 calling a Conference of its own motion?
- 9 MR DAVID: Yes.
- 10 MR RENNIE QC: And for that purpose the Commission had to fix
- dates under s.62(6), namely a date for the Conference and a
- 12 date from which to calculate the Conference date under
- 13 subsection (3)?
- 14 MR DAVID: Yes.
- 15 MR RENNIE QC: It's not then necessary when proceeding under
- subsection (6) to announce the subsection (3) date, is it?
- 17 MR DAVID: [Pause]. I think it's the reverse engineering of it.
- 18 The fact that you omitted to set the date that is the
- 19 concern we have.
- 20 MR RENNIE QC: Well, it's more a matter of your belief that a
- 21 date wasn't set, isn't it?
- 22 MR DAVID: Indeed, a date wasn't set.
- 23 MR RENNIE QC: We might just have to differ on that.
- 24 Thirdly and lastly, your reference to what you described
- as the Government's supposed intentions, which I think was
- your midnight drafting point; do you accept that in fact
- it's necessary to distinguish between a number of separate
- 28 elements connected to the Government, the Government as
- shareholder, for example, the Government as holder of the
- 30 Kiwi Share, the Government as a setter of economic policy
- 31 and so forth?

- 1 MR DAVID: Yes, I do. If the Government as shareholder has got
- 2 a view, the Government as shareholder has had the
- opportunity to be present at the Conference.
- 4 MR RENNIE QC: The point I'm making is to confirm, if I have it
- 5 right, that in your 3.4 point, that would be raised only in
- 6 relation to statements by the Government in the sense of
- 7 economic policy which you say would have to be raised under
- 8 Section 26. Is that correct?
- 9 MR DAVID: Yes, the Government as Government ought to make its
- 10 Policy Statements to the extent that it is inclined to make
- them in terms of Section 26.
- 12 MR RENNIE QC: Thank you.
- 13 MS BATES QC: Just one question about the chunky document you
- received last week. When did you ask for that?
- 15 MR DAVID: We asked -- we put in a general request for all
- information relatively early in the process.
- 17 MS BATES QC: When did you ask for that particular piece of
- information? Do you know.
- 19 MR DAVID: When I became aware of it.
- 20 MS BATES QC: Which was?
- 21 MR DAVID: Which was last week.
- 22 DR BERRY: I just have a couple of further questions but they're
- 23 perhaps more of a general nature, they might come at the end
- of Mr David's presentation.
- 25 CHAIR: Do you have anything further to present?
- 26 MR DAVID: No, that's -- other than to summarise what we say.
- 27 DR BERRY: I just had two points of clarification. In the
- submission dated 20 June at paragraph 9.2 you state there
- 29 that the pooling of benefits and detriments inappropriately
- 30 obscures the distinct substantive issues relevant to each of
- the equity and alliance applications.

- 1 MR DAVID: Yes.
- 2 DR BERRY: Are you suggesting there that the substantial
- 3 lessening of competition threshold plays out differently
- 4 under ss.47 and 27, or are you alluding to something else
- 5 there?
- 6 MR DAVID: No, I'm not suggesting it plays out differently. The
- 7 outcome could be different to the extent that conditions are
- 8 imposed by the Commission that mitigate the competition
- 9 consequences. They correlate to the alliance. They can't
- 10 relate to the equity proposal.
- 11 DR BERRY: I understand. Just going on to that same submission,
- in paragraph 11.2 you refer to a matter that was taken up by
- 13 way of legal arguments when the Applicants appeared on the
- 14 first day. I think you were present when that happened.
- 15 I'd just like you to comment to the extent to which you
- think it is a particular problem that conditions attaching
- 17 to a trade practice application may be used to rectify the
- undertaking problem to which you've referred before?
- 19 MR DAVID: I think it's a real potential problem in terms of, if
- you ask me how to drive a horse and cart or a 747 through
- 21 the merger provisions of the Act, I would enter into a
- 22 partial merger; if I were a shonky lawyer, enter into an
- 23 arrangement between the parties who are not yet completely
- 24 merged. Say there are conditions attaching to the way in
- which I'm going to behave, and say also that the merger's
- 26 not going to go ahead unless the alliance or the arrangement
- goes ahead as well, and seek authorisation for them both.
- 28 DR BERRY: But do you think there is any way that the Commission
- 29 could fashion its decision in a way to prevent the kind of
- 30 mischief happening to which you refer? What kind of
- 31 limiting principles might be attached in permitting

- conditions to be imposed in this case?
- 2 MR DAVID: The way --
- 3 DR BERRY: At least it's not just conditions, it's the nature of
- 4 using the trade practice authorisation.
- 5 MR DAVID: I'm mindful, if we go back to the original, I think
- 6 the first of the restrictive trade practice authorisations
- 7 that I listed there, the one to do with the Whakatu freezing
- 8 works where -- it's almost the other way around -- there
- 9 was, a freezing company fell over and the assets of that
- 10 freezing company were sold to one or other of the remaining
- 11 players in the industry.
- The Commission quite -- and then there was a desire on 12 because all benefit from the reduction the part, 13 capacity, there was a desire on the part of the remaining 14 companies to share the costs of the acquisitions. 15 Commission quite correctly said in its decision, the merger 16 17 applications or the acquisition applications only allow for the buying of the assets, they specifically don't allow for 18 any sharing of benefit, any sharing of cost, any ongoing 19 20 behaviour. There's a quite careful prescription as to what was allowed in terms of what. 21
 - So the analysis was carried out separately and a decision was quite carefully tagged as to what the authorisation of restrictive trade practice allowed and what the acquisition clearances allowed for.
 - I think that kind of approach, that kind of untwining and a quite careful tagging of what is permitted from what, and what conditions can mitigate what, and in particular what are the consequences if those conditions are not complied with, is probably the best approach.
- 31 DR BERRY: Thank you.

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- 1 MR STEPHEN: Mr David, I have just a couple of questions on the
- 2 matter of confidential information, and in 5.1 of your paper
- you say, "an extraordinary volume of information has been
- 4 withheld from interested parties under the guise of
- 5 confidentiality". And you go on to say, "this lack of
- 6 transparency has been highly prejudicial to the ability of
- 7 interested parties as not being able to justify legal and
- 8 economic -- sorry, justify significant legal and economic
- 9 assistance to give properly informed and structured comments
- 10 to the Commission".
- 11 CHAIR: Could you speak closer to the mike; people are having
- 12 trouble hearing.
- 13 MR STEPHEN: Sorry. Did you hear my start?
- 14 MR DAVID: I heard the start.
- 15 MR STEPHEN: Thank you. I just wanted to check that you weren't
- in this statement suggesting that the Commission had
- 17 improperly --
- 18 MR DAVID: No.
- 19 MR STEPHEN: Good. I might finish the question so it's on the
- record. I could say anything at all, couldn't I?
- 21 MR DAVID: You probably will, Mr Stephen.
- 22 MR STEPHEN: That the Commission has not improperly applied its
- 23 mind, or indeed done anything untoward in relation to the
- 24 withholding of appropriate information on the basis of
- 25 confidentiality?
- 26 MR DAVID: No, what I'm saying, what I was intending to imply
- 27 there was that, having to deal with extensive requests for
- 28 confidentiality, having to depart indeed from the usual
- 29 prescriptions and usual approach to confidentiality has
- imposed a burden on us to the extent that we do have limited
- 31 resources. That's what that was intended to imply.

- 1 Certainly no impropriety or anything else on the part of the
- 2 Commission --
- 3 MR STEPHEN: I'll pick up on the theme that Commissioner Curtin
- 4 was suggesting. It's not your suggestion in that that this
- 5 was a procedural error on our part?
- 6 MR DAVID: No.
- 7 MS BATES QC: Can you tell me if you think that you have not
- 8 been able to present your case as fully as you would like to
- 9 have?
- 10 MR DAVID: We would have been advantaged by earlier access to
- more of the material. We would have been advantaged by not
- having to have detailed discussions as to the form of the
- 13 confidentiality undertakings we took at the last minute,
- 14 yeah.
- 15 MS BATES QC: I'm talking in terms of what you've actually been
- able to present. Are you happy that you have been able to
- tell us everything you want us to know?
- 18 MR DAVID: We've done our best to assist the Commission to the
- 19 extent that we're able to, given our limited resources.
- 20 MS BATES QC: Yes. So, if you didn't have such limited
- resources, you may have said more?
- 22 MR DAVID: Quite possibly.
- 23 MR CURTIN: I further put it to you that more is more.
- 24 MS BATES QC: No, less is more.
- 25 MR DAVID: More is laud.
- 26 MS BATES QC: So, just to summarise where I think we get to;
- 27 anything that you may have had a concern with pre the Draft
- 28 Determination is not something that you want to pursue
- 29 because you agree with the conclusion in the Draft
- 30 Determination?
- 31 MR DAVID: We agree with the conclusion, yes.

- 1 MS BATES QC: And so anything that you have raised that took
- 2 place after the Draft Determination is something that you
- 3 want to take further, or just bring to our attention?
- 4 MR DAVID: I'm bringing it to your attention at the moment.
- 5 MS BATES QC: At the moment. So, is there anything that you
- 6 think is worthy of taking further? Is there anything that
- gives rise, from what you've put forward, is there anything
- 8 that you think would give rise to a review?
- 9 MR DAVID: I wouldn't want to hypothesise.
- 10 MS BATES QC: Preserving your options. Okay, I think that's it.
- 11 MR DAVID: Thank you Ms Bates.
- 12 CHAIR: Can I just, Mr David, before you sum up, I just want to
- assure you there was no risk that you would inflame the
- 14 Commission by submitting to us on these matters.
- 15 MS BATES QC: No.
- 16 CHAIR: And we always have these matters raised to us, and we'd
- 17 prefer that they are raised so we can consider them. So, I
- just want to assure you on that point.
- 19 MR DAVID: I'm grateful for the Commission's tolerance, Madam
- 20 Chair.
- 21 CHAIR: No tolerance required. Please proceed with the rest of
- your submission.
- 23 MR DAVID: Yes, well I'll mercifully be brief I hope. It's just
- 24 to try and bring together the threads of what we've said
- over what was a longer time than I'd anticipated would be,
- and to pick up on that thread a bit more I suppose; since
- 27 the applications were made and the date of the Draft
- Determination time has passed, there has been the prospect
- of fringe entry by the Fifth Freedom carriers, there's been
- 30 the advent of Air New Zealand's Express service and the
- 31 promise of the Tasman Express. At the moment Qantas and Air

New Zealand do seem to be acting competitively towards one another, and as has been observed by Commission members, the threat of entry by Virgin Blue does seem closer than it was.

The reasons for the alliance to counter the potential killer effect of that entry is something obviously that the Commission will be wanting to play close regard to.

So the points that I would make is that, the Applicants propose that the merger, while giving them over 90% of many of the markets in which they operate, will not adversely impact upon the New Zealand domestic markets or the Tasman markets, as is the threat to competition from Virgin, but as we've pointed out, Virgin has been in discussions in relation to entering these markets for over 2 years. The Virgin Blue's representative said that he was promising nothing, that they are looking at all of their routes before deploying any capacity and that they'll add that capacity over time.

But even if Virgin Blue were to come, there has to be consideration given as to the scale of that impact as the Virgin Blue representative said, cheap Sydney-Auckland fares will have little flow-on effect to other routes. He directly contradicted the assertions that the Applicants have made when they said that a VBA entry would have wide ripple effects. The Virgin Blue representative said that airlines manage the cheap flight seats on a route-by-route basis.

Mr Walker for us explained that the notion of full service airline down to a VBA is a continuum. Virgin Blue's categorisation as a VBA doesn't necessarily give it an intrinsic advantage over Air New Zealand, which is categorised as a VSA.

Infratil (cont)

So I suppose generally in relation to the threat of entry by Virgin Blue, we say the Commission must have regard to its own "let's test" that is the likelihood, the extensiveness, the timeliness and the sustainability of entry by Virgin Blue. Is it going to be here long-term? Is it going to enter in a way that provides effective competition in all of the areas in which the existing airlines, the Applicants currently operate? But I don't just mean the geographic routes. As we heard from Mr Walker, the VBAs tend to grow the market rather than satisfy existing demand.

I agree with Professor Hausman, we don't want to get into the detailed analysis of whether they are separate markets, but in assessing the competitive impact of Virgin Blue, the possible entry of Virgin Blue do give some consideration to whether or not that's going to provide an effective constraint right across the spectrum of the services the existing airlines operate.

But even if Virgin Blue does satisfy the likelihood, extensiveness, timeliness and sustainability of entry, even if there is some impact from them, we've seen from the evidence that Professor Hausman has brought before us, even assuming that there are very considerable adverse competition effects; even taking the best case scenario, that is taking Virgin Blue's entry as likely, extensive, timely and sustainable, even then the competition effects of what the Applicants are proposing does give rise to very substantial detriments.

And as we've demonstrated in terms of the economic modelling that's been done, there is still very considerable doubt as to whether the benefits claimed by the Applicants

- in fact will come home to roost.
- 2 Madam Chair, members, it's been a lot longer than we
- 3 thought we would be here. We thank you again for your
- 4 indulgence and we wish you well with the task that we say is
- 5 very very daunting but ought not to be difficult.
- 6 CHAIR: We'll talk about that at some point, I'm sure.
- 7 MS BATES QC: I'm sure they all say that.
- 8 CHAIR: It's now left for me to thank Infratil for providing the
- 9 Commission with access to a great deal of industry and
- 10 economic expertise and also extensive legal opinion.

There's no doubt that the Commission does benefit very considerably when parties who are affected by a proposed arrangement help to test the proposals and submit to us, so once again we're grateful to you and I thank each one of

15 you.

I propose now to break for lunch for one hour. When we return the next session will be with Gullivers Pacific, and at the beginning of that session I will update interested parties on how we will proceed through to the end of the hearings. So at this time I will adjourn for lunch. Thank you.

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Adjournment taken from 12.05 pm to 1.12 pm

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27 **CHAIR:** I'd like to reconvene the Conference now, and before we start the next session I said I would update all interested parties on the process from here. We have updated the timetable to allow for the overruns in time that we've had up to this point. I do appreciate the parties that have

agreed to move their presentations to Monday instead of today. This should allow the Commission to fully consider submissions from all parties.

We will continue to ask parties to try to keep their submissions brief to allow sufficient time for the questioning, but note that we don't want to do that to the extent that it sacrifices the opportunity for parties to focus on the key points that they want to make to us.

The plan is from now until 3 o'clock that we will hear from Gullivers. At 3 o'clock Origin Pacific; 3.30 there will be an afternoon tea break; 3.45 we'll continue with Origin Pacific; 4.15 Christchurch Airport; 4.45 CTU and EPMU, and with a proposed finish time today of 5.15.

On Monday the plan will be to start at 9.30 with Bon Voyage; 10 o'clock TAANZ; 10.30 Save New Zealand -- Air New Zealand; 11 o'clock morning tea; 11.15 the Consumers Institute; 11.45 Invercargill Airport; 12.15 lunch; 1.15 Polynesian Airlines; 1.45 Jumpjet; 2.15 we will then have the Applicants' reply with a proposed closing of the Conference at 3.45.

So, that is the plan as of now. Are there any questions on that before we proceed? [No questions]. The revised timetable is being produced for people to take away; it should be available shortly.

I'd now like to welcome Gullivers Pacific and ask them to please introduce the people who will be presenting, and ask you to proceed when you're ready. Thank you.

PRESENTATION BY GULLIVERS PACIFIC

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MR BAGNALL: Thank you Madam Chair and Commissioners, I'm Andrew 3 Bagnall, Managing Director of Gullivers Pacific. I have 4 extensive travel interests in both Australia, New Zealand 5 and in the markets of wholesale, leisure corporate and travel technology. With me today is Kathy O'Connor, Chief 8 Executive of our technology interests; Professor Hazledine, Professor of Economics at the University of Auckland who 9 will be speaking on the modelling and economic analysis, and 10 11 Ralph Lattimore together with Simon Hope from New Zealand Institute of Economic Research who are here to 12 answer any questions the Commission may have. 13

It has been an interesting week for me hearing so many experts with differing views of the changing world of aviation. What I will share with you is my practical experience accumulated over more than 30 years in the industry.

We have heard from both Mr Norris and Mr Dixon that the airline industry is in a crisis and that an anti-competitive and an alliance should be permitted. Well, I can assure them that this industry has never stopped changing or evolving since the day I started. Change is nothing knew, it is part of the environment.

We have heard people talk about connectivity, point-to-point routes, LCAs, VBAs, FSAs, and the USA and European experiences. While there is very little certainty in this world, what I can state with certainty is that the Australian and New Zealand market is very different to the domestic USA and Continental Europe.

The obvious difference is population, in density,

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numbers, economic wealth as well as geographic position and the number of airline suppliers.

Over the years I have seen many airlines come and go as they struggled to compete against both Air New Zealand and Qantas in their respective domestic, USA and Tasman routes. These include the major airlines of Pan American, American Airlines, Continental, United Airlines, together with the Europeans such as UTA, Canadian Airlines and one of the bigger of all, British Airways. Together with the LCAs that have been here of recent times, Canada 3000, Kiwi, Compass Mark I and II, Impulse and others. If Air New Zealand and Qantas have managed to outlast these carriers individually, it is thought provoking to consider the impact of Qantas and Air New Zealand working together with the combined resources to send off the minor remaining incumbents.

But just as importantly, the fear must be with us that they will deter any future potential international or domestic competition from entering. Given our respective geographic positions at the bottom of the world we just may not have a long list of suitors.

The real challenge for the Applicants I suggest is to get their own efficiencies under control, lower prices and optimise long-term revenue yield from the market while competing strongly and rationally. I have been reminded constantly throughout these proceedings that new efficiencies come through innovation which has always been the child of competition, not the reverse.

There has been much discussion this week on the impact of the alliance on the various markets identified by the Commission and it is clear to me from my experience that there would be a substantial lessening of competition in a

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number of these markets. Virgin Blue has identified that this segmentation may be too broad and they would only consider a route-by-route basis which is how many LCAs set up business. However, in looking at the markets that the Commission has identified, we would make the following observations:

Provincial markets are likely to see a substantial lessening of competition. Origin Pacific have made it clear they could not survive on many of their routes without their ongoing feed and support from Qantas and their alliance partners.

Virgin Blue has confirmed it is unlikely to enter this market. With regard to the main trunk, there has been a lot of discussion about Virgin Blue's entry. If the gestation period to date is any indication, this egg may never be hatched, but possibly their entry may depend on the results of the forthcoming IPO. Time will tell.

I suggest an unleashed Qantas may be a better and more effective antidote to any perceived lack of competition bass as I recall Qantas has its newly born JetConnect of 7 aircraft about to become 8, with all of its required LCA infrastructure, including airport slots, terminals and AOCs in place.

For the Pacific, the alliance will deliver a monopoly on Pacific routes to the major destinations of Fiji, Cook Islands, Norfolk Island and Hawaii which are already operating at a significant price premium over more competitive routes.

This particular market produces more revenue at a higher yield than the Trans-Tasman for Air New Zealand which is where discussion this week has focused.

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United States, the alliance will deliver a 100% monopoly in services with an associated likelihood of monopoly pricing which will be detrimental to our in-bound tourism, exporters and travellers.

For Asia, the alliance will have a monopoly to Japan and confirm a duopoly regime to Hong Kong and Singapore.

For international, we have heard that Air New Zealand has capacity constraints on its London routes and, therefore, we can only assume that this has enabled a higher yield to be obtained and greater profitability on this route which is so important to our tourism and which is a great feeder to the USA and Pacific.

Turning back to the Trans-Tasman, where our focus has been. Much has been talked about this little stretch of water and its impact on the proposed alliance. If it is true that a 5% market share by LCAs results in a substantial reduction in price, then the Trans-Tasman is already there as Freedom has for the last 18 months taken in excess of market share -- sorry, 8% market share.

Furthermore, it has been alleged that the Fifth Freedom carriers significantly influence pricing on the Trans-Tasman.

My 30 years of experience says this is not quite correct. Over the years I have seen many airlines come and go on the Tasman. From the biggest in the world, we've already said Pan American, Continental, United Airlines to the latter Asia experiments and VBA start ups, including Korean, China Airlines, EVA, and Kiwi and others. At all times the standard modus operandi has been to price a few dollars under the incumbents Qantas and Air New Zealand.

As far back as the 80s, if the price was \$950,

Continental Airlines would be \$899 to \$930, \$20 to \$50 bucks under what the incumbents charged. If the price dropped to \$400 Continental would drop from \$349 to \$380, similar price margin. This has not changed in the 20 to 30 years I have been in the business.

It was not just load factors or yield, but more significantly corporate head office decisions in many of these cases that ultimately took these airlines out of the market. This is a problem for our area of the world.

Referring to the table, you can see that in 2002 Fifth Freedom carriers provided 4.4% of flights on this market, 8.5% of seats, yet carried less than 4.8% of passengers. Then, as of now, it is the two major incumbents, Qantas and Air New Zealand that set the price and dominate the market with a market share of 95% of flights, 91% of seats and 95% of Tasman origin destination traffic. Prices rise and fall according to the actions of Qantas and Air New Zealand, not because Fifth Freedom carriers have forced the issue.

While the share of capacity is important in considering competition, the scheduling problems facing Fifth Freedom carriers are not superficial, and in the main are difficult to rectify. Quite simply, while Fifth Freedom carriers have the price and product quality, they do not have the timing of departure required for much of the Trans-Tasman passenger market. Unless the aircraft is based in New Zealand, it must overnight, to access both the premium business market and the leisure passengers who want to maximise this holiday time.

This issue may be of concern to any possible Virgin implementation plans as there are difficulties in attempting to use the same aircraft for international and domestic

operations, given fundamentals such as separations of terminals, and the differing Civil Aviation requirements for domestic and international flights.

Table 2 illustrates the load factors achieved by various airlines on the Tasman for the year ended June 02. It is clear that Qantas, Air New Zealand and Freedom are head and shoulders above all other carriers. In fact, with load factors for both Qantas and Air New Zealand at or exceeding 75%, these would be routes and loads the envy of the FSAs and LCAs worldwide. Whereas, the Fifth Freedom people on this market operate at approximately 45% load factor.

In April 03, the figures aren't on the graph because I have the one month figures for April, we can find that Qantas and Air New Zealand have increased their load factors from 75 to 78%, Qantas has gone from 79 and held it at 79, and Freedom has gone from 73 to 76%, while at the same time the Fifth Freedom carrier of China Airlines is gone, Garuda has dropped from 46 to 32%, Thai has gone from 42 to 40% and the new incumbent, or I won't say incumbent, the new venture by Malaysian on a Trans-Tasman produced a load factor in the month of April of 18.7%.

It is also a reflection on the competitiveness of the existing fares as much as the brand strength and dominance of Qantas and Air New Zealand in the Trans-Tasman market that the impact of the Fifth Freedom carriers has been so minimal. Fare comparisons indicate that the current Trans-Tasman offers are little different on an RSK basis to those offered by LCA's around the world.

Despite assertion to the contrary, it is clear to date that there is and has been no effective competition on the Trans-Tasman route to the dominance effected by Qantas and

- 1 Air New Zealand both individually and collectively, and that 2 the current efficient pricing is the result of competition 3 between Air New Zealand and Qantas.
- If an effective duopoly produces this result, the addition of Virgin Blue should add further to the consumer benefit, whereas Virgin Blue versus an alliance would be a mockery, as New Zealand and Qantas deploy a fleet on the Trans-Tasman with more aircraft than Virgin has or will have in total including its whole Australian operation.
- 10 CHAIR: Can I just clarify one thing. SJ?
- 11 MR BAGNALL: That's Freedom.
- 12 **CHAIR:** That's what we thought. Maybe we should know those 13 things by now, but it's hard to remember them, thank you for 14 that.
- As to comments regarding on-line versus inter-line 15 MR BAGNALL: implications which we have heard a bit about, my observation 16 17 the outcomes between on-line and inter-line arrangements in this area of the world is contrary to 19 Professor Willig in that the arrangements depend on the 20 prices demanded by the airline participants.
- 21 For example, Auckland to London is often cheaper inter-22 line than on-line as one party is prepared to accept a lower 23 price for their appropriate sector.
- As to Qantas Holidays: There is considerable doubt that 24 Qantas Holidays would be able to generate \$50,000 additional 25 in-bound tourists to New Zealand on the basis of 26 proposed initiatives. Qantas Holidays is focused primarily 27 domestic and out-bound Australian travel. 28 represents approximately 85% of their total business. 29 They would be attempting to generate a significant increase in 30 tourism in a market where they are not a specialist and rely 31

substantially on third party assistance.

Qantas Holidays proposes to achieve this increase in tourism through outlets that are not exclusive to them and where they currently achieve less than five sales per annum.

Qantas Holidays also requires, as a prerequisite to this, preferential fares exclusive to Qantas Holidays. I am not an expert on in-bound tourism, but I do know from my Australian investments that Qantas Holidays has dominated the Australian market because of its unique fares made available to it by Qantas to the detriment of every other independent wholesaler.

The IT platform Calypso described by Qantas Holidays as key to their success and unique system which Air New Zealand would not have access to is in fact a commercially available software product. It is also the tourism system used by Gullivers and which has been offered to Air New Zealand, and this offer still remains open.

Finally, I can confirm that we support the Commission's Draft Determination and wish to thank them for the opportunity to attend this Conference.

This concludes my presentation and I will now handover to Professor Hazledine.

CHAIR: Thank you for that presentation, Mr Bagnall, and I'd 24 just like to see if we'd like to take some questions before 25 we proceed, if we can.

I might go first and then I'll pass over to my colleagues. You commented on the provincial routes and what might happen to Origin Pacific, and I wonder if it might not be reasonable to assume that Origin Pacific probably would develop some sort of relationship with Virgin Blue if it entered, and if that's correct how significant is the

- 1 concern in the provincial markets?
- 2 MR BAGNALL: I cannot speak for Origin, but if I recall,
- 3 Mr Huttner made it very clear that his model, under Virgin,
- 4 was not into connecting with anyone.
- 5 CHAIR: But they will still need to get feed from somewhere
- 6 presumably?
- 7 MR BAGNALL: Again, Mr Huttner made it very clear; that wasn't
- 8 the rationale. The route wouldn't stand up by itself. They
- 9 weren't interested in going there.
- 10 CHAIR: I just wanted to come on to the Fifth Freedom carriers,
- and we've heard a lot of submissions about the carriers sort
- of coming and going, but I guess as long as they keep
- coming, whoever they are, they must provide some constraint.
- Does it really matter if it's unstable in the sense that
- it's different players all the time, as long as they are
- there?
- 17 MR BAGNALL: I accept that they will always provide some
- 18 constraint on some flights and some timings, but part of
- 19 what the objective of this was to demonstrate that the
- 20 constraint was not nearly as substantial as what had been
- 21 asserted in a number of the submissions.
- 22 CHAIR: The other question I had related to your comments about
- 23 the position of Qantas Holidays in Australia. I took it
- from that concern possibly that they would achieve the same
- 25 position in the New Zealand market, and I guess the question
- really is, as long as customers are getting the benefit of
- 27 those cheaper fares should it matter to the Commission if
- 28 they are able to achieve that through their -- through
- 29 whatever means they achieve it as long as it's not in some
- 30 form anti-competitive?
- 31 MR BAGNALL: No, the issue I have there, if they effectively

- have an exclusive right, my belief would be that the consumer would not get the benefit because a substantial proportion of the out-bound routes over which they will operate out of New Zealand will be a monopoly. That position is not nearly substantial in Australia. There are few monopoly routes from Australia.
- Thank you, I'd like to talk about the IT platform 7 8 that Qantas Holidays have or have not got, because it's --I'm not -- I accept what you say, but it's at startling 9 variance with what we were told earlier in the week. 10 11 distinctly remember Qantas Holidays telling us -- and thought they had done it -- that they were on version 46 of 12 their software and were building a web enabled thing and I 13 got quite a strong impression, perhaps wrongly, that this 14 was a kind of proprietary good oil product that was a 15 worthwhile thing to have. 16
- On the contract that we have with the tourism 17 MR BAGNALL: technologies, which is the company which owns the software, 18 19 every party to that software, and it's not an unusual contract, as they update and input additional applications 20 and additional bits and pieces and fix it, that is made 21 22 available to all parties who buy the -- who are contracted and either lease or have bought the software. So that we're 23 entitled to any upgrades that Qantas do to it and vice 24 25 versa.
- MR CURTIN: You say it's offered to Air New Zealand and the
 offer still remains open. If it's an important element in
 assembling and keeping track of holiday packages, and I'm
 quite prepared to believe it is, I just wonder why Air New
 Zealand haven't adopted it or some other system.
- 31 MR BAGNALL: So do we.

- 1 MR CURTIN: Well, would you care to sort of develop that is bit?
- I mean the Applicants can speak for themselves, but...
- 3 MR BAGNALL: I can only tell the Commission that we were asked
- 4 to make a major submission, off the top of my head August,
- 5 September last year, to potentially handle all Air New
- 6 Zealand Holidays, and we have not heard another word.
- 7 MR CURTIN: The reason I'm pressing it is for two reasons; one,
- 8 it doesn't stand -- not reflecting on anybody's truth
- 9 situation -- but it stands at quite variance with that
- 10 previous understanding, and secondly, the \$50,000 tourists
- are one of the bigger moving numbers in the assessment we've
- 12 got to make.
- So in your opinion, how important is the back office IT
- 14 platform? If you want to get into 50,000 new tourists
- 15 coming through packages you've assembled, and there would be
- a number of elements, brand and price and God knows what,
- market research, and a back end.
- 18 Would you care to tell us a little bit about how this
- 19 market works and the relative importance of the bits you
- 20 need to make a go of it?
- 21 MR BAGNALL: You need some form of tracking mechanism and
- 22 accounting mechanism to handle the business, both to act as
- 23 a job card effectively for the customers. You need an
- 24 interface into a reservation system for whatever supplier
- you want, that's by both hotels, airline seats, other supply
- connectivity, you need to be able to produce itineraries.
- It is helpful to have that on-line to your customer base;
- that's a speed of issue but not essential.
- I can't be sure as to how Qantas plan to market this
- 30 product in other areas. That's an issue for what their
- relationship is; people on the ground, how much money

- they're prepared to spend to get at it, or what wholesalers
- or retailers they are using in other markets.
- I do know that if they start undercutting direct in
- 4 other markets their existing wholesalers will be somewhat
- 5 upset.
- 6 MR CURTIN: I appreciate that too, that you've probably got to
- 7 manage it with other distribution channels, I understand
- 8 this.
- 9 This platform Calypso, could I turn up in the morning
- 10 and buy Calypso from someone?
- 11 MR BAGNALL: Yes.
- 12 MR CURTIN: Other than you?
- 13 MR BAGNALL: Yes. It's not just Qantas and us; I'm not sure how
- many they've sold, but to the best of my knowledge British
- 15 Airways have it now, Singapore Airlines, Ansett Australia
- used to have it. There are a number of parties that have
- that, both big and small.
- 18 MR CURTIN: I mean, what you would pay by way of licence fee
- 19 would have to be your own affair, but would it be a
- 20 substantial barrier to entry to someone interested in this
- 21 market?
- 22 MR BAGNALL: For a business with about \$1 billion worth of
- shareholders funds, no.
- 24 MR CURTIN: Okay, thank you.
- 25 MS BATES QC: Just something I didn't catch properly on the
- 26 Pacific routes that you were talking about. You say there'd
- 27 be a monopoly in Fiji, the Cooks. Isn't there presently a
- 28 monopoly in the Cooks?
- 29 MR BAGNALL: Off the top of my head, Polynesian occasionally
- 30 flies in and out, I can't recall exactly, but --
- 31 MS BATES QC: It's mostly in Air New Zealand, isn't it?

- 1 MR BAGNALL: Yes, it is. It's predominantly Air New Zealand.
- 2 MS BATES QC: So, at the moment Qantas flies into Fiji?
- 3 MR BAGNALL: Through Air Pacific.
- 4 MS BATES QC: And who flies into Norfolk?
- 5 MR BAGNALL: Well, Qantas does from Australia and Air New
- 6 Zealand does from New Zealand.
- 7 MS BATES QC: But Air New Zealand is the only one that goes from
- 8 New Zealand?
- 9 MR BAGNALL: Yep.
- 10 MS BATES QC: And Hawaii, who goes from New Zealand to --
- 11 MR BAGNALL: Air New Zealand. And I can go via Australia if I
- 12 want to go via Qantas.
- 13 MS BATES QC: But Qantas doesn't fly from New Zealand to Hawaii?
- 14 MR BAGNALL: Not directly, no.
- 15 MS BATES QC: So, that doesn't seem to me there will be much
- change.
- 17 MR BAGNALL: No, not much change; it just establishes that it
- 18 certainly won't change.
- 19 MS BATES QC: The bit I didn't catch, you said something about,
- 20 that it was -- did you say it was more significant business
- in the Tasman? Did I hear you correctly?
- 22 MR BAGNALL: On the breakdown in the Air New Zealand annual
- 23 report, June 02 on the amount of volumes -- of sales they
- 24 get from different markets, if I recall correctly, the
- 25 business that they achieve from the Pacific is greater than
- what they achieve on the Trans-Tasman.
- 27 MS BATES QC: Just turning to the 50,000 additional tourists
- question. Where did you get your figure that it was 85%
- 29 of --
- 30 MR BAGNALL: There's a figure in, I think the part of the
- original submissions, about 166,000 in-bound tourists into

- 1 Australia that Qantas Holidays handles and elsewhere they
- 2 state that Qantas Holidays handles just over 1 million
- 3 passengers.
- 4 MS BATES QC: What they have said to us was, well 50,000
- 5 additional tourists isn't really very much when you consider
- 6 the total number is 2 million, something like that -- I
- 7 think it was 2 million tourists into New Zealand -- would
- 8 one of you gentlemen know the answer to that?
- 9 No? We'll just assume that's right, and put that way it
- doesn't seem a lot. So, why do you think it would be so
- 11 difficult for it to --
- 12 MR BAGNALL: If it was that easy Air New Zealand would have
- taken an extra 50 every year it possibly could for the last
- 14 10 or 20 years. It's a lot more difficult -- every last
- 15 passenger that you get from long haul markets take more and
- more effort to get the last passenger.
- 17 MS BATES QC: So, are you basing that on your own experience?
- 18 MR BAGNALL: Very very much on own experience. We get pushed
- 19 every year by our various airline suppliers to increase the
- 20 amount of business we tip into whatever the appropriate
- 21 bucket is, and I can assure you that it is extremely
- 22 difficult to push additional -- to get additional
- 23 passengers, and particularly it's very very hard if the
- 24 competition from the suppliers is not there, and it's not
- just a matter of pricing.
- 26 If you look at the figures for year 01 and 02 for
- 27 domestic travel within Australia, that in actual fact the
- 28 number of passengers travelling domestically within
- 29 Australia actually dropped, if my memory's right for 02,
- that was during, of course, the debacle with Ansett. But
- 31 the minute you lose numbers of participants, you actually --

- anecdotal evidence would say that you drop a number, you will drop a certain amount of business. So that three players at the same price each pushing their marketing strength, their frequent flyer clubs, all the other issues, will actually generate more business than any two players normally in that market.
- Backtracking a little to the Fifth Freedom 7 8 operators, sorry to take you back again; I hear what you say about the price a dollar cheaper than the FSA on the route, 9 and I know there's a table somewhere in the NECG material 10 11 that showed the current fares Trans-Tasman when Air New Zealand was being, I think, shown as 499. There were a 12 bunch of them around 499, there was even one over 499 from 13 14 memory.

But there were a couple of others that were doing sort of the 299s and the 399s, and we've at least read in the papers the Emirates initiative and what have you. I just wanted to confirm or otherwise from you whether you think that traditional just a dollar underpricing is going to continue as a rule of thumb, or whether it's got a bit more aggressive?

MR BAGNALL: I mean, I can't forecast the future, I can only say
what I have observed from a very close look at it and
intimate involvement in it over the last, going on 30 years
now; and, it varies.

I mean, you have an airline say like Royal Tongan who does one flight a week, I don't know what it's timing is from Auckland; it's probably an awkward time and there's probably an uncertainty, depending on what the king wants to do, whether it's going to come back on the day it said.

So, you have different issues that attach to each

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carrier, and you have a different type of 1 ethnic -particularly with a lot of Asian carriers coming into the 2 3 marketplace that get a different form of loyalty, depending on how far and hard that they are pushed by the distribution; because most of these carriers operate through a ticket consolidator or what we call a variant part of the 7 tour wholesaling operation, and those parties have to make a 8 judgment call also as to how much effort and weight they put 9 behind pushing these carriers.

Because, we have been left -- and one of the uncertainties with carriers leaving the market is, when they do leave the market, often it's at pretty pretty short notice, and the parties who have been instrumental in selling them often get left picking up a lot of little babies of losses, unaccounted for revenue and those sorts of issues, plus a lot of very unhappy customers.

17 MR CURTIN: Thank you.

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MR PJM TAYLOR: Just to finish off on Fifth Freedoms perhaps; do
you have a view on the extent to which any constraint the
Fifth Freedoms may have on the Auckland route would also
have on Wellington and Christchurch?

22 I tend to take Mr Huttner's viewpoint, which I know is not quite followed by the incumbent parties. I think 23 those are virtually mutually exclusive, but you do get a 24 howl of protest. Whether that flows over to say, if you 25 don't lower the prices from Christchurch to Sydney we will 26 use an alternative airline on our next trip to London... I 27 think those are the issues, it's the potential threats that 28 that has, but that's a pricing issue, not a Fifth Freedom 29 30 issue.

31 MR PJM TAYLOR: It's a flow-on from the Fifth Freedom though,

- 1 isn't it?
- 2 MR BAGNALL: It could be argued it is a flow-on from the Fifth
- 3 Freedom.
- 4 MR PJM TAYLOR: Just on the Calypso platform; am I right, you're
- 5 basically arguing that it's an off the shelf product that
- 6 with some training can be introduced pretty easily?
- 7 MR BAGNALL: Yep. There is certainly a substantial lead time,
- 8 but it's a resource lead time in loading the database and
- 9 obtaining the contracts.
- 10 MR PJM TAYLOR: And training?
- 11 MR BAGNALL: I suspect that behind this is far more the fact of
- 12 the database that sits within Qantas Holidays rather than
- the technology.
- 14 MR PJM TAYLOR: Okay. But if there wasn't a database issue,
- what sort of lead time would there be involved in training
- and loading the database up for somebody who had the
- information to put into it?
- 18 MR BAGNALL: Three to six months.
- 19 MS BATES QC: I didn't quite finish on the 50,000 tourists, but
- 20 I just couldn't quite understand the sentence, maybe I'm
- 21 getting tired, but it's:
- 22 "Qantas Holidays propose to achieve this increase in
- 23 tourism through outlets that are not exclusive to them and
- 24 where they currently achieve less than five sells per
- 25 outlet."
- 26 Can you just explain it to me?
- 27 MR BAGNALL: Well, they put a number up, I think it was 37,000
- outlets, and they said, well, they did 166,000 passengers,
- 29 divide it out and it comes to whatever, around about 5
- 30 passengers per outlet.
- 31 MS BATES QC: I see, that's where you get that from.

- 1 MR BAGNALL: I'm sure there's some that do substantially more
- and an awful lot that don't do any.
- 3 MS BATES QC: And are all of them not exclusive?
- 4 MR BAGNALL: I think it's very unlikely that travel agents
- 5 internationally are exclusive to Qantas. Most of them
- 6 wouldn't even know who they were.
- 7 MS BATES QC: Okay.
- 8 CHAIR: Any further questions?
- 9 PROF GILLEN: Given your table on the Trans-Tasman load factors,
- 10 would it be your view that with the entry of Virgin Blue the
- 11 most likely exit would be the Fifth Freedom capacity?
- 12 MR BAGNALL: I would think that that would put substantially
- more pressure on the Fifth Freedom capacity, yes.
- 14 PROF GILLEN: And secondly, do you have any sense of, if
- 15 you did observe the large increases in fares on, for
- 16 example, the Auckland-Los Angeles route that
- 17 Professor Hausman was discussing, whether there had been any
- 18 feasible entrant on that route?
- 19 MR BAGNALL: I think that route would be very very unlikely to
- 20 see another entrant. Primarily because you need a
- 21 substantial number of corporate customers to enable that
- 22 route to really financially work.
- 23 **PROF GILLEN:** Okay, thank you.
- 24 CHAIR: I'd like to proceed with the next part of your
- 25 presentation -- sorry, Anthony.
- 26 MR CASEY: Thank you. You talked a bit about the software, but
- it is more than the software they're requiring with the
- 28 alliance, it's their database and the expertise and the
- 29 investment and promotion in networks and contacts and so
- 30 forth? Is that right?
- 31 MR BAGNALL: I think that's very fair, yes.

- 1 MR CASEY: So, would those assets under the alliance be capable
- of generating the tourism increases that they're after?
- 3 MR BAGNALL: Knowing the costs of tour operating and what you
- 4 need as a retailer to divert traffic, it's very unlikely
- 5 that 1.7 million will go very far and it certainly won't
- 6 produce 50,000.
- 7 CHAIR: I'm going to take one more question and then we'll move
- 8 on to the next session.
- 9 MR CURTIN: I have just one. In the Draft Determination we had
- 10 a go at trying to define what we thought were the different
- 11 bits of the travel distribution market and what --
- consolidators and aggregators and who knows what.
- Would you care to give us your opinion on whether you
- think we've got the structure of your business right, or how
- 15 would you view the distribution markets?
- 16 MR BAGNALL: I think you have -- within reason you've got the
- 17 structure of the wholesale travel distribution market
- reasonably correct. Obviously, it's got little bits and
- 19 pieces on it in principle, but I think you did miss the two
- 20 major sectors of what I call the retail market, what we have
- 21 mentioned a number of times throughout these hearings, of
- the corporate retail market and the leisure retail market.
- 23 As Mr Hausman said this morning, they're either
- 24 different products within one market or they're different
- 25 markets with a generic product of an airline seat being used
- on them.
- 27 MR CURTIN: Thank you very much.
- 28 CHAIR: Mr Bagnall, we might want to come back and ask you more
- 29 questions towards the end.
- 30 PROF HAZLEDINE: My name is Tim Hazledine, I'm Professor of
- 31 Economics at the University of Auckland where I've been

since 1991. Before that I was an Associate and then full Professor at the University of British Columbia in Vancouver Canada. I'm privileged and pleased to be at these very interesting and important hearings, and to take part in them.

I have a slide show and with your indulgence I'll speak to it. My slide show does not look as original to me as it did about 48 hours ago when I finished it because we've heard Professor Hausman's testimony. Since then I can tell you that many of the points that Professor Hausman made, I will -- made very well, I will be echoing, I take comfort from that of course. Professor Hausman is a very leading expert indeed in these matters, and I'm pleased that most of my views appear to be in accordance with his, while reassuring you that there's been no conspiracy or collusion in this matter, I've always admired until today Professor Hausman from afar.

So, I have four topics to speak to, market update, the likelihood of substantial lessening of competition, modelling issues, technical modelling issues, and fairly briefly the claimed benefits of the proposed cartel, as I call it.

First though, I will just note my position that I believe that the Commission's Draft Determination was appropriate based on the evidence available to the Commission at the time earlier this year, and the essence of that is the proposition that the, or the finding that the proposed cartel would substantially lessen competition without compensating benefits to New Zealand.

However, events since the Applicants filed have, I believe, increased the likelihood of an SLC. For two

reasons; first, that the market has become more competitive in the economist's sense of that word, and secondly, because Air New Zealand has become more competitive in the ordinary or every day business sense of that word, and I'll speak to that in the next couple of slides.

On the market: The base case, the actual current situation which in the original NECG report I suppose was as at 2002, is becoming in the real world in the real-time steadily more competitive in the economist's sense. Factors here include Air New Zealand launching its domestic Express Class system successfully, Virgin Blue gearing up -- I'll put it, perhaps the word I'll use at the moment for entry, Fifth Freedom entry, new entry on the Tasman imminent, and Air New Zealand about to launch or about to make operational its Express fare system on its Tasman routes.

Air New Zealand's introduction of Express Class into these two important routes has helped to make it a more competitive firm in the business sense I believe. I greatly admire their innovation of this Express Class fare service, and I note that it's already successful in New Zealand, and I am pleased about that, as we all are.

The Express fare system can be indeed very responsive to market conditions. It's now being used, or has been used I believe to decrease the average price paid by the travelling consumer, but of course it could easily be used to increase the actual price paid with no change in the system. You understand how that works with as many as 12 fare points in the New Zealand domestic Express Class fare system, it's very much an issue of availability of seats at different fare points, which can and should be adjusted hourly, perhaps by the minute by the airline to improve its

load factors. So that is a possible anti-competitive weapon though.

However, the implications of Air New Zealand's improving competitive position for this case are that New Zealand -- we, New Zealand -- lose more under the factual, with the cartel scenario, from the coupon clipping transfer of profits to Qantas; by which I mean not their entitlement of 22.5% of the dividend or profit flow, but the arrangement whereby, if I understand it correctly, each airline will receive 20%, I think that's the number, of the operating profit for a mini route under this agreement flown by the other airline.

That transfer could be quite considerable because Air New Zealand does more of the flying than Qantas, and I noted with great interest Mr Bernardi's response to Commissioner Bates' question to time -- you know, 48 hours or whenever -- that in response to your question, Commissioner, about the incentives for Qantas Holidays owned by Qantas Airways really to push people on to Air New Zealand planes, and Mr Bernardi got very close to implying that Qantas would make about as much money, not flying and letting Air New Zealand do the work. Which implies, if that stands up, that statement, that this transfer system is indeed quite attractive to the airline that gains more from it, which is Qantas.

There is a greater likelihood of Air New Zealand, because of its stronger position, its current position, competing strongly in the counterfactual without the cartel. There is indeed, I believe, a greater likelihood of Qantas exiting the New Zealand market where it's managed to --well, it's only been for a couple of years in full form, and

survived without being in the New Zealand market for 50 years or whatever, it might indeed -- it could exit and perhaps be replaced by a VBA.

Finally, Air New Zealand's improving business competitive position does make it more attractive, I would imagine, for -- a more attractive partner for an complimentary or end-to-end, as Professor Gillen puts it, third party airline.

So, what I'm saying is that the base case is becoming more "competitive" in the economic sense, keener competition as the forecast changes become real or will in a few months will become real. That means I think that the base case -- remember, there are three cases in these models; there's the base case which is the "observed" situation, former 2002, there's the counterfactual which is next year or whatever without the cartel, and then there's the so-called factual which is with the cartel. I submit that the base case and the counterfactual are merging now, absent irrational or predatory behaviour in the counterfactual.

I think in particular that means that, from a modelling perspective and a market analysis perspective, we have to treat Freedom Air, Virgin and Fifth Freedom as already here at least in their impact on full service airline pricing. I think Professor Hausman agreed with that or made a similar point.

That is the applicant's original scenario of 2002, back in 2002 of a counterfactual with no, in New Zealand, or limited across the Tasman, VBA entry, counterfactual entry, is now obsolete. I think this is common ground actually, and indeed in the response to your Draft Determination NECG claimed that you placed insufficient weight on Virgin Blue's

submission and public statements that it will enter the VBA with or without the proposed -- VBA market or something, with or without the proposed alliance, and I think we're hearing a lot about that.

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That doesn't mean they are going to enter, I think that means that the likelihood of them entering has, it seems to me, not been changed greatly by whether we're talking about a counterfactual or factual scenario. So, I will submit that the relevant scenario really has simplified from four two. There are either Virgin in/Virgin in counterfactual/factual, or Virgin out/Virgin out counterfactual/counterfactual. That will have implications for the modelling.

So, the implications of this for the SLC: There is two big points to be made here. The first one is that the new counterfactual already has built into it most or all, or all or most of the competitive impact of actual or potential VBA entry and additional Fifth Freedom competition. We've gotta say that's the world now, and I don't think that's controversial.

Then the key point two out of it that I submit comes out of that is that, with -- say in the market or with its threat, a constraining participant in the market now in base case/counterfactual, loss of a strong independent competitor will result in a substantial increase in the market price.

Professor Hausman made that point better than I no doubt this morning and made it very forcefully. Professor Willig didn't make that point to my hearing but he has made it in written material, including his well-known 1991 Brookings papers article to which he referred us in his commentary in the NECG submission on your Draft Determination.

So that means that the VBA doesn't get you out of trouble here. The trouble -- the whole pricing structure may be lower, which is good, but the change in the price from the cartel remains a threat.

How much will the price increase, as clearly that's material, as in, will it be substantial; will it lead to a substantial lessening of competition? The answering depends on your model or on your commercial instincts. I say let's start with the mainstream Cournot-Nash model.

Now, Professor Hausman didn't keep me awake last night, but he did forecast that he would be attacking the Cournot model, and I wondered what on earth he was going to do. The matter was resolved I think by the following questions in particular from Professor Gillen. I'm going to call it "mainstream". He did say, Professor Hausman, that if you didn't have VBA entry it's okay to use Cournot because you're dealing with full service airlines who are fairly similar.

Then later in response to further questioning from Professor Gillen he said -- I think, perhaps Dr Pickford, excuse me if so -- that if he had differentiated products, as the Gillen and Hazledine model both have, then that's okay too, Cournot's fine. So, that's good.

CHAIR: Can I just ask you a question Professor, sorry for interrupting. I just wonder on this VBA entry issue, when I read about the statements that were made yesterday by the CEO of Qantas, Mr Dixon, about the possibility of setting up its own low cost carrier, I wonder what impact that might have on Virgin Blue's own strategies.

Mr Dixon seemed to be strongly indicating that -- he came right out and indicated that Virgin had approached the

- 30% market share point and for them that was a line in the
- 2 sand and they were going to defend any further erosion, and
- opened up the possibility of setting up their own low cost
- 4 carrier.
- Is it clear, if they do that, that Virgin Blue's
- 6 strategy is, we've been thinking of it up until today, would
- 7 be unchanged and does it have any -- do you think it has any
- 8 consequences for the sort of analysis that you've taken us
- 9 through thus far?
- 10 PROF HAZLEDINE: Did Mr Dixon make the statement in introducing
- his financial results yesterday? I haven't read what he
- 12 said.
- 13 CHAIR: Yes.
- 14 PROF HAZLEDINE: But I would think that anything that makes any
- incumbent airliner a sharper competitor is going to degrees
- the attractiveness of the market to an entrant; bearing in
- mind the entrant's apparent policy of only doing things when
- they make money, in other words, it doesn't cross-subsidise.
- 19 But, I don't know. I can't say any more than that.
- 20 CHAIR: Okay, thank you.
- 21 **PROF HAZLEDINE:** If you move from three independent competitors
- 22 to two in an extended Cournot linear model the demand curve
- as, for example, used in my model, you get a prediction in
- the market price losing an independent competitor, one going
- from 3 to 2 should go up by 10 to 15%; and that's
- 26 conservative in this case because that's assuming, as NECG
- do, and have been criticised correctly for this, that the
- value based product is a perfect substitute -- is just as
- 29 good as the full service product at the same price -- if
- 30 they were at the same price.
- 31 So 10 to 15%, and if you go from there to monopoly, from

duopoly to monopoly, a further increase of around 20%. You don't need a fancy model to come up with numbers like that.

I think they're fairly -- Professor Hausman actually came up with bigger numbers; he may have a fancier model.

I'll whip through this. There are three what I call optional maths slides or optional modelling slides in smaller fonts, so you can't read them so well, and I don't think -- of course, I'm prepared to speak to them or to answer questions, but I don't think we need that.

So, the implications of these price increases for the SLC -- oh okay, and sorry -- that's my heading. Further, if the current situation is not Cournot but is more competitive than Cournot, as I believe it is, if the toughness of competition, the pricing tension, as Gullivers Pacific call it, in the market right now, or by the end of the year, is not normal Cournot competition, it's a bit more aggressive than that, then the potential relief to the parties from forming their cartel is greater because they will smack -- knock that sort of tough competition on the head and so the price increases that you forecast would be larger.

Second -- the line here is that that 10 to 15% number says it's conservative -- if VBA air travel is not a perfect substitute for the FSA product, and in fact that the VBA product is what we call an inferior product, without pejorative meaning, in the sense that, if you went to the airport and there was someone standing there offering you two tickets for the same price, and one was on a VBA and one was on an FSA, same departure, same destination, most people would accept the FSA ticket I think. That's what I mean.

So, if the VBA was an imperfect substitute then its competitive pressure, as Professor Hausman noted, will be

- less. So that, the cartel would be able to increase prices
- 2 by more.
- 3 MS BATES QC: Can I just ask you something? If VBA comes in and
- 4 assume both Qantas and Air New Zealand try to match the VBA
- 5 price --
- 6 PROF HAZLEDINE: I wouldn't assume that, no.
- 7 MS BATES QC: Well, just say that there was evidence that they
- 8 were going to do that.
- 9 **PROF HAZLEDINE:** Okay, sure, okay.
- 10 MS BATES QC: Then how would that impact on what you say? Would
- 11 the same effect arise?
- 12 **PROF HAZLEDINE:** The same effect?
- 13 MS BATES QC: Yeah, I mean, would you get a -- let me go back, I
- 14 am getting a bit tired. But what we're faced with here is
- the difference between VBA plus cartel as you call it and
- 16 VBA plus Air New Zealand plus Qantas?
- 17 PROF HAZLEDINE: Correct.
- 18 MS BATES QC: And you're saying that there's a -- how much
- 19 percentage difference between VBA plus cartel and the other
- 20 option?
- 21 **PROF HAZLEDINE:** Conservatively 10 to 15% difference in the
- 22 price charged to the market.
- 23 MS BATES QC: 10 to 15%, and just put it up as a hypothesis that
- Qantas and Air New Zealand brought their fares down to match
- 25 the VBA, would you still think you'd get the same effect?
- In other words, would the VBA be pricing at 20% higher
- 27 because it knew it could?
- 28 **PROF HAZLEDINE:** Would the VBA follow them up?
- 29 MS BATES QC: No, because I think it's the VBA that sets the
- 30 price in that scenario.
- 31 PROF HAZLEDINE: You believe that the VBA is in fact a more

- 1 powerful competitive presence in the market than say Qantas
- is for Air New Zealand?
- 3 MS BATES QC: I'm not sure, but let's just say we might have
- 4 heard this, that the prices will be matched, then does your
- 5 effect follow? The 20% increase in fares of one scenario
- 6 above the other?
- 7 PROF HAZLEDINE: Yes, it does. Let's suppose they're offering
- the same product, so they have to match each other's prices.
- 9 Let's suppose that there's no difference between the product
- offered; then in that case, yes, it does. Yes, it does.
- 11 MS BATES QC: And how, I just want to know so I understand.
- 12 **PROF HAZLEDINE:** If I may say so, that's a really good question
- because, how does this happen in these Cournot models? It
- happens as follows, if I may: When there are three people
- in the market, even if they are offering identical products,
- each one of them is thinking, how attractive would it be for
- me to say slip some more output on to the business market?
- And they think, what would that do to the market price? For
- 19 three of them their average market share is third. So, to
- 20 move a certain amount of product into the market -- well,
- there's two-thirds of the market they haven't got, so they
- 22 would find it easier to imagine getting hold of a little bit
- of that extra two-thirds, and they would be more likely to
- 24 want to do that.
- On the other hand, if they're sharing the market 50/50,
- they'd say, well, there's only half the market left that I
- 27 haven't got, so it will be harder for me to increase my
- number of passengers.
- 29 In the other direction, if they start considering
- 30 whether it might be more profitable to raise their price, or
- reduce their output, the smaller they are, the less they get

- out of that because there's so much other output still out there on the market holding the price down.
- So, the Cournot-Nash model used by economists predicts
- 4 that, even if they are selling exactly the same product so
- 5 that the market price for all three end competitors will be
- 6 identical, the price level in the market will differ
- 7 inversely, or will relate inversely to the number of
- 8 independent firms.
- 9 CHAIR: Excuse me Professor, we just need you to speak a little
- more slowly.
- 11 PROF HAZLEDINE: I beg your pardon. And, it may seem magic, but
- it seems to bear up empirically in many many studies in many
- many markets.
- 14 MS BATES QC: So, when would this happen, in this increase? On
- a scenario with the VBA coming in?
- 16 PROF HAZLEDINE: It would happen when the cartel forms.
- 17 MS BATES QC: Okay. I'll think about it.
- 18 **PROF HAZLEDINE:** I'm sorry if I haven't adequately resolved your
- 19 doubts there.
- 20 On the VBA, the implications, some commentators and
- 21 consultants have in effect thrown away their Cournot model
- 22 and forecasted even small VBA entry, like 5%, will have a
- 23 marked constraining effect on the pricing of the incumbents.
- I would just add my opinion to the opinions that have
- been voiced in the last day and a half that, that doesn't
- seem likely. That the VBA will have a competitive effect
- when it enters on pricing, but it doesn't have this -- it's
- not the tail that wags the dog, I don't believe.
- 29 MR CURTIN: I've actually heard Professor Hausman in different
- 30 proceedings, and he didn't refer to it here, basically run a
- line of argument akin to the 5% argument that you instance

here; and there is a formula and I've forgotten how it runs, but it calculates what is the minimum market share under certain assumptions that will actually discipline even quite larger incumbents, you'll have to remind me what that little area of economics is, but I know Professor Hausman has almost -- he suggested to us in other proceedings we could almost use it as a brightline test for whether there is effective competition in a market or not.

So, I just suggest it back -- I hear what you say but as I say I've heard the other argument in other proceedings and I just wondered if you'd just care to expand a little bit on why you feel -- if a VBA actually turned up, and even if it only had 5% of the market, how much are we entitled to believe that will restrain the market?

PROF HAZLEDINE: Well, Commissioner Curtin we have in fact heard even that the VBA market in the United States of America has operated in such a way, haven't we? That Southwest Airlines doesn't have to do very much before the incumbents lower their price quite markedly. I'm not aware of Professor Hausman's testimonies in other cases but we've heard about that in these hearings.

I would suggest that come commentators have been perhaps too eager to assume that these effects, if they are real, in the North American and European markets would apply in the Tasman and New Zealand market.

I think we've heard testimony that the product disadvantage of the VBA is larger here in the sense, because the full service airlines -- well, in the United States of America, I don't want to be rude, but I think the phrase "full service airline" is almost an oxymoron. They're not particularly good on the service side, the main airports are

- crowded and often dirty unpleasant places, there's plenty -there's a dense network of other smaller airports available,
 there's no national carrier, there's a reasonable list of
 factors which I think apply in North America but do not
 apply in New Zealand, which means that the VBA doesn't
 look -- you know, it's got a tougher competitor in the
 marketing sense than they have perhaps in the United States
 and maybe in Europe.
 - Secondly, on the cost side I think we've heard that perhaps, thanks largely to the efforts made by Air New Zealand recently, that the cost disadvantage of in particular Air New Zealand and possibly Qantas with JetConnect, is smaller here.
- So for those two reasons I would suggest that the Commission -- I would respectfully submit that the Commission be quite careful about hoping, or relying on -- indeed that's what it amounts to -- relying on very small scale entry by a VBA to keep the market honest.
- 19 MR CURTIN: Thank you.

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- PROF HAZLEDINE: I note that the model I used in the submission
 we prepared for Gullivers Pacific of July 18, with these
 additional factors of product differentiation and possibly
 more competitive base cases or counterfactuals, predicts
 price increases in the range 20 to 40%, which I believe is
 substantial.
- I turn fairly briefly to the role of Fifth Freedom airlines, and I actually -- I don't want to repeat what Andrew Bagnall has said, and he has much more experience in this market -- they've offered a product for a long time, it's taken about 10% or less of the Tasman origin destination market. It's often been offered a full service

product at a discounted price, as Mr Bagnall told us or reminded us, but they have failed to take over the market.

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While I believe they have, and they must have some competitive constraint on the pricing of the incumbents, again I don't believe that this can be relied on, including with the increased capacity promised by Emirates to adequately constrain any desire by a cartel of Air New Zealand and Qantas to increase their price.

I turn to modelling issues. Formal mathematical models or market behaviour can be quite useful in producing estimates of the likely impacts on competition of structural arrangements such as this proposed cartel. I submit that the parties and the various experts have much common ground with respect to modelling, more than has been admitted to.

The basic framework has been Cournot-Nash oligopoly and the key features of this for non-economists' benefit are that firms act in their own best interests. That just means they don't co-operate with their rivals, despite which they are able to get the price up if the number of rivals That there are few firms, two, three four five reduces. probably, that they are selling a reasonably closely substitutable product, and that results in -- those are the assumptions -and the implications are, as Professor Hausman showed that market shares us, are determined by relative costs. A lower costs supplier will supply more of the market.

So, where do the experts disagree? I've used this conjectural variations parameter which I believe -- which can represent a wider range of behaviour than just Cournot. It does allow you to incorporate non-normal or abnormal situations of particular and usually intense competition,

- and it has been noted by -- the use of this statistic or this parameter has been around for a long time and has been noted by many people, used by many people, including noted by Professor Willig.
- MR CURTIN: I have to ask one thing there. I know in the Willig 5 and Geurin-Calvert comments on your model, I believe they 6 7 said that conjectural variations were actually logically 8 inconsistent at some level with Cournot, whereas you have a reference here to Willig 91 almost saying the opposite, or 9 at least -- how do we sort of reconcile either of those two 10 11 comments or how should we think about CV versions of the model? 12
- 13 **PROF HAZLEDINE:** I think theory can become a straitjacket and it 14 can prevent you from actually seeing the world as it is.
 - I think the theorists -- I'll put it this way Commissioner: My interest in this market goes back to the mid-90s when, as a student, I studied the behaviour of the same two airlines in dealing with the competition in Kiwi International, which was a small, as you know, VBA start-up out of -- ex-Hamilton. We found, I believe, that in 1995, before Kiwi turned up, the behaviour was pretty close to Cournot, the way they were pricing.
 - If that was the case, it would be impossible to describe it as Cournot in 1996 when they slashed fares by hundreds of dollars on the Tasman to, I believe, to get rid of Kiwi.
 - So, if you believe Cournot's okay in 1995, how are you going to describe 1996? That's my point. The theory I think has to follow the facts. People have to explain what longer term game might be being played in this market, which means that, even though you're not Cournot-Nash 1996, it doesn't mean you're being stupid, it means you're doing

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- something, you're investing if you will in a future market
- 2 outcome that doesn't have Kiwi International in it, for
- 3 example. So, I believe that's the way these problems can be
- 4 reconciled.

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- 5 MR CURTIN: Thank you.
- 6 PROF HAZLEDINE: Product differential should be an issue and has
- 7 been made such in Professor Hausman's testimony. NECG's
- 8 model has homogeneous product assuming that the three
- 9 airlines or any airlines are offering the same product.

10 That leads to some embarrassments that have been pointed 11 out, that they have to suppress basically the Cournot model 12 in their factual -- in fact, in their counterfactual to 13 avoid saying that Virgin Blue would grab most of the market.

The better way to avoid that happening is to differentiate the products and say that the VBA is not a perfect substitute for the FSA product. I did that. Professor Gillen did that and he went further and I think this is in principle a good thing to do, he differentiates Air New Zealand from Qantas as well I believe, and with the Express fare service offered by Air New Zealand, that may be increasingly a smart thing to do, but I haven't done that.

How do we model what has become a key matter in this -perhaps a decisive matter in these hearings, things that
don't exist yet, particularly this Virgin Blue operator?
Professor Willig has given us guidance here; model a
potential competitor as considering whether to offer zero
output, in other words, not to turn up at all, or
alternatively to offer some positive level of output that
would be more profitable than not turning up at all.

I really relied on NECG to tell me what that level might be, and that may be not the best thing you could do; it was the best that I could do at the time.

One alternative, however, which I did introduce in the work for Gullivers Pacific was, let's say the VBA is in the market and it sort of becomes normal, it becomes a competitor with the other firms, in other words, it becomes a player in the Cournot game. I think it's probably pretty close to doing that in the Australia now, it's probably just become the other airline and is competing with Qantas in those terms, and I do show a scenario doing that as well.

Conclusion on modelling issues, a caveat really, these models can be useful tools, you shouldn't claim too much for them and you shouldn't expect them to be precise, and reasonable people can certainly disagree on the best strategy.

The expression, "sensitivity tests" or analysis has been used, and that's the way you handle this; you say, if reasonable people disagree, how much does it matter? If you find it matters a lot to the results, then you better put some time and effort into trying to narrow down that area of disagreement.

So, the bottom line, in my opinion here on the detriments is that New Zealand consumers lose between \$50 and \$300 million a year -- would do from the cartel. Not all of this gets transferred as profits to the airlines, that is, there are deadweight losses familiar to presumably everyone in the room, or everyone at this end of the room, because of the restriction in output meaning that valuable flights, or flights that would have been worth more to the consumer than they would have cost to supply are not supplied.

On Professor Willig's approximation, it depends a bit on

the number of firms, but around about a third of the consumer losses on a back of the envelope basis would be your likely estimate, when you do it properly in the model, that's probably what you're gonna come out with for the estimate for the deadweight losses. So, up to about 100 million a year, and from much less than that.

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Airline profits, Ι find that Air New New Zealand shareholders, this is the ones who retain the 77.5% holding -- I'm assuming they're all New Zealanders -gain the most scenarios but not all, up to about 60 million a year. I should note, and I thank Willig and Geurin-Calvert for forcing me to note this, that plus the one off \$550 million that they got for their shareholding. Qantas loses that sum of money but gains an annual profit flow increment of \$200 million a year, I calculate, just on these two routes; that is without including this profitable coupon clipping going on on the London route, and the Pacific routes. So, that's conservative.

Total airline profits can fall in the extreme scenario, which was touted as the most likely scenario in the original submissions by the Applicants and NECG, where you don't have a VBA entrant without the cartel, because I guess it's too tough for them, but they do come into the market under the price umbrella provided by the cartel.

So, if you make that competitive constraint very strong so that price doesn't change very much, which is good for the consumers, you lose in the profits and it becomes difficult to find the commercial motive for the cartel —for the alliance, let me call it that in this case; unless of course they will in fact yield substantial efficiencies, which they do claim.

Okay, other benefits to the final part of my presentation. Three large sources of benefits are being claimed, tourism benefits, cost savings and engineering and maintenance work.

I'll quickly summarise findings on them. The common theme which I think is quite important. All three of these major claimed benefits are in essence generated by threats. Either the threat to not do something that makes commercial sense or the threat to do something that doesn't make commercial sense.

Specifically, to not do engineering or maintenance work at Christchurch that is currently profitable if the cartel were not permitted; to not do whatever it takes to bring potentially profitable tourists to New Zealand if the cartel should not be permitted -- and we've had the phrase "refusal to deal" in this connection; or in the third case to, do a rational war of attrition increases in capacity if the cartel is not allowed.

I don't know what the legal status of threats are, but certainly the economists ask, are these threats credible in the sense would it make -- can you find a commercial motive for carrying them out?

On tourism, three big issues; one, should indirect benefits and costs, and this is a general issue, be given weight? Should we go beyond what we're expert at, which is determining S L Cs and POP downstream or upstream in direct matters. If the Commission believes that such should be done what then is the likely impact on New Zealand tourism of the cartel and if it should find an impact, what are the benefits of costs of such impact and how should they be quantified?

The problem with indirect benefits, as these are, any expert opinion is that economists are not expert in telling us, or predicting indirect benefits. The further you go away from the scene of the crime, or whatever, the worst your predictive power is, forecasting power. I think that's particularly true with these so-called multiplier models.

Also, beware of public good -- public benefits not captured privately. Some good authorities here. Adam Smith: Affecting scepticism about the good that might be expected to be done by those affecting to trade only for the public good. And Milton Friedman famously urging that "the only social responsibility of business is to maximise its shareholders' returns."

I think we've become more appreciative in the last decade of the ethical considerations that should constrain the maximising of shareholders' returns, but the point I think remains valid.

So, and even if you say, well, I believe irrationally Air New Zealand is going to be a good Kiwi corporate citizen, why on earth should we expect Qantas to be a good Kiwi corporate citizen? There's a big motive problem there.

Will the tourists come? As we know, the issue here is whether the Applicants can convince the Commission on the source of the market failure that currently prevents more than 60,000 foreigners from realising their latent desire to visit New Zealand. So far they haven't -- well, I don't mean this week, but up until this week they hadn't convinced anybody who mattered.

Will we want them? What are the benefits from tourists should they come? The Applicants I note with approval have abandoned their flawed cost equals benefits methodology that

they used in their first submission, but they're now using a more objective general equilibrium model. I think there is still large problems with extracting reasonable and reliable numbers from that.

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Commissioner Curtin put his finger on one of those when he asked about the terms of trade effects that are built in -- inescapable really in these general equilibrium models. What that means is that these models give monopoly power to even small countries. There are no small countries in these If you put the price of your exports up, you make more money. So, if you've read in the paper that the New Zealand dollar is a big problem for exporters; such is incorrect according to these models. The higher New Zealand dollar is good. They also mean that tariffs are good. Free trade is bad because you can get leverage by putting tariffs on a country and forcing the supply price of your imports Those are graph problems, I believe, with this class of models.

How can they be dealt with? Commissioner Curtin asked that question. The technical way is, you make the products more substitutable, you take the market power away, but then the model tries to take you to implausible scenarios of complete specialisation. In essence, New Zealand would become one big large smelly dairy farm, or possibly one big large over-crowded theme park. It would become a complete specialist in a very small number of activities. These problems have been with these models for a generation now and the models have not dealt with them, and that is a worry.

The second thing is, they tack these employment modifiers on to these models. They say, even if you don't

like our project, it will create jobs downstream in the economy, and they assign benefits to that; they've done that, at least up to the medium term.

That's more arguable, whether you should do that or not but it -- I don't believe you should do that, I'll just leave it like that; if anybody wants to ask me why, I'll tell them. So, there are problems there. Dr Lattimore may wish to speak on -- he's an expert on these models, trade policy uses in particular, on other problems with the particular model used by NECG most recently.

Cost savings: Apparently these are still mostly the discredited, what I call in one of my submissions "get that elephant off my foot" savings. Basically you ask an elephant to stand on your foot. After a while you ask the elephant to stop standing on your foot; the relief is enormous, you count the relief as a benefit. The question is, why did you ask the elephant to stand on your foot in the first place? Why did you do something stupid in the first place like having a war of attrition or something like that? I think that's still the situation.

I'd also note that, as far as I'm aware, there's an inconsistency in the applicant's approach to these matters. They are willing to claim that additional tourist spending in New Zealand will reduce unemployment from its flow-on effects. They don't, as far as I know, admit that reduced cost spending in New Zealand, because of these cost savings, would increase unemployment for exactly the same reason and it could well be that those two effects cancel out. Now, the sums involved on cost savings in their claims, and on tourist benefits are very similar, and they should have been consistent on that.

Thank you.

- Of course the issue for an economist here is why can't you -- can you get these -- the test is, should these cost savings, should they be technically feasible, be realisable
- 4 by non-anti-competitive means, such as code sharing?

modify your Draft Determination Commissioners.

- In conclusion, my opinion at the end of this week is that the evidence and arguments to hand do not seem to justify, or even overturn, or even perhaps significantly
- 9 **CHAIR:** And thank you for that presentation, Professor, and I 10 know that we do have quite a few questions that we would 11 like to put to you, and I might suggest in this instance 12 that we will start with our Chief Economist and our external
- 14 **DR PICKFORD:** I have a couple of questions for you Professor.

 15 One is the question of other routes where market power might

be enhanced by the alliance.

e-commerce replies. So, please.

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- You've concentrated your efforts on the Tasman and domestic New Zealand, but I presume you may have views that other markets -- I don't want to put words in your mouth -- but other markets may be affected as well. Do you believe that and, if that is the case, to what extent would that augment the size of the detriments you've calculated just based on the Tasman and domestic New Zealand market?
- PROF HAZLEDINE: Yes, Dr Pickford. Dr Bagnall has told us that he believes that the Pacific route is as large as the Trans-Tasman, or larger in fact.
- MR BAGNALL: In dollar terms for Air New Zealand. Tasman is obviously twice the size, but when you add Qantas and Air New Zealand together.
- 30 **PROF HAZLEDINE:** So I would suggest, particularly on the LAX through to London run, if there was a substantial lessening

of competition on that run as a result of the cartel, then 1 indeed the detriments, not of course that -- I mean, as you 2 do this there's many many more foreigners involved rather than New Zealanders, so you're discounting unfortunately perhaps from the point of view of the United Nations, but 5 you'd be discounting that, but you would find indeed 7 higher -- you would be propping up the detriments, the 8 consumer detriments if you included them, as we all should I think, if you took account of those changes in those 9 10 markets.

11 DR PICKFORD: The other question is that, your analysis relates only to detriments associated with allocative inefficiency. 12 Has your work raised any issues about potential losses of 13 productive or dynamic inefficiency as a result of this 14 alliance? 15

The answer is, no. I admire your bravery in PROF HAZLEDINE: dealing with these items, with these factors or these potential sources of inefficiencies in your determination, and I certainly share the -- what I believe really is one of the two original rationales for antitrust policy; one being 20 to protect consumers and small firms, but the other being a fundamental almost visceral belief that in the long-run competition is good. And what you mean by "in the long-run" of course, is for dynamic and productive efficiencies. 24

That you get -- we've heard many examples of this, including the example of what happened in this market when Ansett turned up in 1987, and air bridges suddenly appeared overnight and things. I personally believe, but I cannot help you with quantification of that, that you are correct to forecast dynamic and productive inefficiencies from the cartel.

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- 1 DR PICKFORD: Thank you.
- 2 PROF GILLEN: I have some questions, particularly on your
- models and you didn't go into a lot of detail but I think
- 4 it's useful to explore some of what has gone on.
- If you looked at the models both in your original
- 6 submission as well as the submission with Gullivers more
- 7 recently, in all of your counterfactual scenarios prices go
- 8 up even with VBA entry, and yet what we see in the NECG
- 9 model is a totally different result, and why is it that this
- 10 occurs in your model?
- 11 **PROF** HAZLEDINE: So, we're referring to the various
- 12 counterfactual simulations in the Gullivers Pacific
- 13 submission?
- 14 **PROF GILLEN:** That's correct.
- 15 **PROF HAZLEDINE:** As you know, the price actual 2003 is
- calibrated say to 1, and apart from the war of attrition,
- duopoly, where price falls, but the question is with the
- entry; in both scenarios CF3, CF4, in both markets the price
- is forecast to go up. That is because, in the case of the
- 20 CF scenario 3 we're going up from a more than competitive --
- 21 a more than Cournot -- a more than competitive Cournot base
- 22 case now to just Cournot with the VBA entry.
- 23 If indeed the more than competitive -- if the two
- incumbents continued to be as tough on each other with
- Virgin as they are at the moment, then the price would fall
- in the counterfactual, because Virgin obviously adds some
- 27 price discipline to the market.
- 28 **PROF GILLEN:** So, if you were to include a JetConnect and
- 29 New Zealand Express in your model now, in fact the prices
- 30 would fall?
- 31 PROF HAZLEDINE: Yeah, I say actually 2003 but what month in

- 2003? The prices have fallen. I think I may be -- I think the market may be -- the base case may be even more
- 3 competitive now than I've modelled it at.
- 4 **PROF GILLEN:** Okay. Third question is, why is it from your
- 5 model that Qantas gains so much when you look at the changes
- in profitable Qantas gains, by far the lion's share?
- 7 **PROF HAZLEDINE:** Because they're Australians, that's what
- 8 Australians do. I don't know -- beg your pardon, but I
- 9 won't resile from that. They gain because they are major
- beneficiaries of this coupon clipping, as I call it, this
- 11 rentier effect of getting 20% of operating profits from the
- other air carrier. I should say that that's not a bad thing
- in itself because it does potentially allow the cartel to
- 14 rationalise, you know, who is the best airline on this
- 15 route; you do it, and we don't mind you doing that because
- we'll still get 20% of the profits, but I think that's the
- 17 major reason. I think that becomes quite a considerable
- 18 factor in diverting profits.
- 19 The other considerable factor is of course that they've
- 20 bought their share of the profits with their \$550 million
- 21 equity purchase, and that leads to the question which has
- not been mentioned at all, perhaps because it's not germane,
- but is that a good price or not? Well, I guess that's not
- germane -- well, it should be germane because it's a public
- 25 benefit issue; are they getting the airline cheap? I think
- they are getting it cheap on the basis of this because the
- 27 pay-back period on that \$550 million is about 2 or 3 years.
- 28 **PROF GILLEN:** You've noted that all the models use Cournot
- 29 and that there are -- you drew some of your information out
- 30 of the NECG model, so there are some real similarities with
- the NECG model and your model and yet you get very different

- results. Can you perhaps explain why and also can you
- 2 comment on what you think the strengths and weaknesses of
- 3 the NECG model are.
- 4 PROF HAZLEDINE: Professor Gillen can you help me a little about
- 5 the different results. Where specifically do you find the
- 6 major differences.
- 7 **PROF GILLEN:** Between the NECG model and yourself?
- 8 PROF HAZLEDINE: In terms of the market analysis.
- 9 **PROF GILLEN:** In terms of what happens to the fares, what
- happens in terms of the benefits and detriments.
- 11 PROF HAZLEDINE: I don't know how they do their cost/benefit,
- but I get -- yeah. [Pause]. I don't -- see what I did in
- the first submission I made was attempt to replicate their
- 14 results, and I think I got fairly close to doing that. I
- think a major -- okay. I think the major difference from
- that period is that they -- their preferred scenario has no
- 17 VBA in the counterfactual and a very effective VBA or an
- effective VBA in the factual. I now think we should be
- running scenarios that are, as I said, before, with the VBA
- in all the time or with the VBA out all the time, but not
- 21 have this loading for VBA to soften the anti-competitive
- impact of a cartel.
- 23 **PROF GILLEN:** So, might you speculate that, if in fact you
- 24 did put those conditions and information in the NECG model
- 25 that in fact it would change the results that they get?
- 26 **PROF HAZLEDINE:** You know -- well, I can't really -- I haven't
- tried to operate the NECG model. I would hope that it would
- 28 not surprise me if I did do that.
- 29 **PROF GILLEN:** Okay. When you look at the savings that are
- 30 generated by the NECG model, in your view getting the
- elephant off the foot, you're in a sense rationalising the

- 1 excess capacity that you're getting.
- 2 Do you find it surprising or odd that, as NECG said,
- 3 that the differences in the capacity in the factual and
- 4 counterfactual are really very small, and so you're talking
- 5 about changing very little capacity and you're talking about
- 6 relatively small changes in fares and you're getting all of
- 7 these benefits.
- 8 Is that a surprising result to you?
- 9 PROF HAZLEDINE: So NECG are getting all these benefits?
- 10 PROF GILLEN: That's correct.
- PROF HAZLEDINE: They don't actually fight their war 11 attrition. That's my understanding. They don't -- they 12 have it both ways, or they had it both ways in their 13 original submission. They use, as has been noted, the 14 Cournot pricing formula, but they don't use the Cournot 15 model in these things, so they say, well, what happened to 16 price and nothing much happens to price because adding the 17 extra capacity doesn't change marginal costs I believe, or 19 not materially.
- 20 So, they don't get much pricing action from it. If they
 21 actually fought the war of attrition, then the price would 22 the counterfactual price would be much lower than they
 23 predicted that it would be -- than they currently predict.
- 24 Does that address your concern?
- 25 **PROF GILLEN:** That's fine, that answers my question.
- I guess the final point is, you subscribe to the notion that you look at the facts and try and look at a model that is at least going to allow you to represent the reality of what's going on in the marketplace, and again I come back to the results of your model that shows that fares are going up and yet when we saw, for example, the evidence of Dr Winston

- as well as the evidence of Dr Hausman, that when you have
- 2 more players in the market and particularly when Virgin Blue
- genters you do get this depression of fares, so how does
- 4 that, kind of the reality check of what's going on in the
- 5 market again accord with what's happening in your model?
- 6 PROF HAZLEDINE: Well, if one goes, say, from my counterfactual
- 7 2 to counterfactual -- sorry, to factual F2, in which case
- 8 you have a Cournot duopoly without the entrant, and then the
- 9 entrant does come in, then I predict that the price falls.
- 10 **PROF GILLEN:** Is it fairly close to what -- the kinds of
- results that we see on the Australian market? I mean,
- 12 empirically?
- 13 PROF HAZLEDINE: Yes -- well, I haven't quality checked or
- whatever you like to say, the results of Dr Tretheway, so I
- haven't seen his regression model. He said 10% effect of
- Virgin Blue. Professor Hausman has had a look at these
- 17 results, and he thinks it's a bit smaller than that, but
- that's the sort of number that comes out of my model too.
- 19 **PROF GILLEN:** Okay, thanks very much.
- 20 MR PETERS: Professor Hazledine, you mentioned just now that the
- NECG model doesn't seem to run a Cournot model, it just
- 22 seems to assume Cournot pricing in that the counterfactual
- 23 and the factual capacities are inputs to the model. Can you
- 24 elaborate on your views on this aspect of the NECG
- 25 modelling?
- 26 PROF HAZLEDINE: Yes. They had to do it because, if they hadn't
- done it, then if they'd played Cournot, given that they're
- assuming that the VBA is offering identical product to the
- 29 FSAs, then the VBA -- and given that the VBA has lower
- 30 costs -- the VBA would have gobbled up most of the market in
- the factual. There would have been a cartel and the VBA,

- and the VBA would have had about probably two-thirds of the market on their sort of cost differentials that they tell us are realistic.
- So, they to do it or they would have got something which no-one would have believed immediately. So, they did something which no-one eventually believed once they figured out what they'd done; but I can understand, I suppose, why they did it.
- MR PETERS: In the NECG model, I'm not sure if you've looked at 9 10 it in this detail, but there seems to be this unexplained disconnect between price and capacity variables, and well, 11 it happens on several routes, but in particular on the 12 Sydney-Queenstown there was a substantial increase 13 capacity in the factual, and yet there's a significant price 14 increase in the factual over the counterfactual. 15
- 16 Can you comment on what effect this might have had on 17 the model's ability to predict the effects of the proposal?
- 18 **PROF HAZLEDINE:** This matter has been referred to earlier today, 19 hasn't it? In some routes the price goes up -- sorry, the
- 20 capacity goes up.
- 21 MR PETERS: Yes, and the price goes up as well.
- PROF HAZLEDINE: Well, I believe it's because of this disconnect. That, of course, you want me to comment on it.
 The reason is presumably because the capacity is not linked to the price; they use the pricing -- the price cost markup formula from the Cournot model, but they don't bring the capacity back in to actually determining that outcome.
- But I think your question was, well, if you did it properly, is that what you are asking? What would happen? The price should fall, yeah. If they put more capacity in the market, and you fill the seats, then you're going to

- have to lower the price to do that, yeah.
- 2 MR PETERS: Just one more question. NECG's assumptions of pure
- 3 Cournot pricing in both the factual and counterfactual were
- 4 challenged on the bases that, one, the market is unlikely to
- 5 be in a stable equilibrium during the periods modelled due
- 6 to the war of attrition and entry by a VBA.
- 7 And two, that dynamic oligopoly models do not generally
- 8 predict Cournot pricing in all periods. NECG's response was
- 9 that pure Cournot pricing in both factual and counterfactual
- was conservative or unlikely to add bias.
- 11 Can you offer any comment on this?
- 12 **PROF HAZLEDINE:** I believe, on the facts of the market as I see
- them, that it does add -- it's not conservative; that's the
- opposite concern. What's the opposite? That, in fact, the
- 15 market at the moment is more competitive than Cournot and
- would stop being so if the cartel was formed, therefore the
- 17 price jump that I would forecast would be great.
- So, I don't accept that in that respect NECG are acting
- or being conservative.
- 20 CHAIR: Thank you for that. I believe we have Dr Lattimore
- 21 next, if I'm correct. Sorry, if I'm wrong, just correct me.
- 22 MR LATTIMORE: Mr Hope and I were not going to make a
- 23 presentation in the interests of time but just make
- 24 ourselves available in case there were questions on the
- submissions that we've been associated with earlier with
- 26 Gullivers and with Professor Hazledine.
- 27 CHAIR: I'll just check on that.
- 28 **PROF GILLEN:** Professor Lattimore, one of the things that
- 29 I've wondered about, and I know very little about general
- 30 equilibrium models and treat theory is, how are changes in
- the exchange rate handled? Because we know that, with

- tourism, one of the most significant factors driving tourists into different destinations is changes in currency value?
- 4 MR LATTIMORE: The difficulty -- I can really just reiterate
 5 what Professor Hazledine has just told you, that computable
 6 general equilibrium models do have this problem of either
 7 tending to overestimate or underestimate the market power of
 8 a country depending on how you set them, and from that point
 9 of view you can get quite arbitrary responses from analysis
 10 of a particular issue.

What it means in particular is that one needs to use other pieces of analysis of market behaviour in the particular markets, partial equilibrium models, for example in conjunction with those, or at least to have a thorough understanding of how those markets operate in using a computable general equilibrium model of an economy.

Could I extend that just a little further because Commissioner Curtin and one of the staff of the Commission raised a couple of issues the other day that I think are important here.

We have seen in these proceedings over the last couple of months the amount of -- the resources that have gone into testing the Cournot models, the oligopoly models in this case. The resources that would be required to test a computable general equilibrium model of the New Zealand economy would be orders of magnitude greater than what we've seen for the Cournot models because they are so much more complex, they're dealing with a whole economy, not just a couple of markets or a single market in the case of Cournot model.

I think it's also important to realise, as economists

do, that a computable general equilibrium model can be roughly described as being an input/output table on the one hand with many hundreds if not thousands of parameters imposed upon that to drive the model.

In the case of -- now, there are two problems with models like that for the New Zealand economy. One problem is that whilst I haven't looked in detail at Professor Dixon's model of the New Zealand economy from Melbourne, all the other computable general equilibrium models in Australia of the New Zealand economy are based upon the 1987 input/output table.

As we all well realise, the transformation of the New Zealand economy in the last 16 years has been quite significant, and that's a potential problem for the analysis of models which are so out of date in terms of date, not that they can ever be completely up-to-date given the infrequency with which input/output tables are produced.

But the second problem that's particularly acute for computable general equilibrium models of the New Zealand economy is that, of the hundreds and thousands of parameters in the model, 99% of them are guesstimates. They have never been estimated in a New Zealand market environment.

So, if you think these Cournot models are -- in the flip-flops that they can show, depending exactly how they're specified, it's even worse with a computable general equilibrium model of the New Zealand economy.

So, it's very very important that the person that is doing the runs is very very familiar with the markets that they're dealing with, in this case the tourists markets, and the way in which they're interlinked into the other markets in the New Zealand economy, and the same criticism applies

to looking at employment effects.

I agree, I'm not sure Professor Hazledine does, but I agree with NECG that there are some circumstances where it might be important to take employment generating effects into account in these sorts of evaluations, and this might be one of them.

One reason for that in the New Zealand case is the tourism sector is extremely intensive in its use of unskilled labour, and New Zealand does have some serious unemployment problems with people in these categories, in particular regions of the country, and the two particular regions that I have in mind are Northland and the East Coast.

Now, we're not talking about creating direct links from Ruatoria to Sydney here, but to the extent that there are any of those sorts of links involved in an expansion or change in the tourist activity, then one might want to take those into account.

But, modelling employment gains is something that I think mainstream economists believe is best left to labour market models, not to the sledgehammer approach of a computable general equilibrium model which is of dubious structure and interpretation in a particular environment, and we have good labour market policy that can be used for that purpose. It's a matter of best practice.

PROF GILLEN: I've looked at the American and the Canadian
27 input tables over time, and one of the things that you do
28 see is that, in those industries which are relatively
29 aviation intensive, the technical coefficients change and
30 presumably that reflects changes in relative prices as -31 from substitute aviation services for other services.

- So, to the extent that you're using a 1987 set of coefficients, and you've observed changes in relative prices, and presumably firms in the market have responded to those, how might this bias the kinds of results that we're
- 5 seeing from these CGE models?
- 6 MR LATTIMORE: That's extremely difficult to tell. First of all
- 7 let me say I have not checked the input/output table that
- 8 underpins the social accounting matrix of Professor Dixon's
- 9 CGE model, and that needs to be done before exploring the
- 10 bias. But a priori, I don't have any -- I don't know what
- 11 the change in structure might have done to those
- 12 multipliers.
- 13 **PROF GILLEN:** Thank you.
- 14 CHAIR: Now, if I can ask if that completes your presentation?
- 15 Did you have any further comments you'd like to make?
- 16 MR BAGNALL: No.
- 17 **CHAIR:** I would then like to thank you very much for your 18 considerable effort and expense that you have gone to to 19 present evidence to the Commission; it's been particularly
- 20 helpful to have the additional work done from a modelling
- 22 and in addition to have people come before us with industry

perspective. We often don't get that so we've valued that,

- expertise in the area of tourism which is critical to this
- 24 application, as is also noteworthy, so we thank you very
- 25 much.

- 26 And I propose now to break for afternoon tea and when we
- 27 return at, I think we were supposed to return at about 3.15,
- I'll change this slightly, we'll start with Origin Pacific
- 29 then rather than start and break after that. So, thank you
- 30 very much.

1	Adjournment taken from 3.05 pm to 3.27 pm
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5	PRESENTATION BY ORIGIN PACIFIC
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7	CHAIR: Okay, I'd just ask everyone to be seated please.
8	I'd like to reconvene this session and I'd like to
9	welcome Origin Pacific and would invite you to present to
10	the Commission and if you could, for the record, state your
11	name and I'm sure we'll have questions for you at the end,
12	thank you.
13	MR MARKS: Good afternoon Madam Chair, Commissioners my name is
14	Tony Marks, I'm Chief Executive of Origin Pacific, the small
15	Nelson based regional airline founded by Robert Inglis in
16	1997.
17	I trust you will forgive me first by not being able to
18	afford any lawyers to introduce me, and secondly, not having
19	a PowerPoint presentation either. We've also cut down some
20	of the points that we would intend to make on the basis that
21	some of the points I think have been very well covered by
22	previous presenters.
23	In the New Zealand Herald on 22 July the Applicants
24	accused their opponents of ignorance and lacking expertise
25	and knowledge, so I feel it's important that we'd like to
26	spend a few minutes establishing our credibility.
27	Firstly, Mr Inglis has been acknowledged by the
28	Commission in establishing and developing a successful
29	airline, Air Nelson, not "Nelson Air" as it's in some of
30	your papers from the Applicants. Mr Inglis, therefore,

probably knows more about the requirements of developing a

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successful provincial airline than anyone else in the country; far more so than any so-called independent experts who, I would note, collectively and individually have made no attempt whatever to contact us to discuss their assumptions or their conclusions when developing their position on regional routes. Not even a phone call. So, I would respectfully suggest that their independence and informed view is not that.

I would therefore submit that our views on regional airlines should be registered as having greater weight than any others put before the Commission. The experts can talk about regional New Zealand from their bases in the United States and in Europe. Mr Inglis has not talked about developing regional airlines, he's actually done it, and done it successfully.

As for myself, I was successively General Manager Sales and Marketing and General Manager Commercial for Air New Zealand International between 1989 and 1998 and was responsible during those 9 years with the then Managing Director, Jim McCrea, for the development of the international airline's strategy, marketing and alliance development.

During my time at Air New Zealand we recovered from a period of poor profitability in the early 90s, went through shareholding-backed alliance with Qantas, incorporating a full revenue profit share across the Tasman potential for further co-operation, survived the collapse of arrangement in the mid-90s and the independent expansion of Air New Zealand to several parts of Asia, Japan and the United States, and ultimately strong international profitability. We also developed alliances with United

Airlines, Lufthansa, Air Canada, 1 Ansett and Singapore Airlines which culminated with successful entry into the Star Alliance.

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I hope you will understand that I'm not saying this from any sort of self-promotion or aggrandizement, but more that Robert and I can claim to have some genuine knowledge and expertise in the business, and we can hopefully avoid the sobriquet of ignorance on the key issues.

We intend to keep this submission short as we believe the Commission is probably suffering from witness fatigue. In our first submission we highlighted the benefits of competition in provincial New Zealand through the creation of Origin Pacific, and the subsequent combination with Qantas, and the critical importance to Origin's position of having such a partnership to help regional development and compete with Air New Zealand in the provinces.

The alliance tended to belittle this need, indicating that it was a false assumption for Origin to have expanded in conjunction with Qantas if it sought longevity, and they offer two potential futures for Origin; a substantial reduction in size or an alternative partnership.

The alliance in all their submissions purport that the or complete cessation of the partial Oantas relationship will have no effect on either the market or on Origin's ability to expand. We believe this to be a complete misrepresentation of both the market dynamics and Origin's abilities and we concur with the Commission's Draft Determination, Origin Pacific's ability to compete "will be reduced".

Access to feeder traffic from international flights is, as the Commission has noted, very important to survival and

existence in provincial markets. With Qantas and Air New Zealand dominating in-bound and out-bound traffic, we agree with the Commission that it is very unlikely that any other market participant would be able to access the feeder traffic; indeed, it will probably be sequestered at the point of departure.

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The Tasman traffic, regardless of carrier, is predominantly local; that is, it is Australian New Zealand origin and there is not very much international traffic being carried. Don't be seduced by the methodology of dual destination across the Tasman; both airlines, and particularly the New Zealand Tourism Board have done a spectacular job in achieving mono-destination traffic.

Again, as illustrated in the Draft Determination, the alliance would have a minimum market share of 95%. That would rise to around 98% should it replace Origin Pacific's seats on the Christchurch-Wellington route, as seems implied. Origin, far from expanding as alleged by the alliance, would in our opinion be contracting.

We have noted that on behalf of the Applicants Dr Willig has attempted to look at some of the provincial routes and has reached some conclusions and we'd like to examine those. Firstly we'd like to draw the Commission's attention to the domestic routes being "superficially susceptible to the loss of competitive pressures following the alliance", assuming no new contenders. We believe this to be a massive understatement in the context of Air New Zealand and Qantas exercising their 95% market share, robbing Origin Pacific of its codeshare partner, the importance of which the Commission is fully aware.

If the acquisition of a 95% domestic market share has "a

superficial effect on competition" I would love to know what would have to happen in Dr Willig's opinion for something to seriously upset the competitive apple cart. Of course with a new competitor things would change a bit depending on their penetration.

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In Dr Willig's note 83 Origin is quoted as "a potential competitor on domestic New Zealand routes", and as we are already flying domestically, we must assume that he means on In the same note, we go from a potential the main trunk. competitor, through his analysis, to be able to able to "serve as an effective competitor to the alliance and domestic New Zealand". So, we've gone from potential competitor to an actual competitor across all domestic markets. However, immediately afterwards in note 84 he completely contradicts this assertion by saying "Origin Pacific may not serve as an effective competitor on the main trunk routes", thus completing our journey from a potential main trunk competitor to an effective competitor, to an ineffective competitor, presumably back where we started, all in two paragraphs.

So, having killed off our main trunk abilities, he then goes on to discuss Christchurch-Wellington. In a fascinating analysis in item 84 which rightly says that Origin Pacific offers 6,000 seats a week, with 4,000 contracted to Qantas; 68% to be exact. After the alliance Dr Willig asserts that Qantas' codeshare will cease and he cites Origin saying this in February, which by the way we did not, and possibly contradicts Qantas' submission that opportunities will still exist.

Anyway, let's assume that Willig knows more than we do and that he has information that it is the Christchurch-

Wellington service on which the alliance may replace Origin.

According to Dr Willig's analysis, Origin will lose 68% of its business to its now sole competitor, with a 98% market share, but Origin will continue to offer 6,000 seats a week regardless. We would invite the Commission to join us in expressing some commercial incredulity at that.

- Continuing to extrapolate from the same Wellington-Christchurch example, Dr Willig also says "we have been exposed to no evidence that would suggest Origin Pacific would be a substantially less competitor with the alliance". This after the acknowledged loss of 68% of its business to its sole opponent.
- In item 88 he goes on to assert that Origin has acknowledged that capital is not a barrier on provincial routes, quoting us as the source. What we actually said was that barriers to entry in the provincial market relate to scale, for a small operator with limited services in a local area there are minimal barriers. However, we said that to expand into a full provincial service there are major capital and associated requirements which contribute the barrier, especially obtaining and servicing capital. We feel it's one thing to make assertions but it is poor scholarship to deliberately misquote us and get it 100% wrong.
- In items 90 and 91 Origin is alleged to be able to offer a competitive constraint on Wellington-Christchurch because we fly larger aircraft, ATRs with 64 seats. Dr Willig has conveniently forgotten this point two pages earlier that these aircraft are totally dedicated to Qantas and he assumes that Origin can simply just fill them up with other passengers.

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Origin Pacific

Also in his point 91 he says "we are well positioned to compete because of the volume of local traffic, using an example of Wellington-Dunedin, because 68% of the traffic is local and any concerns about the roll of feed as a barrier are "misguided" we would suggest that perhaps it's Dr Willig who's misguided, we actually don't fly the Wellington-Dunedin route.

However in item 92 he makes the point that feed is an issue after all on Christchurch-Queenstown but however it is "far from evident that the alliance would harm competition". Seeing as the Christchurch-Queenstown route will become a 100% Air New Zealand/Qantas route and that by his admission 65% of the traffic is international, where exactly is any competition going to come from and far from the alliance not harming competition, we would suggest it was self-evident that this key tourist route will become a monopoly.

There's a presumption then that regardless of our lack of effectiveness on the main trunk, the partial demolition of our capacity sale to Qantas on Christchurch-Wellington, and half our other routes, a monopoly position on tourism routes, and major barriers to entry or prosperity, we and provincial New Zealand will be saved by acts of God or Virgin Blue, whichever comes first.

We now also know that Air New Zealand has an excellent track record of defending its domestic position. After all, Mr Murdoch's Ansett millions failed to dislodge company's preeminence, and with the Express product, pricing, airpoints, schedules, frequency and advantages, if you will forgive me paraphrasing Shakespeare, "me thinks yon Ralph doth protest too much" when talking about their domestic vulnerability.

We would therefore wish to simply restate our concern regarding the proposed alliance and recap our position. In our original submission we stated inter alia, the benefits from the alignment with Qantas and expansion into more routes and bigger aircraft were highly beneficial both for provincial New Zealand, Origin Pacific and Qantas. We have steadily expanded by virtue of meeting the requirements of a long-term partner and we've been able to increasingly meet the need for competition in provincial New Zealand.

The competitors to Air New Zealand on the main trunk route requiring regional feed was critical to our position as a provincial carrier and that of any other provincial carrier of any substance.

Origin lacked the necessary capital to expand on the main trunk routes, and in any event now, successful competition with an anticipated virtual monopoly, together with all the attendant virtues of scale and presence could not be financially sustained.

We note that the Applicants "largely agreed with much of what Origin Pacific has said". Although questioning the importance of Qantas' feed to Origin's viability, the Applicants conceded that without any feed "it will merely result in Origin Pacific returning to a scale of operation and growth that it envisaged when it initially entered the segment in 1997". Quite how this transition either benefits or fosters competition, we don't think has been adequately explained.

The Applicants also seem to believe that their actions will have little or no effect on the operations of Origin Pacific. As previously indicated, the Applicants have always held out that either Virgin Blue or a Fifth Freedom

carrier will be our salvation. Indeed, our current arrangements with Qantas "will assist Origin Pacific in dealing with the transition period prior to Virgin Blue's expansion" and their subsequent submissions continue to strongly promote either or both of the above possibilities as a viable alternative.

We would make the following comments. Fifth Freedom carriers have been flying the Tasman for many years as the Commission has learned, and none so far have ever felt the need for a relationship with Origin, despite our codeshare relationship with Qantas not being exclusive.

The lack of a main trunk presence would be the logical reason for the lack of interest, and the Applicants know this perfectly. The main trunk is the feeder mechanism for provincial New Zealand, and as Qantas has acknowledged, making losses on this route despite its market power and penetration, the Applicants would be well aware it would be financial suicide for Origin Pacific to enter the route.

Origin has few flights to Auckland, which is the main destination of Trans-Tasman flyer's Fifth Freedom traffic. So, to counter the alliance offering several flights from Sydney to Auckland and then onwards to Wellington and Christchurch from Auckland 10 to 20 times a day and all their provincial networks, the Fifth Freedom carriers, were they to hook up with Origin Pacific, would have to put their passengers on a twice a day flight to Wellington or Christchurch via Nelson. We don't think it's a serious proposition. One expert witness did say that Sydney-Nelson could work, so we live in hope, but as a 737 can't actually land there, it could be a little difficult.

Qantas supplies Origin with traffic from its extensive

global network and we feel it begs credibility that there would be "no lessening of competition and no material impact in the market as Origin without Qantas will continue to compete." The Commission is well aware, as are the Applicants, of the importance of Qantas to Origin's current and future viability.

Virgin Blue, were it to become associated with Origin Pacific in some form, and we hope that it does, has a smaller network or feed capability, and by definition the quantum and nature of the traffic would be significantly different and unlikely to be any form of serious replacement for the business lost to the alliance in the short-term. However, this relationship does offer a lifeline in the event of the merger proceeding.

Finally, it has been stated that Air New Zealand exiting Star will benefit Origin. Having had some involvement with the entry to Star, I can understand why wisely the authors make no argument whatsoever as to why that should occur. The alliance, one can legitimately assume, will seek to optimise the opportunities afforded by the gains in traffic taken from Origin. Origin, therefore, just to stand still has to find urgent opportunities to replace this business, opportunities which will be very difficult to secure.

As indicated in our submission, and as perhaps encouraged by the Applicants, Origin would have to down gauge its operations. In our confidential submission Origin has indicated the nature and depth of the process it is likely to have to follow, which is contrary to the concept that there would be no lessening of competition.

In summary, therefore, the differences between the current market competition, Air New Zealand versus Qantas

and Origin, and the proposed market competition -- Air New Zealand and Qantas versus Origin -- would be that Origin would lose most of its Qantas business, have no main trunk feed unless Virgin Blue fly the route and we can do a deal with Virgin Blue, be forced to look at downsizing in provincial markets, face major schedule and frequency inequities; we feel we'll have to reduce our commitment to serve provincial New Zealand, and we may indeed act as an example of the difficulty of getting established and then having the playing field dramatically tilted against you.

Origin, therefore, endorses the Draft Determination and sees little evidence of any great concern over the impact on regional and provincial services. We believe that these markets have been perceived as only of having incidental importance, notwithstanding the acknowledgment that between 25 and 40% of traffic in New Zealand emanates from, or is destined to a provincial port.

In our latest submission we tried to be explicit on the economics of operating a regional airline. Air New Zealand itself is claiming that it cannot compete in major markets, perhaps even domestically, without a partner, which seems to be shorthanded as partnerships equals prosperity and loneliness equals poverty; either in money or in scale. Yet it seems to be accepted that there will be little or no competition regionally, and that perhaps this is a small price to pay for an alliance.

We believe we can survive and possibly ultimately prosper, but we would have to acknowledge we're going to find it very difficult indeed if our feed dries up or the Applicants fully exercise their 98% market share. However, we do note that perhaps something of our Qantas relationship

may survive and we simply don't know.

In conclusion, Origin Pacific has confined its comments today to provincial New Zealand. Our basic proposition is that it's hard to make sustained profitability or relatively thin provincial routes even with a low cost structure, that sustainability depends on compatible partnerships with complementary feed requirements, hence the relationship with Qantas which fulfilled those requirements.

The total or a substantial loss of these arrangements and any inability to substantially replace them gives a relatively bleak prospect to any provincial carrier.

The combination of virtual control of in-bound and out-bound international traffic, coupled with a huge domestic market share, a 70% market share on the Tasman and 100% from the United States and from Japan means any carrier, no matter how well funded, is going to struggle for penetration or profitability in the near term.

In the interests, therefore, of preserving some form of regional competition, or perhaps preserving the opportunity for regional competition, we would urge the Commission to turn down the application. Thank you for your time.

CHAIR: Thank you very much for that, Mr Marks, and we would like to ask you a few questions, if we may.

The first question I'd really like to ask you is, we have asked other parties about whether an alliance with another carrier such as Virgin Blue, would that address the issues that you have in terms of any market power that the alliance would possibly lead to in the provincial markets?

alliance would possibly lead to in the provincial markets?

MR MARKS: I would very much like to think so, although

listening to Mr Huttner yesterday, I think he gave us all

the distinct impression of where their priorities will lie.

- He also did not confirm, and we do not have any knowledge of when they may come, and with what degree of capability. So on the assumption, I think one would have to make an assumption in the first year at least that they will be relatively small and will focus their efforts on main trunk activity.
- 7 Mr Webster in his presentation seemed to imply that the 8 route to prosperity was to attack the key routes rather than 9 the marginal routes.
- So on that basis certainly we will be able, assuming that we could reach a commercial relationship, we would be able to replace some of our traffic; it would be helpful, but it would, as I said, in my submission, it would not be of the same quantum, or perhaps quality of the traffic that Qantas can bring in, simply because Qantas has worldwide capability rather than just Australia capability.
- 17 **CHAIR:** So, can I take it from what you've said that you haven't
 18 actually -- and if it's something you can't comment on
 19 please tell me, but you haven't actually had discussions
 20 with Virgin Blue?
- MR MARKS: We have had discussions with Virgin Blue, but we are nowhere near fully understanding what their intentions might be, or having any form of commercial arrangements with them.
- 24 **CHAIR:** I just want to get your view about another matter, and 25 that is, can you envision a situation where it would be 26 worthwhile for Virgin Blue to move from the main trunk into 27 the provincial routes?
- 28 MR MARKS: On the assumption that they maintain their successful formula which is to operate 737 aircraft, the number of 29 of 30 provincial routes depends on your definition "provincial", it does move around a bit. I mean, I note 31

1 Mr Huttner talked about Auckland-Dunedin as a route that he 2 seems to be focused on. There are one or two regional 3 airports in New Zealand which can accommodate 737 aircraft.

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The issue is probably more that Air New Zealand, I think, have done an excellent job in matching their types of aircraft to the route requirements and, therefore, they've got 737s on the main trunk and other routes but then they have ATRs and then they have Beech 19Ds, so they've got a complete mix of aircraft. Because, as in routes like across the Tasman, it used to be that you put a 747 on at 8 o'clock in the morning and that was what you did. Subsequently frequency became far more important than grunt, and I would suggest that that's still very true in many of the markets.

We find that the difficulty of competing with Air New Zealand is not necessarily one of price, but it's certainly one of frequency, and so consequently even if some of these regional airports can accommodate a 737, you may be able to generate more traffic, but on the other hand putting a 737 in once a day may be significantly less effective in that market than putting a Saab in five times a day.

- 21 **CHAIR:** Just one last question from me and then I'll ask my 22 colleagues to direct questions, but how different is your 23 situation now than say when you entered.
- MS BATES QC: I mean, I would have thought now you have developed some brand awareness and loyalty and some of your business must be driven simply from people in your own markets who have loyalty to you.
- I just want to get a sense of how you see that?
- 29 MR MARKS: Well, I've only been with the airline a few months
 30 and so therefore I -- much of what I might say is what I
 31 have picked up and also from observation rather than from

experience. I believe Origin has carved out a market niche for itself, and in some markets where there are -- there is the opportunity of putting frequency on, then there is the opportunity of competition.

But if we go back to the Christchurch-Wellington market as perhaps apposite. There is one where I believe Air New Zealand flies 12 times a day, and Origin flies 8, but one of the underlying factors of the ability to put a J41 on 8 times a day is because Qantas are helping to support that route by also putting a number of passengers on it. Absent that, the economics of operating a J41 eight times a day become very difficult.

So, although you can develop your own brand, and I would like to feel that Origin will continue to do so, and its partners will perhaps not be quite so fundamental, you have to have some routes on which you are making a substantial profit in order to be able to fund both their continuation and any form of expansion, and it would be true to say that the launch of the Express product, for which I congratulate Air New Zealand, it's a very very clever move, has caused a lot of difficulties.

I believe it's caused difficulties for Qantas, it's certainly caused difficulties for us, and so consequently it just gets that much harder when and if you have a period of uncertainty in terms of knowing quite where to take the airline and in what form.

- 27 CHAIR: Thank you.
- 28 MR PJM TAYLOR: I've just got one, Mr Marks. The Christchurch-
- 29 Wellington route, you fly prop planes? You fly jet prop
- 30 planes?

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31 MR MARKS: Yes. Well, they're all -- yeah.

- 1 MR PJM TAYLOR: Will they complete largely against Air New
- 2 Zealand 737s?
- 3 MR MARKS: Yes.
- 4 MR PJM TAYLOR: Do you find a problem with that in terms of
- 5 being competitive?
- 6 MR MARKS: You find some problems. The smaller aircraft, there
- 7 are some negative consumer perceptions which we endeavour to
- 8 overcome by price, but in general terms one can compete
- 9 with -- as long as the frequencies and schedules are
- 10 appropriate. It's more what Origin lacks is the huge base
- of business flyers that Air New Zealand's been able to
- 12 attract and maintain, and once those people get accommodated
- on their services, it's very difficult to prise them away.
- 14 And for business traffic price is not so much of a weapon
- 15 because a substantial number of the people buying the
- tickets don't actually worry too much about how much they
- 17 cost.
- I know perhaps we feel they should, but they don't, and
- 19 I think we heard Mr Huttner yesterday talking about power
- 20 frequent flyer thing, and having been instrumental in
- 21 actually establishing airpoints, it is now being used
- 22 successfully against me.
- 23 MR PJM TAYLOR: Thanks.
- 24 MR CURTIN: Just briefly, I appreciate it's before you joined
- Origin, but can you remind us, when Origin started, was it
- on a business model of point-to-point without feed, or was
- it always predicated on having feed? Can you give us a
- little bit of the history of the evolution of the company?
- 29 MR MARKS: Well my understanding was that ironically the
- 30 original encourager for the creation of Origin was James
- 31 Strong, then the managing director of Qantas, who sat down

- with Robert Inglis the founder and suggested to him it would
- 2 be a good idea if New Zealand had a low cost airline
- operating in the provinces. Whilst there wasn't, to the
- 4 best of my knowledge, any form of formal relationship with
- 5 Qantas, and therefore, the operation started in a very
- 6 modest way out of Nelson.
- 7 Certainly, when Tasman Pacific went down, and I believe
- 8 somewhat before that, the relationship with Qantas
- 9 commenced, and then when Tasman Pacific went down, then
- 10 Qantas were left with a big hole on any formal feed
- 11 mechanism and evolved a strong relationship with Origin
- 12 Pacific and indeed Origin Pacific went out and actually
- acquired aircraft, particularly the ATRs on the strength of
- 14 giving them -- fully leasing them to Qantas. So, does that
- 15 answer your question?
- 16 MR CURTIN: Yes, it does, thank you.
- 17 MS BATES QC: Just a couple of questions. Does Air New Zealand
- compete with you on all the routes you fly, does it?
- 19 MR MARKS: Yes, they do.
- 20 MS BATES QC: Would some routes like say Christchurch to
- 21 Queenstown become attractive to you? I mean, you fly it
- 22 already presumably, don't you?
- 23 MR MARKS: We only fly it for Qantas.
- 24 MS BATES QC: Yes, but if you say that Air New Zealand would
- become a monopoly, isn't it quite a popular route, that one?
- 26 MR MARKS: It's a very popular route. The issue is that, as Air
- New Zealand have submitted, or perhaps Dr Willig has
- submitted; I'm not quite sure which is which.
- 29 MS BATES QC: Do you agree with him this time or not?
- 30 MR MARKS: I'm agreeing with him on the basis that most of the
- 31 traffic is international origin on the Christchurch-

- Queenstown route, so in other words, that traffic is seduced in London and it's seduced in Los Angeles and Tokyo. So consequently, long before they ever get to New Zealand they've bought their tickets.
- local traffic, The amount of people 5 Christchurch going to Queenstown and vice versa, or perhaps 6 7 people living in Auckland going to Queenstown 8 Christchurch, obviously there's some, but this is slightly a 9 peculiar route in that sense in that it is actually 10 dominated by the Japanese, or the Koreans or others and, 11 quite rightly, Air New Zealand and Qantas go after that traffic in their point of origin. 12
- 13 MS BATES QC: As a domestic user until very recently, I've 14 always found it an extremely expensive route. Would you 15 agree with -- I just wondered whether there was a gap there 16 that you could actually go for?
- MR MARKS: We're trying to find gaps, so if you're willing to --17 MS BATES QC: No, but is that the sort of strategy you would...? 18 19 MR MARKS: Absolutely. I mean, Origin has tried very hard to find routes that other carriers are less represented on or 20 routes in which we think we can turn a dollar, but Air New 21 Zealand, as I said, earlier, has done a very very good job 22 in blanketing both regional, provincial and main trunk 23 services, and what has really changed that has been this, or 24 has enhanced their position, has been this mix of aircraft, 25 perhaps more capable now of frequency, and allied to a 26 clever yield management system, therefore being able to move 27
- 29 MS BATES QC: Okay, thank you very much.

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prices around, it's hard; it's very hard.

30 **DR PICKFORD:** Mr Marks, you said in your submission that the introduction of New Zealand Express has -- Air New Zealand

- 1 Express has caused difficulties to your operations. Could
- you explain in what way that's happened, please?
- 3 MR MARKS: Yes, well, Origin really did what Commissioner Bates
- 4 has implied, by having a pricing strategy which to some
- 5 extent undercut Air New Zealand on many of its routes. Air
- 6 New Zealand's Express product, where they brought all their
- 7 prices down by 20 to 25%, perhaps more so on some routes
- 8 than others in terms of the availability of cheaper pricing,
- 9 has meant that one of Origin's substantial benefits of being
- able to promote to you that you should be on Origin because
- of the price, has been removed. So in that sense the yield
- spread has significantly narrowed.
- 13 DR PICKFORD: So, I hadn't understood this, but you are saying
- 14 that Air New Zealand Express has applied to its provincial
- services as well as its main trunk?
- 16 MR MARKS: Absolutely.
- 17 DR PICKFORD: What proportion of your passengers are derived
- 18 from Qantas, codeshare and the like?
- 19 MR MARKS: I'd rather leave that -- it's covered in our
- confidential submission and I'd rather leave that if I may.
- 21 DR PICKFORD: I know that you've progressively entered new
- 22 markets since you started up. What has been the impact on
- 23 fares in those markets as you've entered and expanded
- 24 services?
- 25 MR MARKS: That's hard to answer now. I think in the --
- originally communities such as New Plymouth and Invercargill
- 27 were highly delighted that they had competition for the
- first time; in fact I believe that Tim Shadbolt is on record
- 29 as thanking Origin Pacific for halving the cost of getting
- out of Invercargill. [Pause]. Perhaps it would be more
- 31 appropriate that I should say "halving the cost of getting

- into Invercargill".
- 2 And Origin was very pleased to be able to do that, but
- 3 as I say in recent times the Air New Zealand Express
- 4 initiative has been very cleverly thought through, and with
- 5 the lower pricing and all the other attendant benefits of
- 6 everything from airpoints to lounges, particularly
- frequency, then some of the advantages which Origin Pacific
- had have disappeared, and so, consequently we have been
- 9 forced to review our route network in recent times; we've
- 10 had to send one or two aircraft back because we're now
- having to cut our cloth to a somewhat different shape to the
- one we had a year ago.
- 13 MS BATES QC: Just one question and that's, I mean, what is your
- 14 competitive response to Air New Zealand doing this? I mean,
- are you in a position to lower your fares too?
- 16 MR MARKS: Yes, we will, we've done that -- well, we've had two
- 17 competitive responses. We changed our pricing structure
- 18 back in June to see if we could find a mechanism similar to
- 19 Air New Zealand's to combat it. Subsequently we have
- amended that. For instance, we now offer low fares without
- the use it or lose it conditions, and we've also lowered
- fares to business people by as much as 30% over Air New
- 23 Zealand's similar flexible fares.
- The issue we have, as I said, it would be nice to feel
- 25 that business traffic would respond instantly to that kind
- of discount, and some have, but there are all sorts of
- 27 contracts and incentives and other issues where price only
- 28 plays a part in the competitive mix.
- 29 MS BATES QC: But do you think it's been a successful strategy
- you've adopted?
- 31 MR MARKS: Too early to say. I mean, we didn't have a lot of

- choice in the end. Our business suffered as a result of the Express launch. We initially thought that perhaps some of the detriments to our business would multiply over time.
- They didn't appear to, and so consequently we went in and started making these changes which we've been making fairly frequently.

In recent weeks, it's true to say that our business seems to be picking up again a little, so -- but it's very early days, and if Air New Zealand drop another seat -- say a quarter of a million seats on us some time in the near future, then that sort of wipes out everything for the next 6 or 8 weeks, so -- and I have no idea what Mr Miller may be plotting as he sits behind me.

14 **PROF GILLEN:** You discuss codeshares with Fifth Freedom
15 carriers and the lack of them. Is that because of your
16 relationship with Qantas or the lack of interest on the part
17 of the Fifth Freedom carriers into Auckland?

MR MARKS: It's certainly not because of our relationship with Qantas. In fact, I think what we hope to be able to sell to a Fifth Freedom carrier was that, if we could meet all the service standards and requirements of Qantas, that that would show that we were quite capable of meeting theirs as well.

The difficulty is, as you've heard already, is that a lot of the Fifth Freedom carriers come into Auckland and we are not very well represented in Auckland, and as you've also heard, one of the issues for a long long time is Fifth Freedom carriers cannot be relied upon, they come and they go, they have varying pricing strategies dictated by their respective head offices at different times.

I mean, as you've already heard, I had a wonderful

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conversation some years ago with the Marketing Manager of 1 Continental who said that they didn't bother with any yield 2 3 management systems, they simply pitched their prices at \$50 lower than anything that Air New Zealand had. And I said, "well what happens if we get down to \$50?" And he said, 5 "well, we'll actually give them away for nothing". facetious remark, but nevertheless it sort of illustrates 8 that Fifth Freedom carriers have a need to primarily meet the requirements of their head office in terms of the long 9 haul traffic and to find a mechanism for topping that up 10 11 with some Trans-Tasman activity.

Sometimes that's effective, but for a provincial carrier, for a regional carrier, the regional people who wish to go to Australia across the Tasman can get out of Christchurch on Air New Zealand and Qantas, they can get out of Wellington. So, it's much less of an incentive for people probably anywhere south of Palmerston North to actually go to Auckland to pick up a Fifth Freedom carrier. So, that would deprive us from the opportunity of carrying people up there, or vice versa.

- PROF GILLEN: To Singapore coming into Christchurch they would pass their passengers on to Air New Zealand because of a Star relationship?
- MR MARKS: To be honest I'm not sure what they do. When I originally negotiated with Singapore Airlines, one hoped that that would be the case. But having been out of that particular part of the industry for some years, I'm not qualified to tell you what Singapore airlines does.
- 29 **PROF GILLEN:** How important is freight to your operation?
- 30 MR MARKS: Freight?

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31 PROF GILLEN: Freight, yes.

- 1 MR MARKS: We do operate freight. We have freighters, two 2 aircraft which operate overnight and fulfill the needs of
- 3 people like DHL. It's a useful addition to our business,
- 4 but it's not that -- in terms of turnover, it's very helpful
- 5 but it's not significant.
- 6 **PROF GILLEN:** Okay, thank you.
- 7 MR PETERS: Just one question, Mr Marks. You mentioned in
- 8 passing, I believe, the benefit of Air New Zealand's
- 9 membership in Star Alliance sounded as though you had some
- 10 knowledge of this and some views on this. Can you elaborate
- on this aspect of your presentation?
- 12 MR MARKS: Well, I think -- yes. I mean, back in about 1995
- when Air New Zealand in those days was the 7th most
- 14 profitable airline in the world, but despite that we could
- 15 see the world was going to change, that it was going to
- break into a series of alliances, and that was the reason
- 17 why we went out and negotiated with United and Air Canada,
- 18 which caused us to dump our relationship with Canadian and
- 19 with Lufthansa. They were the principal drivers of the
- 20 Star Alliance.
- 21 Basically what the Star Alliance would offer was ease of
- 22 access, say from Los Angeles through to Chicago or Denver or
- other places you couldn't get to; throughout Europe using
- Lufthansa's services, a far better relationship in Canada.
- 25 The most money is made internationally on Business Class
- 26 passengers, and Business Class business passengers could be
- 27 far more facilitated by having another airline that treated
- them as if they were their own.
- 29 So, lounge access for instance -- I made a trip to
- 30 Europe last year wearing another hat. It's very useful for
- me as a Gold Elite member of airpoints to -- though I doubt

Origin Pacific

whether that will continue -- to be able to sit in British
Midland's lounge facilities in Heathrow, and to have British
Midland extend to me the same benefits as they give their
frequent flyers. So, it's a whole series of value adding
benefits that would accrue from a membership of the club;
it's a club and there are benefits of belonging to the club.

Air New Zealand, therefore, is able to extend its reach and be able to get advertising, promotions, even money from time to time, because when Air New Zealand joined, Star immediately gave Air New Zealand \$5 million US to start promoting the alliance. So they have very powerful abilities, especially for a carrier such as Air New Zealand which I think does a spectacularly good job as a regionally based carrier, especially one far away from its principal markets.

But the Star Alliance enabled you to be able to have a much bigger presence than you actually would have generated based on your turnover or penetration in the European markets or even in the United States.

20 MR PETERS: Thank you.

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- 21 **CHAIR:** Thank you for that, Mr Marks. If you had any further 22 comments you would like to make?
- 23 MR MARKS: No, just thank you very much for your time.
- I'd like to thank you on behalf of the Commission and 24 CHAIR: 25 you will, I'm sure, be aware that one of the key things that the Commission looks at in doing competition analysis is the 26 impact on other existing players in the market, and Origin 27 Pacific has been very forthcoming in providing information 28 to the Commission and we thank you for that. Thank you once 29 We will not take a break now, but we will just 30 again. 31 quickly change over and I would invite Christchurch Airport

1 to come forward, please. [Pause].

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PRESENTATION BY CHRISTCHURCH AIRPORT

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CHAIR: I'd just like to ask everyone to be seated, please.

I'd just like to welcome Christchurch Airport, Mr Bellew
and Mr Weston, both familiar faces to us, I know you have
one more person with you and I'll ask you to introduce her,
but once you've done that we'll invite you to present your
submission, thank you.

13 MR WESTON QC: Thank you Madam Chair, and Commissioners, to my
14 right is Janine Loader who is trying to make the technology
15 work without a great deal of success at the moment. Unlike
16 the previous team, we're here with a lawyer and a laptop,
17 but the lawyer at the moment's going and the laptop's not.

We're here for a short presentation, the main purpose to make Mr Bellew available for question, but we have a few points we'd like to make first and if I might do a short introduction.

It's obvious from the submissions that the airport has filed that we're not approaching this from a modelling point There are a couple of pragmatic issues that we of view. wish to put before the Commission, and the three issues that Mr Bellew is going to touch on, in one way or another, are explain the perspective of Christchurch these: First, Airport, how it sees itself as gateway а to South Island; it's not a hub airport in any real sense of that word, but it does see itself as a gateway, and this is a point that's made to the Commission before, and no doubt

will be familiar, but there's a couple of matters that

Mr Bellew will rehearse, we believe, for your benefit.

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The second point is to talk a little bit about the counterfactual. Air New Zealand has put forward what has been labelled the "war of attrition" and to an extent Christchurch International Airport supports that, not under the label war of attrition which seems to be a little overdramatic, but in the sense that Christchurch is concerned that over time Air New Zealand will fail and that that is the appropriate counterfactual.

We realise the fundamental question to answer for your benefit is, why now, why is that the case now? Why has that not happened previously and what is it about now that suggests that this thing's any different? So, we will focus on that. And the third point is to talk about what facilities Christchurch has available, and again that should be a reasonably straightforward matter.

So, I'm going to invite Mr Bellew to address these. It won't be necessary to follow that strict tripartite distinction that I've just set out, but he will cover those three topics.

MR BELLEW: Well, Madam Chair, Members of the Commission, I thought Tony Marks was a client of ours and therefore relatively friendly, but he's obviously sabotaged our AV presentation, so let's run. After all, successful managers in an ever changing world should be innovative, so here's my test.

Let me say by way of introduction, and I want to make a few philosophical comments and perhaps as part of that try and establish my credibility, that I emphasise with the Commerce Commission as to their task as I also continually

face similar, shall we call it, intellectual chasers. By intellectual chasers I mean forming a view of what the future holds and what are the consequences of a particular course of action; i.e. Which scenario will be relevant and sufficiently real, I emphasise "sufficiently real", as to warrant commitment?

It is axiomatic, according to my rules, that I can only at best influence the future, and I say that as a manager. By that I mean that I have no respect for creative accountants and others and I do have some apprehension, should I say, about those who are backward looking philosophers. I think in the real world in which I exist it's increasingly irrelevant.

Let me also say in my experience, and I say this with some continual dismay, the real world is very complex, but I live in the real world.

I also admit to the enjoyment that it's delightfully imperfect. Especially compared to many of the abstractions which we all too frequently use.

Whilst I applaud and indeed often am enthralled, perhaps even captivated by today's experts, too often in my experience to my subsequent dismay and disappointment their current mantras are often found to be very perishable, and hence despite their obvious sincerity they're too frequently destined with the rigors of hindsight to be but mere advocates.

You might then reasonably conclude that in my continual search for sufficient understanding as to the future I am somewhat suspicious. I admit to that.

But yet, like you, as a manager I cannot luxuriate in delay. Indeed, my economic rent, i.e. Salary, comes from

taking a position, i.e. Making a decision as to what may happen. But indeed, if I fail to do this, or if the positions which I take are insufficiently relevant to what actually transpires, I am quickly consigned to what I shall refer to as the "EX" category, and let me assure you, economic rents do not exist in that category.

Indeed, some of my cynics might already say that as I've been in this role for some 15 years, and I'm approaching my late 50s, that I'm already probing the outer limits of the normal curve. I now proffer some observations.

Firstly, I have to say that while we at CIAL do use modelling as an aid to decision-making, and indeed I have a modicum of numeracy myself, and indeed we also attempt to secure where possible the best of practitioners, it is always in my practical experience but an aid.

I acknowledge that as one who has spent his life in commerce, indeed our successes or failures are inevitably measured in quantifications with dollar signs. But I must say that we continually find in an ever increasingly complex and changing world, too heavy a reliance on quantifications which have an almost precocious precision may be misleading. Indeed, large numbers can mean that you are very right; they can also equally mean that your assumptions are very very wrong.

Let me now move on and give some market characteristics, and here I'm talking about a market for travel as perceived from the Christchurch perspective. For me, air travel is increasingly becoming likened to a commodity product. Air travel is increasingly becoming likened to a commodity product. Corollaries, if you buy my assumption, and I emphatically believe it, is that supply, except for short

periods of time, is not usually an issue; in fact, oversupply is quite frequently the norm.

Furthermore, it is difficult to permanently -- and I emphasise the word "permanently" differentiate your product in such a market. In fact, commodity suppliers often find adaptation difficult.

Continuing on with my thesis, price in a commodity market is hugely influential as to buyer's choice, hence suppliers increasingly, despite their protestations to the contrary -- and I'm referring here to stockholder's meetings -- become price takers. Margins, as a consequence, due to a combination of over-supply, buyer's emphasis on price and the relentless pursuit of market share, inevitably become eroded.

Suppliers often seek refuge in attempts to achieve economies of scale, but these are at best temporal. Another observation which I would have to make is that market failures are, or failures by market participants are not uncommon and witness the recent carnage in the airline industry.

Let me now refine my market definition a little and say that for us it is the leisure travel market which is particularly important as far as Christchurch is concerned, and particularly important when looking forward.

In the leisure travel market, according to my definition, aspirant suppliers compete for the discretionary consumer dollar. In other words, the consumer has the absolute right, given finite buying power, to again absolutely determine their allocation of their resources.

Furthermore, with the increasingly more knowledgeable, I contend, empowered consumer of today with a wide use of IT

systems, they do make a very informed decision and often at the last moment.

I am obviously referring to tourism which is a substantial driver of especially the in-bound market and at Christchurch approximately 75% of all our international visitors are non-New Zealand residents, but it also influences domestic travel; in other words, domestic sectors that are flown within New Zealand.

We believe that on average the number of air journeys by tourists will grow. But New Zealand is but a niche player and market share and hence ability as a tourist destination to market influence is small. In many of our markets we have less than 1% market share. Airfares represent a significant proportion of total costs for travel, especially as we are somewhat geographically remote from the major centres of population. Hence, I would argue that continually unattractive offerings are quickly seen for what they are.

In this regard I am somewhat perplexed by the emphasis during last evening's discussion on, say, the concentration of market power and how it may be exploited on the Australasian US market. To me it lacks substance given the argument that I have developed. I believe now that we're facing sufficiently influential consumers that we must offer an attractive price solution. If not, they have the power and the determination to look elsewhere and we, for leisure travellers at least, compete with a myriad of other destinations.

Furthermore, particularly for those who have aspirations either from or going to beyond North America, there are many other routes which allow them to bypass the unattractive

offerings and thereby put pressure, market influence if you like, on the uncompetitive.

We have witnessed in recent years some quite severe external market shocks. These inevitably take out -- I'll use the assassin's term -- the weak players. Most commentators, and here I travel frequently and indeed I'm a past vice-president of the Airport's Council International, the Geneva Airport's Organisation, and we airport people are continually somewhat candid in real-time information, agree that we have not seen the end of such events, be they public health issues, i.e. SARS, terrorism events, despite the huge investment that all players are making, etc.

Indeed, let me talk about another corollary of that: A person who has been referred to by one of the Commissioners already, Peter Harbison, I'll attribute the Harbison theory to him. Let me say that I argue frequently with Peter when I'm in Sydney and invariably end up paying for lunch, it's probably because he's Australian and I'm a New Zealander. But he's developed a theory to which I subscribe, and that is that recent external shocks have excessively sensitised the traveller.

What are the market consequences of that? That inevitably, when there is another external shock, they respond very very suddenly indeed. So you hit a shoulder, drop off very quickly. There is still some debate as to what the other side of the curve looks like. In other words, are you down in a narrow bottom chasm, a U-shaped valley, or is it flat and then you climb up the other side again quite quickly? In that regard the jury is out a little. But let me observe some stats which I recently commiserated on with a colleague of mine who's airport

director, SFO San Francisco.

John Martin, for whom I've got the most high respect, was swapping e-mails with me and he pointed out that he is still 26% down in real passenger numbers compared to 2 years ago.

Let me move on. To me, as the chief executive of a supplier to the airline industry, I have heard concerningly little about the Air New Zealand long haul market except that profitability was unsatisfactory, yet this represents about 75% of their activity. At the risk of being insulting to my major customer I emphatically contend that Air New Zealand's current long haul offering is barely market competitive; barely. And in this regard I am demonstrating some uncharacteristic due deference to my major customer. They urgently need to re-equip and to reposition their offerings in terms of passenger comfort, but also aircraft efficiency and configuration. All of that will take many many tens of millions of dollars.

Let me move on away from what some might contend are inappropriate proxies or observations on the market, yet they're my beliefs. Some observations about restructuring and right sizing. When you have market upheaval and change which is endemic and continual, for existing suppliers restructuring and right sizing is inevitable. As somebody who during their management career has been there with, I contend or admit, varying degrees of success, let me observe that the task facing Ralph Norris and his team, and even Geoff Dixon, is a daunting and inevitably costly one. Indeed, I would muse that it is probably this very reason why we have not seen earlier adaptation.

he would care to reveal as a change agent, for the benefit of the modellers let me make one other observation. My insurance experience, and I say with some bitterness, is that the cost of such exercises are usually grossly understated, and in part this is because senior managers often think -- and I'll revert to a medical term -- they are better clinicians than they really are.

But let's not wallow in this perhaps inevitable challenging area and move on. But before I do, if the Commission hasn't seen -- and I acknowledge that Australians don't always propose or project the world as "fair dinkum" -- if you haven't seen the Business Review Weekly of last week I would commend it to you for some reading -- [holds up Business Review Weekly]. I think there was a lot of relevance there in terms of Qantas's perception of the market.

Let me say that nobody, nobody who is a sane manager willingly undertakes a restructuring whereby one has to strip out in the order of A\$1 billion of costs. \$1 billion of costs. One only does that in terms of desperate times, desperate measures. That is the real world. Let me move away from this somewhat Malthusian subject.

I still have some optimism for life and indeed that's why I'm still a manager. We are currently investing -- we the company that I head -- in facilities for Virgin Blue. What can be more emphatic is a statement as to my belief? Let me say that, although they are somewhat agile entrepreneurs, that we put to them six scenarios, perhaps as further emphasis of our sincerity as to their future plans and longevity of presence, let me disclose that the price tabs on those investments range from \$400,000 through to

approximately \$5 million. So, excuse my triteness, but in terms of this we are literally putting the company's money where our mouth is.

We're currently completing a 50 year master plan and this assumes on average continuing growth, and a lot of analysis has gone into that. But let me say, on average, I have frequently publicly taken issue with the fiscal analyst and I believe some economists, having listened to them ad nauseam for the last week, should also have this infliction: Their view of life is so pure that they should continually wear white in my view. You know, the onward and upward smoothly exponential growth curve in my bitter experience, and I've sought for it almost as a pilgrim, does not exist.

Continuing on, our commitment to life: We're currently in the final stages of a very detailed study involving a new domestic terminal. If I say that that will have an investment in the order of NZ\$100 million, if I were Australian I think that would indicate that we're fair dinkum.

Life is never easy at Christchurch and yet -- [pause] -- despite the representation of an earlier speaker, let me share this with you. I have here the summer slot schedule; assuming that Virgin Blue come and we've said we're investing on that premise, we are facing in the peak period of that summer a 44% increase in available seats. Now, there may be a modicum of optimism there in that some who have applied for slots, and some of them are what you've been referring to as "Fifth Freedom carriers", may not arrive. But, even if one is somewhat down on that, it is still a significant increase in capacity.

And let me say that in my experience in the shorter term

- I find that invariably capacity is a reasonably proxy for market share. If not, the operators quickly adjust but I usually find that it's a reasonable proxy.
- To reiterate my opening remarks and by way of closure and before I invite questions, my economic rent is only paid when I make the right decisions. Today I've shared with you my reasoning and the form of decisions that we're making.
- 8 Thank you for your attention. I invite questions.
- 9 **CHAIR:** Thank you very much for that presentation, and if I can
 10 I'll start off before I invite questions from my colleagues.
- I wanted to come back to the statement that you were currently investing in new infrastructure for Virgin Blue.
- I wanted to get a sense of what that meant in terms of
- 14 facilities in comparison to what you have already at
- 15 Christchurch. How significant is that development of the
- facilities and what's the timeframe for it?
- 17 MR BELLEW: With even our most capital intensive solution, we
 18 were committed to having an on-line facility by 1 November
 19 this year. So, it was going to be quite a chase, but it -20 with a little bit of cajoling etc by suppliers, it was
 21 practical.
- Let me answer your question, though, in a market relevant sense if I may, if you'll indulge me.
- 24 CHAIR: Please.
- 25 MR BELLEW: One of the slides that I had in actual fact showed
 26 by way of Virgin Blue capacity what we are estimating
 27 they'll provide on free routes. Christchurch-Brisbane
 28 return, Christchurch-Melbourne by return and Christchurch29 Sydney by return. Our assumption is that either when they
 30 start or very shortly after starting they will provide daily
 31 services with a 737-700 or 800. The resulting capacity

increase is relative to total market as we see it available seats, Christchurch-Brisbane 38%, Christchurch-Melbourne 3 34%, Christchurch-Sydney 14%. Average for those three 4 gateways, 23% available seats.

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Perhaps I can go on a little and say that, I think that we should not underestimate Virgin Blue's position in the marketplace. I think they are in one sense audacious in terms of their approach to life. On the other hand they've got a huge image. I mean, I was walking to the foyer of this building when David Huttner arrived yesterday and the media train, which is pretty indicative of market interest to me, was huge; and I think David would excuse me for saying, I don't think he's that good looking or charismatic, it's really the Virgin image.

But I mean, those are the sort of factors that assure success and longevity in markets.

How long do you think it will take Virgin Blue once it 17 enters across the Tasman and on the domestic routes to get 18 19 to the point where it will be a sufficient constraint on the alliance to satisfy, for instance, the requirements that we 20 have to be mindful of under the Act? How long do you think 21 it will take? We've heard mixed things, and we didn't 22 exactly get an unqualified commitment from Virgin Blue about 23 the extent of their expansion in New Zealand, so what is 24 25 your own view?

MR BELLEW: Look, I sympathise. My experience with Virgin Blue is that, as I said, they're a somewhat nimble entrepreneur and part of their, shall we call it negotiating stance, is to leave it to your imagination as to what you might assume. And that's not a bad negotiating stance, but they are definitely, in my opinion, committed to entering the market.

As one who runs a business that's very dependent on A 1 availability of seats and, if you'll excuse the expression, 2 3 bums on seats, I'm vitally interested in that question you I believe that they will have almost immediate raised. 4 success, they've got a base already in Australia, they've 5 got an image due to the Virgin brand, they will come in 6 7 I believe at a price point which will be quite aggressive, 8 and they will attract quite quickly a market share which will be very influential in terms of the other operators. 9

10 **CHAIR:** The other question that I have for you is, Virgin Blue has made a number of demands really in terms of things they think they require in order to enter effectively, and there are two components to those, and one of which is access to facilities.

Now, there are supposedly issues at Auckland, Wellington and Christchurch to varying degrees, and it seems to me you're in a pretty good place to comment on whether you think there's anything significant in that, and I'd be interested in your views across the airports. Because I think, if you benefit from their arrival, you'd be concerned as well if you thought they had facing constraints in other airports that were slowing down their entry.

So, what can you tell us about the reality or not of these impediments at airport facilities around this country for a new entrant like Virgin Blue?

26 MR BELLEW: Can I make a preliminary comment first on the asks.

27 I mean, I think one of the interesting approaches, if I can
28 generalise for a moment, of low cost carriers is that when
29 they approach a destination they take the stance, "what are
30 you gonna give me?" and in that regard they are quite
31 unabashed as to what they aspire to by -- yeah, I'll use the

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term -- subsidy.

And indeed, there are in some jurisdictions some interesting legal battles going on now as to whether that's allowed, for example in the EU. But, you know, some of those low cost carriers have been very adroit practitioners of that. Ryanair in particular, I was surprised that yesterday's expert commentator didn't bring this out, had been very very adroit, in actual fact enticing should we say, secondary destination to underwrite their costs of market entry, and in some cases on a contractual 15 year period.

For us we have to walk the fine line of being loyal to existing customers but yet competing for the new. In that regard, we -- and I have gone down on record on this, as saying we will move heaven and earth to provide a commercially acceptable solution, and facilities are in fact not a constraint as far as Christchurch is concerned.

If I heard Mr Sheridan, my colleague from Wellington correctly, when he was presenting, I think he indicated that there is not a constraint in terms of facilities at Wellington, although I think we all experience as travellers here that from time to time during inclement weather, which I know all Wellingtonians represent as infrequent, that there are some delays, and that, you know, air space at such times when instrument landings are required could be a scarce commodity. But then, you know, it's first come first served and all are equal I suppose in that regard.

In terms of Auckland, I think Auckland temporarily are suffering the ravages of success, but I -- by that I mean -- and I think there's an Aucklander in the panel -- by that I mean, and I'm not talking about, you know, the congestion

- when you drive, but -- and I've spent most of my life in 1 Auckland by the way and I still have substantial property 2 interests in Northland of all places, so I'm fairly familiar 3 But let me just say that Auckland compete with it. vigorously, they're stock market listed, they will find a 5 solution I know, and I also, of course, have to acknowledge 6 7 that the Applicants have given some undertakings as to what 8 they'll provide, and I think it's been interesting to observe the continual flow of documents that have been sort 9 of increasingly focussing on that during this last week. 10
- 11 **CHAIR:** What about the price? The price in terms of that
 12 accessing of facilities? What is the balance of power
 13 between someone like Virgin Blue trying to enter and
 14 regional monopoly, if I can use that word?
- 15 MR BELLEW: Well, let me protest that word for a start.
- 16 CHAIR: I really didn't mean to provoke that discussion.
- Can I develop an argument there first? 17 MR BELLEW: think firstly, if we were a regional monopoly where would --18 19 why would somebody as astute as David Huttner, who after all referred to us in those very terms, at least as a monopoly, 20 why would he bother his time in asking us for some monetary 21 concessions? After all, you know, the true behaviour of a 22 monopolist -- and here I'm being a pure economist for a 23 moment -- would be "biff off" or words to that effect. 24
 - The other thing is, I think that I can prove conclusively to you, that we don't actually recover our weighted average cost of capital, and again, this is pretty symptomatic of some variance away from that accusation.
- The other thing I'd remind you of is that I think that, in a very recent determination by this group, that I think you could have inferred to any reasonable and careful reader

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- that Christchurch in actual fact was probably underpricing,
- which again is rather at variance with the assertion that
- you have just made.
- 4 But let me move on --
- 5 CHAIR: I just want to pursue this a little bit, because the
- 6 Commission's never taken the view that, because someone is a
- 7 monopolist, they necessarily are in monopoly rents,
- 8 otherwise --
- 9 MR BELLEW: Thank you.
- 10 CHAIR: -- otherwise we wouldn't have to do the inquiries that we
- seem to be requested to do on a regular basis. I would
- 12 simply assume that must be the case.
- But what I'm really asking you in part, and I'll frame
- it in a different way that you might find more acceptable:
- 15 There is a concern being expressed by Virgin Blue that they
- will not get a price in terms of access to facilities that
- is competitive with what, for instance, the Applicants might
- have, and I'd like your view on that. Do you believe that
- may be the case?
- 20 MR BELLEW: Let me answer that. In the case of Christchurch
- 21 they will be exactly line ball, exactly line ball with
- 22 existing incumbents, some of whom of course are much more
- valuable as customers but counter rentals etc, exactly line
- 24 ball. No more, no less, all right.
- I can't speak for Wellington, but I think as Wellington
- 26 have already admitted, that they -- or put on the record
- 27 that they have got capacity; I would be surprised if they
- 28 would charge a premium to a new entrant. I would have
- 29 thought that their shareholders would be desperately seeking
- growth in their activity, right.
- In terms of Auckland -- you're leading me into dangerous

- ground now because I'm about to talk about a potential 1 I thought it was an interesting argument, should 2 3 I say, that David Huttner was running on the fact that as the new entrant he would be disadvantaged if he had a new terminal. I thought he might have been running two horses 5 in the same race, which of course is not a bad betting 7 strategy I suppose, but in actual fact, umm, my impression 8 will be that -- and if I believe the undertakings by the Applicants -- he will get access to counters at, I would 9 10 have thought, exactly the same price as them. I quess what 11 he was indicating was that, if he grows his market rapidly, then there may be a hurdle, if you like, but hey, he's a 12 very adroit negotiator and I would put a pretty heavy bet on 13 him compared to a mere airport company, even one as 14 successful as Auckland. 15
- 16 CHAIR: I'll just see if my colleagues have any questions.
- MR CURTIN: Just very briefly. You've obviously advanced your thinking on the scale and likelihood and timing and everything else?
- 20 MR BELLEW: Yes, we have. That's real-time, yep.
- 21 MR CURTIN: So, just to get it clear: If you were making a 22 guess at the extent of Virgin Blue's entry, you instance 23 some of the Christchurch routes. Would you care to guess at 24 what you think it might look at now, because, from what 25 you've said, you've moved on even from your second 26 submission.
- 27 MR BELLEW: Yeah, sure. My suspicion, my forecast, if you like, 28 is that, three services a day Christchurch, which is what
- 29 I've referred to.
- Let me then, being Cantabrian for but a moment, talk about main trunk domestic. In our discussions with them

we've been talking swing gates; now, excuse the language, but a swing gate is really a gate which allows you to bring in a parking gate, which allows you to bring in say passengers, international passengers, disembark those passengers but then load without repositioning the aircraft domestic passengers and squirt in or do a main trunk domestic sector. We've had discussions along those lines.

It's got huge appeal to carrier because it improves aircraft turn around and it means you can get more flying hours and, therefore, more revenue per day and, you know, one of the characteristics of the low cost carrier is cost avoidance; cost avoidance. And let me say to you as manager, cost avoidance is an immanently easier approach than cost removal. And they do that by way of working their fleet, a standard fleet in most cases, incredibly hard, like a 20 minute turn around.

So moving on, I suspect that they will probably, depending on fleet availability, aircraft utilisation, curfews and all the other sort of limitations that come in, look at the main trunk; my suspicion is probably Auckland, Wellington Christchurch. Whether they'll do the shorter haul like Wellington-Christchurch, which frankly is not too badly accommodated by way of turbo props, you know, block to block time with a turbo prop on a sector of that length is not too bad and, therefore, I wonder, you know, whether a relationship with Origin isn't something that might have sort of economic appeal.

In terms of Wellington, I think you will see some Trans-Tasman operations there, possibly not with the same frequency as what I was alluding to, but at least daily on some of those gateways in Australia.

- In terms of Auckland, I think it's an interesting one.
- I mean, there's huge capacity coming into Auckland now in
- terms of the advent of Emirates, and I think that, you know,
- 4 you can't ignore that reality in any market scenario.
- 5 Despite that though I think they will believe that their
- 6 price point, their market image is such that they will
- 7 probably operate three times a day to the main gateways,
- 8 possibly look at some other route developments such as
- 9 Adelaide -- remember Adelaide is 1 million people. I know
- that their slot application involves two frequencies a day,
- 11 Sydney-Auckland; but it's a bit of a mysterious to me, and
- 12 perhaps I'm reading it wrong, those two slots are quite
- close together and perhaps that's just a bit of gaming shall
- 14 we call it.
- 15 MS BATES QC: I've got a couple of hopefully quick questions for
- 16 you. One of them is this; you have said you put your money
- where your mouth is as far as Virgin is coming in to --
- 18 MR BELLEW: Yep.
- 19 MS BATES QC: -- New Zealand. Probably your article, I don't
- 20 know if it does, but certainly the Financial Review makes
- 21 reference to the possibility of Qantas putting a VBA on in
- 22 Australia.
- 23 MR BELLEW: Yep.
- 24 MS BATES QC: The commentators say that that could be a very
- 25 difficult thing for Virgin Blue -- I'm just saying what they
- 26 say.
- 27 MR BELLEW: Yep.
- 28 MS BATES QC: But certainly Virgin Blue might have a few more
- 29 things to think about. Do you think that might influence
- 30 its decision as to whether to come into New Zealand, or when
- to come into New Zealand, if that happens? I know it's a

- bit speculative, but you've invested a lot of money, you
- 2 say; if I tell you that, does it worry you at all?
- 3 MR BELLEW: Well, I think if you referred to either my wife or
- 4 the family dog, I occasionally suffer from insomnia, so it
- 5 worries me, yes. And I'm not being facetious, I say that
- 6 with respect.
- 7 MS BATES QC: No, I just want to know --
- 8 MR BELLEW: But I'm concerned to the extent that I'm continually
- 9 interested in the dynamics of the marketplace. I mean,
- that's the world.
- 11 As I understand relative competitiveness -- and I think
- 12 this has been publicly stated by Qantas -- their price delta
- at the moment compared to VB is at least 20%, at least 20%.
- Geoff Dixon's article, if I read it correctly, and, you
- 15 know, I'm dependent here on the accuracy of journalism --
- and that's not a cheap jibe at journalists -- would indicate
- 17 that, if he takes out his billion, he would still be within
- 18 about -- he would still be 5 or 6% difference on price
- 19 compared to Virgin Blue.
- 20 MS BATES QC: So, is the short answer that you don't really
- 21 consider it a major impediment to coming to New Zealand?
- 22 MR BELLEW: I don't think so, no.
- 23 MS BATES QC: Okay. Now, you talked about the concentration on
- 24 the Air New Zealand route to LA.
- 25 MR BELLEW: Sure.
- 26 MS BATES QC: Which Professor Hausman, it's fair to say, and
- others did concentrate on.
- 28 MR BELLEW: I agree.
- 29 MS BATES QC: Was your view that that coming monopoly would not
- 30 necessarily lead to higher prices?
- 31 MR BELLEW: My argument was that I believe with empowered

- 1 consumers it would be very difficult to extract continuing
- 2 monopoly prices on that route.
- 3 MS BATES QC: Okay. You talked -- now, how much of the traffic
- 4 coming into Christchurch Airport is long haul from Air New
- 5 Zealand?
- 6 MR BELLEW: I would have to check my stats. Japan market, which
- 7 we account for on average about 40% of in-bound from Japan,
- which is something like 160,000 passengers, they're the only
- 9 carrier there, and I'll have to check the other stats.
- 10 MS BATES QC: All I wanted to know for is because I'm running
- out of time so I'm being hurried on a bit here. I wanted to
- know, you seemed to be concerned about Air New Zealand on
- the long haul.
- 14 MR BELLEW: Yes, I am.
- 15 MS BATES QC: And are you concerned from the perspective of
- 16 Christchurch Airport?
- 17 MR BELLEW: Yes, I am.
- 18 MS BATES QC: And you say it's going to take many millions of
- dollars to get them into the position where they can offer
- 20 something you consider is competitive?
- 21 MR BELLEW: Yes, and let me explain --
- 22 MS BATES QC: I just want to know where you see the millions
- 23 coming from?
- 24 MR BELLEW: I don't at the moment, unless the alliance proceeds.
- 25 MS BATES QC: Okay, so you think it's a good -- the alliance
- would be good from that perspective?
- 27 MR BELLEW: Yes, I do.
- 28 MS BATES QC: Okay, thanks.
- 29 CHAIR: I'd just like to ask if you have any further comments or
- 30 submissions that you would like to make to us?
- 31 MR BELLEW: No, thank you.

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1	CHAIR: I'd just like to thank you for your submission in this
2	proceeding, and it has been interesting to receive the
3	submission given it's quite a different view to one of the
4	other airports, and it's interesting to contrast the two, so
5	I thank you for that and I know we've kept you a bit longer
6	than what we asked for, but we are grateful to you. Thanks
7	again.
8	I would ask now for the CTU and EPMU to come forward,
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3 CHAIR: I'd just like to welcome you both to these proceedings,

- 4 and invite you to introduce yourselves and then begin your
- 5 presentation when you're ready.
- 6 MR CONWAY: Hello, I'm Peter Conway, the economist with the
- 7 Council of Trade Unions.
- 8 MR LITTLE: And Andrew Little the National Secretary for the
- 9 EPMU.
- 10 MR CONWAY: We realise time is an issue; we will be brief in our 11 presentation. We represent three affiliates as the CTU 12 within Air New Zealand, some 5,000 workers covered by three 13 unions, of which the major union is the EPMU.
 - The CTU recognises the risks around price and we recognise that in an a broader sense could directly impact on workers in terms of their own travel and indirectly impact on workers in terms of costs associated with firms in terms of movement of people and goods.
 - However, we do think it would be a great pity if the alliance is rejected based on a market power price effect unless there's a strong likelihood that such a price effect is going to occur.
 - We're acutely aware that unions are sometimes seen in various theories as having an interest in monopolies because they share some of the rents that are associated with that. And we're not -- we are aware that you have received many submissions, many detailed submissions, considered many models on the price issue and we don't want to dwell on that, we simply recognise that's obviously a major issue.
- We would like to focus mainly on the worker benefits and although we could argue, as others have, in relation to the

- worker benefits in relation to tourism and other associated benefits that have been attributed in various of the models in terms of flow-on effects from the alliance; we prefer to concentrate mainly today in the interests of the workers within Air New Zealand and I'd ask Andrew Little to comment on that.
- The issues that we've looked at there includes sustainable employment, the benefits of stability and also the benefits that would flow from the connectivity based on the concept of the alliance.

11 MR LITTLE: Thanks Peter.

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- As will be clear from our written submissions, we've proceeded on the basis that the analysis of what would happen if the applications are not approved happens, that the key result would be a stepping up of competition between Qantas and Air New Zealand to the detriment of Air New Zealand.
- Our key concern are the emphasis on the workforce, the size, nature and quality of the workforce. Our interest is in stability both in the airline and in the aviation industry as a whole.
 - In our submission the alliance -- the applications that have been placed by the Applicants, if approved, will create that stability that is necessary in the current environment. Necessary in order to create stability in -- of employment and in employment terms, and when it comes specifically to engineering or the engineering services, that stability is necessary both for retention and recruitment of the type of skilled workforce that in our submission is needed, not only for the airline but as part of a total infrastructure of the skilled workforce needed for the type of economy that we

aspire to as a nation.

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In our submission it is necessary, in considering the applications as well as the alternatives, if the application isn't approved, what the impact on employment and the nature of the jobs in the industry might be. And our concern is that if there isn't a stable industry, that in our view would be created by this type of alliance, then it's necessary to consider what might happen to, not just the business as a whole, but services -- specific services like engineering, and whether or not an airline of the size in terms of the global airline industry, an airline of the size of Air New Zealand, how able or capable it would be to retain the sort of high quality engineering service that it currently has when its competing with much larger much more powerful airlines overseas for what is a very competitive labour market for that type of skill or that end of the labour market.

In our submission a stable and sizeable airline is necessary in order to create a platform from which quality engineering services are able to be offered, and there is an important national interest in having that type of skilled labour, skilled workforce in New Zealand.

So those are the comments we wish to make.

24 **CHAIR:** Thank you for that presentation, I'm sure that we do have questions for you and I will start with them.

I just want to be clear; it seemed to me you were saying that if you thought there was significant price effects here as a result of this alliance, that your position on -- in supporting this alliance might not hold. Was that fair to say?

31 MR CONWAY: The Council of Trade Unions generally directly

represents affiliates, but obviously we are usually in a position of seen as a general advocate on behalf of workers and I think it would be foolish for us to ignore price effects that affect workers directly or indirectly. We don't claim to have special insights, we haven't been working with a whole team of economists in a back room on our own model and we have some --

8 I just want you to hypothesise now, not about what you I'm putting 9 think is going to happen. to hypothetical, if you thought there were going to be very 10 11 significant price increases, and people have talked of large amounts, 15, 20% as a result of the alliance. If that 12 turned out to be correct, would that change the Union's 13 14 position on its support of this application.

MR CONWAY: Well, in respect of -- and what I was just going to 15 go on and say was that, obviously -- we do have some 16 scepticism that there will be some price effects that are 17 implicit in a position of market power that could occur, in 18 19 terms of we believe there are other business reasons why prices in fact will not -- they're sort of rents that could 20 be associated with that will not occur, but we don't claim 21 22 to have some special insights that others don't around that. So, first point is, we don't necessarily think that will 23 24 happen.

Secondly, if I set that to one side and say well, yes, if we did believe they would, well then I think there would be some difficulty for the CTU as a whole because we would have to acknowledge that, if there was that cost effect on workers, and particularly perhaps the effect on firms that rely heavily on movement of people or movement of goods in terms of air travel, then that would be a concern. We'd

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- have to offset that with the real concern we have about the stability and ongoing employment conditions of Air New Zealand workers, but yes, obviously that would be an issue for us.
- 5 **CHAIR:** I just have one other question then I'll give my colleagues a chance to pursue some questions, and that is also another hypothetical really: There's been a lot of talk about a war of attrition in that it could necessarily be Air New Zealand that would lose it.
- If the scenario was one where it was clear that Air New
 Zealand was viable in the short-term and medium term, longterm, would the union still be supporting this alliance?
 And, if so, why?
- MR LITTLE: If the question is, on the assumption that the 14 airline -- it could be demonstrated that the airline could 15 be viable short, medium and long-term, then it might modify 16 17 the view somewhat, but looking at the -- sort of, the range of markets you might say that the airline is in, and I go 18 19 back specifically to engineering services, in particular third party engineering services work, then it's not just a 20 question of being viable in that regard, there has to be a 21 sufficient critical mass and size to justify and -- justify 22 the infrastructure of that type of operation that is 23 currently profitable for the airline. 24
 - So, even if as a result of considerable competition between Qantas and Air New Zealand it can still be shown that the airline was -- could be viable in the long-term, it's not clear that that would necessarily justify the retention of the type of skilled labour that -- and the operation of engineering services that the airline currently has. It goes back to the point I made before.

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events of 1 even the recent Oantas, their Given announcement of restructure, and the events of this week 2 3 with Qantas, which is clearly addressing cost including labour cost issues, it seems unlikely to me that either airline could be regarded as viable, certainly into 5 the medium to long-term in their current form. 6

7 **CHAIR:** Thank you.

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8 MR CURTIN: Just one point and we've had quite a lot of debate at these proceedings about the engineering work that Air New 9 Zealand does currently for Qantas. 10 And there have been various debates about what might or might not happen to that 11 if Air New Zealand did or did not go ahead, and would people 12 take it away and all the rest. What's your perspective on 13 the debate about the future of that with or without the 14 alliance? 15

There are a number of airlines around the world in MR LITTLE: 16 the last 10 or 15 years have exited their own engineering 17 businesses, engineering services with a view to contracting 18 out and allowing a consolidation and rationalisation of 19 20 aviation engineering services into some main centres, and the question is whether with those -- and predominantly in 21 the Northern Hemisphere, with those sorts of operations, 22 whether two relatively small airlines and one very small 23 airline in global terms down in the bottom of the southern 24 ocean could justify maintaining those engineering services. 25

My speculation would be that in the medium to long-term it would be very difficult to do that.

So I would say that without the alliance there must be a real prospect that engineering services, certainly in New Zealand, would come under severe threat and possibly in Australia because it would become -- with the concentration

CTU & EPMU

1	and consolidation of engineering services in the Northern					
2	Hemisphere centres would become likely to be would likely					
3	to become more viable to have that engineering carried out					
4	in those places, as if it would also be as a further					
5	consequence of, through intense competition in those					
6	airlines, those airlines being driven into essentially					
7	predominantly value based type services.					
8	MR CURTIN: Thank you.					
9	CHAIR: I'd just like to thank you both for your submissions and					
10	for taking questions from the Commission, and I will at this					
11	time adjourn the meeting until 10 o'clock on Monday					
12	sorry, 9.30 on Monday morning. Okay, thank you very much.					
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16	Hearing adjourned at 5.20 pm					
17	Resuming Monday, 25 August 2003 at 9.30 am					
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